



California Public
Utilities Commission

Monthly Activity Report

CONSUMER PROTECTION AND
ENFORCEMENT DIVISION

July 2025

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TRANSPORTATION LICENSING AND ANALYSIS BRANCH (TLAB)

TLAB's Licensing Section analyzes applications from carriers, issues permits and certificates to carriers that meet state requirements, writes proposed decisions to approve or deny carriers' CPCN applications, manages changes to carrier operations, communicates with carriers, and tracks carrier compliance with permit requirements. TLAB's Analysis Section functions as the Commission's subject matter expert on policy matters, providing technical and advisory support to commissioners, administrative law judges, and all levels of agency management on transportation matters.

Processing Carrier Applications

TLAB's Transportation Licensing Section processes and manages applications for over 8,200 carriers throughout California. Items processed in July 2025 include applications, vehicle and driver updates, vehicle safety inspection results, and other requests. This work is accomplished through the CPUC Transportation Carrier Portal (TCPortal), an online system that allows carriers to submit applications and other requests electronically and make payments online. The TCPortal tracks certain licensing activities as shown in the following tables and figures.

Figure 1. Total Permits & Certificates

Total Permits and Certificates. Figure 1 shows the total number of operating authorities (active and suspended) by month. Each carrier may have more than one operating authority.

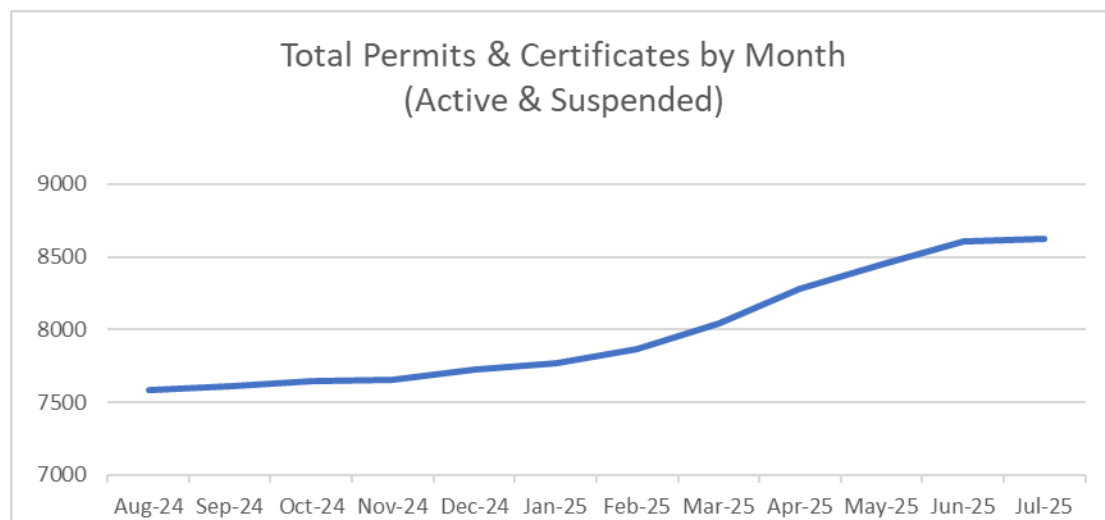


Table 1. Permits and Certificates by Category

Permits and Certificates by Category. The Commission grants permits and certificates for five categories of transportation carriers. Table 1 shows total numbers for those categories in the current month.

| Carrier Type | Current Total |
|--------------------------------|---------------|
| Transportation Charter Party | 8496 |
| Passenger Stage Corporation | 91 |
| Vessel Common Carrier | 15 |
| Transportation Network Company | 17 |
| Autonomous Vehicle | 5 |

Figure 2. Monthly Completions of Permit Categories

Monthly Completions of Permit Categories. In addition to new applications for operating authorities, TLAB processes refile applications, transfer applications, and renewal applications. Figure 2 shows the application numbers of each category completed by month.

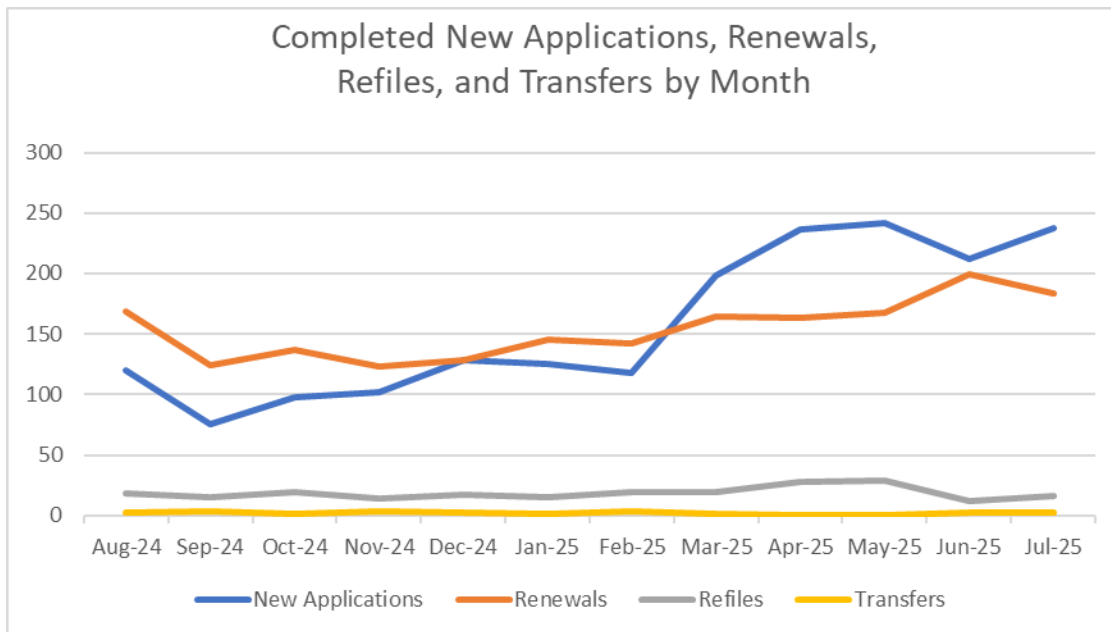


Figure 3. Suspensions and Revocations by Month

Suspensions and Revocations. Carriers can be suspended or revoked for various reasons such as failing to maintain active insurance or to file annual or quarterly PUCTRA statements. Carriers may also voluntarily suspend operations. Figure 3 shows both types of suspensions and revocations by month.

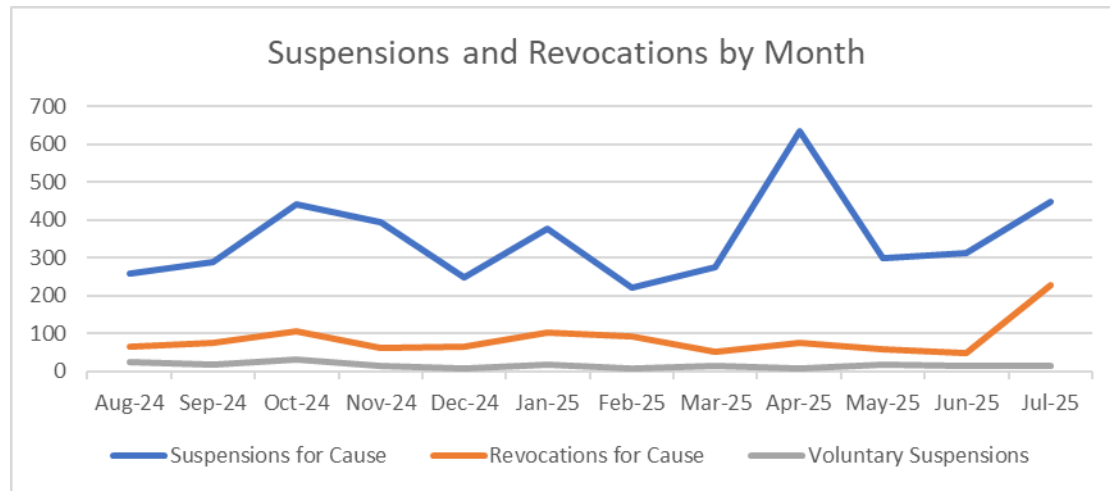
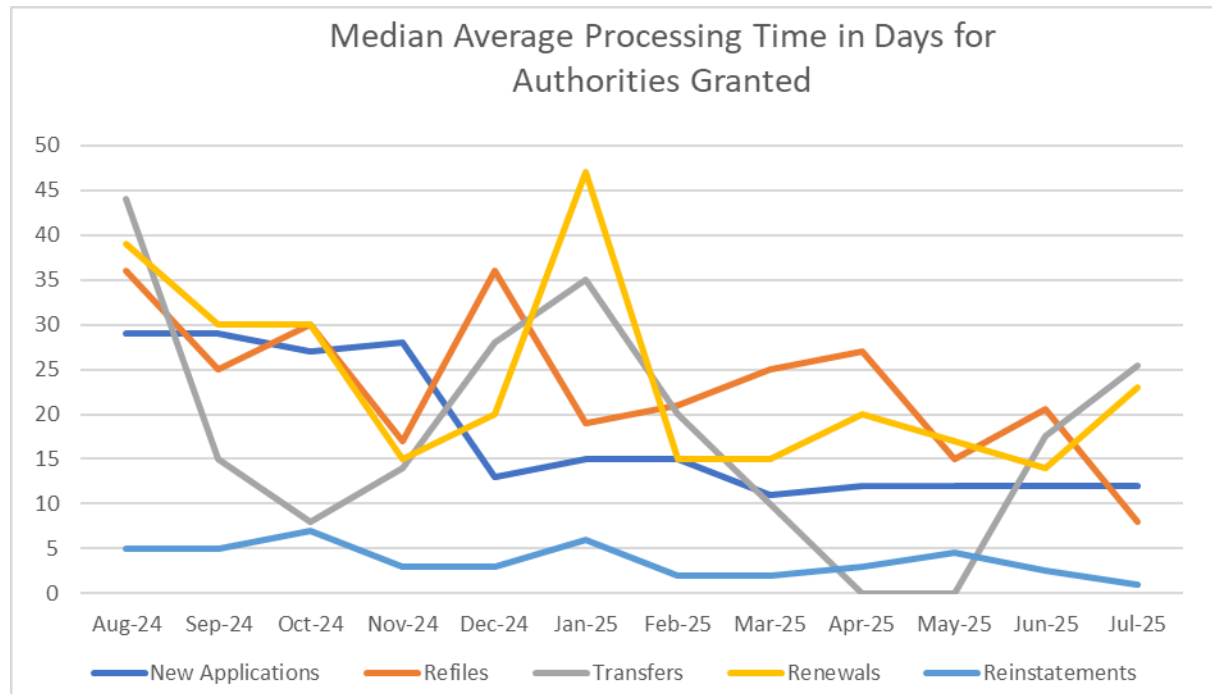


Figure 4. Average Processing Times

Average Processing Times. The total time to process an application, from initial receipt to issuance or denial of a permit or certificate, depends on internal processing time and on the time for external entities to provide necessary information. Upon receipt of applications, CPUC staff review them for completeness and issue deficiency notices to carriers for any outstanding items.

Examples of these items include evidence of insurance coverage filed by the carrier's insurance provider; evidence of compliance with drug and alcohol testing requirements; and inspection by the California Highway Patrol for modified limousines and vehicles with a seating capacity of 11 or more. Figure 4 shows the average total processing time for the major categories of permits and certificates processed by TLAB.



Docket Activity

Current Policy and Program Proceedings. The Transportation Analysis Section supports three current proceedings. R.12-12-011 develops regulations relating to transportation network companies and autonomous vehicles. R.19-02-012 implements Senate Bill 1376, incentivizing transportation network companies to provide on-demand service for persons with disabilities, including wheelchair users who need a wheelchair accessible vehicle. R.21-11-004 implements the California Clean Miles Standard and Incentive Program, enacted through Senate Bill 1014, requiring the California Air Resources Board and the Commission to jointly work to lower greenhouse gas emissions from transportation network companies.

- **R.12-12-011 / TNC Rulemaking / Mason & Chiv / Baker**
 - Docket activity can be found [here](#)
- **R.19-02-012 / TNC Access Rulemaking / Chiv / Baker**
 - Docket activity can be found [here](#)
- **R.21-11-014 / Clean Miles Standard / Mason, Goldberg / Reynolds**
 - Docket activity can be found [here](#)

Carrier Application Proceedings. The Transportation Licensing Section assists the Commission in the regulation of Passenger Stage Corporations and Vessel Common Carriers. Passenger Stage Corporations (PSCs) are carriers that transport passengers between points on an individual fare basis. Examples are fixed-

route bus services and “share-the-ride” airport shuttle services. Vessel Common Carriers (VCCs) are carriers that transport persons or property between points in the state. Examples are commute ferry services in the San Francisco Bay and services between California mainland points and Catalina Island. PSCs and VCCs are common carriers and must file requests with the Commission through a formal process. Both carrier types require a “certificate of public convenience and necessity” (CPCN) from the Commission for the authority to operate in California.

- **A.25-01-011** / Application of AUTOBUSES EJECUTIVOS L.L.C. DBA OMNIBUS EXPRESS to operate as a scheduled passenger stage corporation between points in Sacramento County, Los Angeles County, San Diego County, and surrounding counties including Alameda, Monterey, Orange, San Francisco, San Benito, San Bernardino, San Luis Obispo, Santa Barbara, Santa Clara and Ventura, and to establish a Zone of Rate Freedom. **07/14/2025 Executive Director’s Order (D.25-07-007) issued dismissing Application.**

Joint Agency Collaboration/Outreach/Training

Joint Agency Collaboration. Information sharing and collaboration with other transportation agencies is a critical part of TLAB’s work.

- Bi-monthly TLAB Staff and CARB Staff coordination meeting on the Clean Miles Standard
- Bi-monthly Staff Work Group meeting between TLAB and Department of Motor Vehicles Autonomous Vehicles Branch

Outreach and Education. TLAB provides outreach and education to potential and current carriers through presentations on application fundamentals at venues such as SFO and LAX, and attendance at functions sponsored by transportation-related organizations such as the Greater California Livery Association and the California Bus Association.

Training. TLAB managers and staff regularly attend all trainings required by the Commission, as well as trainings for developing work skills and industry-specific trainings. For example:

- New Employee Training
- Supervisory Development Training
- Cybersecurity Training
- Harassment Prevention and Diversity and Bias Awareness Training
- Leadership Training

TRANSPORTATION ENFORCEMENT BRANCH (TEB)

The Transportation Enforcement Branch (TEB) regulates Charter-Party Carriers of Passengers (TCP) (e.g., limousines, airport shuttles, autonomous vehicles while in passenger service, chartered and scheduled bus operators, Transportation Network Companies (TNC) and vessels in California to safeguard the public by ensuring compliance with Commission General Orders (GO), Public Utilities (PU) Codes, and other applicable laws and regulations. TEB conducts our core safety assurance through compliance inspections, investigations, and enforcement activities. TEB also promotes safety by conducting outreach activities for passenger carriers, training for law enforcement on applicable General Order regulations, and reviews all public complaints that it receives.

Consistent with the Commission’s Strategic Directives¹ and Enforcement Policy,² TEB developed and utilizes a Safety Management System that is implemented through the following pillars: Transportation Safety Assurance, Transportation Risk Management, and Transportation Safety Promotion.

Transportation Safety Management System

TEB reports the following progress for July 2025 for the following program elements.

Transportation Safety Assurance – TEB’s program is designed to check that the Commission’s regulated transportation carriers comply with the Public Utilities Code, Commission decisions, and General Orders to ensure the safety of the public. TEB performs regular Safety Assurance functions through investigations, field operations, and related enforcement activities.

TEB Field Activities:

- Napa Joint Operation – 7/5/2025
- Levi’s Stadium Joint Operation – 7/8/2025
- Charles M. Schulz Sonoma County Airport Operation – 7/11/2025
- Los Angeles International Airport Operation – 7/17/2025
- San Ysidro Joint Operation – 7/21/2025
- San Francisco International Airport Joint Operation – 7/23/2025

¹ [CPUCs Strategic Directives \(ca.gov\)](https://www.cpuc.ca.gov/strategic-directives)

² [CPUC Adopts Enforcement Policy to Promote Maximum Compliance, Transparency, and Public Safety](#)

- Transportation Safety Complaint Referrals:
 - For the month of July 2025, TEB received a total of 86 complaints from CAB and other sources:

Table 2. Transportation Safety Complaint Referrals

| Complaints Referred By: | Received |
|---|----------|
| Consumer Affairs Branch (CAB) | 5 |
| Cross Border Xpress (CBX) | 1 |
| Executive Office | 3 |
| Los Angeles Police Department (LAPD) | 1 |
| Los Angeles World Airport (LAWA) | 45 |
| Oakland International Airport (OAK)) | 5 |
| Redondo Beach Police Department (RBPD) | 1 |
| Safety Enforcement Division (SED) | 3 |
| San Francisco Ground Transportation Unit (SFO GTU) | 4 |
| Transportation Licensing and Analysis Branch (TLAB) | 18 |

TEB Operational Analysis – Continually identifying, assessing, and reducing operational risks through mitigation measures faced or posed by the transportation carriers the CPUC regulates. Continued monitoring of information, including but not limited to data obtained from field enforcement operations for emerging trends and any associated changes in relative risk.

Transportation Safety Promotion – Supporting efforts to assure that the public and regulated transportation entities can make informed choices and know how to respond to unsafe situations. For TEB, this includes Training and Education, Outreach Efforts with Industry and Law Enforcement, and Commission Engagement.

Table 3. TEB Enforcement Activities³

| 2025 Enforcement Activity | Jan 2025 | Feb 2025 | Mar 2025 | April 2025 | May 2025 | June 2025 | July 2025 | Aug 2025 | Sept 2025 | Oct 2025 | Nov 2025 | Dec 2025 | Total |
|---|----------|----------|----------|------------|----------|-----------|-----------|----------|-----------|----------|----------|----------|-------|
| Beginning Investigations Balance | 124 | 110 | 126 | 117 | 127 | 149 | 164 | | | | | | N/A |
| (+) New Investigations | 27 | 32 | 28 | 39 | 48 | 49 | 33 | | | | | | 256 |
| (-) Closed Investigations | 41 | 16 | 37 | 29 | 26 | 34 | 56 | | | | | | 238 |
| Ending Investigations Balance | 110 | 126 | 117 | 127 | 149 | 164 | 141 | | | | | | N/A |
| Investigations Open Longer than 6 Months | 6 | 1 | 2 | 4 | 4 | 3 | 6 | | | | | | N/A |
| % Of investigations Open Longer than 6 Months | 5% | 1% | 2% | 3% | 3% | 2% | 5% | | | | | | N/A |
| Cease and Desist Notices | 6 | 2 | 4 | 7 | 3 | 6 | 7 | | | | | | 35 |
| Airport Authority Warning Letters (G.O. 3.02) | 0 | 1 | 4 | 0 | 3 | 5 | 0 | | | | | | 13 |
| Warning Letters | 8 | 4 | 3 | 12 | 5 | 11 | 10 | | | | | | 53 |
| Citations | 6 | 8 | 3 | 8 | 1 | 10 | 8 | | | | | | 44 |
| Vehicle Impounds | 0 | 0 | 0 | 1 | 0 | 5 | 4 | | | | | | 10 |

³ Effective January 2024, TEB will submit data based on the calendar year.

Table 4. TEB Fines Assessed from Investigations

| Date | Citations/Fines |
|---------------------|-----------------|
| January – June 2025 | \$160,500 |
| July 2025 | \$34,000 |
| Cumulative 2025 | \$194,500 |

Table 5. Citation Appeal Proceedings

| Docket No./ ALJ / Enforcement Analyst / Supervisor | Entity | Status |
|--|--|---|
| K.22-11-012 ALJ Dugowson CPED: Steve Esguerra/ Rahmon Momoh | Edwin Torres, North Hollywood Unlicensed (PSG 5685) | Citation T.22-10-001 served October 24, 2022. Appeal Filed November 10, 2022. On October 11, 2024, legal filed and served our Joint Case Management Statement; On November 12, 2024, ALJ Dugowson granted the defense a 90-day continuance. On November 13, 2024, CPED offered to settle. On January 14, 2025, the appellant signed the Settlement Agreement and CPED signed it on January 15, 2025. On February 19, 2025, CPED filed the Joint Motion for Commission Adoption of the Settlement Agreement. |
| K.24-05-024 ALJ Kelly CPED: Alex Nera / Lana Tran- Courney | Tutor Time Learning Center, LLC (TCP 41692) | Citation T. 24-04-004 for \$15,000 served on April 29, 2024. Appeal filed on May 30, 2024. ALJ Gerald F. Kelly assigned on June 4, 2024. Hearing was held on November 5 and 6, 2024. Email ruling received April 17, 2025. CPED filed opening briefs on May 19, 2025, and Reply Briefs on June 13, 2025. On June 23, 2025, Tutor Time requested permission to submit a Sur-Reply Brief. This request has been granted. Tutor Time may file a Sur-Reply Brief of up to 10 pages by August 1, 2025. |
| K.24-05-027 ALJ Kelly CPED: Shirley Lei / Rahmon Momoh | Tutor Time Learning Center, LLC (TCP 41692) | Citation T.22-11-003 for \$16,000 served on November 22, 2022. Appeal filed on May 30, 2024. ALJ Gerald F. Kelly assigned on July 2, 2024. Tutor Time Learning Center, LLC's motion to dismiss was denied on November 4, 2024. Hearings were held on November 5 and 6, 2024. Email ruling received April 17, 2025. CPED filed opening briefs on May 19, 2025, and Reply Briefs on June 13, 2025. On June 23, 2025, Tutor Time requested |

| Docket No./ ALJ / Enforcement Analyst / Supervisor | Entity | Status |
|---|---|---|
| | | permission to submit a Sur-Reply Brief. This request has been granted. Tutor Time may file a Sur-Reply Brief of up to 10 pages by August 1, 2025. |
| K.24-07-007 ALJ Petersen CPED: Mingfeng Li / Rahmon Momoh | Mexicoach, Inc. Active (TCP 36804) (PSG 5956) | Citation T.24-05-007 for \$20,000 served on May 23, 2024. Filed July 12, 2024. ALJ Patrick Petersen was assigned July 23, 2024. On September 23, 2024, ALJ ruled granting CPED's Motion to file its confidential filing under seal. ALJ ruled ordering parties to file a Joint Status Conference Statement by July 14, 2025. The appeals are converting into an agreed settlement and currently pending Commission approval. |
| K.24-07-015 ALJ MacDonald CPED: Omar Teutle / Lana Tran- Courney | Erhan Kantarci dba Welcome Limousine U. S., Walnut Creek. Revoked (TCP 37165) | Citation T.24-05-006 for \$4,000 was served on May 28, 2024. ALJ Kieu Chinh Tran was assigned on Aug 6, 2024. Appeal hearing scheduled for November 5, 2024. ALJ ruled requiring additional information and requested responses filed no later than December 4, 2024. CPED filed response on November 22, 2024. Administrative Law Judges ruling admitting evidence. This ruling admits additional material into the evidentiary record. On June 2, 2025, ALJ Katherine MacDonald was assigned. |
| K.24-10-015 ALJ Ormond CPED: Maika Renda / Eric Hooks | Bay Area Limousine and Tours LLC dba Limo5 Star Dot Com (TCP 33185) | CSE000128. T.24-09-001 served on 9/4/2024. Filed October 22, 2024. The hearing was held on February 11, 2025. On June 10, 2025, ALJ Ormond denied the appeal, K.24-10-015, of Citation Number T.24-09-001. On July 24, 2025, the Final Resolution ALJ-473 was signed and issued by the Commission. Case Closed. |
| K.24-11-004 ALJ Kelly CPED: Ronald Truss / Lana Tran-Courney | Soto's Transport, Inc. Expired (TCP 39421) | July 24, 2025, proceeding K.24-11-004 will be closed. Citation Number T.24-08-005 finding that Soto's Transport Inc. advertised as a charter-party carrier without a valid authority, in violation of Public Utilities Code § 5414.5 is dismissed and the penalty assessment of \$4,000 is rescinded. |

Table 6. TEB Field and Airport Operations – Total Vehicles Observed⁴

| Month | Transportation Charter-Party (TCP) | Transportation Network Companies (TNC) | Passenger Stage Corporations (PSC) | Autonomous Vehicle Passenger Service (AV) |
|---------------|------------------------------------|--|------------------------------------|---|
| January 2025 | 126 | 0 | 0 | 0 |
| February 2025 | 83 | 39 | 0 | 0 |
| March 2025 | 62 | 143 | 0 | 0 |
| April 2025 | 247 | 78 | 0 | 15 |
| May 2025 | 96 | 80 | 0 | 0 |
| June 2025 | 130 | 144 | 0 | 0 |
| July 2025 | 179 | 33 | 0 | 0 |

Table 7. Joint Operations with Law Enforcement Agencies

| Agency | Operation |
|---|---|
| California Highway Patrol and San Francisco Police Department | San Francisco International Airport TCP/TNC/PSC Joint Operation |
| Los Angeles Airport Police | Los Angeles International Airport TCP/TNC/PSC Joint Operation |
| Napa District Attorney & St Helena Police Department | Napa TCP/TNC/PSC Joint Operation |
| San Diego Police Department | San Ysidro TCP/TNC/PSC Joint Operation |
| Santa Clara Police Department | Levi's Stadium TCP/TNC/PSC Joint Operation |

⁴ Effective January 2024, TEB will submit data based on the calendar year.

UTILITIES ENFORCEMENT BRANCH (UEB)

UEB protects California utility consumers from fraud and abuse by developing enforcement mechanisms and ensuring service providers comply with consumer protection laws and regulations. UEB investigates alleged violations by utilities, including communications (both wireline and wireless), energy (both electric and gas), and water companies. When sufficient evidence of violation is uncovered, UEB brings cases before the Commission to seek appropriate penalties and remedies for consumers.

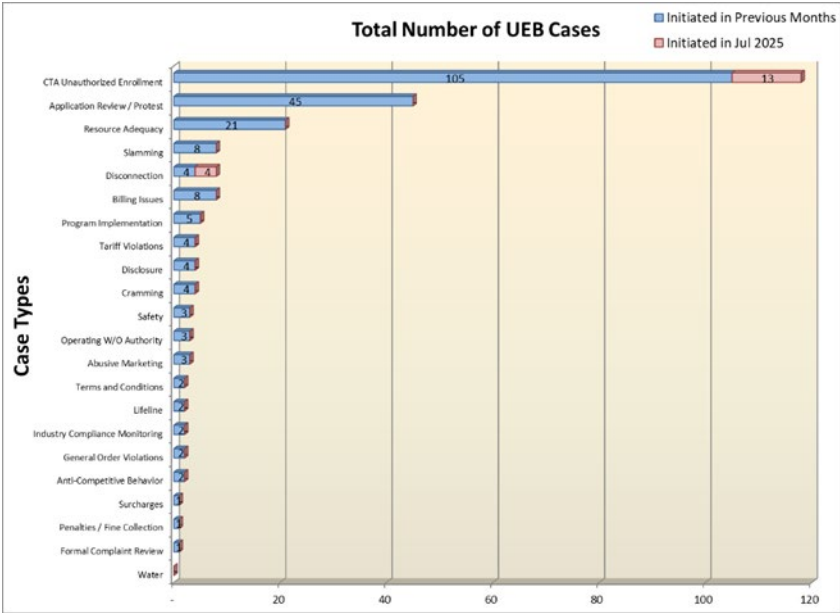
Monthly Highlights

- **TC Telephone (I.22-11-007):** This docket is for TC Telephone's Application for Rehearing of Commission Decision 25-03-011. On July 23, 2025, TC Telephone filed a Notice of Non-Payment and Request for Order Directing Compliance with D.25-03-011. TC Telephone asserted that the Decision directed Communications Division to complete its review of TC Telephone's May to October 2020 reimbursement claims and advise TC Telephone of the reimbursement findings and reasons for any denials. Subsequently, CD informed TC Telephone that the claims amounted to \$1,674,319. But instead of receiving payment, TC Telephone received a payment demand from the Commission's Fiscal Office for its overcollection of LifeLine funds. Fiscal Office demanded repayment of LifeLine reimbursement amounts paid to TC Telephone prior to May 2020, as ordered from D.25-03-011, and appeared to offset the amount CD determined is owed to TC Telephone against the reimbursement amount it owes to the Commission. TC Telephone requests an order from the Commission directing the Commission's Fiscal Office to pay the amount of \$1,674,319 owed to TC Telephone.

Key Activities

UEB is working on a total of 247 cases. Investigations center primarily on Core Transport Agent (CTA) Unauthorized Enrollment, Application Review/Protest, and Resource Adequacy. UEB’s cases come from a variety of sources, with Inter-Division referrals and UEB’s own scanning activities playing key roles.

Figure 5. UEB Total Number of Cases by Type as of July 31, 2025



Citations/Fines/Reparation

In July 2025, UEB issued Wave Energy, LLC three CTA citations in the amount of \$3,000 for failure to provide valid proof of enrollment authorization.

Cumulative 2025 fines, reparations and penalties imposed from UEB’s cases are shown below.

Table 8. UEB Fines, Reparations, and Penalties

| Date | Citations/Fines/Reparation |
|---------------------|----------------------------|
| January – June 2025 | \$10,988,731 |
| July 2025 | \$3,000 |
| Cumulative 2025 | \$10,991,731 |

- **Resource Adequacy (RA) Citation Program:** UEB issues citations and levies fines to enforce Load Serving Entities’ (LSE) compliance with system, local, and flexible resource adequacy requirements pursuant to Resolution E-4195, as modified by Decisions 10-06-038, 11-06-022, 14-06-050, 19-06-026, 20-06-031, 21-06-029, 22-06-050, 23-04-010, 23-06-029 and 24-06-004.
- **Disconnection Citation Program:** UEB issues citations to enforce compliance with the disconnections-related consumer protection rules in D.20-06-003. This citation program is applicable to Southern California Edison Company (SCE), Pacific Gas and Electric Company (PG&E), San Diego Gas & Electric Company (SDG&E), and Southern California Gas Company (SoCalGas), collectively referred to as California’s large investor-owned utilities (IOUs).
- **Core Transport Agent (CTA):** UEB reviews CTA-related complaints received by the Commission to enforce compliance with the standards for verification of change in provider requirements in D. 18-02-002, and to identify acts constituting grounds for suspension or revocation of registration pursuant to Pub. Util. Code Section 983.5.

In July 2025, UEB reviewed 210 CTA-related complaints that Consumer Affairs Branch (CAB) received during the prior month (June 2025) and identified 52 needing investigations for potential unauthorized enrollment. Staff issued 13 data requests for proof of enrollment authorization. UEB received proof of enrollment authorizations for 46 customers, and 1 customer did not have enough information in CIMS for staff to issue a data request. Therefore, CTA investigations in July are still ongoing.

On July 28, 2025, UEB issued Wave Energy, LLC 1 CTA citation in the amount of \$3,000 (No. UEB-003-0617 to 0619) for failure to provide valid proof of enrollment authorization.

Table 10. UEB CTA-Related Complaints

| Month Reviewed | CTA-Related Complaints | | Data Requests Issued | Proof of Authorization Obtained | Citations Issued | Cease and Desist Letters Issued |
|----------------|------------------------|-------------------------|----------------------|---------------------------------|------------------|---------------------------------|
| | Total Reviewed | Unauthorized Enrollment | | | | |
| July | 210 | 52 | 13 | 46 | 1 | 0 |

Compliance with Ordering Paragraphs

There were no new Ordering Paragraphs added to UEB’s COPS tracker for the month of July 2025. UEB was responsible for 41 separate Ordering Paragraphs. As of July 2025, 41 of the Ordering Paragraphs (representing 100%) have been complied with, thus none are out of compliance.

Ordering Paragraphs related to UEB’s work are attributable to the imposition of fines, adoption of settlements, ordering of consumer refunds or reparation and other remedies and corrective actions, including reporting requirements, resulting from UEB’s investigations of violations of law and wrongdoing against consumers.

The ordering paragraphs assigned to UEB’s COPS do not include tracking for compliance with payment of fines, penalties, surcharges, or the like, which are assigned to Fiscal Office under the COPS system. However, UEB staff tracks such payments separately in our case management system and informs fiscal of any identified issues.

UEB-Related Proceedings

Table 10. UEB-Related Proceedings

| Proceeding | Description | ALJ | Commissioner |
|-------------|--|----------|--------------|
| R.18-07-005 | Order Instituting Rulemaking to Consider New Approaches to Disconnections and Reconnections to Improve Energy Access and Contain Costs. | Kelly | Houck |
| K.19-03-024 | Appeal of San Jose Clean Energy to Citation E-4195- 0052 issued on February 27, 2019 by the Consumer Protection and Enforcement Division. | Kim | N/A |
| K.21-11-018 | Appeal of Shell Energy North America to citation E-4195-113 issued on October 21, 2021 by Consumer Protection & Enforcement Division. | Cai | N/A |
| I.22-10-007 | Order Instituting Investigation into the Operations and Practices of TC Telephone and Order to Show Cause to Determine Whether Respondents Violated the Laws, Rules, and Regulations Governing the California Universal LifeLine Program | Mason | Baker |
| K.23-11-015 | Appeal of Silicon Valley Clean Energy to citation E-4195-143 issued on October 27, 2023 by Consumer Protection & Enforcement Division. | Goldberg | N/A |
| H.24-02-005 | Request of FETP For Hearing on AEO for Violation of California Teleconnect Fund Program Rules. | Kelly | N/A |
| K.24-05-026 | Appeal of San Diego Community Power to citation E-4195-0173 issued on April 30, 2024 by Consumer Protection & Enforcement Division | Afary | N/A |

Outreach/Training/Other Activities

SNAP Summary: There was no SNAP meeting in July.