



## Public Utilities Commission

STATE OF CALIFORNIA

### **CITATION FOR VIOLATION OF PUBLIC UTILITIES CODE AND GENERAL ORDER**

To: Blackwingz Inc.  
Attn: Fadi Jabara, CEO  
2344 Arden Way  
Sacramento, CA 95825

File: TCP 43703-A  
Citation #: T.2025-08-008  
Date: August 19, 2025  
Case #: CSE-000593

#### **VIOLATIONS**

You are hereby cited as having violated a section of the Public Utilities (Pub. Util.) Code and California Public Utilities Commission (CPUC) General Order (G.O.) as described below. The violation occurred during the period of June 8, 2025.

- (1) Operated at an airport without an airport authority and failed to follow airport rules and regulations, in violation of Pub. Util. Code Section 5371.4(b) and G.O. 157-E, Part 3.02  
[1 count].

STATEMENT OF FACTS

The above violation is documented in the attached Investigation Report, which consists of the carrier's records and substantiating documents obtained from other sources.

RESPONSE

TEB used the Penalty Assessment Methodology adopted in Resolution M-4846 and considered mitigating and exacerbating factors in setting the fine.

You are hereby called upon to answer this citation on or before September 8, 2025. By way of such an answer, you may either:

- (1) Pay a fine of \$2,000 pursuant to Pub. Util. P.U. Code Section 5378. Submit your check or money order payable to CPUC using the attached *Citation Agreement*. Upon payment, the fine will be deposited in the State Treasury to the credit of the General Fund, and the Commission staff will deem the matter closed, **or**
- (2) Contact the Supervisor below to make payment arrangements, **or**
- (3) Contest this Citation by filing an Appeal. See attached document "*How to File an Appeal and Instructions for Filing a Notice of Appeal and Certificate of Service for a Citation Appeal.*"

If you fail to respond by September 8, 2025, you will be in default and will have forfeited your right to appeal the Citation. In addition, your operating authority will be immediately suspended and may be subsequently revoked pursuant to Resolution ALJ-187. The Commission may also act through a civil or criminal proceeding to recover any unpaid fine and ensure compliance with applicable statutes and Commission orders.

*Eric Hooks*

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Eric Hooks  
Program and Project Supervisor  
Transportation Enforcement Branch  
Telephone number (415) 703-2302  
E-mail address: [eric.hooks@cpuc.ca.gov](mailto:eric.hooks@cpuc.ca.gov)



## Public Utilities Commission

STATE OF CALIFORNIA

### CITATION COMPLIANCE AGREEMENT

File No.: TCP 43703-A  
Citation #: T.2025-08-008  
Date: August 19, 2025  
Case #: CSE-000593

I (we) hereby agree to comply with this citation dated August 19, 2025, and herewith pay the fine of \$2,000.

Blackwingz Inc.  
Attn: Fadi Jabara, CEO  
2344 Arden Way  
Sacramento, CA 95825

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(Signature)

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(Title)

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(Date)

Payment (cashier's check or money order) should be made payable to *California Public Utilities Commission* and sent to:

California Public Utilities Commission  
Attn: Fiscal Office  
505 Van Ness Avenue  
San Francisco, CA 94102-3298

Or

Payment is to be submitted online via TCP Portal ([Welcome to TCP Portal \(ca.gov\)](https://www.cpuc.ca.gov/tcp-portal)) using a credit card, ACH, or check. Payment via credit card is recommended as it provides real-time verification, whereas ACH payments take two days to clear with the bank.

## INVESTIGATION REPORT

**CARRIER:** Blackwingz Inc.  
A California Corporation, 5554096 (Active)

**OFFICER:** Fadi Jabara: Chief Executive Officer, Chief Financial Officer, and Secretary

**AUTHORITY:** TCP 43703-A, Active

**MAILING ADDRESS:** 2344 Arden Way  
Sacramento, CA 95825

**PHONE/EMAIL:** [\(213\)500-9999](tel:(213)500-9999) / [fadi@blackwingz.net](mailto:fadi@blackwingz.net)

**VEHICLES:** 1

**EMPLOYEE-DRIVERS:** 1

**PL&PD<sup>1</sup> INSURANCE:** New York Marine and General Insurance Company  
Policy Number: [REDACTED]  
Effective Date: 10/27/2024

**WORKERS' COMPENSATION INSURANCE:** None

**DRUG CONSORTIUM:** Accurate C&S Services Inc.

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<sup>1</sup> Public Liability and Property Damage (PL&PD)

## INTRODUCTION

On July 3, 2025, I was assigned to investigate the operations and practices of Blackwingz Inc. (hereinafter referred to as Blackwingz), due to a complaint alleging that Blackwingz was operating at San Francisco International Airport (SFO) without an airport permit and failed to follow airport rules and regulations.

## HISTORY OF ENFORCEMENT

Enforcement case records show Blackwingz has a history of violating the California Public Utilities Commission's (CPUC) rules and regulations, as detailed below.

On July 30, 2024, CPUC's Program and Project Supervisor, Eric Hooks, sent Blackwingz an Airport Authority Letter via email to [fadi@blackwingz.net](mailto:fadi@blackwingz.net) for operating at SFO without an airport permit [Attachment 1]. Blackwingz had previously received Citation #21961 from SFO Ground Transportation Unit (GTU) on June 30, 2024, for conducting commercial transportation without an airport permit [Attachment 2].

## VIOLATION

I investigated Blackwingz for the period of June 8, 2025, and found a violation of the following provisions of the Public Utilities (Pub. Util.) Code and CPUC General Order (G.O.):

- **Operated at an airport without an airport permit and failed to follow airport rules and regulations in violation of Pub. Util. Code Section 5371.4(b) and G.O. 157-E, Part 3.02. [1 count]**

G.O. 157-E, Part 3.02 states in part that "No carrier shall conduct any operations on the property of or into any airport unless such operations are authorized by both this Commission and the airport authority involved."

On June 8, 2025, SFO GTU issued Blackwingz Citation #64639 [Attachment 3] for operating without an airport permit. My investigation disclosed that Blackwingz operated for one day without an airport permit.

## DECLARATION

I have read the foregoing and know the contents thereof and I declare under penalty of perjury that the foregoing is true and correct, except as to those matters stated on information and belief, and to those matters, I believe to be true.

Executed on August 19, 2025, in Lodi, California.

*Michael Islas*

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Michael Islas, Enforcement Analyst  
Consumer Protection and Enforcement Division  
Transportation and Enforcement Branch

## **LIST OF ATTACHMENTS**

- Attachment 1. CPUC Airport Authority Letter (7/30/2024)
- Attachment 2. SFO-GTU Citation #21961 (6/30/2024)
- Attachment 3. SFO-GTU Citation #64639 (6/8/2025)

# Attachment 1



PUBLIC UTILITIES COMMISSION

505 Van Ness Ave  
San Francisco, CA 94102



Sent via email ([fadi@blackwingz.net](mailto:fadi@blackwingz.net))

July 30, 2024

TCP # 43703 A

Blackwingz Inc.  
2344 Arden Way  
Sacramento, CA 95825  
Attention: Fadi Jabara

SUBJECT: **AIRPORT PERMIT REQUIRED**

Dear Fadi Jabara:

Blackwingz Inc., was observed conducting for-hire operations on June 30, 2024, at the San Francisco International Airport (SFO) without an airport permit. A Charter-Party Carrier (TCP) permit or certificate, issued by the California Public Utilities Commission (CPUC) does not authorize operations at any airport property. This notice is to inform Blackwingz Inc. that an airport permit is required or a minimum fine of \$1,000 may be issued. Each day of continued violations is a separate and distinct offense. Your action is required immediately.

*General Order 157-E, Part 3, Section 3.02, with regards to TCPs, states in part that no carrier shall conduct any operations on the property of or into any airport unless such operations are authorized by both CPUC and the airport authority involved. Failure to comply with safety or traffic rules and regulations of an airport authority may result in suspension or revocation of CPUC operating authority.*

**Blackwingz Inc.**  
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For information on how to obtain the necessary airport permit, please contact the airport Ground Transportation Unit (GTU) listed below:

San Francisco Airport-GTU  
947 N Field Rd, San Francisco, CA 94128  
(650) 821-3600 or [GTU@flysfo.com](mailto:GTU@flysfo.com)

Please confirm with me in writing, via email with a cc: to [Omar.Teutle@cpuc.ca.gov](mailto:Omar.Teutle@cpuc.ca.gov) once you have obtained the airport permit. Thank you for your cooperation in this matter.

Sincerely,

*Eric Hooks*

Eric Hooks, Program and Project Supervisor  
Consumer Protection and Enforcement Division  
Transportation Enforcement Branch  
Airport Enforcement Unit  
[Eric.Hooks@cpuc.ca.gov](mailto:Eric.Hooks@cpuc.ca.gov)  
(415) 703-2302

cc: SFO-GTU

# Attachment 2



**AIRPORT COMMISSION  
SAN FRANCISCO INTERNATIONAL AIRPORT  
GROUND TRANSPORTATION ADMINISTRATIVE CITATION**

**21961**  
Warning Only

**Date:** 6/30/2024      **Time:** 10:38 PDT      **Day:** Sunday  
**Plate #:** [REDACTED]      **VIN #:**  
**Make:** Mercedes-Benz      **Model:** S-Class      **Style:** 4 Door      **Color:** Black  
**Company:** Non-Permitted Operator      **TCP #:** 099999  
**Location:** IT Dep

**Violated Rules and Regulations**

**9.2**      Operating a Business without Airport Authorization

**Comment:** Blackwingz Inc. - Conducting commercial transportation without Airport authority.

**Issuing Authority:** GTC      **Issuer Id:** 110

FINES SHALL BE ASSESSED PER RULE 14 OF SFIA AIRPORT RULES AND REGULATIONS AND/OR APPLICABLE OPERATING PERMIT.

# Attachment 3



**AIRPORT COMMISSION  
SAN FRANCISCO INTERNATIONAL AIRPORT  
GROUND TRANSPORTATION ADMINISTRATIVE CITATION**

**64639**  
Warning Only

**Date of Observation:** 6/8/2025      **Time:** 14:53 PDT      **Day:** Sunday  
**Plate #:** [REDACTED]      **VIN #:**  
**Make:** Lincoln      **Model:** MKZ      **Style:** 4 Door      **Color:** Black  
**Company:** Non-Permitted Operator      **TCP #:** 099999  
**Location:** IT Dep

**Violated Rules and Regulations**

**9.2**      Operating a Business without Airport Authorization

**Comment:** Blackwingz INC TCP#43703, continuing to operate at SFO without airport authority after cease & desists were sent by both SFO and CPUC

**Issuing Authority:** GTC      **Issuer Id:** 109

FINES SHALL BE ASSESSED PER RULE 14 OF SFIA AIRPORT RULES AND REGULATIONS AND/OR APPLICABLE OPERATING PERMIT.

## CERTIFICATE OF SERVICE

I certify that I have on this day served the following documents on

**Blackwingz Inc.**

**TCP # 43703-A**

**Case # CSE-000593**

1. Administrative Citation T.2025-08-008
2. Citation Compliance Agreement
3. Investigation Report and Attachments
4. How to File an Appeal
5. Notice of Appeal Form and Certificates of Service Form (from Resolution ALJ-377)
6. Resolution ALJ-187
7. Certificate of Service

Date: August 19, 2025

*Michael Islas*

Michael Islas  
TEB Enforcement Analyst