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4.14 PUBLIC SERVICES

Would the project:	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
a. Result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:				
i. Fire protection?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
ii. Police protection?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
iii. Schools?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
iv. Parks?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
v. Other public facilities?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

4.14.1 Introduction

This section of the PEA describes the existing conditions and potential project-related impacts to public services in the vicinity of the Proposed Project. The analysis concludes that less than significant impacts related to public services will occur. The Proposed Project’s potential effects on this resource were evaluated using the significance criteria set forth in Appendix G of the CEQA Guidelines. The conclusions are summarized in the checklist above, and discussed in more detail in Section 4.14.6.

4.14.2 Regulatory Setting

4.14.2.1 Federal

MCB Camp Pendleton

MCB Camp Pendleton Base Order 500.2K Change 1 (Ch1), Base Regulations

The MCB Camp Pendleton Base Regulations (MCB Camp Pendleton 2010) provides detailed requirements and procedures governing the administration of MCB Camp Pendleton. This document defines organization and command relationships, provides administrative instructions, and describes the function of various departments at MCB Camp Pendleton, including Marine Corps Community Services (MCCS), Operations and Training, Office of the Staff Judge Advocate, and others. As described in Chapter 1, Organization and Command Relationships, the provision of emergency response services (including fire, military police, emergency medical and hazardous materials response to emergent crises or incidents) is classified as a Mission Essential Task of the Command. As provided in Chapter 6, Provost Marshal, all military or civilian police personnel performing law enforcement duties within MCB Camp Pendleton are under the operational control of the MCB Camp Pendleton Provost Marshal, except personnel assigned to the Naval Criminal Investigative Service. MCCS oversees the provision of school

and recreation opportunities on MCB Camp Pendleton. The MCCA Camp Pendleton School Liaison Office provides information on the five non-Department of Defense (DoD) schools that are located on MCB Camp Pendleton. Recreational opportunities administered by MCCA on MCB Camp Pendleton include the Marine Memorial Golf Course, swimming pools, outdoor recreation at beaches, Lake O'Neil Recreation Area, the marina, skeet and trap/pistol range, and indoor recreation programs.

Other Federal Regulations

Department of Defense Instruction (DoDI) 6200.03. Public Health Emergency Management within the DoD

DoDI 6200.03 provides guidance to ensure the protection of military installations, facilities, and personnel from public health emergencies as a result of all-hazards¹ incidents. DoDI 6200.03 was integrated with the Installation Emergency Management Program (DoDI 6055.17) in 2010 to provide effective responses to public health emergencies by defining policies, procedures, and roles and responsibilities. Installation commanders and DoD heads may enter into mutual agreements with other government entities, jurisdictions, or public and private entities for the provision of fire protection and/or emergency services (DoD 2013). This regulation guides the coordination between MCB Camp Pendleton and the surrounding communities' fire protection and emergency services provisions, at the discretion of the head of the installation. MCB Camp Pendleton has mutual aid agreements with the City of San Clemente, the City of Dana Point, the City of San Juan Capistrano, San Diego County, and the SONGS.

4.14.2.2 State

2010 Strategic Fire Plan for California

The 2010 Strategic Fire Plan for California was developed in coordination with the State Board of Forestry and Fire Protection and the California Department of Forestry and Fire Protection (CAL FIRE) to reduce and prevent the impacts of fire in California. Goal 6 of the Plan sets objectives to determine the level of suppression resources (staffing and equipment) needed to protect private and public state resources. Specific objectives include, but are not limited to, maintaining an initial attack policy which prioritizes life, property, and natural resources; determining suppression resources allocation criteria; analyzing appropriate staffing levels and equipment needs in relation to the current and future conditions; increasing the number of CAL FIRE crews for fighting wildfires and other emergency response activities; maintaining cooperative agreements with local, state, and federal partners; and implementing new technologies to improve firefighter safety, where available (State Board of Forestry and Fire Protection 2010). The standards outlined in this document are applicable to the fire protection agency serving the City of San Clemente, and would need to be maintained if the Proposed Project resulted in higher demand or expanded service.

¹ All-hazards are defined as natural or man-made incidents that require action to protect property, personnel, family members, and/or visitors from damage and to minimize the disruption of operations. Incidents may threaten the health, safety, property/other assets, or life. The definition of incidents also includes those defined in DoDI 6055.07, "Mishap Notification, Investigation, Reporting, and Record Keeping," June 6, 2011 (DoD 2010).

4.14.2.3 Local

As provided in CPUC General Order 131-D, the CPUC preempts local discretionary authority over the location and construction of electrical utility facilities. The following discussion of relevant local land use plans and policies that pertain to public services is provided below for informational purposes.

City of San Clemente Centennial General Plan

The City of San Clemente Centennial General Plan Safety Element contains the goals and policies established by the City of San Clemente related to fire management and protection, as well as emergency services. The Fire section goal and policies address San Clemente's adjacent location to MCB Camp Pendleton, and the open space on the installation that interfaces with the community. Policies included in the plan look to reduce risk by enforcing fire and building codes, maintaining the City's contract with the Orange County Fire Authority (OCFA), which provides fire stations, firefighters, and equipment; maintaining water supplies at adequate levels to respond to the fire potential in the area; evaluating the effectiveness of fire suppression and avoidance strategies within the city in coordination with the OCFA.

The Public Services, Facilities and Utilities Element of the Plan contains the goals and policies established by the City of San Clemente related to the utilities and service systems of its population, and complies with requirements set forth by the State of California. This Element covers the areas of Education, Library Services, Arts and Culture, Human Services, Water Quality and Wastewater, Storm Drainage, Stormwater and Urban Runoff, Solid Waste and Recycling, and Energy. Any additional public services needed as a result of the Proposed Project would be subject to the goals and policies outlined in the General Plan.

4.14.3 Existing Conditions

4.14.3.1 Existing Setting

The existing public services most affected by the Proposed Project are located within MCB Camp Pendleton, and are described in the following sections.

Fire and Police Protection

Fire protection (including emergency response, rescue, hazardous materials response) and police protection and law enforcement services (including include 911 dispatch, Gates, Pass & Identification offices, and animal control) on MCB Camp Pendleton are provided by the Security and Emergency Response Services Battalion. Operational components for fire and police protection are located throughout the Base. As of 2014, 172 firefighters were stationed across all 11 stations that serve MCB Camp Pendleton (International Association of Firefighters Local F85 2014). The stations serving the immediate vicinity of the Proposed Project are Fire Station 8 and Fire Station 28. Figure 4.14-1, Public Services, shows the location of police and fire stations near the Proposed Project.

The Proposed Project site crosses into the City of San Clemente's eastern edge and is considered an "urban area" (Emergency Services Consulting International 2014). The City of San Clemente contracts with the OCFA for fire protection and emergency response services, and they fall under the service area of Battalion 6. The stations serving the immediate vicinity of the Proposed Project are Fire Station 59 at 59 Avenida La Pata in Talega and Fire Station 60 at 121 Avenida Victoria in San Clemente (City of San Clemente 2015a). Staffing for the OCFA as of 2014 included 1,007 career firefighters and 170 reserve firefighters (Emergency Services Consulting International 2014).

The number and locations of the Military Police force and operational centers are not published for MCB Camp Pendleton. The City of San Clemente contracts with the Orange County Sheriff's Department to provide police services. The police substation is located at 100 Avenida Presidio in San Clemente's City Hall. Police staffing for San Clemente include 5 Sergeants, 29 Patrol Deputies, 4 Traffic Deputies, 1 School Resource Deputy, 4 Community Services Officers under Patrol Services; 3 General Investigators under Investigative Services; and 2 Office Specialists, and 2 Crime Prevention Specialists under support services (City of San Clemente 2015b).

There are no published standards for response times, service ratios, or performance objectives for the MCB Camp Pendleton Fire Department or Police Department. Recommended total response times for the OCFA range from approximately 7 minutes to 12 minutes, depending on the nature of the emergency they are responding to (Emergency Services Consulting International 2014).

Schools

There are five schools that are present on leased land within MCB Camp Pendleton. Two schools are under the Fallbrook Unified School District (Mary Fay Pendleton School and San Onofre Elementary School) and three are under the Oceanside Unified School District (North Terrace Elementary School, Santa Margarita Elementary School, and Stewart Mesa Elementary School). The San Onofre Elementary School is approximately 0.16 miles from Proposed Project alignment, and is the closest school to the Proposed Project. In San Clemente, there is one elementary school near the Proposed Project, Concordia Elementary School, which is located 0.24 miles to the west.

Parks

The Proposed Project alignment crosses lands on MCB Camp Pendleton that have been leased by the federal government to the California Department of Parks and Recreation. The City of San Clemente trail system crosses through the Proposed Project alignment in many locations. Pedestrians and bicycles are allowed on the trail system. For additional information on parks in relation to the Proposed Project, refer to Section 4.15, Recreation.

Other Facilities and Services

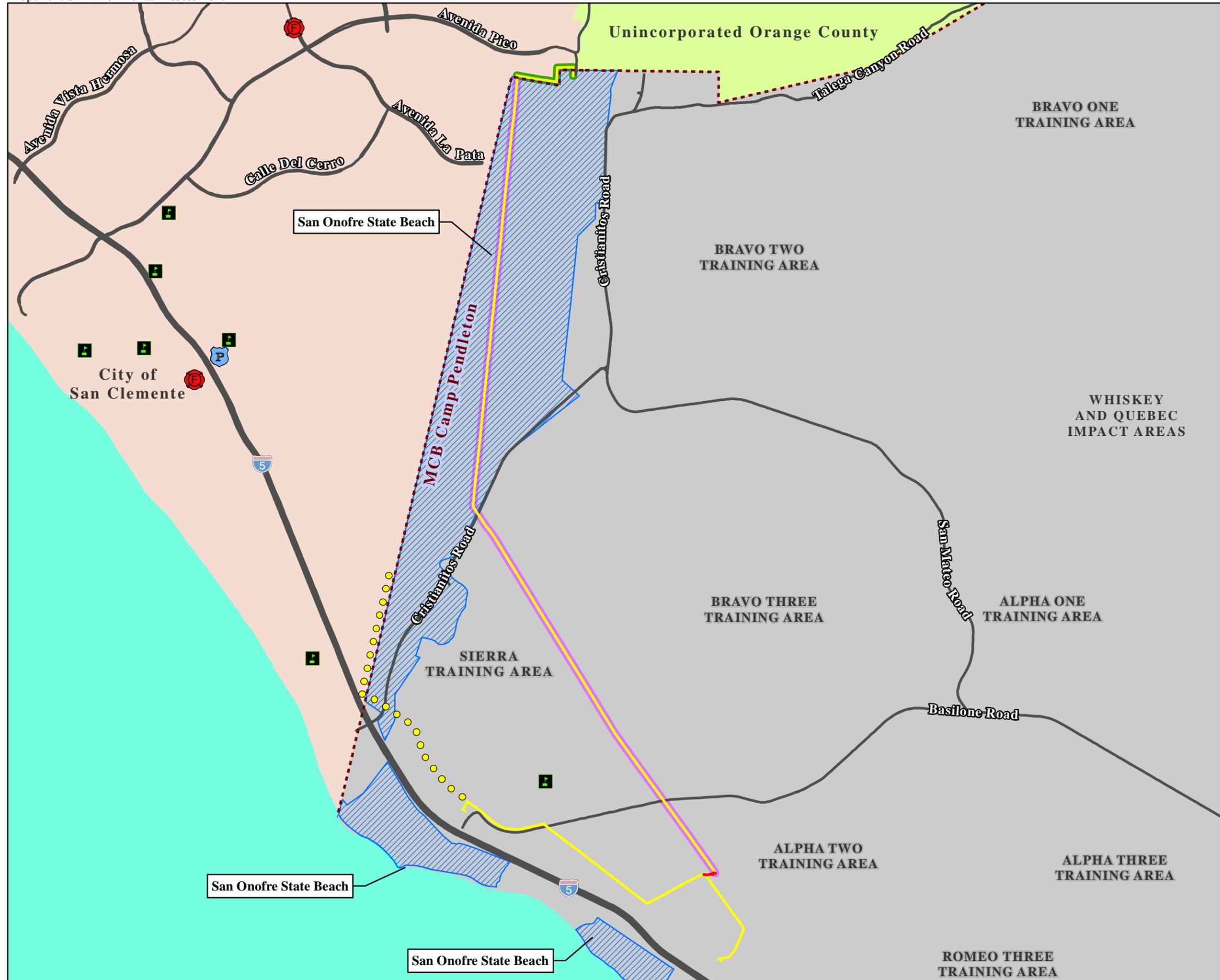
The Naval Hospital on MCB Camp Pendleton lies approximately 14 miles south of the Proposed Project alignment. In the surrounding area in San Clemente, the Saddleback Memorial Medical Center is the closest hospital, and it lies approximately 7 miles away from the Proposed Project alignment. There is a library on MCB Camp Pendleton that is over 10 miles away from the Proposed Project alignment.

4.14.4 Applicant Proposed Measures

The Proposed Project will have a less than significant impact to public services, therefore, no APMs are proposed.

4.14.5 Potential Impacts

The Proposed Project includes reconductoring, removal of existing wood pole structures, and installation of new steel pole structures for the existing TL 695 and TL 6971 power lines. The operation and maintenance activities required for the power lines will not change from those currently required for the existing system; thus, no additional operation-related impacts related to public services will occur. Furthermore, maintenance will decrease slightly due to the removal of wood pole structures and the installation of steel pole structures.

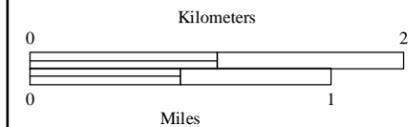


**Figure 4.14-1
Public Services**

LEGEND

- - - MCB Camp Pendleton Boundary
- Proposed Project Reconductor Route
- Proposed Project Underground Route
- Proposed Power Line Removal Segment
- City of San Clemente
- Unincorporated Area of Orange County
- State Parks Lease Area
- Existing Utility Corridor Also Containing Other SDG&E Facilities (138kV and 230kV)
- Existing Utility Corridor Also Containing Other SDG&E Facilities (138kV and 230kV) and SCE Facilities
- F Fire Station
- P Police Station
- S School

Note: Refer to Figure 4.15-1 for the location of recreational facilities.



Source: City of San Clemente 2015, ESRI 2015

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Therefore, the impact analysis is focused on construction activities that are required to install the new conductor, remove the existing wood pole structures, install the new steel pole structures, and establish required access and temporary work areas, as described in Chapter 3.0, Proposed Project Description.

4.14.5.1 Methodology

The public services analysis presented in the following section is based on review of the MCB Camp Pendleton Base Order 500.2K Ch1, Base Regulations (MCB Camp Pendleton 2010), and the City of San Clemente Centennial General Plan (City of San Clemente 2014). The analysis also included a review of local government websites, and local service provider websites, including Google maps searches and aerial photography. Public services in the area were assessed in the context of the needs and effects of the Proposed Project to determine potential impacts. A qualitative analysis is provided to determine whether the Proposed Project will have a substantial impact on public services.

4.14.5.2 Significance Criteria

According to Section 15002(g) of the CEQA Guidelines, “a significant effect on the environment is defined as a substantial adverse change in the physical conditions which exist in the area affected by the proposed project.” As stated in Section 15064(b) of the CEQA Guidelines, the significance of an activity may vary with the setting. The potential significance of project-related impacts on public services were evaluated for each of the criteria listed in the checklist, as discussed below.

- ai) **Would the project result in a substantial adverse impact on fire protection? Less than Significant**
- aii) **Would the project result in a substantial adverse impact on police protection? Less than Significant**

Fire and police protection station locations and staffing levels are established on MCB Camp Pendleton and in the City of San Clemente to ensure the safety of the populations, structures, and natural environment in their local vicinities from damage, injury, theft, and vandalism. Increases in population or structures in a locality increases demand for fire and police protection services.

Construction of the Proposed Project will bring workers and equipment to the area for a temporary period of time, but will not result in a substantial or permanent increase in population. The majority of the workers will already reside in the region, and the number of workers will be relatively small compared to the overall populations of MCB Camp Pendleton and San Clemente. For more information on population in the area surrounding the Proposed Project (refer to Section 4.13, Population and Housing).

Construction of the Proposed Project will not block or slow travel along local routes of ingress and egress to the existing fire and police stations. Additionally, the Proposed Project does not include plans for any new or expanded fire or police protection facilities, or other structures that would require fire or police protection from the existing stations.

During construction, SDG&E will follow and implement the TL 695 and TL 6971 Construction Fire Prevention Plan. The Fire Prevention Plan is designed to minimize risks that have been identified for the Proposed Project. Risk of theft and the potential for vandalism at staging yards will be managed by fencing (where applicable). Risk of theft at work sites will be managed by locking up of equipment and supplies at the end of each day. Therefore, the Proposed Project will have a less than significant impact with respect to fire and/or police protection.

aiii) Would the project result in a substantial adverse impact on schools? No Impact

There are no schools located adjacent to the Proposed Project. The closest school, San Onofre Elementary, is located on MCB Camp Pendleton approximately 0.16 mile away from the Proposed Project alignment. Because construction access would be provided via Basilone Road and no temporary construction facilities (such as staging yards or stringing sites) will be placed on or near school grounds, there will be no direct or indirect effect on schools. Therefore, the Proposed Project will have no impact with respect to schools.

aiv) Would the project result in a substantial adverse impact on parks? Less than Significant

A large portion of the Proposed Project alignment crosses California Department of Parks and Recreation-leased lands where various recreation trails are located. Construction of the Proposed Project may result in minor temporary impacts on recreational facilities, including trails and parking, and noise from construction activities. These impacts will be temporary, localized, and minimized through implementation of APMs (refer to Section 4.15, Recreation). Therefore, the Proposed Project will have a less than significant impact with respect to parks.

av) Would the project result in a substantial adverse impact on other public facilities? No Impact

There are no hospitals and libraries, or other public facilities in the immediate vicinity of the Proposed Project. As discussed above, no new populations will be served by the Proposed Project upon its completion and service will not be extended into currently unserved areas. No new hospitals or libraries will be required as a result of the Proposed Project. Therefore, the Proposed Project will have no impact with respect to other public facilities.

4.14.6 References

City of San Clemente. 2014. City of San Clemente Centennial General Plan. February 2014

City of San Clemente. 2015a. Fire Services. Online at <http://san-clemente.org/department-services/safety-services/fire-services>. Accessed May 3, 2015.

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