



Public Utilities Commission
STATE OF CALIFORNIA

CITATION FOR VIOLATION
OF PUBLIC UTILITIES CODE

To: Moises Obed Garcia-Ayala

[REDACTED]

[REDACTED]

[REDACTED] CA [REDACTED]

File: Unlicensed

Date: September 16, 2025

Citation #: T.2025-09-008

Case #: CSE-690

VIOLATIONS

You are hereby cited with having violated section(s) of the Public Utilities Code (P.U. Code) and California Public Utilities Commission (CPUC) General Order (G.O.) as described below. This violation occurred on September 13, 2025.

- **Operated as a charter-party carrier without authority in violation of Pub. Util. Code Section 5371 [1 count]**

STATEMENT OF FACTS

The above violations are documented in the attached Investigation Report, which consists of carrier's records and substantiating documents obtained from other sources.

RESPONSE

TEB used the Penalty Assessment Methodology adopted in Resolution M-4846 and considered mitigating and exacerbating factors in setting the fine.

You are hereby called upon to answer this citation on or before October 10, 2025. By way of such answer, you may either:

- (1) Pay a fine of \$1,500 pursuant to P.U. Code Section 5378. Submit your check or money order payable to California Public Utilities Commission using the attached *Citation Agreement*. Upon payment, the fine will be deposited in the State Treasury to the credit of the General Fund and the Commission staff will deem the matter closed, **or**
- (2) Contact the Supervisor below to make payment arrangements, **or**
- (3) Contest this Citation by filing an Appeal. See attached document "*How to File an Appeal and Instructions for Filing a Notice of Appeal and Certificate of Service for a Citation Appeal.*"

If you fail to respond by October 10, 2025, you will be in default and will have forfeited your right to appeal the Citation. In addition, your operating authority will be immediately suspended and may be subsequently revoked pursuant to Resolution ALJ-187. The Commission may also act through a civil or criminal proceeding to recover any unpaid fine and ensure compliance with applicable statutes and Commission orders.

Rahmon Momoh

Rahmon Momoh, Program and Project Supervisor
Consumer Protection and Enforcement Division
Transportation Enforcement Branch
Telephone number: (415) 816-5754
E-mail address: Rahmon.Momoh@cpuc.ca.gov

Attachments



Public Utilities Commission

STATE OF CALIFORNIA

CITATION COMPLIANCE AGREEMENT

File No.: Unlicensed

Citation #: T.2025-09-008

Date: September 16, 2025

Case #: CSE-690

I (we) hereby agree to comply with this citation dated September 16, 2025, and herewith pay the fine of \$1,500

Moises Obed Garcia-Ayala
[REDACTED] CA

(Signature)

(Title)

(Date)

Unlicensed/Revoked/Suspended/Expired Carrier:

Automatic credit and debit card payments are available. To arrange for autopay, fill out the attached CREDIT OR DEBIT CARD AUTHORIZATION form and email it to our Fiscal Office at FiscalOffice-TECitations@cpuc.ca.gov.

Or

Payment (cashier check or money order) should be made payable to *California Public Utilities Commission* and sent to:

California Public Utilities Commission
Attn: Fiscal Office
505 Van Ness Avenue
San Francisco, CA 94102-3298

INVESTIGATION REPORT

CARRIER: Moises Obed Garcia-Ayala

OWNER: Moises Obed Garcia-Ayala

AUTHORITY: Unlicensed

MAILING ADDRESS: [REDACTED], CA [REDACTED]

PHONE/EMAIL: [REDACTED]

VEHICLES: 1 (License Plate # [REDACTED], VIN [REDACTED])

EMPLOYEE-DRIVERS: N/A

PL&PD INSURANCE: N/A

**WORKERS'
COMPENSATION
INSURANCE:** N/A

DRUG CONSORTIUM: N/A

INTRODUCTION

On September 15, 2025, I was assigned to investigate the operations and practices of Moises Obed Garcia-Ayala because Mr. Garcia-Ayala was observed using Leonardo Quiroz Gutierrez's Lyft application to transport passengers during a joint operation with the California Highway Patrol (CHP) and Santa Clara Police Department at Levi's Stadium on September 13, 2025. Mr. Garcia-Ayala's Red Honda Civic, with license plate [REDACTED], was then subsequently impounded by CHP [Attachment 1].

VIOLATION

The investigation of Moises Obed Garcia-Ayala found the following provisions of the Public Utilities (Pub. Util.) Code and a Commission General Order (GO):

- **Operated as a charter-party carrier without authority in violation of Pub. Util. Code Section 5371 [1 count]**

On June 13, 2025, TEB Staff and CHP Officers Tam and Hunt conducted a compliance check on a vehicle with license plate [REDACTED]. I reviewed the Lyft application profile associated with the vehicle and determined that the driver, Mr. Garcia-Ayala, did not match the Lyft Platform driver Leonardo Quiroz Gutierrez. The Lyft application showed Mr. Gutierrez's account would drop off passengers at 5:52 pm [Attachment 2]. I confirmed with the Transportation Licensing and Analysis Branch's (TLAB) database that Mr. Garcia-Ayala has never held any operating authority from the Commission.

Mr. Garcia-Ayala operated a passenger vehicle for compensation without CPUC authority, in violation of California Pub. Util. Code §5371, which requires any charter-party carrier of passengers, including TNC drivers, to obtain a CPUC certificate or permit before operating for compensation. As a result, I served an Observation Report [Attachment 3] to Mr. Garcia-Ayala for operating without authority. Subsequently, I submitted the Request to Impound Form (CHP 180) to CHP Officer Hunt (Badge #17159) to impound the vehicle. [Attachment 4].

DECLARATION

I have read the foregoing and know the contents thereof and I declare under penalty of perjury that the foregoing is true and correct, except as to those matters stated on information and belief, and to those matters, I believe to be true.

Executed on September 16, 2025, in San Francisco, California

Destiny Graham

Destiny Graham, PURA III

List of Attachments

- **Attachment 1** – Rear of Vehicle with LP [REDACTED] and Impounded Vehicle
- **Attachment 2** – Leonardo Quiroz Gutierrez's Lyft Profile and Completed Trip
- **Attachment 3** – Signed Inspection Observation Report
- **Attachment 4** – Request for Impound (CHP 180)

Attachment 1

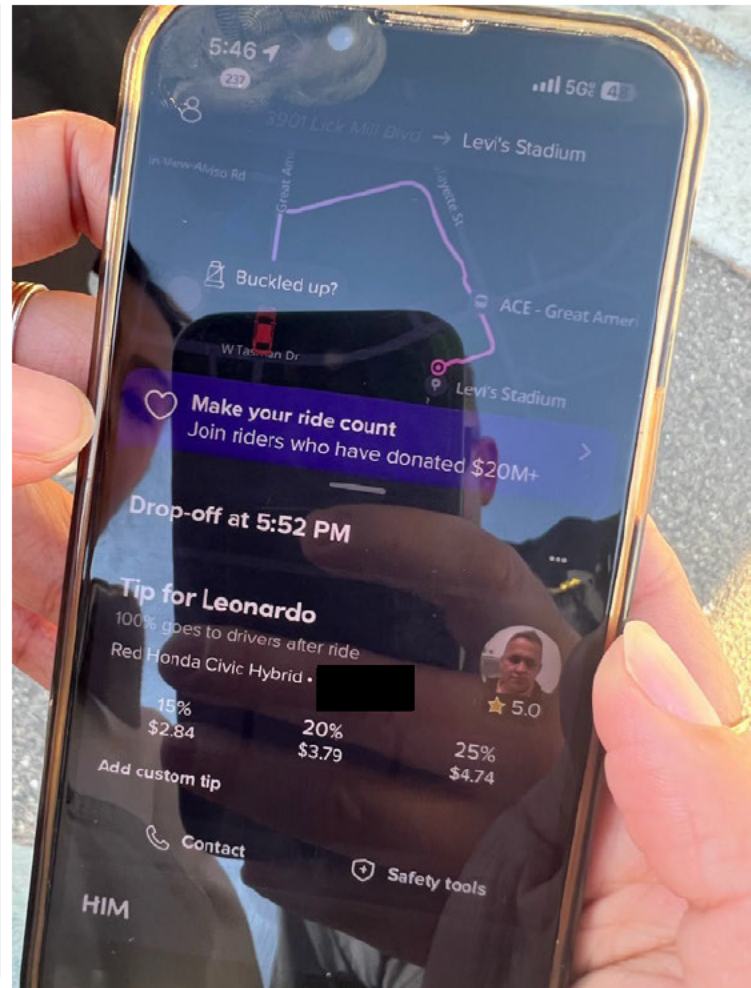
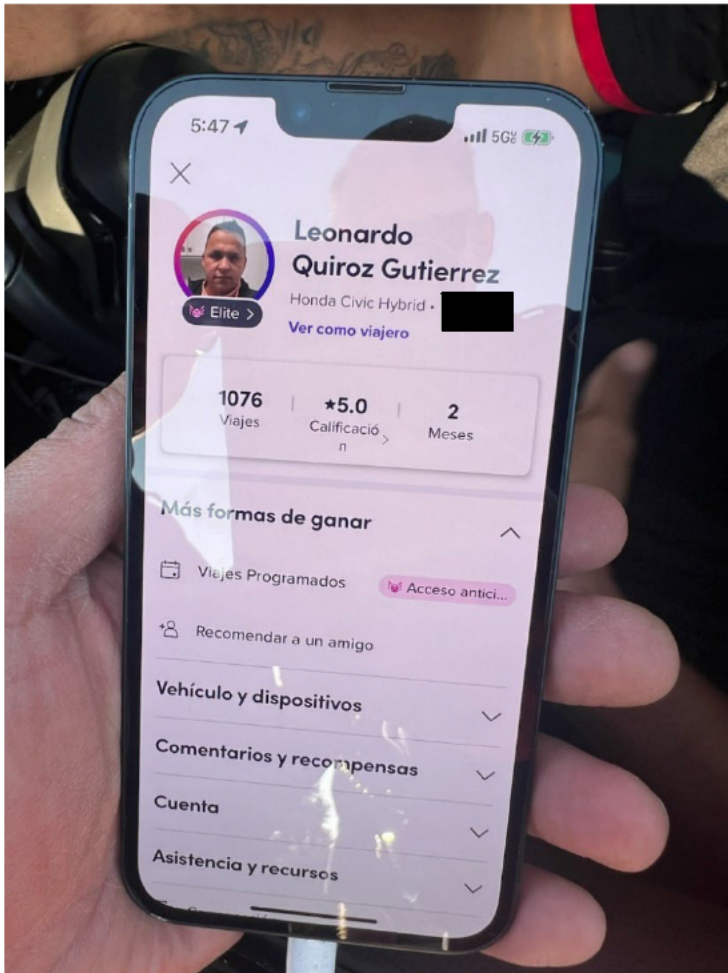
Rear of Vehicle with LP 9UGX413 and Impounded Vehicle





Attachment 2

Leonardo Quiroz Gutierrez's Lyft Profile and Completed Trip



Attachment 3

Signed Inspection Observation Report

CALIFORNIA PUBLIC UTILITIES
INSPECTION OBSERVATION REPORT

Location: Airport/Other: Santa Clara Lyft PSC/TCP/TNC App Sharing Date: 9/13/18
(Circle one) Investigator: DCR

Prime Carrier: Lyft Phone#: _____ City: _____ Zip: _____
Address: _____

Driver: Moises Obed Garcia Ayala CDL#: _____ State: _____ Class: _____
Address: _____ City: _____ Zip: _____
Phone: _____ Years w/company: _____ Prime Carrier: _____

Relationship with Carrier: Owner/ Employee/ Sub-carrier/ Other: _____
(Circle one)

Comments: _____

License Plate #: _____ VIN #: _____ Registration Exp.: _____ Seats: _____
Driver: Moises Obed Garcia Ayala Leased/Owned
Registered Owner: _____ (Circle one)
Address: _____
City: _____ Zip: _____ Phone: _____

Violation(s):

Vehicle: ☐ TCP # Not shown on rear/front bumper ☐ No Trade Dress ☐ Front ☐ Rear
☐ Vehicle not listed with PUC ☐ Carrier's name not on side of vehicle*
☐ PSC/TCP # not on side of vehicle* *Exempt for vehicles < 15 passengers incl. driver or leased < 30 days

Waybill: ☐ No waybill ☐ Carrier Name /TCP# ☐ Vehicle License Plate #
☐ Driver's Name ☐ Time/Date Charter arranged ☐ Origin/Destination
☐ No. of person in group ☐ Name/address of persons arranging charter
☐ Transportation arranged by phone or written contract
☐ Name of at least 1 passenger in traveling party or identification of traveling party's affiliation

TNC OPS: ☐ No Trade Dress ☐ Front ☐ Rear
☒ Profile Non-Match (App Sharing)
☐ Lack Proof of Prearranged Ride
☐ Non-State CDL
☐ No Airport Permit

Violation(s): ☒ Yes, as noted above and in comments below ☐ No Violation

Law Enforcement Citation No.: _____

Comments: Driver was using Leonardo Quiroz Gutierrez
Lyft App
Car Owner: Andrade Ivan

Note: Failure to take corrective action may result in enforcement action including imposition of fines

ATTACHMENT 4
Request for Impound (CHP 180)



**Public Utilities Commission
STATE OF CALIFORNIA
Request to Impound**

Indicate seating capacity of the vehicle (including driver): 5

Indicate the number of passengers (including driver): 0

One of the following is required:

- ☒ No TCP permit or certificate issued
- ☐ TCP/PSC: _____ (circle one) suspended, revoked, expired, or denied.
- ☐ Driver does not possess a valid and current CDL for vehicle operated license class, endorsement, or required certificate

Name of PUC Enforcement Analyst requesting impound: Shirley Lei

Charge one of the following:

- ☒ CPUC 5411/1037 ref CPUC 5371/1031 - Misdemeanor/Unlawful to operate without proper PUC operating authority.
- ☐ CPUC 5411/1037 ref CPUC 5379/1045 - Misdemeanor/Unlawful to operate with suspended, revoked, or expired authority.

In body of citation indicate: "Vehicle impounded per 14602.9 CVC."

Name of person, who within 2 DAYS, notified the legal owner of the impound by certified mail:

Moises Obed Garcia Ayala

Citing/Arresting Officer Name: Brad Hunt

Allied Agency Case Number: 900

Date: 9/13/25

Reason for stop and additional notes on back of this form.
Attach this form to CHP 180

STATE OF CALIFORNIA
DEPARTMENT OF CALIFORNIA HIGHWAY PATROL

VEHICLE REPORT

CHP 180 (Rev. 4-16) OPI 061

REPORTING DEPARTMENT

CHP SAN JOSE

30 DAY HOLD
RELEASE THRU CHP COMMERCIAL UNIT

A19583

NOTE: CHP 180 IS FURNISHED TO ALL PEACE OFFICERS BY THE CALIFORNIA HIGHWAY PATROL

LOCATION CODE 9340 DATE / TIME OF REPORT 9/13/25

LOCATION TOWED / STOLEN FROM 5101 GREAT AMERICA PKWY

YEAR 2015 MAKE HONDA MODEL

NOTICE OF STORED VEHICLE DELIVERED PERSONALLY

CLEAR IN SVS? YES NO

CLEAR IN SVS? YES NO

DATE / TIME DISPATCH NOTIFIED 9/13/25 1859

LOG NO 980

MONTH / YEAR 3/26

STATE CA

OFFICER 4001+ OWNER

COVERED - VEHICLE / COMPONENT

STORAGE AUTHORITY / REASON

14602.9 VC - CVC

DRIVEABLE? YES NO

CONDITION YES NO ITEMS YES NO

WRECKED SEAT (FRONT) SEAT (REAR)

BURNED HULK per 431(c) CVC RADIO TAPE DECK

VANDALIZED TAPES OTHER RADIO

ENG. / TRANS. STRIP IGNITION KEY

MISC. PARTS STRIP

BODY METAL STRIP

SURGICAL STRIP per 431(b) CVC

RELEASE VEHICLE TO: R/O OR AGENT AGENCY HOLD

THRU CHP ONLY - COMMERCIAL UNIT

NAME OF PERSON / AGENCY AUTHORIZING RELEASE I.D. NO. DATE

SIGNATURE OF PERSON AUTHORIZING RELEASE

STOLEN VEHICLE / COMPONENT

EMBEZZLED VEHICLE

PLATE(S) REPORT

DATE / TIME OF OCCURRENCE DATE / TIME REPORTED

NAME OF REPORTING PARTY (R/P) DRIVER LICENSE NO. / STATE

LAST DRIVER OF VEHICLE DATE / TIME ADDRESS OF R/P

TELEPHONE OF R/P

I CERTIFY OR DECLARE UNDER PENALTY OF PERJURY UNDER THE LAWS OF THE STATE OF CALIFORNIA THAT THE FOREGOING IS TRUE AND CORRECT.

SIGNATURE OF PERSON MAKING REPORT

REMARKS

[LIST PROPERTY, TOOLS, VEHICLE DAMAGE, ARRESTS]

ARRESTED / SECTION? YES NO

MOISES OBEID GARCIA AYALA

REPORTED BY GG-C179

CARGO / TYPE? YES NO

VALUE \$

SIGNATURE OF OFFICER TAKING REPORT

HUNT

I.D. NO.

17159

SUPERVISOR

REQUIRED NOTICES SENT TO REGISTERED

AND LEGAL OWNERS PER 22852 CVC?

YES NO

DATE NOTIFIED

An Internationally Accredited Agency