

DRAFT EVALUATION REPORT California Solar Initiative Multifamily Affordable Solar Housing (MASH) Evaluation

California Public Utilities Commission 505 Van Ness Avenue San Francisco, CA 94102

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1 EXECUTIVE SUMMARY

This report presents the evaluation of the California Solar Initiative (CSI) Multifamily Affordable Solar Housing (MASH) program for the duration of the program, from 2008 through 2021.

1.1 Background

In 2005 and 2006, the California Public Utilities Commission (Commission) and the California Energy Commission (CEC) collaborated to establish the California Solar Initiative (CSI) to fund rebates for installation of solar energy systems for PG&E, SCE, and SDG&E customers.¹ In Decision (D.) 06-01-024, the Commission required that a minimum of 10% of program funds be utilized to fund projects installed by low-income residential customers and affordable housing projects.² The Multifamily Affordable Solar Housing (MASH) program originated out of Assembly Bill (AB) 2723³ and was established by the California Public Utilities Commission (CPUC) in D.08-10-036 pursuant to Senate Bill (SB) 1 (Murray, 2006).⁴ The objective to of the program was to help make carbon-free solar energy more accessible to low-income residents in California. In addition to utility bill reductions, the program also strived to reduce capital costs for property owners through incentives. AB 217⁵ (Bradford, 2013) extended the MASH program through December 31, 2021. This evaluation was done in conformance with D.15-01-027⁶, which required the CPUC Energy Division (ED) to perform a close of program evaluation.

The program operated in Pacific Gas & Electric Company (PG&E), Southern California Edison (SCE), and the San Diego Gas & Electric (SDG&E) service territories. In the SDG&E service territory, the program was implemented by a third-party, the Center for Sustainable Energy (CSE).

As stated in D.08-10-036, the initial goals of the program were to:

- Stimulate the adoption of solar power in the affordable housing sector.
- Improve energy utilization and overall quality of affordable housing through the application of solar and energy efficiency technologies.
- Decrease electricity use and costs without increasing monthly household expenses for affordable housing occupants.
- Increase awareness and appreciation of the benefits of solar among affordable housing occupants and developers.

In 2013, AB 217 extended the program, which also set the following additional goals:

- Maximize the overall benefit to ratepayers.
- Require participants who receive monetary incentives to enroll in the Energy Savings Assistance (ESA) program.
- Provide job training and employment opportunities in the solar energy and energy efficiency sectors of the economy.
- Achieve 50 megawatts (MW) of installed capacity for the MASH and Single-Family Affordable Solar Homes (SASH) Programs combined.

The MASH program provided fixed, one-time capacity-based incentives for qualifying solar energy systems, using the Expected Performance Based Buydown (EPBB) methodology. Incentives were calculated utilizing the EPBB methodology and paid after the solar project interconnected. Funding did not extend to battery storage systems, as they were not part of the program scope. The program originally offered two tracks: Track 1 (fixed, up front, capacity-based EPBB incentives) and Track 2 (a competitive application process with variable rebates up to 100% of costs and ongoing maintenance costs,

¹ https://docs.cpuc.ca.gov/published/FINAL_DECISION/92455-01.htm

² D0601024 Interim Order Adopting Policies and Funding for the California Solar Initiative

³ <u>AB 2723 (2006). An act to add Section 2852 of the Public Utilities Code relating to energy (ca.gov)</u>

⁴ D0810036 Establishing Multifamily Affordable Solar Housing Program Within the California Solar Initiative

⁵ <u>AB 217 Implementation - Energy Division staff proposal (ca.gov)</u>

⁶ D.15-01-027, Decision Extending the Multifamily Affordable Solar Housing and Single Family Affordable Solar Homes Programs with the California Solar Initiative (January 29, 2015).



requiring demonstrated tenant benefits.) Track 2 was eventually closed, and all remaining funds were reallocated to Track 1 due to higher demand.⁷ Track 1 offered two incentive levels: Track 1A was developed for systems that offset common area load, while Track 1B was used for systems that offset tenant load. To create distinction between the two phases of MASH, the program refers to the initial phase of MASH as "MASH 1.0" and the second phase described below as "MASH 2.0."

In D.15-01-027, the CPUC established new incentive levels under Track 1C and Track 1D.⁸ Track 1C was designed for solar energy systems that offset common area load, non-virtual net metering tenant load or virtual net metering (VNEM) tenant load with less than 50% tenant benefit.⁹ Track 1D was designed for solar energy systems that offset VNEM tenant load with at least 50% tenant benefit. Given the higher incentive levels allocated for Track 1D and the established install capacity goal, Track 1D was not offered after 80% of the total incentive funding was reached.

1.2 Objectives

Through this evaluation, DNV seeks to determine whether MASH achieved its program goals and assess program benefits to customers, the environment, and the electrical system. In addition, we performed an assessment of program costs, workforce training outcomes, and program metrics. We provided a geographic breakdown of these benefits, including those located in disadvantaged communities (DACs).

1.3 Approach

Program cost assessment: DNV conducted a cost assessment to determine the financial outcomes of the program. Data sources for this assessment included the MASH Handbook¹⁰, program tracking data, California Distributed Generation Statistics (DGStats) data, and program staff interviews. We performed an analysis to determine planned versus actual spending, as well as an assessment of spending across program components, including administration, marketing, measurement, and incentives. We also performed a total resource cost (TRC) test to determine program cost effectiveness.

Total electrical system benefits: To assess the electrical system benefits, we considered both electric generation and avoided cost estimates. For electric generation, we used solar photovoltaic (PV) system modeling of the net energy metering (NEM) sites and individual system interval data for VNEM sites. Avoided cost estimates were generated using the 2011 and 2021 Distributed Energy Resources Avoided Cost Calculators (ACC).¹¹

Total environmental benefits: We performed an assessment of environmental benefits associated with solar installation and resulting generation incentivized under the program. We used marginal carbon dioxide (CO₂) emissions data available for each California' IOU through the California Self-Generation Incentive Program (SGIP).¹² To estimate avoided carbon emissions by season and by year, we combined hourly marginal emissions with the hourly solar generation profiles. We also used California Air Resource Board (CARB) calculators for solar PV to estimate other pollutants, including nitrogen oxide (NO_x), reactive organic gas, and particulates. We also developed a dollar value for avoided CO₂ emissions.

Total workforce outcomes: The program had specific workforce training requirements, which varied by the size of the system installed. To determine program workforce outcomes, we reviewed a sample of the job training affidavits and summarized the total number of workers trained, hours worked, and types of job tasks.

⁷ D1107031 California Solar Initiative Phase One Modifications

⁸ CPUC D. <u>145938475.PDF (ca.gov)</u>

⁹ Virtual Net Metering (VNEM) are tariffs available to a combination of a renewable electrical generation facility and a group of benefitting accounts, where the meters for the benefitting accounts are separate from the generation meters.

¹⁰ MASH Handbook

¹¹ CPUC, willdan.app.com, <u>https://willdan.app.box.com/v/2021CPUCAvoidedCosts/folder/136593940728</u>

¹² http://sgipsignal.com/download-data



Total customers served: To evaluate benefits to program customers, we used program tracking data and customer data to determine the number of multifamily units and properties served, the number of households served, and the location of properties served. We also looked at DAC and California Alternate Rates for Energy (CARE) program status and sorted properties by program phase (MASH 1.0 or MASH 2.0) and by property type and size.

System characteristics by customer type: The evaluation also looked at the system characteristics by customer type. To do this, we looked at the dollar value of award (incentive), program phase, interconnected solar capacity (kW_{AC}), property type, and interconnection meter type (i.e., common area, tenant, VNEM tenant) for each qualifying project. We computed system capacity (i.e., "Size Rating") based on the formula defined in the MASH Handbook:

Size Rating (kilowatts) = Quantity of Photovoltaic Modules x CEC Rating of Photovoltaic Modules x CEC Inverter Efficiency Rating/ 1000 (watts/kilowatt)

We also estimated post-installation electric consumption for benefiter based on their own data meter. Post-installation consumption was calculated as follows:

Post-installation electric consumption = Energy produced by the solar system (directly metered¹³ -preferred- or estimated) + Energy taken from the Grid (Energy "delivered" from AMI data) – Energy sold back to the Grid (Energy "received" from AMI data)

In addition, we compared minimum, maximum, and average incentive level per system capacity (\$/kW), and exported allocations by meter type, computed post-installation consumption, compared pre-installation consumption to post-installation consumption by program and by meter type, and quantified the number of participants enrolled in ESA.

Bill reduction outcomes: DNV conducted an analysis to determine customer bill impacts owing to program installations. The assessment quantified changes in energy use and energy expenses in VNEM "benefiters" (tenants and common areas that receive bill credits due to the MASH program.) We analyzed the difference in weather-normalized pre- and first year post-installation energy use for tenants and common areas. We estimated the average amount that energy bills were reduced per common area or tenant (both in dollars and kilowatt hours). We also estimated these bill impacts by CARE vs. Non-CARE customers. It is not possible to estimate these savings for master-metered properties, as these are actual NEM customers, where the energy use recorded is net, not actual, and we do not have visibility to each benefiters' energy use.

Program process metrics: Finally, we summarized the program process by the number of applications received, approved, declined, and withdrawn in total, by Program Administrator (PA), and by year. We reviewed common reasons for denial or withdrawal of applications. Also, we compared program achievements against stated goals.

1.4 Key findings

The table below presents our key findings.

Key findings	Report location	Implication
Data issues, including the disconnect between program tracking ("PowerClerk") data and billing and AMI systems, and incomplete datasets caused delays and issues with completing the evaluation.	Section 5	To better evaluate programs going forward, more comprehensive, clean, and uniform data would be helpful.

¹³ Directly metered solar systems include VNEM, which requires a standalone meter, and Performance Monitoring Reporting Service (PMRS) required by MASH.



Key findings	Report location	Implication
The MASH program installed 64 MW of solar generation over the life of the program. ¹⁴	Section 4.1	The MASH program exceeded the combined 50MW goal set for the SASH and MASH programs.
Incentives to participants accounted for 93.7% of the total program expenditures.	Section 4.1	Program funding was efficiently distributed to promote the goals of the program.
Ninety-three percent of marketing, education, and outreach (ME&O) expenditures occurred prior to 2016 in the MASH 1.0 program.	Section 4.1	The initial marketing initiatives were successful enough to limit future marketing efforts.
Years with highest program expenditures coincided with years of highest number of project installs.	Section 4.1	Supports the implication that the funding was primarily used to pay incentives for complete and operational projects. This also implies increased administration was needed to process applications and incentive payments.
Average administrative costs were lower in MASH 2.0.	Section 4.1	Indicates efficiency gains in the administration of the program.
Average incentives and average project cost per kW installed generally decreased with size of the installations.	Section 4.1	Lower average costs per kW installed indicates the presence of economies of scale in project development and installation. Lower average incentives for larger projects implies effective program design.
Average total project costs decreased by 52% from 2009 to 2022. Comparing the year with the highest avg. cost/kW (2010) against the year with the lowest avg. cost/kW (2020), the average total cost decreased by 65%.	Section 4.1	Lower average costs per kW installed indicates a reduction in hard and soft costs, and a maturing market.
The benefit cost ratio using the TRC over the entire program was 0.43.	Section 4.2	The benefits generated by the program were less than the costs incurred by the program and program participants.
Overall, the first-year production realization rate was 65%.	Section 4.3	Indicates that the solar production of the installed systems was overstated in many of the applications.
The utilities had a combined CO_2 savings of 175,680 metric tons. ¹⁵	Section 4.4	This accounts for avoided cost emissions of \$5,829,469 (2022\$) from 2011 through 2022.
In nearly all cases, the average number of trainees per project met or exceeded program requirements.	Section 4.5	Indicates the program participants and program met job training requirements. However, most projects simply met the requirements.
Most trainees participated in solar installation or project management/coordination. However, most training hours were dedicated to solar installation training, with 25% more training hours than project management. Project design and engineering trained the fewest workers but provided the greatest number of training hours per trainee.	Section 4.5	On the job training may have struck a balance between more trainees in areas that are easier or less expensive to train and where more hours are required i.e., installation.
Solar job training appears to be successful overall but lacked proper documentation.	Section 4.5	Without primary research, we cannot determine the quality of the workforce training efforts or if they led to successive employment opportunities after the program ended. Also, our analysis can neither confirm nor deny if an individual received training on multiple projects, due to the lack of trainee names in tracking documentation.

 $^{^{14}}$ Source: MASH and SASH applications for completed projects. 15 This estimate accounts for the lower realization rate.



Key findings	Report location	Implication	
Projects with NEM metering were most frequently used to offset common area load, while VNEM projects mostly served both common area and tenant loads.	Section 4.6	Indicates that the VNEM provides the opportunity to offset energy costs and load for a larger number of	
MASH 2.0 projects were larger and benefited from more common areas and tenant units (per project and kW) than MASH 1.0 projects.		participants.	
Based on applications submitted, more than 16,000 households in affordable housing properties or mobile home communities are directly benefitting from MASH projects.	Section 4.6	Indicates there was more interest from multifamily properties than mobile home communities to participate	
Additionally, more than 2,000 common areas are benefitting. Mobile home properties represent 9% of MASH projects.		in the program.	
MASH projects were concentrated near major metropolitan areas: San Francisco, Los Angeles, and San Diego. Overall, about 30% of the projects were installed in DACs.	Section 4.6	Indicates developers are more likely to work in major metropolitan areas with larger multifamily housing dwellings.	
The majority of MASH projects support medium properties (i.e., properties with 11-99 residential units), followed by large-sized properties, then small properties.	Section 4.6	Supports one PA's observation that contractors typically solicited property owners with larger portfolios.	
On average, customers used more energy under the program but paid less on their electricity bills.	Section 4.8	In a low-income situation where some customers were likely previously using less energy than is healthy and safe, this is a desirable outcome.	
Customer share of solar energy produced is a function of both system capacity and number of participating tenants, which varies within the same MASH project for a few projects.	Section 4.8	Tenants received a proportional share of the energy produced that was distributed among all tenants according to MASH rules and the physical characteristics of the installation. In some complexes with multiple solar meters, some meters had more tenants allocated than others, which resulted on a lower allocation per tenant compared to other tenants served by the same project.	
		The remaining 62% of projects were not completed for a variety of reasons including cancellation, withdrawal, waitlisting, or ineligibility. The large percentage of projects not moving forward may be due to the large number of applications on the MASH 1.0 waitlist.	
Across all PAs, 38% of all submitted applications resulted in completed projects.	Section 4.9	The CPUC decision creating MASH 2.0 stated MASH and SASH projects on the waitlist should be given 30 days from the date requested by the PA to provide documentation of meeting the new program requirements and an additional 10 days to cure from the date the PA notifies them that their documentation was insufficient or incomplete before being removed from the queue. This decision led to many cancelled and withdrawn projects in 2015 and 2016.	

Because MASH is now closed, DNV has focused on recommendations that could improve future solar programs. To better evaluate programs going forward, more comprehensive, clean, and uniform data would be helpful. In Section 5, we have provided details of the data issues our team experienced to give greater context on evaluating a solar program with multiple PAs and to improve efforts going forward.



2 INTRODUCTION

This report presents DNV's evaluation of the California Solar Initiative (CSI) Multifamily Affordable Solar Housing (MASH) program for the duration of the program, from 2008 through 2021. The objectives of this assessment were to determine if the program met its goals and to examine its benefits to customers, the environment, and the electrical grid. The evaluation also includes an assessment of program costs, workforce training outcomes, and program process metrics related to the application process and the types of customers and properties served.

2.1 MASH program background

In 2005 and 2006, the California Public Utilities Commission (CPUC or Commission) and the California Energy Commission (CEC) collaborated to establish the California Solar Initiative (CSI) to fund rebates for installation of solar energy systems for PG&E, SCE, and SDG&E customers.¹⁶ In Decision (D.) 06-01-024, the Commission required that a minimum of 10% of program funds be utilized to fund projects installed by low-income residential customers and affordable housing projects.¹⁷ The MASH program was established by the CPUC in D.08-10-036.¹⁸ Under the ratepayer-funded CSI, the MASH program helped make carbon-free solar energy more accessible to many low-income residents in California. In addition to reducing customer utility bills, the program also helped reduce capital costs for property owners through incentives. The program was established in 2008 and operated through the end of 2021, though MASH Program Administrators (PAs) were permitted to complete viable projects through 2022.¹⁹ Although the program closed December 31, 2021, MASH virtual net metering (VNEM) tariffs in Pacific Gas & Electric Company (PG&E), Southern California Edison (SCE), and the San Diego Gas & Electric (SDG&E) territory remain open for new enrollments, if the projects satisfy the MASH eligibility criteria.²⁰

The MASH program was established to provide upfront solar incentives in the form of a one-time rebate paid at the time of project completion to the property owners of qualifying affordable multifamily housing residences. Funding did not extend to battery storage systems, as they were not part of the program scope. The program was overseen by the CPUC and administered by PG&E, SCE, and the Center for Sustainable Energy (CSE) in SDG&E's service area. As stated in D.08-10-036, the goals of the program were to:

- Stimulate the adoption of solar power in the affordable housing sector.
- Improve energy utilization and overall quality of affordable housing through the application of solar and energy efficiency technologies.
- Decrease electricity use and costs without increasing monthly household expenses for affordable housing occupants.
- Increase awareness and appreciation of the benefits of solar among affordable housing occupants and developers.

In 2013, the program was extended by AB 217²¹, which also added the following goals:

- Maximize the overall benefit to ratepayers.
- Require participants who receive monetary incentives to enroll in the Energy Savings Assistance (ESA) program.
- Provide job training and employment opportunities in the solar energy and energy efficiency sectors of the economy.
- Achieve 50 megawatts (MW) of installed capacity for the MASH and Single-family Affordable Solar Homes (SASH) Programs combined.

¹⁶ https://docs.cpuc.ca.gov/published/FINAL_DECISION/92455-01.htm

¹⁷ D0601024 Interim Order Adopting Policies and Funding for the California Solar Initiative

¹⁸ D0810036 Establishing Multifamily Affordable Solar Housing Program Within the California Solar Initiative

¹⁹ <u>Multifamily Affordable Solar Housing (ca.gov)</u>

²⁰ Virtual Net Metering (VNEM) are tariffs available to a combination of a renewable electrical generation facility and a group of benefitting accounts, where the meters for the benefitting accounts are separate from the generation meters.

AB 217 Implementation - Energy Division staff proposal (ca.gov)



D.15-01-027²² established a \$54 million solar incentive program for MASH, pursuant to AB 217, with the same amount allocated to SASH. The decision also allocated 93% of MASH's budget (\$50,220,000) to incentives, while the remaining 6% (\$3,240,000) was designated for administration and marketing and 1% for (\$540,000) for evaluation activities. The program's budget breakdown by PA is described in Table 2-1.

Table 2-1 MASH total progra	am budget by PA ²³
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Program administrator	% of total budget	Budget
PG&E	43.7%	\$ 23,598,000
SCE	46.0%	\$ 24,840,000
SDG&E	10.3%	\$ 5,562,000
Total	100.0%	\$ 54,000,000

The original program design offered two tracks: Track 1 and Track 2. Due to higher demand for Track 1, D.11-07-031 closed Track 2 and all remaining funds were reallocated to Track 1.²⁴ Track 1 offered two incentive levels: Track 1A was developed for systems that offset common area load, while Track 1B was used for systems that offset tenant load. To create distinction between the two phases of MASH, throughout this report we refer to this initial phase of MASH as "MASH 1.0" and the second phase described below as "MASH 2.0." In 2015 D.15-01-027 established new incentive levels, Track 1C and Track 1D.²⁵ Track 1C was designed for systems that offset common area load, non-virtual net metering tenant load or VNEM tenant load with less than 50% tenant benefit. Track 1D was designed for systems that offset VNEM tenant load with at least 50% tenant benefit. To reach the installed capacity target, Track 1D could utilize no more than 80% of the incentive budget. We have described additional distinctions between the two tracks below in Table 2-2.

Table 2-2 MASH	l program	descriptions	by	track
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Track	Incentive rate per installed watt (EPBB)	Eligibility requirements
1C: PV system offsetting common area load, non-VNEM tenant load, or VNEM tenant load with less than 50% tenant benefit ²⁶	\$ 1.10	 Provide job training opportunities (JTOs) to more than one trainee, with one additional trainee for each 10 kW up to 50 kW. Conduct onsite walkthrough energy audit at American Society of Heating, Refrigeration, and Air-Conditioning Engineers (ASHRAE) Level I or higher, or enroll in a utility, regional energy network (REN), community choice aggregator (CCA), or federally provided whole-building multifamily energy efficiency program. Portion of system allocated to offsetting one of the following: Common area load Non-VNEM tenant load VNEM tenant load where tenant receives less than 50% of the economic benefit of allocated generation
1D: PV system offsetting VNEM tenant load with at least 50% tenant benefit.	\$1.80	 Provide job training opportunity to more than one trainee, with one additional trainee for each 10 kW up to 50 kW. Conduct onsite walkthrough energy audit at ASHRAE Level I or higher, or enroll in a utility, REN, CCA, or federally provided whole-building multifamily energy efficiency program. Portion of PV system allocated to offsetting: VNEM tenant load where tenant receives at least 50% of economic benefit of allocated generation

²² <u>145938475.PDF (ca.gov)</u>

²³ MASH Handbook

²⁴ D1107031 California Solar Initiative Phase One Modifications

^{25 145938475.}PDF (ca.gov)

²⁶ Note, Common Area Load and Non-VNEM Tenant Load may be master metered.



2.2 Evaluation objectives

We have listed the key goals and objectives of the evaluation below.

- 1. Assess program costs including program expenditures and uncommitted balances by program component (i.e., administration, marketing, incentives, etc.), and calculate cost effectiveness.
- 2. Determine the total electrical system benefits due to the program.
- 3. Determine the total environmental benefits due to the program, using the SGIP/Solar on Multifamily Affordable Housing (SOMAH) and California Air Resource Board (CARB) calculators.
- 4. Determine the total workforce outcomes due to the program.
- 5. Summarize program activity by the number of multifamily affordable housing properties and properties that have received a program-subsidized solar system, the number of low-income households served, and the location of the properties, including disadvantaged communities (DACs). Categorize results by size and type of multifamily property.
- 6. Summarize dollar value of awards, electrical generating capacity of the qualifying renewable energy system, and conduct the following analyses:
 - a. Compare common area load, non-VNEM tenant load, and VNEM tenant load (Track 1C projects).²⁷
 - b. If possible, compare projects by property type (large/small/mobile).
 - c. Compute maximum, minimum, and average incentive levels.
 - d. Compute maximum, minimum, and average generating capacity by nameplate.
- Determine bill reduction outcomes for program participants per residence/tenant in dollars and kilowatt hours and summarize results by California Alternate Rates for Energy (CARE)/Family Electric Rate Assistance Program (FERA) vs. Non-CARE/FERA customers.
- 8. Summarize program metrics including total number of applications received, applications approved, applications declined by PA, and applications withdrawn by customer.
- 9. Determine progress made toward reaching the stated goals of the program.

²⁷ Generation data (estimated or metered) will be used when evaluating projects interconnected to master meters or serving master meter accounts. Tenantlevel data (billing, savings, etc.) will not be known for these accounts.



3 METHODOLOGY

This section describes DNV's methodology for this evaluation and provides definitions of some terms used in the report.

3.1 Definitions

8760, read "eighty-seven sixty," is an industry term that refers to hourly data for one year. There are 8,760 hours in most years. Leap years have 8,784 hours.

Behind-the-meter refers to the position of a feature (for this study, solar PV) with respect to the electric utility's meter. "Behind-the-meter" is frequently referred to as "the customer side of the meter." The solar PV systems installed with incentives from the MASH program are behind-the-meter. Figure 5-1 illustrates the positioning of the MASH solar PV systems with respect to their meters and the grid. The VNEM system energy produced also flows through a meter, but only in one direction. The multifamily building with onsite solar PV with a net meter may have energy flowing in both directions, to and from the grid, or in one direction, only from the grid if all solar energy is consumed onsite.

Common area is the part or parts of multifamily premises that are not dwellings. Examples include outdoor lighting, hallways and elevators, laundry facilities, pools, etc. These common areas may or may not be individually metered. Some of these individually metered common areas are on non-residential rate schedules.

Master-metered service is supplied to a multifamily accommodation through one meter on a single premise where all the residential dwelling units are not separately metered. This schedule also applies to residential hotels and RV parks if they rent at least 50% of their spaces on a month-to-month basis for at least 9 months of the year to RV units used as permanent residences. This schedule is closed to new properties and to additions to existing meters. Most master-metered service was granted legacy status in 1978-1981.²⁸

Net energy metering (NEM) and VNEM are differentiated by:

- The way the customer meters are wired with respect to the grid
- The contractual details that govern the NEM or VNEM interconnections between the investor-owned utilities (IOUs) and the solar customers

VNEM, the concept that solar export credits that are not on site can be credited to customers, was pioneered by the Energy Division (ED) for this program and adopted in D.08-10-036. Some MASH projects include a mix of NEM and VNEM meters. For example, a property that is master-metered may add rooftop solar with a NEM interconnection, and additional solar panels on car ports with a VNEM interconnection. Some participating locations joined more than one MASH project where one of the MASH projects is NEM and another one is VNEM. Please see APPENDIX A for a detailed explanation of NEM and VNEM concepts and their differences.

Submetering or sub-metering is a form of master-metered service. This schedule is applicable to residential service supplied to multifamily accommodations, other than a mobile-home park, through one meter on a single premise and sub-metered to individual tenants.

²⁸ Source: https://www.pge.com/tariffs/assets/pdf/tariffbook/ELEC_SCHEDS_EM%20(Sch).pdf



3.2 Data sources

We used the following data sources to support tasks outlined in the 2022 MASH Workplan to arrive at robust, accurate, and defensible results. Some of these sources were already in the possession of the ED at the onset of this evaluation.

Individual solar PV system data: DNV sourced information from PowerClerk to link each PV system to its physical address and customer characteristics. PowerClerk was the MASH program's online application tool.

Job training affidavits: We used summary data provided by the PAs to assess the workforce outcomes of the program including number trained and hours of training provided by job training category. A sample of job training affidavits provided by the PAs were used to verify a subset of project sites.

Solar generation data (metered): Solar production data was a key input to the system benefits, environmental benefits, and bill reduction outcome analyses. These data were obtained from interval data provided by the IOUs for VNEM systems.

Solar generation data (modelled): For NEM systems, we utilized the DNV Solar Resource Compass (DNV SRC).

Solar radiation data: For the purposes of this evaluation, DNV acquired solar radiation satellite data for 30 areas with a 50-kilometer radius, such that no MASH project fell outside of these radiuses. We obtained all years from 2010 to 2023.

Site-specific information: The program collected tenant addresses during the participants' application process. This information was used to enroll tenants in the ESA program. In addition, for VNEM projects, the VNEM allocation was used to collect data on the allocation of benefits to each tenant and/or common area. Together, this data provided information on the total number of tenant units, size of the properties served, total number of multifamily properties served by the program. DNV used the geographical information to determine whether the customer was in a DAC or non-DAC area.

Billing data: The utilities provide billing data to the ED annually. Post-installation electric usage was obtained from billing data of tenants receiving VNEM allocations. The billing data shows the amount of kWh billed to the customer. The interval data from AMI reflects kWh taken from the grid. The difference between the two is the amount of kWh that was credited to the customer from the VNEM system.

Interval ("AMI") data: The evaluation team requested all interval data available for MASH projects, from AMI or from load research samples, starting in 2008. The California IOUs rolled out AMI meters (universal interval metering) starting in 2007 and clustered mostly between 2015 and 2017. The number of meters per year varied for each IOU.²⁹ The MASH evaluation period straddles this roll out, which translates into not having interval data for the entire evaluation period. We received interval data for three types of MASH participants:

- Generation data (for VNEM projects)
- Benefiter data (tenants and common areas, for VNEM projects)
- NEM data (for projects with master-meters)

3.3 Program cost assessment

DNV performed a cost assessment to examine project expenditures and measure the financial success of the program. We reviewed spending across program components including administration, marketing, measurement and evaluation, and incentives. To complete this task, we collected relevant data from resources, including:

- MASH Handbook
- Program tracking data
- Program staff interviews

²⁹ PG&E's roll-out was from 2007-2013. Source https://www.pge.com/includes/docs/pdfs/myhome/customerservice/meter/smartmeter/FINAL_AMI_Report.pdf



Program tracking data were utilized to determine total expenditures annually and by PA. Expenditures were evaluated based on the type of spending (i.e., administration, marketing, and incentives) annually by PA and on average by program phase (MASH 1.0 and MASH 2.0). Total number of projects completed and total capacity interconnected were totaled by PA by year. Annual total system cost, total incentives paid, and total projects completed were used to determine average system cost and average incentive by year, which in turn provided insights on the portion of the total system cost covered by an incentive, on average, each year.

3.4 Total electrical system benefits

For this evaluation, DNV focused on the electrical system benefits at the participants' premises. Both solar generation and avoided costs are highly time dependent. The first step to valuing the total electrical system benefits is to obtain an 8760 profile of energy generated, which can be obtained from utility interval meters, or modeled from PV system capacities (from the tracking data). Accordingly, DNV used two different methods depending on the interconnection type:

Individual System Interval Data for VNEM sites. The IOUs provided interval data from the Advanced Metering Infrastructure (AMI) meters that could be associated to MASH projects. Not all MASH projects have AMI data associated to them. We used these data to generate performance factors — system output expressed as a percent of installed capacity.

PV System Modeling of NEM Sites. DNV utilized this method to estimate the generation output of NEM sites, where the interval data provided by the utilities does not reflect the system's output. We utilized PV system characteristics provided in each MASH application to model energy output using the DNV Solar Resource Compass. For installations where there are several meters involved, and not all meters became interconnected simultaneously, the avoided costs and environmental benefits are based on the earliest date available. For example, if meter 1 became interconnected on February 15, and meter 2 became interconnected on March 15, the system benefits are calculated starting on February 15.

Degradation is a known occurrence with PV systems. For modeled systems, we assumed a degradation of 0.64% per year.³⁰ The degradation is applied in the calendar year following system installation, regardless of the number of months for which the system was active in the installation year.

Avoided Cost Estimates. The 2021 Distributed Energy Resources Avoided Cost Calculator (ACC) ³¹ provides 8760 avoided costs by year from 2019 through 2050, including costs (\$/MWh) for energy, generation, ancillary services, transmission, distribution, and greenhouse gas (GHG) emissions (the monetized carbon cap and trade allowance cost embedded in energy prices). Additionally, the model provides 8760 estimates of GHG emissions beyond what is embedded in energy prices and of high global warming potential gases, which we count separately as environmental system benefits rather than electricity system benefits.

To estimate avoided costs for 2011 through 2018, we used an earlier version of the ACC from 2011. The earlier tool predates California's Cap-and-Trade Program (which began in 2013), so the breakout of environmental impacts has fewer components than the later tool. The 2011 tool's forecast for 2019 was higher than the 2021 tool's estimate. DNV assumed the 2021 tool contained more accurate values. To reconcile the difference, we interpolated between the 2011 values from the 2011 calculator and the 2019 values from the 2021 calculator.

Generation avoided costs is a straightforward multiplication of the 8760 energy generation array with the 8760 avoided costs array (with appropriate unit conversion). We estimated annual avoided costs as the sum of the hourly avoided costs.

³⁰ https://www.osti.gov/biblio/1259256

³¹ CPUC, willdan.app.com, <u>https://willdan.app.box.com/v/2021CPUCAvoidedCosts/folder/136593940728</u>



3.5 Total environmental benefits

DNV assessed the environmental benefits associated with solar generation installed under the program. We used marginal CO₂ emissions data available for each California IOU through the California SGIP.³² These data are provided by WattTime, a nonprofit that uses real-time power generation data to deliver marginal emissions. While the SGIP data has a 5-minute resolution, we aggregated to hourly estimates to match the generation interval data that the IOUs provided for this evaluation. We combined hourly marginal emissions with the hourly solar generation profiles developed in the total electrical system benefits analysis, to estimate avoided carbon emissions by season and by year.

The SGIP data is only available from 2017 onward, so to estimate emissions for earlier years, DNV used the emissions assumptions embedded in the 2011 and 2021 ACCs that were used to estimate environmental avoided costs. As with the avoided cost estimates themselves, we interpolated hourly emissions for 2012 through 2018. To be able to compare the results of this approach to the SGIP values, we used the ACC emissions to estimate emissions for all years, 2011 through 2022.

We used a third approach to estimate emissions of CO₂ and other pollutants. The CARB uses average annual emissions factors in its benefits calculations. While using an average annual emissions factor is less accurate than using hourly emissions data (since it does not account for the timing of generation), the CARB factors allowed us to estimate emissions of NOx, reactive organic gases, and fine particulates. The CO₂ emissions estimated using the CARB factor provide a useful metric for comparing the more accurate SGIP and ACC estimates. For the SGIP and ACC CO₂ emissions estimates, we estimated the corresponding dollar value for avoided CO₂ emissions. The 2021 ACC and 2021 Distributed Energy Resources ACC provided the costs associated with CO₂ emissions.

3.6 Total workforce outcomes

To evaluate total workforce outcomes, DNV reviewed utility summary job training data along with a sample of job training affidavits provided by each utility. Job training data was provided for program activity from 2016 through 2022 for PG&E and SCE. SDG&E provided data for program activity from 2017 through 2020. Data were provided in Excel format and indicated, by project, the number of people trained, hours of training, and job training category (i.e., directly working on solar installation, project design/project engineering, and project management/coordination). In addition to summarized job training data in Excel, a sample of original job affidavits in PDF format was analyzed and compared to the corresponding entries in the Excel data to verify the accuracy of program activity data in Excel.

This evaluation summarizes statistics for workforce development by utility and in total based on the verified Excel data for a sample of job affidavits. The sample of job affidavits included trainee names; however, those data were not captured in the Excel job training data making it impossible to determine if trainees for each project are unique. In other words, our analysis can neither confirm nor deny if an individual received training on multiple projects.

3.7 Total customers served

To assess how the program benefited its customers, we utilized program tracking data and customer billing data from the start of the program until its close in 2021 and conducted interviews with PA program managers to glean additional insights. We analyzed this data to determine the number of multifamily and mobile home properties served, the number of CARE households served, and the location of properties served. We used system location when evaluating and plotting project locations within disadvantaged communities.

³² SGIP | (selfgenca.com)



We also analyzed the properties served by program (MASH 1.0 or MASH 2.0) and by type and size to provide more depth and context. Property type was not captured in program data; therefore, we used billing data to determine mobile home properties. All non-mobile home properties were categorized as multifamily properties. Properties were also categorized by size based on the number of dwelling units. Small properties are those with 10 or fewer dwelling units, medium properties have 11-99 dwelling units and large properties have 100 or more dwelling units.

Customer feedback was not captured or provided by PAs. This evaluation did not include customer surveys or interviews.

3.8 System characteristics by customer type

For each qualifying project, DNV summarized the dollar value of the incentive amount along with the program (MASH 1.0 or MASH 2.0), interconnected solar generation capacity (kW_{AC}), property type (i.e., multifamily, or mobile home, further categorized as small, medium, or large properties based on number of dwelling units/homes), and interconnection meter type (i.e., NEM, VNEM, or both, and common area and/or tenant). System generation capacity was computed based on the formula defined in the MASH Handbook:

Size Rating (kilowatts) = Quantity of Photovoltaic Modules x CEC Rating of Photovoltaic Modules x CEC Inverter Efficiency Rating/ 1000 (watts/kilowatt)

From this list of all qualifying projects, we summarize the minimum, maximum, and average incentive amounts (\$) and capacity (kW_{AC}) for all projects, by program. Using site-specific information, similar metrics are provided by property type and by interconnection meter type.

Post-installation electric consumption was determined for each project based on the interconnection meter. Consumption was calculated as follows:

Post-installation electric consumption = Energy produced by the solar system + Energy taken from the Grid (Energy "delivered" from AMI data) – Energy sold back to the Grid (Energy "received" from AMI data)

PA-provided data for each project included an indication of the load being offset (e.g., common area and/or tenant load). DNV performed the following analysis and comparisons:

- A comparison of minimum, maximum, and average incentive level/system capacity by meter type (i.e., NEM, VNEM, and both, and common area, NEM tenant, VNEM tenant).
- A computation of post-installation consumption for common area metered accounts, tenant accounts (non-virtual net metering, provided the account is not master metered), and tenant metered accounts participating through VNEM.

3.9 Bill impacts

Direct program benefits for customers are reductions in energy expenses, and in some cases, increased energy use. DNV analyzed energy use before and after the solar installation to assess these benefits. We estimated the average amount of energy bills changes, both in dollars and kilowatt hours. This analysis required:

- Program tracking data including geographical identifiers and information identifying which billing accounts are associated with the system.
- Pre- and post-installation billing data and interval data for tenant units and common areas benefiting from the program, including electricity (kWh) and dollar amount billed, and CARE participation. While the utilities provide monthly billing data to the ED annually, DNV requested interval data to support this evaluation.



We analyzed the difference in weather-normalized consumption pre- and post-installation on an annual basis. DNV further analyzed the bill reduction outcomes of the program for participants for groups of interest, including CARE vs. non-CARE participants.

3.10 Program process metrics

Using PA applications, program data, and information collected from staff interviews, DNV summarized program processes in terms of the number of MASH applications received, approved, canceled, and withdrawn in total and by year. Our insights are related to the most common reasons for the cancelation or withdrawal of applications result from the minimal data capture by the PAs.

This task entailed summative reporting based on the insights gleaned from the above-described evaluation tasks. Using program data, utility data, information collected from staff interviews, and completed evaluations, DNV measured the overall success of the program as related to the stated MASH program goals.

More specifically, DNV evaluated the following:

- Number of multifamily properties served
- Number of CARE households served
- Programs' impacts on electricity use and costs (e.g., by maintaining or increasing electricity usage without increasing household expenses for occupants)
- Workforce impacts (i.e., training and employment opportunities in the solar sector)
- How to maximize the overall benefit to ratepayers



4 **RESULTS**

4.1 Program cost assessment

A total of \$162.34 million was allocated across three utility territories to establish and achieve the goals of the MASH program. MASH 1.0 received \$108 million in funding while MASH 2.0 received \$54 million.³³ The goals of the MASH program included broad policy objectives to support the growth and development of solar power for residents in affordable housing to reduce electricity costs, improve energy utilization, promote solar technologies, increase overall awareness, and increase job opportunities in the solar sector. Each iteration of the program offered incentives to install solar generation that served limited-income residents in PG&E, SCE, and SDG&E service territories.³⁴

The total capacity of installed (completed projects) was 64 MW. 35

The installed capacity was spread across 635 completed projects. SCE's service territory accounted for 48% of the installed capacity, PG&E accounted for 42%, and SDG&E accounted for 10%.

Incentives accounted for 93.7% of the total program expenditures.

Table 4-1 shows the program totals for installed capacity, number of completed projects, incentives, and expenditures for each of the PAs.

Table 4-1 MASH completed projects by PA (through December 2022)

	PG&E	SCE	SDG&E	Totals
Installed capacity (MW)	26.9	30.9	6.3	64.0
Number of completed projects	316	255	64	635
Total incentives paid (Millions)	\$52.87	\$65.77	\$15.04	\$133.68
Total program expenditures (Millions)	\$57.64	\$68.56	\$16.40	\$142.60

As of June 2022, two PAs (PG&E and SCE) had 14 projects that were pending with projected capacity of 2.84 MW and projected incentives of \$4.42 million. These MASH applications were started prior to the program close deadline and were delayed. These applications are presented in Table 4-2 but are not included in the other findings.

Table 4-2 MASH reserved applications for pending projects by PA

	PG&E	SCE	SDG&E	Totals
Install capacity (MW)	2.5	0.4	0	2.8
Number of pending projects	12	2	0	14
Total incentives (Millions)	\$3.83	\$0.59	\$0	\$4.42

Final incentive payments were made upon project completion. Figure 4-1 shows the total incentives paid, by each PA, for projects completed during each calendar year.

³³ Microsoft Word - June 2022 MASH Semi Annual Report.docx (ca.gov)

³⁴ The SDG&E program was administered by a third-party (CCSE/CSE)

³⁵ Source: MASH and SASH applications for completed projects.



Figure 4-1 MASH annual incentives by PA



(1) Line denotes end of MASH 1.0 and start of MASH 2.0

Table 4-3 MASH annual incentive by PA³⁶

Year	PG&E	SCE	SDG&E	Total
2009		\$112,061		\$112,061
2010	\$3,354,664	\$2,449,733	\$460,412	\$6,264,809
2011	\$6,862,348	\$6,601,675	\$5,411,481	\$18,875,504
2012	\$10,958,741	\$11,392,179	\$2,401,816	\$24,752,736
2013	\$4,129,839	\$5,770,604	\$653,638	\$10,554,081
2014	\$4,100,084	\$3,377,642		\$7,477,726
2015	\$349,058	\$1,114,057		\$1,463,115
2016	\$3,059,020	\$8,768,301	\$1,549,437	\$13,376,758
2017	\$946,911	\$2,093,872	\$2,341,066	\$5,381,849
2018	\$3,452,329	\$4,691,507	\$229,983	\$8,373,819
2019	\$5,151,655	\$2,844,174	\$1,085,701	\$9,081,530
2020	\$2,110,746	\$4,237,946	\$87,241	\$6,435,933
2021	\$2,129,570	\$2,470,850		\$4,600,420
2022	\$3,728,920	\$5,229,977		\$8,958,897
Grand Total	\$50,333,885	\$61,154,578	\$14,220,775	\$125,709,238

MASH 1.0 provided fixed, capacity-based rebates at \$1.90 per watt for solar PV generating systems that offset common area electrical load (MASH 1A) or at \$2.80 per watt for offsetting tenant area electrical load (MASH 1B). Track 1 applications were reviewed on a first-come, first-served basis. Track 2 was a competitive application process and provided variable

³⁶ The difference is in the total incentives report in Tables 4-1 and 4-3 is due to the source of the information. We gathered the incentives in Table 4-1 from the MASH semiannual reports. The incentives in Table 4-3 were provided by the PA in data requests.



rebates up to 100% of system costs and ongoing maintenance costs. To receive Track 2 funds, an applicant had to demonstrate direct tenant benefit. Track 2 consisted of two application cycles per year.

The expenditures comprised of spending on incentives, administration, marketing, education, and outreach (ME&O), and measurement and verification (M&V). Incentives accounted for more than 93% of the total expenditures over the program. Figure 4-2 shows the reported average annual incentives for MASH 1.0, MASH 2.0, and the program average for each PA. MASH 1.0 provided higher average annual incentives than MASH 2.0 in each service territory. SCE paid the highest average annual incentives of the three programs — approximately \$4.7 million per year. MASH 1.0 averaged over \$5 million each year, and MASH 2.0 averaged \$4.3 million per year.



Figure 4-2 MASH total incentives by PA

Administrative expenses accounted for 5.1% of the reported expenditures. Annual administrative costs average more than \$520,000 each year with the highest levels of expenditure in 2016 and 2015. PG&E reported administrative expenses of over \$498,000 per year between 2014 and 2016. Figure 4-3 shows the annual administrative expenditures for the program. During interviews, most PAs reported the administrative budgets to be sufficient. However, one PA noted that in 2020, they had to request some funds be reallocated to administrative to continue the program. Also, SDG&E was able to use residual funds toward the end of the program to host a tenant education event.



Figure 4-3 Total annual administrative expenditures



(1) Line denotes end of MASH 1.0 and start of MASH 2.0

Table 4-4 presents the annual administrative expenditures by PA along with the total for each program year.

Year	PG&E	SCE	SDG&E	Annual Total
2009	\$209,940	\$259,093	\$109,100	\$578,133
2010	\$220,976	\$87,948	\$141,702	\$450,626
2011	\$178,740	\$277,489	\$166,579	\$622,808
2012	\$316,180	\$274,960	\$146,571	\$737,711
2013	\$277,326	\$231,279	\$42,804	\$551,409
2014	\$438,359	\$176,214	\$90,089	\$704,662
2015	\$551,732	\$137,142	\$197,451	\$886,325
2016	\$504,308	\$145,134	\$128,914	\$778,356
2017	\$351,305	\$120,450	\$101,293	\$573,048
2018	\$321,884	\$190,767	\$26,386	\$539,037
2019	\$153,688	\$174,149	\$8,377	\$336,214
2020	\$43,312	\$151,914	\$5,484	\$200,710
2021	\$118,238	\$85,682	\$1,329	\$205,249
2022	\$80,698	\$34,976	\$149	\$115,823
Total	\$3,766,686	\$2,347,197	\$1,166,228	\$7,280,111

Table 4-4 Annual administrative costs by PA

Figure 4-4 shows the average annual administrative costs by MASH program. PG&E consistently reported the highest annual administrative costs; followed by SCE and SDG&E. The administrative costs per MW installed varied by program administrator and generally decreased between MASH 1.0 and MASH 2.0 as shown in Figure 4-5. SDG&E had the highest administrative costs per MW installed for MASH 1.0 at \$358,795 followed by PG&E at \$203,650, and SCE incurred the lowest administrative costs per MW installed of \$112,544 per MW installed for MASH 1.0. The administrative costs per MW for MASH 2.0 were lower for all PAs at \$100,993, \$52,016, and \$74,125 for PG&E, SCE, and SDG&E, respectively. Figure



4-5 also shows "Cost per MW Completed" which reflects the total admin costs (MASH 1.0 and MASH 2.0 combined) divided by all the total MWs installed.



Figure 4-4 Average administrative expenditures for MASH 1.0 and MASH 2.0 by PA

Figure 4-5 Administrative expenditures per MW by program



ME&O and M&V accounted for the remaining 1.2% of the program expenditures. As shown in Figure 4-6, total ME&O costs (total for all PAs) varied annually. Ninety-three percent of the ME&O expenditures occurred prior to 2016 in the MASH 1.0 program. PA interviews revealed that most of the marketing occurred during MASH 1.0.



Figure 4-6 Total ME&O annual costs



Table 4-5 presents the annual marketing, education, and outreach expenditures by PA. There were no marketing expenditures in 2021 and 2022 because the program was closing.

Year	PG&E	SCE	SDG&E	ME&O Totals
2009	\$19,638	\$17,039	\$17,546	\$54,223
2010	\$13,636	\$4,191	\$17,861	\$35,688
2011	\$6,020	\$90	\$21,017	\$27,127
2012	\$4,220	\$24,755	\$10,676	\$39,651
2013	\$7,463	\$0	\$8,324	\$15,787
2014	-\$13,745 ³⁸	\$4,405	\$14,777	\$5,437
2015	\$4,691	\$7,931	\$19,848	\$32,470
2016	\$0	\$3,807	\$5,898	\$9,705
2017	\$0	\$2,318	\$2,689	\$5,007
2018	-\$237	\$0	\$583	\$346
2019	\$237	\$0	\$1	\$238
2020	-\$237	\$0	\$0	-\$237
Total	\$41,686	\$64,536	\$119,220	\$225,442

Table 4-5 ME&O annual costs by PA³⁷

³⁷ Table 4-5 was created from the MASH Semi-Annual reports from 2009-2020. <u>CSI Progress Reports (ca.gov)</u>

³⁸ PG&E conducted some reclassifying between early program marketing and administrative dollars since the last Semi-Annual Progress Report. <u>Microsoft Word - Dec</u> 2014 MASH Semi-Annual Progress Report. FINAL.doc (ca.gov)



Periodic M&V was performed throughout the program with approximately 90% of the reported M&V expenditures occurring in 2011, 2014, 2015, and 2020. Figure 4-7 shows total M&V costs by year.



Figure 4-7 Total M&V annual costs

Large program expenditures coincide with the years having the highest incentive payments and completed projects. In 2011 and 2012, 109 and 97 projects were completed, respectively. In each year, more than half of the projects were completed in the PG&E and SCE service territories. Figure 4-8 shows the number of projects incentivized annually by PA.



Figure 4-8 Number of projects incentivized annually by PA



As shown in Figure 4-9 and detailed by PA in Table 4-6, the average incentive per project for MASH 1.0 ranged between \$2,905/kW and \$3,582/kW. The incentives covered approximately 45%-57% of the average cost/kW for MASH 1.0. The average cost/kW of MASH 1.0 projects was between \$5,963/kW and \$6,439/kW.³⁹ The average incentive per project for MASH 2.0 ranged between \$1,223/kW and \$1,443/kW. The incentives covered approximately 30%-35% of the average cost/kW for MASH 2.0. The average cost/kW of MASH 2.0. The average cost/kW and \$4,383/kW. The average cost/kW (2010) against the year with the lowest cost/kW (2020), average costs decreased by 65%.



Figure 4-9 Average cost per kW and average incentive per kW

Table 4-6 Capacity, average project cost/kw^, and average incentive by PA and MASH pro
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	PA	Total CEC PTC Rating (kW)	Average Cost/kW	Average Incentive/kW
MASH 1.0	PG&E	10,770	\$6,439	\$2,905
	SCE	12,832	\$5,963	\$3,011
	SDG&E	2,492	\$6,293	\$3,582
MASH 2.0	PG&E	15,580	\$4,023	\$1,223
	SCE	17,362	\$3,678	\$1,297
	SDG&E	3,669	\$4,383	\$1,443

*The totals in the graph are based on the data provided by the PAs through data requests. These totals are less than the totals reported in the MASH report.

The average total project costs for multifamily properties were \$78,613 for small (up to 10 units), \$317,126 for medium (11-99 units), and \$933,639 for large (100 units or more) in MASH 1.0 and \$153,291 for small, \$320,541 for medium, and \$915,692 for large in MASH 2.0. For all property sizes, the average system capacity increased and the average cost per kW decreased in MASH 2.0. The average total cost increased during MASH 2.0 for small property but this can be explained by the tripling of the system capacity for these properties in MASH 2.0. Medium and large properties saw about a 30% increase in system capacity and decreased cost/kW. Refer to Table 4-7 for specific values.

³⁹ Contractors reported project costs. Costs were not verified by DNV.



Table 4-7 Average system cost, average CEC PTC rating, and average cost/kW by program phase and by tenant units on property (small, medium, large)

	Average System Cost	Average CEC PTC Rating (kW)	Average Cost/kW
MASH 1.0 Small	\$78,613	13.02	\$6,036
MASH 2.0 Small	\$153,291	40.96	\$3,742
MASH 1.0 Medium	\$317,126	48.03	\$6,602
MASH 2.0 Medium	\$320,541	78.46	\$4,085
MASH 1.0 Large	\$933,639	160.13	\$5,831
MASH 2.0 Large	\$915,692	240.23	\$3,812

In Figure 4-10, projects are categorized by the total CEC PTC rating into one of four size categories — 25kW or less, 25-50kW, 50kW-100kW, or greater than 100kW. PG&E had the most projects (56%) in the 25kW or less and 25-50kW categories with 82 and 92 projects, respectively. SCE accounts for 89 (49%) of the 183 projects in the largest size category.





In Figure 4-11, the average incentive per kW had the lowest range in the largest system size (capacity) category (i.e., \$1,794/kW - \$2,121/kW) and the highest average incentives/kW were paid to the smallest system size category. The average incentives paid ranged from \$2,176/kW to \$3,503/kW for the smallest size category (<25kW), \$2,350/kW to \$2,899/kW in the 25kW-50kW category, \$1,969/kW to \$2,886/kW in the 50kW-100kW category, and \$1,794/kW to \$2,121/kW in the largest size category. SDG&E consistently paid the highest average per kW incentive, followed by SCE, then PG&E with the lowest average per kW incentive.





Figure 4-11 Average program incentive per kW by system size and PA

Average system costs per kW were highest in 2010. The maximum costs per kW were in 2010 and 2011, depending on system size, and ranged from \$8,101/kW to \$12,794/kW. The average cost, depending on system size ranged between \$7,351 and \$9,860. Systems over 100 kW, on average, cost the most per kW. The lowest costs per kW were in 2020 and 2021, again depending on system size. The lowest costs ranged between \$2,351/kW and \$3,376/kW depending on size. Systems greater than 100kW had the lowest cost per kW. The average cost during this timeframe ranged between \$3,470 and \$5,331. Figure 4-12 shows average cost per kW for each system size range by year. In 2022, the average system cost based on the size of the installations \$3,470 for systems < 25 kW, \$4,591 for systems 25-50 kW, \$3,656 for systems 50-100 kW, and \$3,682 for systems over 100 kW.







Between 2009 and 2022 the average incentive to a property was 41% of total system cost. The percentage of total cost incentivized ranged from a high of 53% down to 33%. The percentage generally trended down as seen in Figure 4-13. The downward trend is the result of many factors including changes to incentive levels over the life of the program, decreases in overall system costs, advantageous tax credits, and changes to financing arrangements over the years, as financing companies gained experience with the program and solar installations in general.





4.2 Benefit cost assessment (BCA)

The goals outlined in AB 217 for the MASH program included maximizing the overall benefits to ratepayers. To that end, the TRC test is used to evaluate the impact of the program on all ratepayers — both participants and non-participants. The TRC test "measures the net costs of a demand-side management program as a resource option based on the total costs of the program, including both the participants' and the utility's costs."⁴⁰ The TRC is one of the three cost-effectiveness tests outlined in CPUC D.09-08-026 to evaluate distributed generation. Appendix A of the decision outlines the benefits and costs categories, input variables, and sources to be used in the TRC analysis. The benefits and costs in the analysis are shown in Table 4-8.

4.2.1 Cost-effectiveness

To measure the cost-effectiveness of the program, DNV assessed program expenditures relative to the benefits generated by the projects installed. The cost assessment reviewed spending across program components, including administration, marketing, and incentives. We collected cost data from program reports, program staff interviews, California Distributed Generation Statistics, and through data requests from PAs. We calculated operating expense based on the average cost of maintaining and operating a solar system, including the cost of removal at the end of the system life.

Program benefits including electrical system benefits, environmental benefits, and the federal tax incentives were calculated using information gathered from the PAs through data requests and PA interviews during the evaluation. The total benefits

40 SPM at 18.



of the installed systems are the sum of the avoided electricity costs, avoided environmental costs, and bill savings. The total benefits include the benefit that accrued during the program years (2008-2022) and expended benefits for the remaining life of the system. Like the cost assessment, the benefits analysis assumes a 30-year life of the installed systems.

TRC Inputs	Description	Modelling assumptions
Administrative costs	Program administration costs from CSI data, as reported by IOUs.	Costs reported in MASH semi-annual reports as of June 2022 report.
Avoided costs of electricity – energy	Values computed as described in Task 4.	
Avoided costs of electricity – GHG	Values computed as described in Tasks 4 and 5.	
Federal Tax Incentives	Estimated credit available for solar PV investments.	Assumed to be 30% of the total system costs.
Participant costs – equipment/ installation (measure costs)	Costs (including financing costs and taxes) were self-reported by applicants/developers and may not be accurate.	Total system costs report in utility data files.
Operating and maintenance (O&M) costs	Estimated based on the cost of the system.	Estimated to be 1% of the total reported system costs for each year.
Utility interconnection costs	Cost of interconnecting the solar system to the utility distribution system.	Assumed to be included in the total system costs reported by the participants.

Table 4-8 In	puts for	TRC test	for the MASH	program
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DNV developed a benefit-cost model to assess the effectiveness of the MASH program using the cost and benefit assessments developed during the evaluation. An assessment of the entire program — which spanned two decades — required the valuation of costs and benefits be converted to constant dollar based on the project completion year. That is, costs were assumed to be incurred in the year the project was completed and then discounted back to the beginning of the program to capture changes in general price level and to account for the time value of money. Below we outline the assumptions for each of the costs categories considered in the BCA.

4.2.1.1 BCA model details

The evaluation spans 2009-2022, the years in which costs or benefits were incurred in the program. Costs are the sum of total system costs, program administration costs, and estimated operation expenses⁴¹. The analysis assumed a 30-year life of the installed system.⁴² Operating expenses were estimated annually at 1% of the total system costs for 30 years starting in the completion year. The costs were converted to 2022 dollars⁴³ by using the GDP Price Deflator. The GDP Price Deflator is a "measure of inflation in the prices of goods and services produced in the United States, including exports. The GDP Price Deflator closely mirrors the GDP price index, although they are calculated differently."⁴⁴ Federal tax incentives are included in the model as a benefit to the system owner. The federal tax incentives assumed to be 30% of the total system costs. Any state tax credits received were treated as transfers and not explicitly accounted for in the calculation.

To assess the cost-effectiveness of the program, the present value was obtained by discounting the benefits and costs — for each PA — to the first year of the program. Discounting the benefits and costs back to the first year allows for comparison of the value generated by the program (benefits) relative to the costs incurred by the utility and program

⁴¹ The operation expenses are estimated at 1% of system initial cost. National Renewable Energy Laboratory: New Best Practice Guide for Photovoltaic System Operations and Maintenance. 2017.

⁴² Appendix C includes BCA calculations using a 25-year life of the installed system.

⁴³ Annual program costs are adjusted to constant 2022 dollars using the GDP deflator from the BEA.

⁴⁴ GDP Price Deflator | U.S. Bureau of Economic Analysis (BEA)



participants. The analysis uses two discount rates: the utility weighted average cost of capital (WACC) as prescribed in CPUC D.09-08-026 The annual program benefits and costs are discounted to generate streams of annual benefits and costs for the life of the systems installed. The present value of the benefits and costs are presented below for each PA.

In Table 4-9Table 4-9, the present value of benefits and cost were compared to develop the benefit-cost ratio. The total present value of the benefits across the life of the program was \$106M. Approximately, 51% (\$54.1M) of the total benefits were attributed to SCE service territory, 39% (\$41.7M) to PG&E service, and the 10% (\$10.1M) to SDG&E. The total present value of the costs across the life of the program was \$247.5M. Approximately, 46% (\$112.9M) of the total costs are in the SCE service territory, 42% (\$105M) in the PG&E service, and the 12% (\$29.6M) to SDG&E. The WACC for each utility PG&E (7.44%), SCE (7.68%), and SDG&E (7.55%) were used to discount the benefits and costs⁴⁵.

The present values were used to calculate the benefit cost ratio (BCR) — present value of benefits divided by present value of costs) for each utility. Table 4-9 shows the BCR for each utility. The present value of costs exceeds the net present value of benefits for each utility resulting in a BCR of less than 1. SCE had the highest BCR of 0.48; followed by PG&E with 0.40, and SDG&E with 0.34. The total net present value (present value of benefits minus present value of costs) is negative for the program with a value of -\$141.4M or a BCR of 0.43.

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Rate	NPV	PG&E	SCE	SDG&E	Description
WACC	Benefits	\$41,795,556	\$54,143,645	\$10,120,880	NPV of total avoided costs and environmental benefits, Federal tax credit
WACC	Costs	\$104,922,122	\$112,965,024	\$29,629,898	NPV of total administrative cost, reported project costs, and estimated O&M costs
WACC	Benefit cost ratio	0.40	0.48	0.34	Ratio of net present value of benefits relative to costs

Table 4-9 Net present value, net present cost, and cost benefit ratio by PA (WACC)

4.3 Total electrical system benefits

Developing hourly generation profiles was a key first step to estimating electrical system benefits (reported in this section), as well as environmental impacts (Section 4.4), and bill impacts (Section 4.8). The calculation of total electrical system benefits began with site-level generation profiles for each system installed under the MASH program. The DNV team developed generation profiles for VNEM systems directly from AMI data and for NEM systems modeled the hourly solar production profile using DNV's Solar Resource Compass (SRC) with the provided PV system characteristics as inputs.

Figure 4-14 provides an illustration of these hourly generation data, showing generation averaged over VNEM sites in SCE's Climate Zone 6. The figure highlights profiles for January, April, July, and October. Averaging over multiple sites dampens variation, but one can see higher variation in January and April due to weather factors. Generation is highest in the summer when days are longer and the sun is higher, and there is typically a higher share of sunny days. The profile shows some generation even at night, probably due to light from artificial sources like area lighting.

⁴⁵ Rate of Return (ROR) (Actual and Authorized) (ca.gov). As of 4/10/2023.





Figure 4-14 Example of hourly generation profiles (SCE Climate Zone 6 VNEM average hourly generation)

DNV estimated annual production from NEM MASH installations using the DNV SRC and compared these values to the expected production submitted in the MASH applications. For VNEM MASH installations, we used AMI interval data, as described in Section 3.3. Overall, VNEM MASH installations achieved approximately two-thirds (67%) of expected production. As a sensitivity analysis, we applied the more accurate meter-based ratio of 0.66 to PG&E NEM installations and 0.62 to SCE NEM installations. Across all IOUs and all metering types, MASH installations achieved 65% of their estimated production. These results are summarized in Table 4-10 below. Analyzing these results by size of installation, segmented into small-medium-large categories, provides directional insight that production for larger systems fell short of expectations to a greater degree than that for small and medium systems. This result could be confounded with other factors such as location, soiling, etc.

IOU	Interconnection type	System size	Number of Projects	Expected production (per application) (kWh)	First year kWh	Realization rate
		Small (≤100kW)	48	2,658,657	2,095,335	0.79
VNEM		Medium (100kW-500kW)	31	5,992,432	4,216,499	0.70
		Large (>500kW)	6	5,756,526	3,194,190	0.55
		Total	85	14,407,615	9,506,023	0.66
FGQE		Small (≤100kW)	123	5,766,335	3,804,579	0.66
		Medium (100kW-500kW)	36	6,937,522	4,577,319	0.66
		Large (>500kW)	7	5,417,629	3,574,506	0.66
		Total	166	18,121,486	11,956,404	0.66

Table 4-10 Estimated vs actual first year production



IOU	Interconnection type	System size	Number of Projects	Expected production (per application) (kWh)	First year kWh	Realization rate
	PG&E Total	Total	251	32,529,101	21,462,428	0.66
SCE	VNEM	Small (≤100kW)	31	1,565,909	1,092,403	0.70
		Medium (100kW-500kW)	38	8,931,660	6,135,999	0.69
		Large (>500kW)	11	9,794,617	5,365,482	0.55
		Total	80	20,292,186	12,593,884	0.62
	NEM	Small (≤100kW)	89	4,158,497	2,580,877	0.62
		Medium (100kW-500kW)	51	10,883,457	6,754,570	0.62
		Large (>500kW)	15	13,467,637	8,358,383	0.62
		Total	155	28,509,591	17,693,830	0.62
	SCE Total	Total	235	48,801,777	30,287,714	0.62
SDG&E	VNEM	Small (≤100kW)	23	883,465	735,065	0.83
		Medium (100kW-500kW)	17	3,862,593	3,032,602	0.79
		Large (>500kW)	3	2,044,077	1,873,627	0.92
	SDG&E Total	Total	43	6,790,135	5,641,294	0.83
Overall	All	Total	529	88,121,013	57,391,436	0.65

(1) VNEM solar production was obtained from the interval data provided by the IOUs (2) NEM solar production was estimated using the DNV Solar Resource Compass

An analysis by climate zone categories, coastal-inland-desert, shows no notable differences by climate zone, as demonstrated in Table 4-11.

Table 4-11 Production by climate zone categories

IOU	Туре	Climate zone group ⁴⁶	Number of MASH projects	Realization rate
PG&F		Coastal or mild	55	0.68
IGAL		Inland	30	0.64
		Coastal or mild	13	0.82
SCE	VNEM	Desert	18	0.69
		Inland	49	0.59
SDCIE	VNEM	Coastal or mild	23	0.85
SDGQE		Inland	20	0.79

There are multiple reports that detail the loss in solar energy production due to California wildfire smoke.⁴⁷ This evaluation did not analyze the effect of smoke on the energy production of MASH projects. However, this could be a contributing factor to solar production that is lower than expected. Table 4-12 shows the number of projects that are installed in years where wildfires were more likely to cause energy production losses.

⁴⁶ Climate zones 1-7 and 16 are coastal or mild, zones 1-13 are inland, and zones 14 and 15 are desert.

⁴⁷ Examples include

Energy Information Administration. Smoke from California wildfires decreases solar generation in CAISO. September 30, 2022, accessed on April 3, 2023, https://www.eia.gov/todayinenergy/detail.php?id=45336. Bloomberg News. Wildfire Smoke Can Slash California Solar Power Output by Nearly a Third. December 7, 2022. Accessed April 3, 2022.

https://www.bloomberg.com/news/articles/2022-12-07/wildfire-smoke-can-slash-california-solar-power-output



Table 4-12 First year production: MASH projects in high wildfire vs. low wildfire impact years

IOU	Interconnection type	Wildfire level	Total number of projects	Realization rate
	VNEM	Less high ⁴⁸	68	0.68
DCIE		Very high ⁴⁹	17	0.61
PG&E	NEM	Less high	139	0.66
		Very high	17	0.66
80E	VNEM	Less high	50	0.63
SCE		Very high	30	0.61
	NEM	Less high	127	0.62
		Very high	28	0.62
SDCIE	VNEM	Less high	34	0.77
SDGQE		Very high	9	0.94

The 2011 and 2021 ACCs⁵⁰ provided hourly levelized values of electricity by utility and climate zone spanning energy, generation capacity, transmission capacity, distribution capacity, ancillary services, losses, methane leakage, cap-and-trade, GHG adder, and GHG gas rebalancing. We aggregated the site-level results by utility and climate zone and multiplied the resulting aggregate profile by the hourly avoided costs by year to produce annual avoided costs. Figure 4-15 shows the results aggregated to the utility level. Between 2011 and 2022, PG&E accrued cumulative electricity system benefits (in 2022 dollars) of \$11.5M, SCE accrued \$16.4M, and SDG&E accrued \$2M.





⁴⁸ Less high years are 2009-2016, 2019, and 2022. Acres burned during these years ranged from 134,462 to 829,224 per year. Data is from <u>Statistics | CAL FIRE</u>.

⁴⁹ Very high years are 2017, 2018, 2020 and 2021, where acres burned ranged from 1.5M to 4.3M per year. Data is from <u>Statistics | CAL FIRE</u>, ⁵⁰ 2021 ACC Electric model v1b, CPUC, willdan.app.com, <u>https://willdan.app.box.com/v/2021CPUCAvoidedCosts/folder/136593940728</u>



4.4 Total environmental benefits

The DNV team calculated total environmental benefits for the program three ways. The California SGIP provides marginal CO_2 emissions data, but only from 2017 onward. To develop estimates of emissions prior to 2017, we used the emissions assumptions embedded in the 2011 and 2021 ACCs. We used the ACC values to estimate emissions from 2017 to 2022 as well, for comparison to the SGIP estimate. Lastly, we used average annual emissions factors from the CARB to estimate CO_2 equivalent emission as well as other pollutants of interest.

Figure 4-16 shows the results of the three analyses by utility. For PG&E and SDG&E, the SGIP and ACC estimates from 2017 to 2022 are similar in magnitude but differ in shape, with the SGIP values being higher in some years and lower in others. Except for 2017, SCE's SGIP estimates are higher than the ACC estimates, by up to 51% in 2019. The CARB estimates (dotted/dashed) are lower than the SGIP and ACC estimates for all three utilities. CARB's average annual factors do not consider when these solar PV systems generate electricity and the variation in avoided emissions across hours.

Based on the combined ACC (2011 to 2016) and SGIP (2017 to 2022) estimates, PG&E avoided more than 63,000 metric tons of CO₂ equivalent, SCE avoided more than 102,000 metric tons, and SDG&E avoided more than 10,000 metric tons.



Figure 4-16 Metric tons of CO₂ equivalent emissions

To estimate the value of avoided emissions, we applied the hourly levelized value of avoided emissions from the 2011 and 2021 ACCs to both the ACC emissions estimate and the SGIP emissions estimates. Figure 4-17 shows both sets of results for each of the three utilities. From 2011 to 2022, PG&E avoided emissions values of about \$1.9 million in 2022 dollars, SCE avoided emissions valued at almost \$3.6 million, and SDG&E avoided emissions valued at almost \$340,000.



Figure 4-17 Value of avoided emissions



Figure 4-18 shows how much other pollutants of interest were reduced from 2011 to 2022 (cumulative) because of the program. Shown are reduction in nitrogen oxides (NOx), reactive organic gases, and fine particulate matter (particles less than 2.5 micrometers in diameter, or PM 2.5). We calculated these values using average annual emissions factors from CARB.



Figure 4-18 Avoided NOx, reactive organic gases, and fine particulate matter (PM2.5), pounds


4.5 Total workforce outcomes

To be eligible for a MASH incentive, contractors were required to follow all the MASH job training requirements. For each MASH project, contractors were required to provide at least one student or graduate of a job training program with at least one full paid day (8-hour day) of work for each 10kW (CEC-AC) of system size, up to 50kW. Training requirements increased as the system size increased. Table 4-13 outlines the required number of JTOs (trainees) and minimum hours per project based on system size.

Table 4-13 .	Job	training	opportunities	requirement r	natrix
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System size (CEC-AC)	JTOs
0 – 10kW	1 JTO and no less than 8 hours
10kW – 20kW	2 JTOs and no less than 16 hours
20kW – 30kW	3 JTOs and no less than 24 hours
30kW – 40kW	4 JTOs and no less than 32 hours
40kW and greater	5 JTOs and no less than 40 hours

Job training is further classified into one of three categories:

- 1. Directly working on solar installation
 - a. Installing electrical components
 - b. Installing mechanical components
 - c. Completing system installation
 - d. Conducting maintenance and troubleshooting activities
- 2. Project design/project engineering
 - a. Designing systems
- 3. Project management/coordination
 - a. Managing the project

As noted in Section 3.6, the PAs provided job training data for program activity in the later years of the program ranging from 2016 to 2022 across the three PAs. Training activity generally declined for all PAs in 2020 most likely due to the pandemic. PG&E showed the highest percentage of solar installation trainees whereas SCE and SDG&E had more project management/coordination trainees. Figure 4-19, Figure 4-20, and Figure 4-21 summarize the annual number of job trainees by job category for each year. Results for each PA are shown separately.







Figure 4-20 SCE number of trainees per job category by year







Figure 4-21 SDG&E number of trainees per job category by year

For Figures 4-19 to 4-21, totals include:

- Solar installation
 - 439 trainees
 - 9,163 training hours
 - Average of 20.87 hours/trainee
 - Project design/engineering
 - 89 trainees
 - 2,437 training hours
 - Average of 27.38 hours/trainee
- Project management/coordination
 - 425 trainees
 - 6,359 training hours
 - Average of 14.96 hours/trainee

The majority of trainees participated in solar installation or project management/coordination training; however, most of training hours were dedicated to solar installation training. On average, solar installation training received approximately 25% more training hours than project management trainees. Project design and engineering trained the fewest workers but provided the greatest number of training hours per trainee. This could indicate the complexity of system design.

DNV evaluated each utility's workforce training data for all completed projects between 2016 and 2022. In Figure 4-22, Figure 4-23, and Figure 4-24, the average JTO per project (considering all completed projects) was compared against the required JTO for each system size. In most cases, the average number of trainees per project exceeded program requirements. There were two exceptions to PAs meeting JTO requirements: PG&E projects requiring four trainees results in an average of 3.8 trainees, and SCE projects requiring five trainees resulted in an average of 4.9 trainees.



Figure 4-22 PG&E JTO required vs. average reported for projects



Figure 4-23 SCE JTO required vs. average reported for projects







Figure 4-24 SDG&E JTO required vs. average reported for projects

In most cases, JTO requirements were met or exceeded. When evaluating all projects and considering the overall average number of trainees by project size, all PAs met or exceeded the job training requirements for projects less than 30 kW in size. For projects 30-40 kW, SCE and SDG&E exceeded the requirements while PG&E's average was slightly under the requirement. For projects 40-50 kW, PG&E's and SDG&E met or exceeded the requirements while SCE's average was slightly under the requirement.

Table 4-14 presents the annual job training data for eligible projects for each PA. Annual data including number of trainees and number of hours trained by PA. The average number of trainees per project was computed. The number of eligible projects along with the number of trainees and training hours reached a peak 2019 with 259 trainees working 6,021 hours on 60 eligible projects.

Year	PA	Number of eligible projects	Number of trainees	Number of hours	Average trainees/project
	PG&E	2	5	40	2.5
Year PC 2016 SC 2017 SC 2018 PC 2018 SC 2019 SC	SCE	16	20	160	1.3
	SDG&E	-	-	-	-
	PG&E	2	12	309	6
2017	SCE	12	40	320	3.3
	SDG&E	9	45	360	5
PG&E	PG&E	15	64	1,167	4.3
2018	SCE	21	85	2,233	4
	SDG&E	2	10	80	5
2017 2018 2019	PG&E	33	143	3,403	4.3
	SCE	23	98	2,474	4.3
	SDG&E	4	18	144	4.5

Table 4-14 Job training statistics by PA



Year	РА	Number of eligible projects	Number of trainees	Number of hours	Average trainees/project
	PG&E	7	31	408	4.4
2020	SCE	21	104	2,784	5
	SDG&E	1	5	40	5
2021 S S	PG&E	21	79	1,713	3.8
	SCE	9	44	816	4.9
	SDG&E	-	-	-	-
	PG&E	15	68	544	4.5
2022	SCE	16	62	804	3.9
	SDG&E	-	-	-	-
Total		229	933	17,799	4.1

Table 4-15 summarizes the annual data presented above by PA. Overall 229 eligible projects provided 17,799 training hours to 933 trainees.

PA	Total projects	Total trainees	Total hours
PG&E	95	402	7,584
SCE	118	453	9,591
SDG&E	16	78	624
Total	229	933	17,799

Table 4-15 Job training totals by PA

In interviews, the PAs noted that although workforce training was an important area and where MASH was a pioneer as one of the first solar programs with this requirement, it is indeterminate what the trainees learned or if it resulted in employment opportunities. To assess training outcomes, primary research with the job trainees would be required, which was outside the scope of this evaluation. Refer to APPENDIX E for a complete list by project.

4.6 Total customers served

All MASH 1.0 and MASH 2.0 program installations serve common areas and/or households residing in multifamily properties (i.e., multifamily and mobile home properties). Table 4-16 provides a summary of the number of program installations, the total capacity of program solar project installations, and the prevalence of these installations in DACs. SCE had almost half of its projects installed in DACs. Whereas SDG&E had <15% of its projects located in DACs.

	Number of projects	Calculated CEC PTC rating (kW)	# Projects located in DACs	% Projects located in DACs
PG&E	321	26,349.40	79	24.6%
SCE	253	30,192.10	116	45.8%
SDG&E	62	6,161.19	8	12.9%
Total	636	62,702.68	203	31.9%

Table 4-16 MASH project locations

Figure 4-25 and Figure 4-26 map MASH program installations located in DACs and all project locations, respectively. The utility services areas are defined as follows: PG&E in red, SCE in yellow, and SDG&E in green. DAC areas within each service territory area are shaded. Each dot represents a single project's location, and the size of the dot denotes the system capacity. In general, projects were concentrated near major metropolitan areas: San Francisco, Los Angeles, and San Diego. However, there were also several projects in the Central Valley region of California, near Fresno and San Joaquin



Valley. Overall, about 30% of the projects were installed in DACs. However, looking at the maps, projects not located in DACs were located near DACs. Several projects were also installed in the Oakland area. Larger capacity projects were more likely to be installed outside of major metropolitan areas.







Figure 4-26 All MASH project locations



We analyzed this data further to determine the number of multifamily and mobile home properties served, the number of households served, and the number of common areas served. In total, only 9% of the projects served mobile home properties. We have summarized the total properties by property type and PA in Table 4-17.

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	Multifamily projects	Mobile home projects	Total projects	% Multifamily	% Mobile home	
PG&E	288	28	316	91%	9%	
SCE	246	9	255	96%	4%	
SDG&E	44	20	64	69%	31%	
Total	578	57	635	91%	9%	

Table 4-17 Number of multifamily and mobile home properties (projects)



Based on submitted applications, more than 16,000 households are directly benefitting from MASH projects. Additionally, property residents are benefitting from the more than 2,000 common areas participating in MASH projects. Mobile home properties represent 9% of MASH projects but those projects represent 13% of the households served and 6% of the common areas served. We also looked at the number of CARE and non-CARE participants in the billing data. Not all MASH participants could be identified in the billing data. Of those that could be identified, 55% of PG&E's participants and 79% of SDG&E participants are CARE customers as of Q1 of 2022. We were not able to identify CARE customers in SCE MASH projects.⁵¹

The number of households and common areas served by property type are summarized in Table 4-18.

	Multifamily		Mobile homes		Total	
	Households served	Common areas	Households served	Common areas	Households served	Common areas
PG&E	5,772	898	711	64	6,483	962
SCE	6,086	931	1,289	50	7,375	981
SDG&E	2,370	215	128	19	2,498	234
Total	14,228	2,044	2,128	133	16,356	2,177

Table 4-18 Number of tenant and common areas served (source: applications for MASH completed projects)

MASH projects are interconnected employing one of two metering types: NEM and VNEM. NEM interconnections directly offset behind-the-meter load. PG&E, SCE, and SDG&E began to offer a VNEM utility tariff option in June 2009. These tariffs allow multifamily affordable property owners that participate in the MASH Program to install a single solar PV system that covers the electrical load of the owner's common areas as well as the tenants' individual meters that are located within the residential complex. Based on a prearranged allocation determined by the property owner, the participating utility allocates the kilowatt-hours resulting from the energy produced by the solar PV generating system to both the property owner's and tenants' individual utility accounts. PAs captured the type of load being offset (i.e., common area and/or tenant) in the program tracking database. Table 4-19 summarizes the number of projects by metering type: NEM, VNEM or both. Most projects (55%) are NEM metering, and very few (1%) projects use both metering types. SDG&E had no projects with NEM metering; all projects within their service territory utilized VNEM metering.

Table 4-19 Metering types by PA

Row Labels	NEM	VNEM	Both	Total
PG&E	184	118	7	309
SCE	159	91	1	251
SDG&E	0	62	0	62
Total	343	271	8	622

Overall, during MASH 1.0, 61% (222 projects) of completed projects interconnected with a NEM metering type, this percentage decreased to 47% (121 projects) during MASH 2.0. VNEM metering types saw a reverse trend with 38% (139 projects) selecting VNEM metering type in MASH 10, and 52% (132 projects) choosing VNEM under MASH 2.0. Because almost half of the projects were completed in PG&E's service territory, their results influenced the overall results, which are summarized in Figure 4-27 Project count by metering type, program, and PA.

⁵¹ SCE transitioned to a new billing system in 2021. The CARE information that SCE last provided to the Energy Division is still on the prior system, and the MASH data is on the new system.





Figure 4-27 Project count by metering type, program, and PA

NEM interconnections were most frequently used for common area load. For example, PG&E program participants installed 137 projects employing VNEM and 183 projects with NEM. Of those 183 NEM projects, 156 projects off-set only common area load. VNEM interconnections more commonly provided bill credits to participating accounts including both common area and tenant accounts. For example, PG&E's 137 VNEM projects provide benefits to common areas and tenants for 83 of those 137 projects.

For additional insight, Figure 4-28 and Figure 4-29 summarize common area and tenant accounts benefitting by meter type for each program (MASH 1.0 and MASH 2.0) for all PAs combined.



Figure 4-28 MASH 1.0 projects supporting common area and tenant accounts by metering type





Figure 4-29 MASH 2.0 projects supporting common area and tenant accounts by metering type

In Figure 4-30, DNV categorized completed projects as small, medium, or large based on the number of tenant units in the properties the project served. Small properties are those with 10 or fewer units, medium properties have 11 to 99 units, and large properties have more than 100 units. The majority (396 projects) of projects support medium properties, followed by large-sized properties, then small properties with 189 and 37 completed projects, respectively. During an interview, one PA observed that contractors typically solicited property owners with larger portfolios.



Figure 4-30 Number of completed projects by year, by tenant units on property (large, medium, small) (all utilities)



In Figure 4-31, DNV computed the annual total CEC PTC Rating (kW) for completed projects for each property size (i.e., small, medium, and large) based on the number of tenant units in the properties the project served. The total capacity (kW) completed during the entire program totalled 38,594 kW for large properties, 23,402 kW for medium sized properties and 705 kW for small properties, based on number of tenant units in properties served.



Figure 4-31 CEC PTC capacity by year, by tenant units on property (large, medium, small)

In the data provided by the PAs, customer feedback data was not included. During our evaluation, DNV did not see a mechanism for collecting customer feedback. To better evaluate programs going forward more comprehensive data would be helpful. This should include primary data collection from customers on an ongoing or periodic basis.

4.7 System characteristics by customer type

Using data collected by PAs for each MASH project incentivized, DNV determined the minimum, maximum, and average incentive for the entire program and for each program phase (MASH 1.0 and MASH 2.0). As shown in Table 4-20, the minimum incentives were close in value. MASH 2.0 projects on average received lower incentives.

Incentives	Entire program	MASH 1.0	MASH 2.0		
Minimum	\$4,207	\$4.207	\$4,706		
Maximum	\$2,301,501	\$2,301,501	\$1,480,446		
Average	\$204,604	\$215,429	\$189,930		

Table 4-20 Minimum, maximum, and average incentive levels by program

Table 4-21 presents the minimum, maximum, and average capacity for the entire program and for each program phase (MASH 1.0 and MASH 2.0). In all statistics MASH 2.0 figures were larger than MASH 1.0 values which supports our finding that MASH 2.0 projects were on average larger than MASH 1.0 projects.

Table 4-21 Minimum, maximum, and average capacity (kW) by program



Capacity	Entire program	MASH 1.0	MASH 2.0
Minimum	2.498 kW	2.498 kW	5.14 kW
Maximum	990.96 kW	951.23 kW	990.96 kW
Average	103.04 kW	71.29 kW	146.08 kW

Table 4-22 presents the minimum, maximum, and average incentive and capacity for each property size (i.e., large, medium, and small based on number of tenant units) for the entire program (i.e., MASH 1.0 and MASH 2.0). The average incentive decreases as property size category decreased. Average system capacity followed a similar trend.

Table 4-22 Minimum	i, maximum, and ave	rage incentive and	capacity (kW) by nu	Imber of tenant units	(property size)
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Property Size	Incentive	Capacity
	AVG: \$387,124	AVG: 204.20 kW
Large	Range: \$15,121 - \$2,301,501	Range: 12.146 kW - 990.961 kW
Modium	AVG: \$128,988	AVG: 59.10 kW
Medium	Range: \$5,595 - \$867,379	Range: 2.622 kW - 372.787 kW
Small	AVG: \$39,559	AVG: 19.06 kW
Siliali	Range: \$4,207 - \$177,092	Range: 2.498 kW - 165.157 kW

As stated previously, project capacity increased as the years progressed. When considering metering type, 55% of the completed projects were interconnected under NEM, 44% interconnected with VNEM, and 1% of the projects employed both metering types. Projects interconnecting with NEM were on average the smallest in size with an average system size across all years of 84.86 kW. VNEM systems were approximately 50% larger with an average system size of 118.79 kW. Eight projects interconnected with both NEM and VNEM. Their average system size was 175.53 kW. See Table 4-23 below.

Table 4-23 Minimum, maximum, and average capacity by metering type

	NEM	VNEM	Both
Count	343	271	8
Sum	29,107.08 kW	32,191.37 kW	1,404.23 kW
Minimum	2.49 kW	2.77 kW	67.63 kW
Maximum	990.96 kW	925.93 kW	355.42 kW
Average	84.86 kW	118.79 kW	175.53 kW

Figure 4-32 shows the average system capacity by year for each metering type. Yearly averages follow as similar trends seen when looking at metering type by program. On average, NEM projects are smaller than VNEM projects. Projects using both meter types vary in average size because two or less projects were completed in any given year.





Figure 4-32 Average system capacity by year by metering type

DNV also compared incentives provided to projects for the various metering types. Table 4-24 and Figure 4-33 summarize the average, minimum and maximum incentive levels by metering type. Projects with both NEM and VNEM meters on average received the highest incentives.

Table 4-24 Incentives by metering types

	NEM	VNEM	Both
Average of incentive amount	\$164,193	\$240,498	\$526,977
Minimum	\$4,207	\$9,522	\$80,600
Maximum	\$2,301,501	\$2,099,164	\$1,245,363



Figure 4-33 Average incentive by year by meter type (count)



4.7.1 ESA cross-program participation

In interviews, the PAs reported that MASH was not a successful tool of referral for ESA. SCE noted that most tenants who participated in the program were previously enrolled. While PG&E and SDG&E reported that the information provided was not helpful for the ESA teams they coordinated with.

4.8 Bill impacts

This report considers two types of bill impacts: changes in energy use, and changes in dollars paid by customers. There are several reasons why these do not correspond perfectly to each other: access to solar energy is likely to put customers at a lower pricing tier if on tiered rates, or to have reduced energy use in higher-priced time-of-use (TOU) periods, before the advent of the more recent, solar-driven TOU rates. Medical need discounts, differences in taxes from one county to the next, and other factors contribute to these differences. Last, we report bill impacts for projects that became interconnected on different years, without considering periodic rate increases. On average, 100 kWh cost \$14.96 in California in 2010, and \$24.46 in 2022.⁵²

Bill impacts are reported separately for cases where the pre-interconnection and the post-interconnection ("pre-" and "post-") occurred entirely before COVID, or if COVID⁵³ straddled the pre- and post- periods at any time. This is because the effect of COVID on electricity consumption is difficult to model in this situation, where there are two major changes (solar energy and COVID) both of which have the effect of potentially increasing residential energy use.

The weather-normalized bill impacts analysis indicates that, on average, tenants that had access to MASH system energy before COVID used 138 kWh more per year, about a 3.2% increase, whereas during COVID, tenants used 377 kWh more, an 8.6% increase.

⁵² Source: Form EIA-816M. <u>https://www.eia.gov/electricity/data/eia861m/</u> DNV calculations for California historic sales, December-2010 final and December-2022 preliminary.

⁵³ COVID is defined as starting on March 15, 2020.



Weather normalization and comparisons of pre- and post-program participation years require complete, well-defined data. Due to data quality and data availability issues, this section presents results that are based on PG&E only.

Time neried	Domofitor	Number	Mean first year electricity use change,	Standard	95% confide	ence level
i ime period	Benefiter	premises (kWh per year) error of mean	mean	Lower	Upper	
Before	Common Area	107	-98 ¹	120	-333	137
COVID	Tenant	1,373	138	32	75	202
During	Common Area	83	61	111	-156	278
COVID-	Tenant	1,130	377	41	297	458

Table 4-25 PG&E customer electric use impacts

(1) kWh for common areas is not statistically significant

Table 4-26 PG&E customer electric bill impacts

Time period	Benefiter	Number	Mean first year bill reduction	Standard error of	95% confide	ence level
		premises	(dollars per year)	mean	Lower	Upper
Before	Common Area	33	-\$309	62	-\$430	-\$188
COVID	Tenant	680	-\$228	11	-\$250	-\$206
During	Common Area	83	-\$869	182	-\$1,227	-\$511
COVID	Tenant	1,130	-\$320	16	-\$352	-\$229

While on average, tenants in both periods experienced higher energy use, these impacts varied widely from tenant to tenant. Figure 4-34 and Figure 4-35 show this dispersion. Each dot represents a tenant premises, with the level of use before MASH on the X axis and the level of use after MASH on the Y axis. In the period with no COVID, the number of customers that use more energy is similar to the number that used the same or less (702 Vs 671). In the period with COVID, there are more customers that use more energy than the same or less (716 Vs 414).

Figure 4-36 and Figure 4-37 present a different view of the same finding. The Y axis presents the annual change in electricity use, and the X axis presents the customers, ranked in ascending order. The first graph shows that the change in energy use goes from negative to zero at about half of the distribution, while the second graph shows that this happens approximately in the first third. In both cases, most customers have increases of 5,000 kWh or less, but the cases before COVID have some outliers that increased their energy use by almost 15,000 kWh per year.



Figure 4-34 Tenant daily kWh, before and after, before COVID



Figure 4-35 Tenant daily kWh, before and after, during COVID





Figure 4-36 Tenant change in annual kWh used, before COVID



Figure 4-37 Tenant change in annual kWh used, during COVID





To interpret the next sets of graphs, it is important to keep in mind that tenants that have annual energy use plus meter charges that are less than their share of kWh provided by the MASH system will receive a payment. Referred to as the credit of surplus energy, it provides an incentive to conservation. Rates changed substantially during the deployment of MASH. During most of the program, energy buy back was at retail prices. At current rates, PG&E's minimum residential charge is \$0.38 cents per meter per day, and the net surplus compensation is 0.09 cents per kWh⁵⁴. This translates into needing approximately 1,600 kWh of credited (not used) solar generation per year to cover these minimum charges. To qualify for a monetary refund, the credit must be \$1 or more — approximately 115 kWh.

Figure 4-38 and Figure 4-39 illustrate the relationship between annual changes in kWh used and in dollars paid per year. Most customers pay less than they did prior to their access to the MASH system, and about half use more energy. In the period prior to COVID, 26 of 786 tenants received payments. These annual payments ranged from \$2 to \$478 dollars and averaged \$276 dollars. In the period after COVID, only two of 1,130 tenants received payments, for \$12 and \$39, respectively.

Figure 4-40 and Figure 4-41 show first year kWh used (from the Grid and from the solar system) compared to kWh purchased (from the Grid). There were 213 of 1,373 tenants in the phase prior to COVID that had net negative kWh. These ranged from -7 to -9,554 kWh. In the period impacted by COVID, there were 151 customers that had negative kWh ranged from -3 to -4,687 kWh.





⁵⁴ <u>https://www.pge.com/tariffs/assets/pdf/tariffbook/ELEC_SCHEDS_E-1.pdf</u> <u>https://www.pge.com/tariffs/assets/pdf/tariffbook/ELEC_SCHEDS_NEM.pdf</u> <u>https://www.pge.com/pge_global/common/pdfs/solar-and-vehicles/green-energy-incentives/AB920_RateTable.pdf</u> accessed on 12-April-2023





Figure 4-39 Tenant change in annual kWh Vs change in annual bill, during COVID

Figure 4-40 Tenant kWh used (from solar and grid) Vs kWh purchased (from grid), before COVID







Figure 4-41 Tenant kWh used (from solar and grid) Vs kWh purchased (from grid), during COVID

The change in energy use (kWh per year) for Common Areas in both periods is not statistically significant. In other words, the change in energy use cannot be distinguished from zero. However, the difference in customer bills (dollars per year) is statistically significant. It was \$309 dollars per year in the period before COVID, and \$869 dollars per year in the period that includes COVID. Of the 35 common areas with bills in the pre-COVID period, 31 of them received payments ranging from \$16 to \$1,413 dollars per year. In the COVID period, 87 of 88 common areas received payments, which ranged from \$7 to \$11,470 dollars per year.



Figure 4-42 Common area daily kWh, before and after, before COVID



Figure 4-43 Common area daily kWh, before and after, during COVID





Figure 4-44 Common area change in annual kWh used, before COVID



Figure 4-45 Common area change in annual kWh used, during COVID





Figure 4-46 Common area change in annual kWh vs change in annual bill, before COVID



Figure 4-47 Common area change in annual kWh vs change in annual bill, during COVID







Figure 4-48 Common area kWh used (from solar and grid) vs kWh purchased (from grid), before COVID







The CARE program provides discounts of 20% or more on gas and electricity. Customers enroll in CARE on an annual basis and can start on any month. For example, customers that enroll in May are enrolled until April of next year and can renew their enrollment at that time. For the purposes of this analysis, we used the CARE status of the most recent billing month in the analysis period, regardless of status in prior periods.

During the non-COVID period, non-CARE customers used 271 kWh more after program installation. The pre-/post difference for CARE customers is small and not statistically significant (we cannot conclude that it is different than zero.) During the COVID period, CARE customers used 404 kWh more energy after program implementation, compared to 359 kWh for non-CARE customers. Both are statistically significant, but the difference between the two is not statistically significant. In other words, we cannot conclude that CARE and non-CARE customers increased energy use differently.

In terms of expenses, during the pre-COVID period, CARE and non-CARE customers reduced their expenses by \$222 and \$240 dollars per year, respectively. Both reductions are statistically significant, but they are not statistically different from each other. During the COVID period, CARE and non-CARE customers reduced their expenses by \$288 and \$341 dollars per year, respectively. Both reductions are statistically significant, but they are not statistically different from each other.

Time	Number of	Mean first year electricity	ean first year electricity Standard error of		ence level
period	customers	normalized (kWh per year)	mean	Lower	Upper
		CA	ARE		
Before COVID	549	-56 ⁽¹⁾	35	-129	10
During COVID	454	404	53	300	508
Non-CARE					
Before COVID	824	271	48	177	365
During COVID	676	359	59	244	474

Table 4-27 PG&E customer electric use impacts for CARE Vs Non-CARE customers

(1) kWh for CARE is not statistically significant

Table 4-28 PG&E customer electric bill impacts for CARE Vs Non-CARE customers

Time period	Number of	Mean first year electric	Standard error of	95% confidence level	
custo	customers	year)	mean	Lower	Upper
		CAR	E		
Before COVID	472	-\$222	\$13	-\$248	-\$197
During COVID	454	-\$288	\$15	-\$317	-\$260
		Non-C	ARE		
Before COVID	208	-\$240	\$21	-\$282	-\$199
During COVID	676	-\$342	\$25	-\$391	-\$293

4.9 **Program process metrics**

DNV summarized PA application data to determine the number of applications received, completed, cancelled, and withdrawn. We have presented the results by utility, summarized in Figure 4-50. In some instances, the PA captured and recorded the reason for an application being withdrawn or cancelled. That data was categorized and summarized by PA.



In total, 1,685 applications were received across all PAs for MASH 1.0 and MASH 2.0. The quantity of cancelled or withdrawn projects exceeded completed projects overall: 1,048 applications were cancelled or withdrawn, representing 62% of all applications. Evaluating data for each individual PA shows a similar trend. Most applications were cancelled or withdrawn in 2015 and 2016 which is likely due to the transition from MASH 1.0 to MASH 2.0. The January 2015 CPUC decision states:

"44. MASH and SASH projects on the waitlist should be given 30 days from the date requested by the Program Administrator to provide documentation of meeting the new program requirements and shall be given an additional 10 days to cure from the date the Program Administrator notifies them that their documentation was insufficient or incomplete before being removed from the queue."⁵⁵

The above excerpt from the CPUC decision caused applications to be cancelled or withdrawn is supported by the most common reasons stated for cancelling or withdrawing an application included missing or incomplete application, duplication, and unsubmitted MASH 1B/1C application.



Figure 4-50 Application status by PA

Across all PAs, 38% of all submitted applications resulted in completed projects. This overall percentage was fairly representative of each individual's PA's percentage of completed projects. Projects were not completed for a variety of reasons including cancellation, withdrawn, waitlist, or ineligibility. Refer to Table 4-29 for specific percentages by PA.

⁵⁵ Decision <u>4280-145938475.pdf (ca.gov)</u>, page 74



Table 4-29 Percent projects completed versus not completed

	PG&E	SCE	SDG&E
Completed	39%	35%	37%
Not completed	61%	65%	63%

Figure 4-51 presents a status summary of submitted applications by year. The largest number of applications were submitted in 2015 and 2016. These years were also the program years with the highest administrative expenditures. 2016 was the year in which the most applications were either cancelled or withdrawn. Evaluators suspect the large number of cancelled and withdrawn applications may be the result of the 2015 Decision that created Tracks 1C and 1D (i.e., MASH 2.0).



Figure 4-51 Application status by year

Table 4-30 shows the same application status data presented in Figure 4-51 individually for each PA. Overall, SCE had the highest percentage of submitted applications being cancelled or withdrawn.

Table 4-30 Application status by year

Year	PA	Completed ¹	Withdrawn ²	Cancelled ³
	PG&E		2	8
2009	SCE	1		2
	SDG&E	—	—	—
	PG&E	20	4	5
2010 S	SCE	7	24	4
	SDG&E	5	2	1
2011	PG&E	54	12	22
	SCE	30	19	14
	SDG&E	25	2	_
2012	PG&E	39	4	51
	SCE	52	9	2
	SDG&E	6	—	_



Year	PA	Completed ¹	Withdrawn ²	Cancelled ³
	PG&E	25	—	24
2013	SCE	28	4	1
	SDG&E	3	_	1
	PG&E	26	_	10
2014	SCE	8	—	1
	SDG&E	—	1	—
	PG&E	10		90
2015	SCE	7	5	40
	SDG&E	_	_	22
	PG&E	24	11	66
2016	SCE	16	38	97
	SDG&E	7	3	24
2017	PG&E	8	18	7
	SCE	12	14	49
	SDG&E	9	4	12
	PG&E	20	24	28
2018	SCE	21	13	56
	SDG&E	2	1	2
	PG&E	38	20	33
2019	SCE	23	1	21
	SDG&E	4	_	_
	PG&E	9	4	12
2020	SCE	21	36	16
	SDG&E	1	_	—
	PG&E	21	4	13
2021	SCE	9	1	3
	SDG&E	—	—	_
	PG&E	27	_	_
2022	SCE	18	—	_
	SDG&E	—	—	—
Total		636	280	737

(1) includes pending payment status (12 for PG&E and 2 for SCE in 2022)

(2) includes ineligible for lottery status (4 for SCE in 2018)

(3) includes waitlist status (1 in 2015 for SDG&E)

Figure 4-52, Figure 4-53, and Figure 4-54 show, by PA, reasons for an application cancellation or an application being withdrawn. Reasons were sorted into the following three broad categories: administrative, cancelled by applicant, and missed due dates. Most applications were cancelled for administrative reasons which included missing or incomplete application, duplication, and unsubmitted MASH 1B/1C application. Other applications that did not result in completed projects provided reasons, which did not fit into the broad categories listed above; therefore, the counts for each reason do not sum to the total applications cancelled or withdrawn.

During interviews, one PA reported that lack of access to financing was also a factor for some projects. In terms of applications being declined, the PAs cited a variety of reasons, including the inability to meet the timeline, lack of response, failing to pay the application fee, and not meeting the eligibility requirements. The PAs noted that they tried to be flexible with deadlines and give extensions, if possible.



Figure 4-52 PG&E application cancellation/withdrawn reasons









Figure 4-54 SDG&E application cancellation/withdrawn reasons

If application submissions on a single day exceeded available funding in a PA's territory, a lottery was initiated. This only occurred five times over the course of the program, across all territories. PAs observed the biggest barriers to customer participation included property owners' reliance on knowledgeable contractors during the application process and access to financing. Interconnection was also noted as a challenge for some sites, as VNEM was a new type of interconnection to developers that had specific rules and standards. Also, some of the larger projects required additional services and upgrades, such as a transformer, which caused delays in interconnection to the system. The PAs noted that COVID had minimal impacts, but they did provide flexibility to applicants due to the related supply chain and administrative delays.



4.10 Overall program performance

In this section, we have summarized the insights gleaned from the evaluation activities DNV performed. Using program data, information collected from staff interviews, and completed evaluations, DNV measured the overall success of the program as related to the stated MASH program goals. Through this evaluation, we determined the following:

- 636 solar PV projects were incentivized and completed.
 - 578 (91%) serve multifamily properties
 - 57 (9%) serve mobile home properties
 - Estimated generation of kwh over lifetime of installed systems is:
 - Estimated GHG avoided is 175,680MT and equivalent to \$5,829,469 (2022\$) from 2011 through 2022
- VNEM systems totalled 32,371 kW with 11,898 kW or 37% of total capacity dedicated to tenants
- VNEM systems support 5,563 number of tenant (not common area) benefitting accounts.
- 16,356 households were served in the affordable housing sector
 - Tenant bills were reduced over 40% on average on the year after installation. Savings over the lifetime of the MASH projects will vary with factors such as rates, changes in energy use resulting from opposite effects such as energy conservation and electrification, and climate and environmental effects.
- 2,177 common areas benefit from these incentivized solar PV projects
- Programs' impacts on electricity use and costs, for example by maintaining or increasing electricity usage without increasing household expenses for occupants.
- 933 people received training for a total of 17,799 hours supporting employment opportunities in the solar sector

PAs reported exceeding their MW install goals and meeting their workforce goals. They also noted that their application waitlists were a sign of success.

Table 4-31 Program goals verses outcomes

Program goal	Goal outcome	Summary
Stimulate the adoption of solar power in the affordable housing sector.	Goal achieved entirely	Solar projects were completed via the MASH program serving 636 multifamily properties.
Improve energy utilization and overall quality of affordable housing through the application of solar and energy efficiency technologies.	Unable to determine outcome	MASH resulted in increased energy use and lower bills. This evaluation did not address the energy efficiency or overall housing quality goals of the program.
Decrease electricity use and costs without increasing monthly household expenses for affordable housing building occupants.	Goal achieved entirely	The program reduced costs and decreased electricity use from the grid.
Increase awareness and appreciation of the benefits of solar among affordable housing occupants and developers.	Unable to determine outcome	We are unable to determine outcomes in this area without a primary data effort. However, one PA was able to hold an education session with participants.
Maximize the overall benefit to ratepayers.	Goal not achieved	The program results indicate that positive benefits were generated in the form of avoided electricity costs and environmental costs; however, based on the total resource cost (TRC) test, the benefits to ratepayers were not maximized.
Require participants who receive monetary incentives to enroll in the ESA program.	Goal not achieved	In interviews, the PAs noted that the MASH program was not a useful tool for enrolling participants in the ESA program.
Provide job training and employment opportunities in the solar energy and energy efficiency sectors of the economy.	Goal achieved entirely	We were able to confirm that the program did meet its workforce training goals.



5 PROGRAM TRACKING AND DATA RECOMMENDATIONS

Because the MASH program has closed, we have provided recommendations to improve future solar programs. Evaluations would benefit from more comprehensive, clean, and uniform data. We have described the data issues our team experienced in the table below. We are providing this information to give greater context on assessing a solar program with multiple PAs and to improve efforts going forward. Please see APPENDIX B.

Issue	Recommendation
Disconnect between the billing system and program tracking system (PowerClerk).	Create mapping between different systems at start of program. In this case, a table in the billing system that mapped MASH applications to physical interconnected systems would have been extremely helpful.
Confusion over who is responsible for fulfilling data request (IOU or PA).	In the case where the Implementer is not the IOU, there needs to be a clear understanding of who owns what data.
Archived interval data that was unable to be provided.	One of the utilities could not provide archived data. Archived data should be easily accessible to fulfill data requests such as this one.
Solar systems breaking or going offline within 20 years.	The IOU should notify the Energy division of equipment failure.
Better way to document job training.	The responsible party should document employees' names in the same database as the hours worked. This will help verify that the number of trainees is reasonable, and that each trainee had the expected amount of training.
Interval data (delivered and received signs) was inconsistent, this made analysis difficult or impossible, depending on the situation.	IOUs should fix this issue before providing data to the ED or future evaluators.
Sites that have mixed NEM and VNEM were not always reflected in the tracking data.	The IOUs should identify these sites before providing the data to the ED or future evaluators.



APPENDIX A. NET ENERGY METERING VS VIRTUAL NET ENERGY METERING

Net Energy Metering (NEM) is a tariff for eligible customer-generators with a renewable electrical generation facility that is a customer of a large electrical corporation. Under NEM, customer-generators offset their charges for any consumption of electricity provided directly by their renewable energy facilities and receive a financial credit for power generated by their on-site systems that feeds back into the power grid for use by other utility customers over the course of a billing cycle. The credits were valued at the "same price per kilowatt hour" (kWh) that customers would otherwise be charged for electricity consumed.⁵⁶

Virtual Net Metering (VNEM) are tariffs available to a combination of a renewable electrical generation facility, and a group of benefitting accounts, where the meters for the benefitting accounts do not connect directly to the generation meter. Virtual net metering is a very flexible arrangement that was originally designed for use in the MASH program, which ran from 2008 to 2021. It continues to be available to multifamily affordable housing solar programs, and it is also available to commercial customers, and non-income qualified residential customers, including those in single-family homes. For the purposes of MASH, the VNEM tariff enables owners of multitenant properties to allocate a solar system's benefits to tenants across multiple units. Tariff rules allow the system owner to allocate renewable generation bill credits between common load areas and tenants along a single service or multiple service delivery points.⁵⁷

The energy produced by a VNEM system was distributed among tenants per the MASH rules, which were applied separately for each solar system meter. In some cases, this resulted in differences in energy use allocation among the tenants in the complex.



Figure 5-1 Interconnection examples

⁵⁶ Source: https://www.cpuc.ca.gov/industries-and-topics/electrical-energy/demand-side-management/net-energy-metering

⁵⁷ Source: https://www.pge.com/tariffs/assets/pdf/tariffbook/ELEC_SCHEDS_EM%20(Sch).pdf



APPENDIX B. INTERVAL (AMI) AND BILLING DATA QUALITY AND AVAILABILITY

This Appendix will be provided separately. The ED and DNV will discuss whether parts of it should be redacted out of the report and provided as separate memos for each utility.



APPENDIX C. 25-YEAR BCA MODEL

Table 5-1 Net present value, net present cost, and cost benefit ratio by PA (WACC)

Rate	NPV	PG&E	SCE	SDG&E	Description
WACC	Benefits	\$40,816,848	\$52,269,639	\$9,892,468	NPV of total avoided costs and environmental benefits, Federal tax credit
WACC	Costs	\$104,360,135	\$112,405,153	\$29,485,087	NPV of total administrative cost, total incentives, reported project costs, and estimated O&M costs
WACC	Benefit cost ratio	0.39	0.47	0.34	Ratio of net present value of benefits relative to costs

The evaluation spans 2009-2022, the years in which costs or benefits were incurred in the program. Costs are the sum of total system costs, program administration costs, and estimated operation expenses. The analysis assumed a 25-year life of the installed system. Operating expenses were estimated annually at 1% of the total system costs for 30 years starting in the completion year. The costs were converted to 2022 dollars by using the GDP Price Deflator. The GDP Price Deflator is a "measure of inflation in the prices of goods and services produced in the United States, including exports. The GDP Price Deflator closely mirrors the GDP price index, although they are calculated differently." Federal tax incentives are included in the model as a benefit to the system owner. The federal tax incentives assumed to be 30% of the total system costs. Any state tax credits received were treated as transfers and not explicitly accounted for in the calculation.

To assess the cost-effectiveness of the program, we obtained the present value by discounting the benefits and costs — for each PA — to the first year of the program. Discounting the benefits and costs back to the first year allows for comparison of the value generated by the program (benefits) relative to the costs incurred by the utility and program participants. The analysis uses two discount rates: the utility WACC as prescribed in CPUC D.09-08-026. The annual program benefits and costs are discounted to generate streams of annual benefits and costs for the life of the systems installed. The present value of the benefits and costs are presented below for each PA.

In Table 5-1, the present value of benefits and cost were compared to develop the benefit-cost ratio. The total present value of the benefits across the life of the program was \$34.7M. Approximately 51% (\$52.2M) of the total benefits were attributed to SCE service territory, 39% (\$40.8M) to PG&E service, and the 10% (\$9.8M) to SDG&E. The total present value of the costs across the life of the program was \$246.2M. Approximately 46% (\$113.6M) of the total costs are in the SCE service territory, 42% (\$105M) in the PG&E service, and the 12% (\$29.8M) to SDG&E. The WACC for each utility PG&E (7.44%), SCE (7.68%), and SDG&E (7.55%) were used to discount the benefits and costs. We used the present values to calculate the benefit cost ratio (BCR) — present value of benefits divided by present value of costs) for each utility. Table 5-1 shows the BCR for each utility. The present value of costs exceeds the net present value of benefits for each utility resulting in a BCR of less than 1. SCE had the highest BCR of 0.47; followed by PG&E with 0.39, and SDG&E with 0.34. The total net present value of benefits minus present value of costs) is negative for the program with a value of -\$143.2M or a BCR of 0.41.



APPENDIX D. SURVEY INSTRUMENTS

PA interview guides used in the evaluation are included as pdf attachments


APPENDIX E. JOB TRAINING

Application Number	Year	MASH 1A/1B	MASH 1C/1D	CEC PTC Rating (KW)	MASH Project Design/ Engineering Hours	MASH Project Design/ Engineering Trainees	MASH Project Mgmt/Coor Hours	MASH Project Mgmt/Coor Hours Trainees	MASH Solar Install Hours	MASH Solar Install Trainees
PGE-MASH-00394	2019	No	Yes	228.328			40	5		
PGE-MASH-00397	2018	No	Yes	155.59	40	5				
PGE-MASH-00399	2018	No	Yes	46.966			40	5		
PGE-MASH-00401	2018	No	Yes	141.419	40	5				
PGE-MASH-00405	2016	No	Yes	30.752	0	0	0	0	0	
PGE-MASH-00495	2019	No	Yes	925.934	80	2	80	2	40	
PGE-MASH-00499	2019	No	Yes	132.466	0	0	40	5	0	
PGE-MASH-00502	2019	No	Yes	153.311					40	
PGE-MASH-00510	2017	No	Yes	107.53	8	1	23	1	238	
PGE-MASH-00511	2018	No	Yes	176.227	80	2	130	3		
PGE-MASH-00520	2019	No	Yes	94.251			8	1	160	
PGE-MASH-00525	2018	No	Yes	15.264	20.5	1	0	0	24	
PGE-MASH-00529	2021	No	Yes	83.209	0	0	40	5	0	
PGE-MASH-00531	2019	No	Yes	36.562			32	4		
PGE-MASH-00535	2016	No	Yes	427.361					40	
PGE-MASH-00536	2017	No	Yes	542.071					40	
PGE-MASH-00543	2021	No	Yes	67.631	0	0	40	5	0	
PGE-MASH-00555	2018	No	Yes	133.357		0		0	40	
PGE-MASH-00559	2019	No	Yes	184.207	0	0	70	3	169	
PGE-MASH-00562	2019	No	Yes	25.045			24	3		
PGE-MASH-00565	2020	No	Yes	73.731	0	0	40	5	0	
PGE-MASH-00566	2019	No	Yes	60.139					145	
PGE-MASH-00568	2018	No	Yes	24.342					24	
PGE-MASH-00577	2019	No	Yes	54.831	0	0	20	1	180	
PGE-MASH-00586	2018	No	Yes	21.042		0	25	2	60	
PGE-MASH-00588	2018	No	Yes	22.661		0	36	1	66	
PGE-MASH-00591	2018	No	Yes	33.382					40	
PGE-MASH-00600	2018	No	Yes	58.349					40	
PGE-MASH-00605	2018	No	Yes	88.639					40	
PGE-MASH-00608	2019	No	Yes	23.601	0	0	0	0	24	
PGE-MASH-00609	2019	No	Yes	9.619					57.25	
PGE-MASH-00611	2018	No	Yes	21.861	0	0	0	0	119	
PGE-MASH-00614	2019	No	Yes	5.555					21	
PGE-MASH-00617	2018	No	Yes	57.269					40	
PGE-MASH-00621	2019	No	Yes	33.698			10	1	109	



Application Number	Year	MASH 1A/1B	MASH 1C/1D	CEC PTC Rating (KW)	MASH Project Design/ Engineering Hours	MASH Project Design/ Engineering Trainees	MASH Project Mgmt/Coor Hours	MASH Project Mgmt/Coor Hours Trainees	MASH Solar Install Hours	MASH Solar Install Trainees
PGE-MASH-00622	2019	No	Yes	46.294	0	0	8	1	32	
PGE-MASH-00623	2019	No	Yes	12.088	0	0	0	0	16	
PGE-MASH-00624	2019	No	Yes	60.63					489.333	
PGE-MASH-00627	2018	No	Yes	34.758	0	0	0	0	262.5	
PGE-MASH-00629	2019	No	Yes	6.564			25	1		
PGE-MASH-00630	2019	No	Yes	55.604	40	1	120	3	40	
PGE-MASH-00631	2019	No	Yes	78.643	0	0	40	5	0	
PGE-MASH-00633	2020	No	Yes	63.231	0	0	40	5	0	
PGE-MASH-00635	2019	No	Yes	153.848	240	6	240	6	240	
PGE-MASH-00638	2021	No	Yes	57.611					40	
PGE-MASH-00640	2020	No	Yes	26.918					24	
PGE-MASH-00648	2019	No	Yes	18.198					16	
PGE-MASH-00649	2019	No	Yes	252.367					40	
PGE-MASH-00651	2021	No	Yes	24.347	0	0	8	1	50.08	
PGE-MASH-00659	2019	No	Yes	21.939					88	
PGE-MASH-00662	2021	No	Yes	20.624			40	1	160	
PGE-MASH-00666	2019	No	Yes	26.025					44	
PGE-MASH-00668	2021	No	Yes	8.516	8	1				
PGE-MASH-00676	2019	No	Yes	21.747					28	
PGE-MASH-00679	2019	No	Yes	126.299			10	1	165.25	
PGE-MASH-00681	2021	No	Yes	54.732			40	1	200	
PGE-MASH-00691	2019	No	Yes	32.264					36	
PGE-MASH-00692	2021	No	Yes	62.278			10	1	228	
PGE-MASH-00693	2021	No	Yes	6.621			20	1		
PGE-MASH-00695	2021	No	Yes	5.968			10	1		
PGE-MASH-00698	2020	No	Yes	67.554	200	5				
PGE-MASH-00704	2021	No	Yes	62.893					40	
PGE-MASH-00705	2019	No	Yes	19.196					24	
PGE-MASH-00717	2021	No	Yes	39.361	0	0	32	4	0	
PGE-MASH-00719	2019	No	Yes	104.305	0	0	40	5	0	
PGE-MASH-00721	2021	No	Yes	35.274	0	0	36	4	0	
PGE-MASH-00722	2022	No	Yes	18.119	0	0	16	2	0	
PGE-MASH-00723	2019	No	Yes	24.112	0	0	24	3	0	
PGE-MASH-00724	2020	No	Yes	884.707	0	0	40	5	0	
PGE-MASH-00726	2020	No	Yes	50.354	0	0	40	5	0	
PGE-MASH-00727	2021	No	Yes	246.152	0	0	40	5	0	
PGE-MASH-00732	2020	No	Yes	23.769	0	0	24	3	0	
PGE-MASH-00736	2021	No	Yes	79.997	0	0	0	0	0	



Application Number	Year	MASH 1A/1B	MASH 1C/1D	CEC PTC Rating (KW)	MASH Project Design/ Engineering Hours	MASH Project Design/ Engineering Trainees	MASH Project Mgmt/Coor Hours	MASH Project Mgmt/Coor Hours Trainees	MASH Solar Install Hours	MASH Solar Install Trainees
PGE-MASH-00738	2022	No	Yes	32.611	0	0	32	4	0	
PGE-MASH-00742	2019	No	Yes	9.482			8	1		
PGE-MASH-00757	2022	No	Yes	50.2					40	
PGE-MASH-00758	2021	No	Yes	5.14	8	1				
PGE-MASH-00759	2022	No	Yes	71.404					40	
PGE-MASH-00761	2021	No	Yes	349.682	138	3	82	2		
PGE-MASH-00762	2021	No	Yes	37.838	40	1	120	3	40	
PGE-MASH-00764	2021	No	Yes	36.774			10	1	73	
PGE-MASH-00765	2022	No	Yes	807.894					40	
PGE-MASH-00766	2022	No	Yes	386.653					40	
PGE-MASH-00767	2021	No	Yes	100.758	0	0	40	5	0	
PGE-MASH-00769	2022	No	Yes	111.297					40	
PGE-MASH-00772	2022	No	Yes	11.241	0	0	16	2	0	
PGE-MASH-00773	2021	No	Yes	492.543					120	
PGE-MASH-00774	2022	No	Yes	526.898					40	
PGE-MASH-00775	2022	No	Yes	505.569					40	
PGE-MASH-00778	2022	No	Yes	138.995	0	0	40	5	0	
PGE-MASH-00782	2022	No	Yes	109.786	0	0	40	5	0	
PGE-MASH-00786	2022	No	Yes	123.344	0	0	40	5	0	
PGE-MASH-00788	2022	No	Yes	126.114					40	
PGE-MASH-00789	2022	No	Yes	117.258					40	
SCE-MASH-00223	2017	Yes	No	180.917					40	5
SCE-MASH-00227	2017	No	Yes	124.75					40	5
SCE-MASH-00228	2017	No	Yes	106.298					40	5
SCE-MASH-00231	2016	No	Yes	510.692			40	5		
SCE-MASH-00234	2016	No	Yes	110.432			40	5		
SCE-MASH-00254	2017	No	Yes	384.834					40	5
SCE-MASH-00256	2016	No	Yes	75.307	16	2	24	3		
SCE-MASH-00262	2016	No	Yes	990.954			40	5		
SCE-MASH-00268	2017	No	Yes	165.157	0	0	0	0	40	5
SCE-MASH-00272	2017	No	Yes	162.86					40	5
SCE-MASH-00327	2018	No	Yes	780.255	80	2	80	2	40	1
SCE-MASH-00328	2018	No	Yes	152.84	60	2	120	3	0	0
SCE-MASH-00329	2019	No	Yes	451.162	0	0	40	5	0	0
SCE-MASH-00330	2018	No	Yes	165.674	8	1	16	2	16	2
SCE-MASH-00331	2018	No	Yes	15.636	0	0	16	2	0	0
SCE-MASH-00333	2019	No	Yes	192.544			40	5		
SCE-MASH-00339	2019	No	Yes	190.732	0	0	40	5	0	0



Application Number	Year	MASH 1A/1B	MASH 1C/1D	CEC PTC Rating (KW)	MASH Project Design/ Engineering Hours	MASH Project Design/ Engineering Trainees	MASH Project Mgmt/Coor Hours	MASH Project Mgmt/Coor Hours Trainees	MASH Solar Install Hours	MASH Solar Install Trainees
SCE-MASH-00340	2020	No	Yes	187.01	0	0	40	5	0	0
SCE-MASH-00342	2019	No	Yes	14.047	0	0	16	2	0	0
SCE-MASH-00343	2018	No	Yes	9.115			40	1	40	1
SCE-MASH-00344	2019	No	Yes	22.968	0	0	24	3	0	0
SCE-MASH-00345	2018	No	Yes	108.922	40	1	160	4		
SCE-MASH-00348	2020	No	Yes	64.714	0	0	40	5	0	0
SCE-MASH-00350	2019	No	Yes	121.404			40	5		
SCE-MASH-00351	2018	No	Yes	88.849					112	5
SCE-MASH-00368	2018	No	Yes	342.904					80	5
SCE-MASH-00369	2018	No	Yes	38.69					80	4
SCE-MASH-00375	2018	No	Yes	127.507					40	5
SCE-MASH-00384	2017	No	Yes	186.565			40	5		
SCE-MASH-00385	2019	No	Yes	315.919					40	5
SCE-MASH-00387	2017	No	Yes	89.954			40	5		
SCE-MASH-00391	2017	No	Yes	124.654			40	5		
SCE-MASH-00406	2017	No	Yes	56.222			40	5		
SCE-MASH-00436	2018	No	Yes	6.375			8	1	8	1
SCE-MASH-00445	2019	No	Yes	31.043			40	2	160	2
SCE-MASH-00457	2019	No	Yes	39.045	0	0	80	2	120	3
SCE-MASH-00458	2019	No	Yes	21.195	0	0	80	2	120	3
SCE-MASH-00459	2019	No	Yes	23.426	0	0	80	2	120	3
SCE-MASH-00462	2018	No	Yes	49.622	0	0	0	0	200	5
SCE-MASH-00476	2018	No	Yes	269.385	0	0	0	0	104	5
SCE-MASH-00477	2018	No	Yes	162.984	0	0	0	0	104	5
SCE-MASH-00479	2020	No	Yes	471.422			120	3	80	2
SCE-MASH-00480	2018	No	Yes	204.202			50	1	139	4
SCE-MASH-00481	2018	No	Yes	116.935					120	5
SCE-MASH-00487	2019	No	Yes	20.02			32	2		
SCE-MASH-00489	2019	No	Yes	39.627	80	2			120	3
SCE-MASH-00492	2019	No	Yes	65.593			40	3	80	2
SCE-MASH-00493	2019	No	Yes	40.282			64	3	64	2
SCE-MASH-00494	2019	No	Yes	59.75			62	1	236	4
SCE-MASH-00500	2018	No	Yes	152.268					72	5
SCE-MASH-00503	2020	No	Yes	32.75					128	4
SCE-MASH-00504	2018	No	Yes	127.243	80	2	80	2	40	1
SCE-MASH-00505	2019	No	Yes	17.074			80	2		
SCE-MASH-00507	2018	No	Yes	188.598	80	2	80	2	40	1
SCE-MASH-00515	2019	No	Yes	16.597			32	2		



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SCE-MASH-00520	2019	No	Yes	96.645			120	3	80	2
SCE-MASH-00522	2020	No	Yes	23.936			80	2	40	1
SCE-MASH-00525	2019	No	Yes	28.365			40	2	24	1
SCE-MASH-00534	2020	No	Yes	41.96	80	2	80	2	40	1
SCE-MASH-00546	2020	No	Yes	97.941	80	2	120	3		0
SCE-MASH-00556	2020	No	Yes	47.016	120	3	80	2	40	1
SCE-MASH-00557	2020	No	Yes	58.716	120	3	80	2	40	1
SCE-MASH-00560	2020	No	Yes	38.388			120	3	40	1
SCE-MASH-00561	2020	No	Yes	134.208					200	5
SCE-MASH-00569	2020	No	Yes	71.151	0	0	40	5	0	0
SCE-MASH-00580	2020	No	Yes	64.647			160	4	40	1
SCE-MASH-00596	2020	No	Yes	115.754	0	0	40	5	0	0
SCE-MASH-00598	2020	No	Yes	922.107					40	5
SCE-MASH-00600	2021	No	Yes	347.632			40	5		
SCE-MASH-00603	2022	No	Yes	457.052	0	0	24	3	16	2
SCE-MASH-00609	2021	No	Yes	206.968			160	4	80	2
SCE-MASH-00610	2019	No	Yes	192.632			160	4	40	1
SCE-MASH-00615	2021	No	Yes	204.214			40	1	176	4
SCE-MASH-00617	2021	No	Yes	489.241					40	5
SCE-MASH-00618	2020	No	Yes	313.986					40	5
SCE-MASH-00620	2020	No	Yes	61.632	160	4			80	2
SCE-MASH-00622	2021	No	Yes	211.861	0	0	40	5	0	0
SCE-MASH-00623	2020	No	Yes	84.622	0	0	40	5	0	0
SCE-MASH-00629	2021	No	Yes	114.217					40	5
SCE-MASH-00630	2022	No	Yes	30.013	138	3	42	1		
SCE-MASH-00631	2022	No	Yes	31.235	0	0	24	3	0	0
SCE-MASH-00632	2020	No	Yes	62.015			40	1	176	4
SCE-MASH-00634	2019	No	Yes	89.966	0	0	40	5	0	0
SCE-MASH-00635	2019	No	Yes	81.299	0	0	40	5	0	0
SCE-MASH-00638	2021	No	Yes	113.985					40	5
SCE-MASH-00654	2020	No	Yes	63.051	40	1	40	1	40	3
SCE-MASH-00659	2020	No	Yes	226.387	0	0	40	5	0	0
SCE-MASH-00667	2022	No	Yes	142.555	0	0	24	3	16	2
SCE-MASH-00668	2022	No	Yes	572.961	0	0	40	5	0	0
SCE-MASH-00669	2022	No	Yes	276.104	0	0	40	5	0	0
SCE-MASH-00673	2022	No	Yes	76.791					40	5
SCE-MASH-00674	2022	No	Yes	125.66					40	5
SCE-MASH-00694	2022	No	Yes	380.86					40	5



Application Number	Year	MASH 1A/1B	MASH 1C/1D	CEC PTC Rating (KW)	MASH Project Design/ Engineering Hours	MASH Project Design/ Engineering Trainees	MASH Project Mgmt/Coor Hours	MASH Project Mgmt/Coor Hours Trainees	MASH Solar Install Hours	MASH Solar Install Trainees
SCE-MASH-00697	2021	No	Yes	158.153		0		0	40	5
SCE-MASH-00698	2022	No	Yes	262.923					40	5
SCE-MASH-00699	2022	No	Yes	63.359	0	0	40	5	0	0
SCE-MASH-00707	2022	No	Yes	45.921	160	4	40	1		
SCE-MASH-00712	2021	No	Yes	29.716					120	3
SCE-MASH-00723	2022	No	Yes	51.233					40	5
SCE-MASH-00665	1900	No	Yes	114.397	0	0	40	5	0	0
SCE-MASH-00717	1900	No	Yes	241.056			40	5		
SD-MASH-00058	2017	No	Yes	282.3545	16	2	24	3		
SD-MASH-00059	2017	No	Yes	156.4829	16	2	24	3		
SD-MASH-00061	2017	No	Yes	161.8152	16	2	24	3		
SD-MASH-00062	2017	No	Yes	483.4904	24	3	16	2		
SD-MASH-00064	2017	No	Yes	179.4099	16	2	24	3		
SD-MASH-00065	2017	No	Yes	38.38075	16	2	24	3		
SD-MASH-00066	2017	No	Yes	81.98168	16	2	24	3		
SD-MASH-00067	2017	No	Yes	57.19896	16	2	24	3		
SD-MASH-00069	2017	No	Yes	297.3845	16	2	24	3		
SD-MASH-00071	2019	No	Yes	57.86942			40	5		
SD-MASH-00116	2018	No	Yes	249.9991					40	5
SD-MASH-00117	2018	No	Yes	107.3265					40	5
SD-MASH-00119	2019	No	Yes	107.0527	0	0	40	5	0	0
SD-MASH-00136	2020	No	Yes	372.7873	0	0	40	5	0	0
SD-MASH-00132	2019	No	Yes	51.64668			24	3		
SD-MASH-00138	2019	No	Yes	23.84721	0	0	40	5	0	0



About DNV

DNV is a global quality assurance and risk management company. Driven by our purpose of safeguarding life, property and the environment, we enable our customers to advance the safety and sustainability of their business. We provide classification, technical assurance, software and independent expert advisory services to the maritime, oil & gas, power and renewables industries. We also provide certification, supply chain and data management services to customers across a wide range of industries. Operating in more than 100 countries, our experts are dedicated to helping customers make the world safer, smarter and greener.