



Public Utilities Commission

STATE OF CALIFORNIA

CITATION FOR VIOLATION OF PUBLIC UTILITIES CODE AND GENERAL ORDER

To: David Charles Shelley
Dba: Town Car Dave's Car Service
[REDACTED]
[REDACTED]

File: TCP 23018-P
Citation #: T.2025-10-002
Date: October 6, 2025
Case #: CSE-000542

VIOLATIONS

You are hereby cited as having violated sections of the Public Utilities (Pub. Util.) Code and the California Public Utilities Commission (CPUC) General Order (G.O.) as described below. These violations occurred during the period of June 10, 2025.

- (1) Operated as a Charter-Party Carrier (TCP) after revocation of authority, in violation of Pub. Util. Code Section 5379 **[1 count]**; and
- (2) Operated at an airport without an airport permit and failure to follow airport rules and regulations, in violation of Pub. Util. Code Sections 5371.4(b), 5381, and G.O. 157-E, Part 3.02 **[1 count]**.

STATEMENT OF FACTS

The above violation is documented in the attached Investigation Report, which consists of the carrier's records and substantiating documents obtained from other sources.

RESPONSE

TEB used the Penalty Assessment Methodology adopted in Resolution M-4846 and considered mitigating and exacerbating factors in setting the fine.

You are hereby called upon to answer this citation on or before October 27, 2025. By way of such an answer, you may either:

- (1) Pay a fine of \$2,000 pursuant to Pub. Util. P.U. Code Section 5378. Submit your check or money order payable to CPUC using the attached *Citation Agreement*. Upon payment, the fine will be deposited in the State Treasury to the credit of the General Fund, and the Commission staff will deem the matter closed, **or**
- (2) Contact the Supervisor below to make payment arrangements, **or**
- (3) Contest this Citation by filing an Appeal. See attached document "*How to File an Appeal and Instructions for Filing a Notice of Appeal and Certificate of Service for a Citation Appeal*."

If you fail to respond by October 27, 2025, you will be in default and will have forfeited your right to appeal the Citation. The Commission may also act through a civil or criminal proceeding to recover any unpaid fine and ensure compliance with applicable statutes and Commission orders.

Eric Hooks

Eric Hooks
Program and Project Supervisor
Transportation Enforcement Branch
Telephone number (415) 703-2302
Email address: eric.hooks@cpuc.ca.gov

Attachments

INVESTIGATION REPORT

CARRIER: David Charles Shelley, an Individual,
doing business as (dba) Town Car Dave's Car Service

OWNER: David Charles Shelley, Owner

AUTHORITY: TCP 23018-P (Revoked)

MAILING ADDRESS:

[REDACTED]
[REDACTED]

PHONE/EMAIL:

[REDACTED]

VEHICLES: 1

EMPLOYEE-DRIVERS: 1

PL&PD1 Texas Insurance Company

INSURANCE: Policy Number: [REDACTED]
Cancellation Date: 2/15/2023

**WORKERS'
COMPENSATION
INSURANCE:** N/A

DRUG

CONSORTIUM:

[REDACTED]

INTRODUCTION

On July 8, 2025, I was assigned to investigate the operations and practices of David Charles Shelley Dba Town Car Dave's Car Service (hereinafter referred to as Town Car Dave), due to a complaint from San Francisco International Airport (SFO) alleging that Town Car Dave was operating after revocation of his Charter-Party Carrier (TCP) authority, operated at an airport without an airport permit, and failed to follow airport rules and regulations.

VIOLATIONS

I investigated Town Car Dave for the period of June 10, 2025, and found violations of the following provisions of the Public Utilities (Pub Util.) Code and a California Public Utilities Commission (CPUC) General Order (G.O.):

- **Operated as a TCP after revocation of authority, in violation of Pub. Util. Code Section 5379. [1 count]**

Pub. Util. Code 5379 states in part that "After the cancellation or revocation of a permit or certificate, or during the period of its suspension, or after the expiration of its permit or certificate, it is unlawful for a charter-party carrier of passengers to conduct any operations as a carrier."

On September 25, 2023, CPUC's Transportation Licensing and Analysis Branch (TLAB) sent an Order of Revocation to Town Car Dave via the TCP Portal [Attachment 1]. On June 12, 2025, SFO's Ground Transportation Unit (GTU) Investigation Manager, Ricky San, sent a Notice to Cease-and-Desist (C&D) via email to [REDACTED] with an attachment of Administrative Citation no. 65118 [Attachment 2] for operating after revocation of his TCP authority and without an airport permit on June 10, 2025. On August 13, 2025, I issued a C&D to Town Car Dave via email and USPS certified mail with tracking no. [REDACTED] [Attachment 3]. My investigation disclosed that Town Car Dave operated for one day after revocation of his TCP authority.

- **Operated at an airport without an airport permit and failure to follow airport rules and regulations, in violation of Pub. Util. Code Sections 5371.4(b), 5381, and G.O. 157-E, Part 3.02. [1 count]**

On June 12, 2025, SFO GTU Investigation Manager, Ricky San, sent a C&D via email to Town Car Dave with an attachment of Administrative Citation no. 65118 [see **Attachment 2**] for operating after revocation of his TCP authority and without an airport permit. My investigation disclosed that Town Car Dave operated for one day without an airport permit.

DECLARATION

I have read the foregoing and know the contents thereof and I declare under penalty of perjury that the foregoing is true and correct, except as to those matters stated on information and belief, and to those matters, I believe to be true.

Executed on October 6, 2025, at Sacramento, California.

MaiKa Renda

MaiKa Renda, Enforcement Analyst

LIST OF ATTACHMENTS

- Attachment 1. Order of Revocation
- Attachment 2. SFO-GTU's Administrative Citation No. 65118
- Attachment 3. CPUC C&D Notice

Table of Contents

Attachment 1

STATE OF CALIFORNIA

GAVIN NEWSOM, GOVERNOR

PUBLIC UTILITIES COMMISSION

505 Van Ness Avenue
San Francisco, CA 94102-3298



DBA: TOWN CAR DAVE'S CAR SERVICE

PSG0023018

ATTN: DAVID CHARLES SHELLEY

TCP P PERMIT

Order of Revocation

This is notice from the California Public Utilities Commission (CPUC) that the operating authority listed on this letter is revoked effective **July 14, 2023**.

Failure to pay annual fees (PUCTRA)

After the cancellation or revocation of a permit or certificate, or during the period of its suspension, or after the expiration of its permit or certificate, it is unlawful for a Passenger Stage Corporation (PSC) or a Transportation Charter-Party carrier (TCP) of passengers to conduct any operations as a carrier. (California Public Utilities Code §§ 1045, 5379). Unlawful operations are subject to fines and penalties as set forth in the California Public Utilities Code and may include permanent revocation of your operating authority or being permanently barred from receiving an operating authority.

There is a ninety (90) day period in which a revoked carrier may apply to reinstate the revoked operating authority unless it was permanently revoked.

Date: Sep 25, 2023

PUBLIC UTILITIES COMMISSION
STATE OF CALIFORNIA

licensing@cpuc.ca.gov

Attachment 2

From: [Ricky San \(AIR\)](#)
To: [REDACTED]
Cc: [GTU \(AIR\)](#)
Subject: TCP#23018 - DAVID CHARLES SHELLEY - NO CPUC AND AIRPORT AUTHORITY
Date: Thursday, June 12, 2025 7:01:58 AM
Attachments: [Outlook-SFO.png](#)
[Citation 65118.pdf](#)

Good morning,

Attached is Citation #65118. On June 10th, 2025, one of your company's vehicles was observed conducting commercial transportation here at SFO. Upon further research, your company does not have an Airport Permit nor an active CPUC authority. Your TCP Is currently revoked.

Please Cease and Desist any commercial transportation that requires CPUC and Airport Authority at SFO until you have obtained the proper authority to do so.

Continuing to operate may result in an administrative fine for each trip conducted, recollection of trip fees and further investigation by CPUC for violating the Public Utilities Codes and General Order 157-E.

To obtain an SFO permit, you will need to attend mandatory orientation, in which you can sign up here:

http://www.supersaas.com/schedule/SFO_ITT/Orientation

Public Utilities Code Section 5379: After the cancellation or revocation of a permit or certificate, or during the period of its suspension, or after the expiration of its permit or certificate, it is unlawful for a charter-party carrier of passengers to conduct any operations as a carrier. The commission may either grant or deny an application for a new permit or certificate whenever it appears that a prior permit or certificate of the applicant has been canceled or revoked pursuant to Section 5378 or whenever it appears, after hearing, that as a prior permit or certificate holder, the applicant engaged in any of the unlawful activities set forth in Section 5378 for which his or her permit or certificate might have been canceled or revoked.

Public Utilities Code Section 5411: Every charter-party carrier of passengers and every officer, director, agent, or employee of any charter-party carrier of passengers who violates or who fails to comply with, or who procures, aids, or abets any violation by any charter-party carrier of passengers of any provision of this chapter, or who fails to obey, observe, or comply with any order, decision, rule, regulation, direction, demand, or requirement of the commission, or of any operating permit or certificate issued to any charter-party carrier of passengers, or who procures, aids, or abets any charter-party carrier of passengers in its failure to obey, observe, or comply with any such order, decision, rule, regulation, direction, demand, requirement, or operating permit or certificate, **is guilty of a misdemeanor and is punishable by a fine of not less than one thousand dollars (\$1,000) and not more than five thousand dollars (\$5,000) or by imprisonment in a county jail for not more than three months, or by both that fine and imprisonment.**

Please let me know if you have any questions.



Ricky San

Ground Transportation Investigation Manager, Landside Operations | Airport Services
San Francisco International Airport | P.O. Box 8097 | San Francisco, CA 94128

 [flysfo.com](https://www.flysfo.com)

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AIRPORT COMMISSION
SAN FRANCISCO INTERNATIONAL AIRPORT
GROUND TRANSPORTATION ADMINISTRATIVE CITATION

65118

Date of Observation: 6/10/2025

Time: 14:36 PDT

Day: Tuesday

Plate #: [REDACTED]

VIN #:

Make: [REDACTED]

Model:

Style: [REDACTED]

Color: [REDACTED]

Company: David Charles Shelley

TCP #: 023018

Location: IT Arrivals

Violated Rules and Regulations

9.2 Operating a Business without Airport Authorization

Other See Notes

Comment: CURBSIDE PAX PICKUP, EXPIRED SFO DECAL, TCP REVOKED

Issuing Authority: SFPD

Issuer Id: [REDACTED]

FINES SHALL BE ASSESSED PER RULE 14 OF SFIA AIRPORT RULES AND REGULATIONS AND/OR APPLICABLE OPERATING PERMIT.

Attachment 3

STATE OF CALIFORNIA

GAVIN NEWSOM, Governor

PUBLIC UTILITIES COMMISSION

505 Van Ness Avenue
San Francisco, California, 94102



Sent via email: [REDACTED]

August 13, 2025

TCP: 23018-P (Revoked)

Case No.: CSE-000542

Town Car Dave's Car Service
Attn: David Charles Shelley
[REDACTED]

NOTICE TO CEASE AND DESIST

Dear David Charles Shelley:

On September 25, 2023, your Charter-Party Carrier (TCP) authority was revoked for failure to pay your annual PUCTRA fees.

Public Utilities (Pub. Util.) Code Section 5379 states in part that it is unlawful for a TCP to conduct any operations after cancellation or revocation, or during the period of its suspension, or after the expiration of its authority. Pub. Util. Code Section 5414.5 states that it is unlawful to publish or advertise without a valid authority. Advertisements include, but are not limited to, advertising in local directories or Yellow Pages, business cards, websites, etc.

You must immediately cease and desist from all unlawful operations, including advertising. Pub. Util. Code Section 5411 states in part that any carrier which operates without a valid authority is guilty of a misdemeanor and is punishable by a fine of not less than \$1,000.

On June 10, 2025, Town Car Dave's Car Service was found operating after revocation of your authority at the San Francisco International Airport (SFO) and was issued an Administrative Citation Number 65118 by the SFO's Ground Transportation Unit.

This letter places your company on notice that continued violations of the law without the required authority may result in enforcement actions, including criminal prosecutions. There will be no further warnings.

For information on obtaining a permit or certificate, go to:

<http://www.cpuc.ca.gov/transportationlicensing/>.

Please contact me within five days of receiving this notice at the telephone number and email address listed below.

Sincerely,

MaiKa Renda

MaiKa Renda, Enforcement Analyst
California Public Utilities Commission
Consumer Protection and Enforcement Division
Transportation Enforcement Branch
Email: Maika.Renda@cpuc.ca.gov
Telephone: (916) 584-0448

cc: Eric Hooks, Program and Project Supervisor

CERTIFICATE OF SERVICE

I certify that I have this day served the following documents on

David Charles Shelley Dba Town Car Dave's Car Service

TCP 23018-P

Case # CSE-000542

1. Administrative Citation T.2025-10-002
2. Citation Compliance Agreement
3. Investigation Report and Attachments
4. How to File an Appeal
5. Notice of Appeal Form and Certificates of Service Form (from Resolution ALJ-377)
6. Resolution ALJ-187
7. Certificate of Service

Date: October 6, 2025

MaiKa Renda

MaiKa Renda

TEB Enforcement Analyst