



Public Utilities Commission  
STATE OF CALIFORNIA

CITATION FOR VIOLATION  
OF PUBLIC UTILITIES CODE

To: Jacobo Francisco Nicolas

File: Unlicensed

Date: August 27, 2025

Citation #: T.2025-08-012

Case #: CSE-672

VIOLATIONS

You are hereby cited with having violated section(s) of the Public Utilities Code (P.U. Code) and California Public Utilities Commission (CPUC) General Order (G.O.) as described below. These violations occurred on August 23, 2025.

- (1) Operated as a charter-party carrier without valid operating authority in violation of Pub. Util. Code Sections 5371, 5411, 5411.5, and CVC 14602.9 [1 count].

STATEMENT OF FACTS

The above violations are documented in the attached Investigation Report, which consists of carrier's records and substantiating documents obtained from other sources.

RESPONSE

TEB used the Penalty Assessment Methodology adopted in Resolution M-4846 and considered mitigating and exacerbating factors in setting the fine.

You are hereby called upon to answer this citation on or before September 16, 2025. By way of such answer, you may either:

- (1) Pay a fine of \$1,500 pursuant to P.U. Code Section 5378. Submit your check or money order payable to California Public Utilities Commission using the attached *Citation Agreement*. Upon payment, the fine will be deposited in the State Treasury to the credit of the General Fund and the Commission staff will deem the matter closed, **or**
- (2) Contact the Supervisor below to make payment arrangements, **or**
- (3) Contest this Citation by filing an Appeal. See attached document "*How to File an Appeal and Instructions for Filing a Notice of Appeal and Certificate of Service for a Citation Appeal.*"

If you fail to respond by September 16, 2025, you will be in default and will have forfeited your right to appeal the Citation. In addition, your operating authority will be immediately suspended and may be subsequently revoked pursuant to Resolution ALJ-187. The Commission may also act through a civil or criminal proceeding to recover any unpaid fine and ensure compliance with applicable statutes and Commission orders.

*Rahmon Momoh*

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Rahmon Momoh, Program and Project Supervisor  
Consumer Protection and Enforcement Division  
Transportation Enforcement Branch  
Telephone number (415) 703-1725  
E-mail address [rahmon.momoh@cpuc.ca.gov](mailto:rahmon.momoh@cpuc.ca.gov)

Attachments

File No.: Unlicensed  
Citation: T.2025-08-012  
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### CITATION COMPLIANCE AGREEMENT

I (we) hereby agree to comply with this citation dated August 27, 2025, and herewith pay the fine of \$1,500.

Jacobo Francisco Nicolas



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(Signature)

(Title)

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(Date)

Payment (cashier's check or money order) should be made payable to *California Public Utilities Commission* and sent to:

California Public Utilities Commission  
Attn: Fiscal Office  
505 Van Ness Avenue  
San Francisco, CA 94102-3298

**INVESTIGATION REPORT**

**DRIVER:** Jacobo Francisco Nicolas [REDACTED]

**OFFICER:** None

**AUTHORITY:** None (Unlicensed)

**ADDRESS:** [REDACTED]

**PHONE/EMAIL:** [REDACTED]

**VEHICLES:** 1

**DRIVERS:** 1

**AUTO  
INSURANCE:** [REDACTED]  
Policy# [REDACTED]  
Effective Dates: [REDACTED]

**WORKERS'  
COMPENSATION  
INSURANCE:** Unknown

**DRUG  
CONSORTIUM:** Unknown

## INTRODUCTION

On August 25, 2025, I was assigned to investigate the operations and practices of driver Jacobo Francisco Nicolas after the San Diego Police Department (SDPD) and the Transportation Enforcement Branch (TEB) impounded a silver 2008 Toyota Matrix for operating without authority. This impound took place at a joint safety compliance inspection with the SDPD in San Ysidro on August 23, 2025 [**Attachment 1**].

## VIOLATIONS

The investigation for August 23, 2025, to August 26, 2025, disclosed violations of the following provisions of the Public Utilities (Pub. Util.) Codes and the California Vehicle Code (CVC):

- **Operated as a charter-party carrier without valid authority in violation of Pub. Util. Code Sections 5371, 5411, 5411.5, and CVC 14602.9 [1 count].**

On August 23, 2025, the TEB's Field Enforcement Unit was conducting a joint safety compliance inspection with the SDPD in San Ysidro when the SDPD observed a silver [REDACTED] Toyota [REDACTED] ([REDACTED]) operating with one (1) passenger. SDPD spoke to driver Jacobo Francisco Nicolas ([REDACTED] [REDACTED]), and he confirmed he was conducting for-hire passenger transportation without a permit and was charging the passenger \$10 to transport him to work at Denny's. TEB Analysts issued a Notice to Cease and Desist and an Inspection Observation Report to Jacobo Francisco Nicolas. The SDPD impounded the vehicle for operating without authority, and it is being held for 30 days at [REDACTED] per CVC 14602.9 [**Attachment 1**].

## DECLARATION

I have read the foregoing and know the contents thereof. I declare under penalty of perjury that the foregoing is true and correct, except as to those matters stated on information and belief, and to those matters, I believe to be true.

Executed on August 27, 2025, in Los Angeles, California.

\_\_\_\_\_  
*Steve Esquerria*  
Steve Esquerria, TEB Enforcement Analyst

### **List of Attachments**

- **Attachment 1** -- San Diego PD Impound Report, Notice to Cease and Desist, Inspection Observation Report, Driver's License, Photo of [REDACTED] Toyota [REDACTED], Vehicle Registration, [REDACTED] (08/23/2025)

# **ATTACHMENT 1**

## **Impound Records**



# San Diego Police Department Impound Report

Impound No.: [REDACTED]

Impound Date: 8/23/2025 9:24:00 AM

Case No.: [REDACTED]

CAD Event No.: [REDACTED]

## GENERAL IMPOUND INFORMATION

Notice(s) of SV Sent: <b>Registered Owner / Current Owner</b>	Notice(s) Sent On: <b>8/23/2025 9:24:00 AM</b>	Notice(s) Sent By: [REDACTED]
Location Towed/Recovered From: <b>800 W. San Ysidro Blvd</b>		CSZ Towed/Recovered From: <b>San Ysidro, CA 92173</b>
Jurisdiction: <b>San Ysidro - Southern</b>		Beat: [REDACTED]
Location Stolen From:		CSZ Stolen From:

## STORAGE DETAIL

Tow Company Name: [REDACTED]		
Storage Location: [REDACTED]		CSZ Storage Location: [REDACTED]
Storage Authority: <b>OTHER - Other reason (see impound notes)</b>		Storage Officer ID: [REDACTED]
Release to Owner Authorized: <b>Yes</b>	Release Authorized By:	
Released Date:	Agency Hold:	Drivable:

## VEHICLE INFORMATION

Property Type: <b>Automobile/Light Truck (not Stolen or Recovered)</b>			
Odometer Reading:	Plate Clear in SVS: <b>Yes</b>	Plate Number: [REDACTED]	No. of Plates: <b>2</b>
License State: <b>CA</b>	Plate Type: <b>Regular Passenger Auto</b>	Registration Expires (MO/YR): [REDACTED]	
VIN Clear in SVS: <b>Yes</b>	VIN: [REDACTED]	Engine Number:	
Year: [REDACTED]	Make: <b>Toyota</b>	[REDACTED]	
Style: <b>Sedan, 4-door, automobile</b>	[REDACTED]	Color 2:	Appraised Value:
Condition:			

## Additional Vessel / Registration Information

Vessel Type:	Hull Material:	Hull Color:	Trim Color:	Length:
Beam:	Propulsion:	Engine HSPWR:	Engine Make:	Reg./ Doc No.:
Hull Identification Number(HIN):		HIN Clear in ABS:	Reg. Clear in ABS:	

## Vehicle Tires/Wheels

Left Front: <b>Poor</b>	Right Front: <b>Poor</b>	Left Rear: <b>Poor</b>	Right Rear: <b>Poor</b>	Spare:	Hub Caps:	Special Wheels:
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## Item Identification

Item:	ID:
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## Vehicle Damage

Identifying Marks:	Vehicle Damage Graphic:
Security Items:	
Vehicle Damage Notes:	

CALIFORNIA PUBLIC UTILITIES COMMISSION  
INSPECTION OBSERVATION REPORT

Location: Airport/Other: San Ysidro PSC/TCP/TNC: \_\_\_\_\_ Investigator: MJE Date: 8/23/05  
(Circle one)

Prime Carrier: \_\_\_\_\_ Phone#: \_\_\_\_\_

Address: \_\_\_\_\_ City: \_\_\_\_\_ Zip: \_\_\_\_\_

Driver: Nicolas, Jacobo Francisco CDL#: \_\_\_\_\_

Address: \_\_\_\_\_ City: \_\_\_\_\_ Zip: \_\_\_\_\_

Phone: \_\_\_\_\_ w/company: \_\_\_\_\_ Prime Carrier: \_\_\_\_\_

Relationship with Carrier: Owner/ Employee/ Sub-carrier/ Other: \_\_\_\_\_  
(Circle one)

Comments: \_\_\_\_\_

License Plate #: \_\_\_\_\_ Registration Exp.: \_\_\_\_\_ Seats: \_\_\_\_\_

Registered Owner: Nicolas Jacobo Francisco Leased/Owned  
(Circle one)

Address: \_\_\_\_\_

City: \_\_\_\_\_

- Vehicle:
- ☐ TCP # Not shown on rear/front bumper
  - ☐ Vehicle not listed with PUC
  - ☐ No Trade Dress
  - ☐ Front
  - ☐ Rear
  - ☐ PSC/TCP # not on side of vehicle\*
  - ☐ Carrier's name not on side of vehicle\*
- \*Exempt for vehicles < 15 passengers incl. driver or leased < 30 days
- Waybill:
- ☐ No waybill
  - ☐ Carrier Name /TCP#
  - ☐ Vehicle License Plate #
  - ☐ Driver's Name
  - ☐ Time/Date Charter arranged
  - ☐ Origin/Destination
  - ☐ No. of person in group
  - ☐ Name/address of persons arranging charter
  - ☐ Transportation arranged by phone or written contract
  - ☐ Name of at least 1 passenger in traveling party or identification of traveling party's affiliation

- TNC OPS:
- ☐ No Trade Dress
  - ☐ Front
  - ☐ Rear
  - ☐ Profile Non-Match
  - ☐ Lack Proof of Prearranged Ride
  - ☐ Non-State CDL
  - ☐ No Airport Permit

Violation(s): ☒ Yes, as noted above and in comments below ☐ No Violation

Law Enforcement Citation No.: \_\_\_\_\_

Note: Failure to take corrective action may result in enforcement action including imposition of fines





## NOTICE TO CEASE AND DESIST

Date: 8/23/25

Carrier: 1 [REDACTED]

TCP number, if any N/A Operating Status: N/A

The California Public Utilities Commission (CPUC) has determined that you are operating without valid authority.

**YOUR COMPANY MUST IMMEDIATELY CEASE AND DESIST FROM ANY AND ALL OPERATIONS, INCLUDING ADVERTISING, UNTIL YOU MEET ALL LICENSING REQUIREMENTS AND RECEIVE VALID OPERATING AUTHORITY FROM THE CPUC.**

**ANY OPERATIONS, INCLUDING ADVERTISING, WHILE OPERATING IN A SUSPENDED, CANCELLED, REVOKED, OR DENIED STATE IS UNLAWFUL.**

This letter places your company on notice that any activity without the required permit or certificate is a violation and may result in civil or criminal prosecutions, possible fines, and possible termination of telephone service. To acknowledge receipt of this notice, please call 800-894-9444 within 5 business days of receipt.

☒ **OPERATION WITHOUT AUTHORITY**

Public Utilities Code Sections 5371 and 5387 (TCP)/Section 1031 (PSC). - Circle One

☐ **OPERATION AFTER: SUSPENSION/REVOCATION/EXPIRATION/DENIAL OF AUTHORITY**

Public Utilities Code Section 5379 (TCP)/Section 1045 (PSC). - Circle One

☐ **ADVERTISEMENT WITHOUT AUTHORITY**

Public Utilities Code Section 5414.5 (TCP)/Section 1037 (PSC). - Circle One

Signature [REDACTED] TITLE \_\_\_\_\_

\*\*\*\*\*IF DRIVER IS NOT RESPONSIBLE, DRIVER IS TO GIVE NOTICE TO RESPONSIBLE OWNER\*\*\*\*\*

COMMENTS: Address or Registration is correct

See attached Inspection Observation Report Form for more detail.

Enforce [REDACTED]







