Presentation on Net Energy Metering Successor Tariff Proposal

R.20-08-020 March 23, 2021

Matthew Freedman
Staff Attorney
The Utility Reform Network



SUMMARY OF TURN PROPOSAL

KEY ELEMENTS

Export Compensation

Net billing with avoided cost export rates

Existing Rates for Imports

Any existing applicable TOU rate schedule is eligible

Customer-specific grid charge

- Collects Nonbypassable, Unavoidable and Shared (NUS) costs
- Tied to actual monthly usage attributable to self-consumption

Market Transition Credit

Up-front buydown incentive to achieve 10-year payback period for CARE customers

Paired Storage

• New rate tariff with TOU rates better tied to grid conditions + obligations to discharge storage during extreme system stress and emergency conditions



EXPORT COMPENSATION

KEY DETAILS

Net Billing with Hourly Netting and 12-month rollover

- Export credits provided based on each hour of exported electricity
- Excess monthly credit can be rolled forward for up to 12 months

Export compensation set at avoided cost

- Hourly values from most recent Avoided Cost Calculator (ACC) for all components other than energy supply
- Energy supply values based on actual CAISO market prices

Optional long-term export rate

- Opt-in for participants with new BTM resources
- Lock in recent ACC values for all components over 5 or 10 year timeframe

IOUs credit non-energy export values to DA/CCA customers

- Components of ACC relating to delivery services credited by IOUs to departing load customers
- DA/CCA customer energy supply and capacity export values credited by LSE



IMPORT RATES

KEY DETAILS

Charges for imports based on applicable tariff

• No unique charges for imports other than tariffed rate

All TOU tariffed rates available

 Default rate, EV rates, Electrification Rates and other Experimental Rates would be eligible

No new demand or fixed charges

- No demand charges or fixed charges
- New grid charge based on self-consumption and not tied to imports

Allows participants to subscribe to the best tariff for their usage

- Customer needs may change over time due to varying consumption patterns and end-uses
- Permits participation in newly developed TOU tariffs



GRID CHARGE

KEY DETAILS

Separate charge associated with self-consumption quantities

- Customer-specific and based on actual self-consumption in each month
- Self-consumption determined by either engineering estimate or metered production from a second meter

Recovery of Nonbypassable, Unavoidable and Shared Costs (NUS)

- NUS cost obligation = kWh of self-consumption x NUS costs/kWh
- NUS costs/kWh based on customer's existing tariffed rate for imports during relevant TOU period

Components of NUS rate

- TURN NUS includes all rate components tied to usage except generation
- TURN proposal identifies various cost categories that could be included in a Commission-approved NUS definition

TURN NUS definition prevents cost shifting

- Calibrates NUS cost responsibility to actual customer usage
- Ensures full collection of customer share of responsibility for costs not avoided/ reduced by BTM resource operation

NONBYPASSABLE, UNAVOIDABLE AND SHARED COSTS

COMPONENTS

TURN proposed definition

Distribution

Transmission

All nonbypassable rate components (including PCIA)

Alternative Minimum Starting Point for NUS calculation

Wildfire costs (D,T)

CEMA/HSM accounts (D,T)

Transportation electrification programs (D)

New System Generation Costs (NSGC)

Reliability Services (RS)

Public Purpose Programs (PPP)*

Wildfire Fund Charge (WFC/DWR bond)*

IOU securitization for wildfire costs or other undercollections (separate NBC)

Competition Transition Charge (CTC)*

Nuclear Decommissioning (ND)*

Power Cost Indifference Adjustment (PCIA)

Energy Cost Recovery Account/PG&E (ECRA)

PUC Reimbursement Surcharge (PUCRF)



^{*} Paid by NEM 2.0 on net consumption in each metered interval.

MARKET TRANSITION CREDIT (MTC)

KEY DETAILS

MTC provided as up-front buydown incentive

- One-time payment to eligible customers at time of system purchase
- Paid on a \$/kW basis and assumed to offset up-front investment costs
- Consistent with historical approach used under CEC ERP and CPUC CSI

Eligibility limited to CARE customers with new installations

- MTC should be focused on CARE customers installing retrofits
- If non-rate funds are available, non-CARE customers can be included

Target payback period of 10 years for CARE customers

- Based on present value difference between 20-year ownership costs and present value expected bill savings over target period
- MTC value vintaged and updated to reflect material changes in system cost, tax benefits or compensation

MTC Cost Recovery

- Strong preference for non-rate sources (Cap-and-Trade/GGRF, General Fund)
- Fixed surcharge on NEM 1.0/2.0 customers (\$/month) for a portion of MTC costs
- Remaining costs collected via PPP from all customers



PAIRED STORAGE TARIFF

KEY DETAILS

No additional MTC for paired storage

Incentives already provided via SGIP

Separate rate tariff aligned to grid conditions

- At least 3 TOU periods in summer/winter and optional CPP component
- Additional TOU granularity could better align storage operation to grid conditions

Obligation to discharge under extreme conditions

- Capability to be remotely dispatched during extreme system stress conditions, including CAISO Stage 2 Emergency
- Dispatch could occur through IOU, CAISO, CCA/ESP or third party aggregator
- Compensation for emergency dispatch based on market prices/CPP rates



RELEVANCE OF SPM COST TESTS

Total Resource Cost (TRC)

- Benefits = ACC avoided costs + up front participant fees
- Costs = participant costs + income tax impacts + IOU up-front/ongoing costs
- Does not consider tariff design, export compensation, cost shifting

Rate Impact Measure (RIM)

- Benefits = ACC avoided costs + up front participant payments
- Costs = participant bill savings + MTC in rates + IOU up-front/ongoing costs
- Explicitly accounts for tariff design and measures cost shifting

Participant Cost Test (PCT)

- Benefits = Participant bill savings + MTC + ITC tax benefits
- Costs = Ownership/operation costs of BTM resource
- Reflects 20-year value proposition for participant under different tariff designs

Program Administrator Cost (PAC)

- Benefits = ACC avoided costs + up front participant payments
- Costs = IOU up-front/ongoing administrative costs
- Not useful in selecting between tariff options.



PG&E CARE CUSTOMERS

| PG&E Scenario | CARE Dual Fuel Coastal | CARE Dual Fuel Inland | CARE All Electric Coastal | CARE All Electric Inland |
|--|------------------------------|-----------------------------|---------------------------------|--------------------------------|
| #1 EXISTING NEM 2.0 | | | | |
| RIM | 0.725 | 0.642 | 0.753 | 0.660 |
| PCT | 1.196 | 1.191 | 1.150 | 1.159 |
| TRC | 0.871 | 0.772 | 0.862 | 0.766 |
| PAC | 15.736 | 24.534 | 12.967 | 19.570 |
| Discounted Payback Years | 15 | 15 | 16 | 15 |
| #2 TURN SUCCESOR TARIFF - NO MTC BI | UYDOWN | | | |
| RIM | 1.146 | 1.224 | 1.120 | 1.191 |
| PCT | 0.764 | 0.692 | 0.756 | 0.691 |
| TRC | 0.810 | 0.740 | 0.791 | 0.728 |
| PAC | 6.456 | 10.015 | 5.336 | 8.007 |
| Discounted Payback Years | > 20 | > 20 | > 20 | > 20 |
| Year 1 NUS Monthly Charge (\$) | \$25.26 | \$43.22 | \$21.33 | \$33.55 |
| #3 - TURN SUCCESSOR TARIFF WITH MTC 100% OF MTC COSTS INCLUDED IN RIM | BUYDOWN | @10-YEAR I | PAYBACK | |
| RIM | 0.666 | 0.623 | 0.655 | 0.614 |
| PCT | 1.229 | 1.195 | 1.225 | 1.195 |
| TRC | 0.810 | 0.740 | 0.791 | 0.728 |
| PAC | 6.456 | 10.015 | 5.336 | 8.007 |
| Discounted Payback Years - prior to buydown | > 20 | > 20 | > 20 | > 20 |
| Discounted Payback Years - after buydown | 10 | 10 | 10 | 10 |
| Year 1 NUS Monthly Charge (\$) | \$25.26 | \$43.22 | \$21.33 | \$33.55 |
| Upfront Capex Buydown \$ | \$4,653 | \$9,051 | \$3,870 | \$7,225 |
| Upfront Capex Buydown \$/kW | \$1,522 | \$1,629 | \$1,544 | \$1,636 |



PG&E CARE CUSTOMERS - CONTINUED

| PG&E Scenario | CARE Dual Fuel Coastal | CARE Dual Fuel Inland | CARE All Electric Coastal | CARE All Electric Inland |
|--|------------------------------|-----------------------------|---------------------------|--------------------------------|
| #4 TURN SUCCESSOR TARIFF WITH MTC BUYDOWN @15-YEAR PAYBACK | | | | |
| 25% OF MTC COSTS INCLUDED IN RIM | 1.011 | 1.027 | 0.989 | 1.004 |
| RIM | 1.011 | 1.027 | 0.969 | 1.004 |
| PCT | 1.107 | 1.091 | 1.105 | 1.091 |
| TRC | 0.810 | 0.740 | 0.791 | 0.728 |
| PAC | 6.456 | 10.015 | 5.336 | 8.007 |
| Discounted Payback Years - prior to buydown | > 20 | > 20 | > 20 | > 20 |
| Discounted Payback Years - after buydown | 15 | 15 | 15 | 15 |
| Year 1 NUS Monthly Charge (\$) | \$25.26 | \$43.22 | \$21.33 | \$33.55 |
| Upfront Capex Buydown \$ | \$3,434 | \$7,188 | \$2,882 | \$5,740 |
| Upfront Capex Buydown \$/kW | \$1,124 | \$1,294 | \$1,150 | \$1,300 |
| SURCHARGE FOR NEM 1.0/2.0 CUSTOMERS TO RECOVER % OF MTC COSTS (SCENARIO 4) | | | | |
| \$/month Non-CARE NEM 1.0/ 2.0 - 25% share | \$7.96 | \$16.67 | \$6.68 | \$13.31 |
| \$/month Non-CARE NEM 1.0/ 2.0 - 50% share | \$15.93 | \$33.34 | \$13.37 | \$26.62 |



PG&E NON-CARE CUSTOMERS

| PG&E Scenario | NonCARE Dual Fuel Coastal Large No EV | NonCARE Dual Fuel Inland Small No EV | NonCARE All Elec Coastal Small No EV | NonCARE All Elec Inland Small No EV |
|---|---------------------------------------|--------------------------------------|--------------------------------------|-------------------------------------|
| #1 EXISTING NEM 2.0 | | | | |
| RIM | 0.434 | 0.411 | 0.459 | 0.418 |
| PCT | 1.893 | 1.733 | 1.769 | 1.705 |
| TRC | 0.903 | 0.763 | 0.866 | 0.764 |
| PAC | 51.651 | 16.934 | 14.035 | 17.615 |
| Discounted Payback Years | 7 | 8 | 8 | 8 |
| #2 TURN SUCCESOR TARIFF - NO MTC B | UYDOWN | | | |
| RIM | 1.120 | 1.024 | 1.013 | 1.033 |
| PCT | 0.852 | 0.766 | 0.834 | 0.764 |
| TRC | 0.881 | 0.719 | 0.799 | 0.722 |
| PAC | 20.985 | 6.941 | 5.768 | 7.216 |
| Discounted Payback Years | > 20 | > 20 | > 20 | > 20 |
| Year 1 NUS Monthly Charge (\$) | \$138.87 | \$50.24 | \$37.45 | \$50.21 |
| #3 TURN SUCCESSOR TARIFF WITH MTC BUYDOWN @10-YEAR PAYBACK 100% OF MTC COSTS INCLUDED IN RIM | | | | |
| RIM | 0.687 | 0.591 | 0.642 | 0.593 |
| PCT | 1.265 | 1.224 | 1.256 | 1.224 |
| TRC | 0.881 | 0.719 | 0.799 | 0.722 |
| PAC | 20.985 | 6.941 | 5.768 | 7.216 |
| Discounted Payback Years - prior to buydown | > 20 | > 20 | > 20 | > 20 |
| Discounted Payback Years - after buydown | 10 | 10 | 10 | 10 |
| Year 1 NUS Monthly Charge (\$) | \$138.87 | \$50.24 | \$37.45 | \$50.21 |
| Upfront Capex Buydown \$ | \$13,503 | \$5,687 | \$3,769 | \$5,940 |
| Upfront Capex Buydown \$/kW | \$1,327 | \$1,492 | \$1,386 | \$1,497 |



PG&E NON-CARE CUSTOMERS - CONTINUED

| PG&E Scenario #4 TURN SUCCESSOR TARIFF WITH MTC | NonCARE Dual Fuel Coastal Large No EV | NonCARE Dual Fuel Inland Small No EV | NonCARE All Elec Coastal Small No EV | NonCARE All Elec Inland Small No EV |
|--|---------------------------------------|--------------------------------------|--------------------------------------|-------------------------------------|
| 25% OF MTC COSTS INCLUDED IN RIM | BUIDOWN | @15-1 EAR F | AIDACK | |
| RIM | 1.015 | 0.902 | 0.923 | 0.908 |
| PCT | 1.123 | 1.104 | 1.119 | 1.104 |
| TRC | 0.881 | 0.719 | 0.799 | 0.722 |
| PAC | 20.985 | 6.941 | 5.768 | 7.216 |
| Discounted Payback Years - prior to buydown | > 20 | > 20 | > 20 | > 20 |
| Discounted Payback Years - after buydown | 15 | 15 | 15 | 15 |
| Year 1 NUS Monthly Charge (\$) | \$138.87 | \$50.24 | \$37.45 | \$50.21 |
| Upfront Capex Buydown \$ | \$8,871 | \$4,199 | \$2,545 | \$4,397 |
| Upfront Capex Buydown \$/kW | \$872 | \$1,102 | \$936 | \$1,108 |
| SURCHARGE FOR NEM 1.0/2.0 CUSTOMERS | TO RECOVE | ER % OF MT | C COSTS (SC | ENARIO 4) |
| \$/month Non-CARE NEM 1.0/ 2.0 - 25% share | \$20.57 | \$9.74 | \$5.90 | \$10.20 |
| \$/month Non-CARE NEM 1.0/ 2.0 - 50% share | \$41.14 | \$19.47 | \$11.80 | \$20.39 |



RATIONALES FOR TURN'S APPROACH

Value-based compensation for participants

- Credits participants for actual value of generation
- Retail rates are not a proxy for value to all customers and the electrical grid

Eliminate ongoing cost shifting

- Rate design ensures non-participants are unaffected (except for MTC costs)
- Allows BTM resource deployment to expand to a much larger % of customers without unacceptable rate increases for all customers

End economic discrimination against low-income solar customers

- Existing NEM tariffs link BTM resource compensation to household income
- TURN approach provides similar value for non-CARE and CARE customers without any MTC
- MTC w/10-year payback for CARE customers prioritizes equity goals

Entire subsidy/incentive included in MTC

- Total subsidy defined and can be calibrated to serve various objectives
- Allows for alternative (non-rate) funding sources to pay some/all of MTC costs
- No tail of ongoing cost shifting



TURN COST MODEL

PURPOSE AND DATA INPUTS

Purpose of the model

- Unlike in R.14-07-002, there is no Public Tool in this proceeding
- Need ability to calculate payback periods, cost test results
- Built by TURN consultant who worked on E3 NEM 2.0 Public Tool
- Fully functioning Excel model available to all parties

Data included in model

- Currently has complete PG&E data, will include additional SCE/SDG&E data
- Populated with bundled residential customer load shapes and solar PV data
- Can accommodate user input data for other customer classes/technologies
- Up to 32 loads shapes for each utility (CARE/Non-CARE, EV/none, Inland/ Coastal, Large/Small, Dual Fuel/All Electric)
- Month-hour weekday-weekend timing granularity for loads, generation, 2020 avoided costs, rates
- Fully functional DER costing pro forma that includes Capital & Operating Costs, Technical Parameters, Finance, Tax, ITC
- Upfront IOU fees for estimated generation output or second meter



TURN COST MODEL

RATE AND SUCCESSOR TARIFF ASSUMPTIONS

Extant rates used for analysis

- Can be specified for up to 3 TOU periods on weekdays/weekends for each IOU
- Input for retail rate escalation
- With/without baseline quantities
- Existing/future NBCs can be entered

Successor Tariffs (ST) modeled

- Net energy metering (NEM 2.0) and net energy billing (NEB) can be modeled NEB exports compensated at ACC values (some/all components)
- Monthly or hourly netting
- No transition period assumed
- ST generation/distribution TOU rates may differ from extant TOU rate ratios
- Revenue neutral by season
- NBCs may be assessed on consumption or consumption + self-consumption
- Applicable NBC components can be selected
- NUS Charge distribution and NBC components are assessed on self-consumption
- NUS can exclude PCIA, transmission, and can be adjusted by user-input % of distribution costs



TURN COST MODEL

RESULTS

Results Provided

- Results for a given successor tariff type, customer, BTM resource, IOU
- TRC, PCT, RIM and PAC values for 10 and 20 year periods
- Average NUS costs/charges per customer per month
- LCOE of generation
- \$/kWh bill savings
- Discounted payback period
- Required upfront buydown incentive (MTC) to achieve user input discounted benefit/cost ratio and payback year (\$ and \$/kW)
- Model does not contain adoption logic to assess impact on solar deployment

Model download link

https://theutilityreform-my.sharepoint.com/:x:/g/personal/matthew_turn_org/EQ9ZsLoNYDxGtJrvDcubFAIBIqnWyYpFCGlcCHsVnF_Z8Q?e=6axEWw



TURN COST MODEL DASHBOARD

| Key Driver Inputs | Value |
|---|--------------|
| Discount Rates | |
| Active Participant | 8.00% |
| Utility - PG&E | 7.81% |
| Specification of Active Customer Load Shape | |
| Utility | PG&E |
| Customer Type (rates) | CARE |
| Location | Inland |
| All Electric or Dual-Fuel | All Electric |
| Size | Small |
| Electric Vehicle | No EV |
| Upfront Buydown Incentive | |
| Discounted Payback Period (years) | 15 |
| Ratio of PV Benefits to PV Costs ("Sustainable" over Payback Period) | 1.0 |
| Incentive Active Flag (1 = on; 0 =off) | 1 |
| If incentive, Buy-all / Sell-all Post-Payback Period (1=on, 0=off) | 0 |
| If BA/SA, compensation from year 16 (1 =Active ACC; 0 =NSC) | 0 |
| If Buydown & no BA/SA, exports comp from year 16 (1 =NSC; 0 =Active ACC) | 0 |
| Specification of Successor Tariff | |
| Baseline structure (1=with baseline, 0=no baseline) | 0 |
| Successor Tariff Scenario Selection | 2 |
| Minimum bill (\$ per day) | \$ 0.21371 |
| Treatment for Exports (1= Net Billing, 0 = NEM2) | 1 |
| If net billing, 1= NBCs on consumption; 0 = NBCs on cons+ self-cons | 0 |
| If 0 selected above, NUS Costs Selection | 0 |
| 0 = All NBCs Can Be Assessed on Self-Consumption | |
| 1 = All NBCs Except PCIA Can Be Assessed on Self-Consumption | |
| 2 = All NBCs Except PCIA & Transmission Can Be Assessed on Self-Consum | ption |
| Share of Self-Consumption Distribution Costs Collected | 100% |
| Collection of Above Charge (1=\$/kW-mo PV, 2=\$/cust-mo, 0=\$/kWh self-cons | 0 |
| NUS Distribution Charge for Self-Consumption (\$/kW, \$/month or \$/kWh per s | \$ 0.068 |
| Year 1 Total NUS Charge (\$/kWh self-consumption) | \$ 0.128 |
| Year 1 Monthly NUS Usage (kWh) | 263 |
| Year 1 Monthly NUS Charge (\$/month) | \$ 33.55 |
| Monthly or Hourly Netting (1=monthly, 0=hourly) | 0 |
| Avoided Cost Compensation (Net Billing Scenario) | |
| Fixed Average or Varies Annual (1=fixed, 0=annual) | 0 |
| If Fixed, Term of Average Tranche (years) | 10 |
| Specification of Generator | |
| Active Technology Selection (storage activates CPP) | Solar PV |
| Customer Type (for finance costs) | CARE |
| Active Financing Type Selection | Lease |
| Generation Calculation (for incremental costs) | Estimated |
| % of First Year Load Served by Generator (<=100%) | 100% |
| Storage SGIP Equity Adder (1=equity, 2=resiliency, 0=basic) | 0 |
| Installation Year | 2022 |
| LCOE | \$ 0.146 |

| Results | | |
|--|-------|-----------|
| Cost Test Results | 20-yr | 10-yr |
| RIM | 1.004 | 0.83 |
| PCT | 1.091 | 1.18 |
| TRC | 0.728 | 0.58 |
| PAC | 8.007 | 5.74 |
| Discounted Payback Metrics | | |
| Discounted Payback Years - prior to buydown | | > 20 |
| Discounted Payback Years - after buydown | | |
| Average Bill Savings (\$/kWh generation) | | |
| Years 1-5 | \$ | 0.0 |
| Years 1-10 | \$ | 0.0 |
| Years 1-20 | \$ | 0.1 |
| Buydown Incentive Summary | | |
| Calculated Buydown Incentive per Active Customer | | 5,7 |
| Calculated Buydown Incentive (\$/kW-ac nameplate) | | 1,3 |
| PV Costs over Payback Period | | \$10,8 |
| PV Benefits over Payback Period incl Incentive | | \$5,1 |
| Benefit - Cost Ratio over Payback Period | | 1. |
| LCOE Net of Incentive | \$ | 0.0 |
| Allocation of Buydown Incentive | | |
| Annual Adoptions | | 100,0 |
| Total Buydown Incentive (\$) | | 574,035,9 |
| Share paid by General Fund (%) | | 7 |
| Share paid by NEM 1.0 and 2.0 Customers | | 2 |
| Buydown Incentive paid by General Fund (\$) | | 430,526,9 |
| Share included in RIM (%) | | 2 |
| Buydown Incentive in RIM (\$) | \$ | 1,4 |
| Include Buydown Incentive in TRC (1=yes, 0=no) | | 0 |
| Number of NEM 1.0 systems | | 616,3 |
| Number of NEM 2.0 systems (end 2019) | | 413,9 |
| Collect Charge from NEM 1.0/2.0 CARE customers (1=yes, 0=no) | | 0 |
| Share of Customers that are CARE | | 12 |
| Non-CARE NEM 1.0 and 2.0 charge (\$ per customer-mo) | \$ | 13. |



