Pacific Gas and Electric Company (PG&E) Transmission Project Review (TPR) Process

# **CPUC Energy Division Staff Comments on PG&E's November 2024 TPR Process Project Spreadsheet**

## **April 4, 2025**

As part of the Transmission Project Review (TPR) Process approved by the California Public Utilities Commission (CPUC) in Resolution E-5252, Energy Division Staff of the CPUC (CPUC Staff) provide these comments to Pacific Gas and Electric Company (PG&E) on its November 2024 TPR Process Project Spreadsheet.

## 1. Background

On November 1, 2024, PG&E issued its second semi-annual TPR Process Project Spreadsheet (PS), along with numerous project Advance Authorizations (AA) or reauthorized AAs and Business Cases (BC). The November 2024 TPR Process PS, based on data pulled from PG&E systems on September 11, 2024, included 2,531 discrete project lines.

PG&E noted numerous changes in the November PS, as compared to its previous PS, including:

- Inclusion of all Planning Orders (PO) less than \$1 million if part of a larger project (referred to as a "T.Dot") with costs greater or equal to \$1 million, as required by Resolution E-5252;
- May 2024 TPR PS inventory of corrections directed by the CPUC's Energy Division;
- Additional information provided in the "Utility Prioritization Ranking" Field; and,
- For Work Requested by Others, PG&E clarified that if the percentage paid by ratepayers is 0%, then the High/Low-Voltage Transmission Access Charge (TAC) allocation is also 0%.

PG&E also updated the Percent Cost in High-Voltage TAC from 44% to 34% and Low-Voltage TAC from 56% to 66% to reflect PG&E's TO20-RY2024 Formula Model and December 31, 2022 recorded plant balances.<sup>1</sup>

The PS contains 525 new projects, with 65 being Investment Codes and 460 being POs. The newly added projects total \$7.9 billion in "Current Projected or Actual Final Cost (\$000)," with 70 projects totaling \$10+ million and having trailing expenditures after 2029. The CPUC also notes the continued "prioritization" of 41 projects beyond the 2029 timeframe and CPUC Staff remain concerned about the impact of project delays on system reliability, the interconnection of new generators, and cost impacts on ratepayers.

<sup>&</sup>lt;sup>1</sup> PG&E November 1, 2024 TPR Process Transmittal Letter, page 3.

During the TPR Process, the CPUC submitted 84 data requests to PG&E, along with 16 agenda items developed with stakeholders for the February 4, 2025 Stakeholder Meeting. CPUC Staff appreciate the information shared during that discussion, along with the participation of numerous PG&E personnel.

## 2. Areas Meriting Additional Evaluation

CPUC Staff are concerned about PG&E's delays in responding to data requests and the accuracy of information in regulatory filings, as well as the depreciable lives of "life extension programs." PG&E has provided limited feedback on its Transmission Emergency Procurement and AFUDC automation efforts.

## A. <u>Data Request Response Timeliness</u>

Delays and incomplete responses are preventing the CPUC and stakeholders from fully reviewing data and identifying follow-up questions.<sup>2</sup> In the previous and current TPR cycles, about 60% of PG&E's data request responses arrived late with 40% arriving up to two weeks after the deadline. Attachments, that were supposed to be provided along with the data request responses, were delayed and this limited stakeholders' ability to prepare and engage meaningfully in the February 4, 2025 November 2024 TPR Stakeholder Meeting.

Timelines in the TPR Process are set forth in Attachment C to Resolution E-5252. These dates are prescriptive and rely on timely information. CPUC Staff request that PG&E meet TPR deadlines and improve the timeliness and completeness of responses.

#### B. <u>Uniformity of Project-Specific Information</u>

According to the timeline, PG&E provides its TPR Process PS on November 1, and its FERC Rate Year Annual Update is filed no later than December 1. Given the close timing, it is expected that the data for the same projects in the annual update and TPR PS would be very similar. However, the CPUC noted seven projects in the TPR PS and RY2025 Annual Update filing with significantly different in-service dates.<sup>3</sup>

As an example, during the February 4, 2025 TPR Stakeholder Meeting, PG&E provided an update on T.0000159, the Egbert 230kV Switching Station. PG&E indicated that one of the planning orders associated with this larger project, PO 5767217 – Reroute Jefferson Martin 230kV, was "placed in deferred status on 4/24/2024." In response to Data Request ED\_008-Q015, PG&E indicated that "the scope of work on [this PO] is not currently used and useful." However, PG&E included \$34.3 million in capital additions for this same PO in its Rate Year

<sup>2</sup> Under Resolution E-5252, Section 3.1, PG&E is required: (1) Should the Utility not be able to respond within 15 business days, the Utility shall notify the CPUC and all Stakeholders in writing of the delay within ten business days of receiving the information request; and (2) with an explanation of why the 15-business day expectation cannot be

<sup>&</sup>lt;sup>3</sup> 5788119-TSRP\_SV\_SUB\_MAGUNDEN, 5767217-REROUTE JEFFERSON\_MARTIN 230KV, 5747763-East Shore-Oakland J 115 kV Reconductor, 5785878-Reconductor Bellota-Cottle 230 kV, 5795569-GATE 500Kv: T-Line, 5794601-Round Mountain 500kV DRS Fern Road, 5770124-EVERGREEN: Upgrade 115 KV Bus.

2025 Annual Update, which should only occur if the project was "used and useful" and eligible for inclusion in rates. The RY2025 AU was submitted after PG&E's November 1, 2024 TPR and five months after the order had been placed in deferred status. While the CPUC acknowledges that the "TO21 Formula Model includes a true-up mechanism to account for differences in the forecasted plant additions and recorded amounts," inclusion of significant amounts in rates nearly five years before the project's expected in-service date of October 24, 2029, and at an earlier date than has been presented in the current and previous TPR information, results in rates that are artificially higher until the true-up occurs.

## C. Depreciation Rates for Life Extension Programs

CPUC Staff remain concerned about the inclusion of costs incurred for life extension programs, such as tower coating, cathodic protection, and shunt splice programs, in asset classes with depreciable lives that far exceed the additional incremental years of service provided by these programs. This issue has been raised in previous TPR and the earlier STAR Process, and, as PG&E deploys additional life extension programs, the cost recovery of these programs should not be transferred to future generations of customers who will not benefit from the assets' extended lives. CPUC Staff continue to recommend that these costs be recorded to an account with a depreciable life that more appropriately reflects the time the assets will be in service.

#### D. Balance Sheet Advanced Procurement

The CPUC is encouraged to see PG&E's program authorization for a "Transmission Substation Emergency Preparedness Long-Lead Time Materials Procurement Program." The focus of this program is on emergency readiness and replacement of aging infrastructure. Given the long lead time for delivery of this equipment, along with anticipated supply chain shortages and industry demand, the CPUC would like to understand if PG&E plans to expand this program to include advanced procurement for transmission transformers, circuit breakers, and circuit switches in planned projects.

#### E. Automatic On-Hold for Inactive Projects

CPUC Staff appreciate PG&E's early implementation of automated Allowance for Funds Used During Construction (AFUDC) suspension for planning orders under \$15 million. While still in the initial stages, PG&E began using these automated suspensions of AFUDC, which PG&E provided as part of the February 4, 2025 Stakeholder Meeting. This highlighted that implementation of these processes, when projects are delayed and have no activity, can result in reduced costs to ratepayers.<sup>7</sup>

# 3. CPUC Summary of the November 2024 TPR Process PS

<sup>&</sup>lt;sup>4</sup> See Response to Data Request ED008-Q015(b).

<sup>&</sup>lt;sup>5</sup> For example, shunt splices are recorded to an account with a 65-year life, even though the shunt splices only extend the life of an asset by 15 to 25 years. See response to Data Request ED 008-Q011.

<sup>&</sup>lt;sup>6</sup> See Attachment 1 to Data Request ED\_008-Q005.

<sup>&</sup>lt;sup>7</sup> See file "AFUDC Idle Order Report for Dec24.xls."

Table 1<sup>8</sup> and Figure 1 present, by Major Work Category (MWC), the actual capital expenditures and percentage of total capital expenditures for work conducted from 2020 to 2024. Transmission MWCs represent more than half of PG&E's capital expenditures during this time (54.4%), with "Replace Lines, Poles and Structures" and "Line Preventative Work" representing nearly 38% of all actual capital spending in the TPR PS. In the Substation MWCs, representing 30.8% of the actual capital expenditures, Station Capacity is the largest, at 9.9%. Work Requested by Others (WRO) and IT/Security MWCs represent 6.9% and 6.2%, respectively, of the actual 2020 to 2024 capital expenditures.

Table 1 – 2020 to 2024 Actual Capital Expenditures by Major Work Category and Functional Category

| MWC       | MWC Description                        | Number of<br>Projects* | 2020-2024<br>(\$000) | Percentage<br>of Total<br>Spend |
|-----------|--|------------------------|----------------------|---------------------------------|
| Transmis  | sion                                   | 816                    | 3,933,442            |                                 |
| 60        | Line Capacity                          | 191                    |                      |                                 |
| 70        | Replace Lines, Poles and Structures    | 114                    |                      |                                 |
| 71        | Replace Line ROW Access                | 16                     |                      |                                 |
| 72        | Replace Line Underground               | 18                     |                      |                                 |
| 92        | Emergency Line Response                | 40                     | 384,542              | 5.3                             |
| 93        | Line Preventative Work                 | 290                    | 1,310,461            | 18.1                            |
| 94(T)     | ET Reliability – Transmission          | 147                    |                      |                                 |
| Substatio |  | 1,041                  | 2,228,464            | 30.8                            |
| 61        | Station Capacity                       | 299                    | 714,614              | 9.9                             |
| 64        | Replace Substation Breakers            | 55                     | 74,617               | 1.0                             |
| 65        | Replace Substation Equipment-Emergency | 84                     | 256,841              | 3.6                             |
| 66 (Sub)  | Replace Substation Other Equipment     | 40                     | 120,780              | 1.7                             |
| 67        | Electric System Automation             | 147                    | 275,461              | 3.8                             |
| 68        | Replace Substation Transformers        | 35                     | 204,158              | 2.8                             |
| 94(S)     | ET Reliability – Substation            | 60                     | 380,535              | 5.3                             |
| 3F        | System Protection                      | 321                    | 201,458              | 2.8                             |
| IT/Securi | ty                                     | 219                    | 445,075              | 6.2                             |
| 2F        | IT Infrastructure and Technology       | 59                     | 172,125              | 2.4                             |
| 3N        | Security                               | 15                     | 73,032               | 1.0                             |
| 63        | Electric Systems Operation             | 84                     | 145,617              | 2.0                             |
| 66 (Sec)  | Replace Substation Other Equipment     | 61                     | 54,301               | 0.8                             |
| Work Red  | quested by Others                      | 432                    | 496,108              | 6.9                             |
| 82        | Work Requested by Others               | 432                    | 496,108              | 6.9                             |

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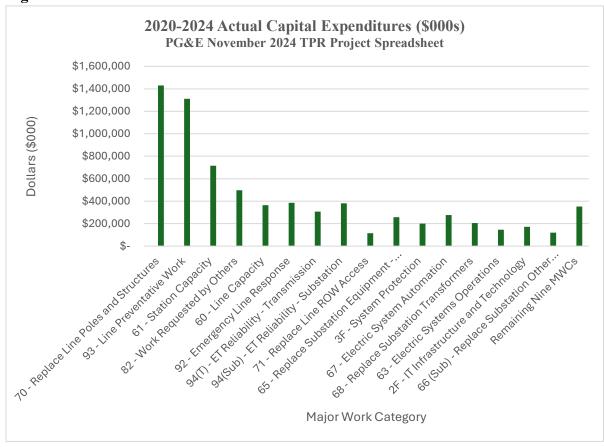
<sup>&</sup>lt;sup>8</sup> Both Figure 1 and Figure 2 reflect smaller MWCs as "Remaining 9 MWCs." These MWCs primarily represent MWCs in the "Other" category.

<sup>&</sup>lt;sup>9</sup> Please note that, while "2024" information is reported in the "Actuals," a portion of 2024's capital expenditures are based on a forecast for the September to December 2024 period.

| MWC   | MWC Description    | Number of<br>Projects* | (\$000)   | Percentage<br>of Total<br>Spend |
|-------|--------------------|------------------------|-----------|---------------------------------|
| Other |                    | 19                     | 126,991   | 1.8                             |
| 5     | Tools              | 4                      | 20,200    | 0.3                             |
| 12    | Environmental      | 2                      | 2,244     | 0.0                             |
| 21    | Operations Support | 8                      | 41,565    | 0.6                             |
| 23    | Manage Buildings   | 5                      | 62,982    | 0.9                             |
| 3R    | Battery            | NA                     | NA        | NA                              |
| Total |                    | 2,527                  | 7,230,079 |                                 |

<sup>\*</sup> Represents number of planning orders with activity in the 2020 to 2024 period.

Figure 1:



For the forecast period of 2025 to 2029, the distribution of capital expenditures is similar to the 2020 to 2024 "actuals," with Transmission at 54.2% and Substation at 27.5%. Work Requested by Others is a bit higher, at 13.3%, whereas in 2020 to 2024, WRO was 6.9% of the total.

Table 2 – 2025 to 2029 Forecast Capital Expenditures by Major Work Category and Functional Category

| MWC          | MWC Description                            | Number of | 2025-2029 (\$000) | Percentage of |
|--------------|--|-----------|-------------------|---------------|
|              |  | Projects* |                   | Total Spend   |
| Transmission |  | 308       | 7,643,595         | 54.2          |
| 60           | Line Capacity                              | 110       | 2,913,189         | 20.7          |
| 70           | Replace Lines Poles and Structures         | 57        | 1,600,581         | 11.4          |
| 71           | Replace Line ROW Access                    | 4         | 113,266           | 0.8           |
| 72           | Replace Line Underground                   | 15        | 59,642            | 0.4           |
| 92           | Emergency Line Response                    | 7         | 297,087           | 2.1           |
| 93           | Line Preventative Work                     | 70        | 2,550,768         | 18.1          |
| 94(T)        | ET Reliability - Transmission              | 45        | 109,062           | 0.8           |
| Substation   | n  | 419       | 3,873,668         | 27.5          |
| 61           | Station Capacity                           | 186       | 1,916,776         | 13.6          |
| 64           | Replace Substation Breakers                | 16        | 71,586            | 0.5           |
| 65           | Replace Substation Equipment-<br>Emergency | 22        | 701,942           | 5.0           |
| 66 (Sub)     | Replace Substation Other Equipment         | 5         | 49,528            | 0.4           |
| 67           | Electric System Automation                 | 105       |                   |               |
| 68           | Replace Substation Transformers            | 6         | 22,169            | 0.2           |
| 94(S)        | ET Reliability – Substation                | 11        | 205,963           | 1.5           |
| 3F           | System Protection                          | 68        | 279,652           | 2.0           |
| IT/Securit   |  | 59        | 657,879           |               |
| 2F           | IT Infrastructure and Technology           | 10        | 18,224            | 0.1           |
| 3N           | Security                                   | 5         | 16,711            | 0.1           |
| 63           | Electric Systems Operation                 | 25        | 405,615           | 2.9           |
| 66 (Sec)     | Replace Substation Other Equipment         | 19        | 217,328           | 1.5           |
| Work Red     | quested by Others                          | 297       | 1,876,274         | 13.3          |
| 82           | Work Requested by Others                   | 297       | 1,876,274         | 13.3          |
| Other        | •  | 13        | 45,821            | 0.3           |
| 5            | Tools                                      | 4         | 26,894            | 0.2           |
| 12           | Environmental                              | 2         | 1,999             | 0.0           |
| 21           | Operations Support                         | 7         | 16,928            | 0.1           |
| 23           | Manage Buildings                           | 0         | 0                 | 0             |
| 3R           | Battery                                    | NA        | NA                | NA            |
| Total        |  | 1,096     | 14,097,237        | 1             |

<sup>\*</sup>Represents number of planning orders with activity in the 2025 to 2029 period.

Figure 2:

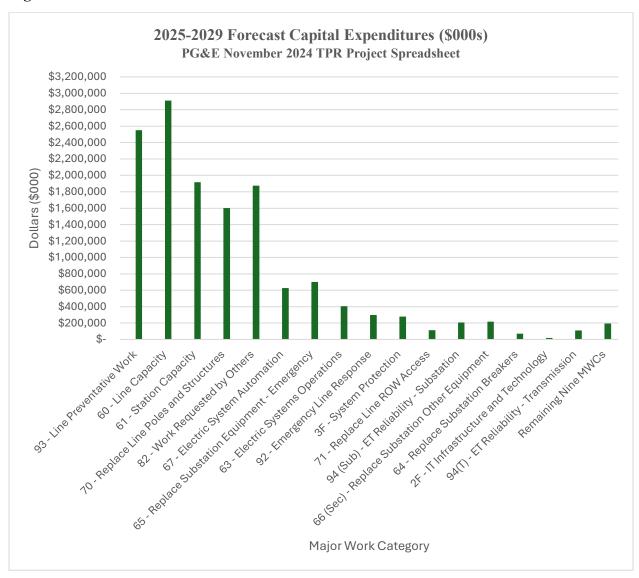


Table 3 below shows a comparison of how PG&E's actual 2020 to 2024 capital expenditures changed since its June 2024 TPR PS. Overall, actual capital expenditures for this period were lower in the November TPR PS, largely attributable to PG&E's implementation of FERC's Order on Formula Rate Year 2022 Informational Filing<sup>10</sup>, which ordered PG&E to expense, and not capitalize, its Reliability ROW Expansion Program costs.

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<sup>&</sup>lt;sup>10</sup> Order on Formula Rate Informational Filing and Establishing Hearing and Settlement Judge Procedures. Docket Nos. ER19-13-000, ER19-1816-000, ER20-2265-000. *Issued October 8, 2024*. 189 FERC ¶ 61,021. ("Rate Year 2022 Order")

Table 3 – November 2024 TPR Process Project Spreadsheet Compared to June 19, 2024 TPR Process Project Spreadsheet, 2020 to 2024 Capital Expenditures by Major Work Category and Functional Category

|             |  | November  | June 19,  | Change   | Percentage |
|-------------|--|-----------|-----------|----------|------------|
| MWC         | Description                                | 2024      | 2024      | in Cost  | Change     |
| TD          | · ·  | (\$000)   | (\$000)   | (\$000)  | 4.1        |
| Transm      | ·  | 3,933,442 | 4,102,842 | -169,401 | -4.1       |
| 60          | Line Capacity                              | 363,602   | 381,403   | -17,800  | -4.7       |
| 70          | Replace Lines Poles and<br>Structures      | 1,430,339 | 1,406,518 | 23,821   | 1.7        |
| 71          | Replace Line ROW Access                    | 115,072   | 266,865   | -151,793 | -56.9      |
| 72          | Replace Line Underground                   | 23,319    | 13,493    | 9,826    | 72.8       |
| 92          | Emergency Line Response                    | 384,542   | 395,105   | -10,564  | -2.7       |
| 93          | Line Preventative Work                     | 1,310,461 | 1,333,010 | -22,549  | -1.7       |
| 94(T)       | ET Reliability - Transmission              | 306,107   | 306,449   | -342     | -0.1       |
| Substat     | ion  | 2,228,464 | 2,256,446 | -27,982  | -1.2       |
| 61          | Station Capacity                           | 714,614   | 734,391   | -19,777  | -2.7       |
| 64          | Replace Substation Breakers                | 74,617    | 79,009    | -4,392   | -5.6       |
| 65          | Replace Substation Equipment-<br>Emergency | 256,841   | 247,892   | 8,949    | 3.6        |
| 66<br>(Sub) | Replace Substation Other<br>Equipment      | 120,780   | 118,958   | 1,823    | 1.5        |
| 67          | Electric System Automation                 | 275,461   | 309,641   | -34,180  | -11.0      |
| 68          | Replace Substation Transformers            | 204,158   | 201,627   | 2,531    | 1.3        |
| 94(S)       | ET Reliability – Substation                | 380,535   | 378,696   | 1,839    | 0.5        |
| 3F          | System Protection                          | 201,458   | 186,233   | 15,225   | 8.2        |
| IT/Secu     | rity                                       | 445,075   | 455,510   | -10,435  | -2.3       |
| 2F          | IT Infrastructure and Technology           | 172,125   | 164,810   | 7,314    | 4.4        |
| 3N          | Security                                   | 73,032    | 70,847    | 2,185    | 3.1        |
| 63          | Electric Systems Operation                 | 145,617   | 139,425   | 6,192    | 4.4        |
| 66<br>(Sec) | Replace Substation Other<br>Equipment      | 54,301    | 80,428    | -26,127  | -32.5      |
|             | Requested by Others                        | 496,108   | 551,935   | -55,827  | -10.1      |
| 82          | Work Requested by Others                   | 496,108   | 551,935   | -55,827  | -10.1      |
| Other       |  | 126,991   | 128,354   | -1,364   | -1.1       |
| 5           | Tools                                      | 20,200    | 18,945    | 1,255    | 6.6        |
| 12          | Environmental                              | 2,244     | 2,569     | -325     | -12.7      |
| 21          | Operations Support                         | 41,565    | 40,632    | 933      | 2.3        |
| 23          | Manage Buildings                           | 62,982    | 61,916    | 1,066    | 1.7        |
| 3R          | Battery                                    | 0         | 4,293     | -4,293   | -100.0     |
| Total       | -  | 7,230,079 | 7,495,088 | -265,009 | -3.5       |

Table 4 shows changes from the June 2024 to November 2024 TPR PS for forecast capital expenditures for 2025 to 2029, showing an overall increase of 45.7%. These increases are driven by the inclusion of numerous "Investment Codes" representing significant projects that have been approved, but not formally kicked off, along with forecast placeholders representing expected work activities that have not yet been individually planned. The projects are discussed in greater detail in the "November 2024 New Projects" section below.

Table 4 – November 2024 TPR Process Project Spreadsheet Compared to June 19, 2024 TPR Process Project Spreadsheet, 2025 to 2029 Forecast Capital Expenditures by Major Work Category and Functional Category

| MWC         | Description                                | November 2024 (\$000) | June 19,<br>2024<br>(\$000) | Change in Cost (\$000) | Percentage<br>Change |
|-------------|--|-----------------------|-----------------------------|------------------------|----------------------|
| Transmi     | ssion                                      | 7,643,595             | 5,861,323                   | 1,782,272              | 30.4                 |
| 60          | Line Capacity                              | 2,913,189             | 2,222,744                   | 690,445                | 31.1                 |
| 70          | Replace Lines Poles and Structures         | 1,600,581             | 1,211,653                   | 388,927                | 32.1                 |
| 71          | Replace Line ROW Access                    | 113,266               | 156,234                     | -42,968                | -27.5                |
| 72          | Replace Line Underground                   | 59,642                | 53,649                      | 5,993                  | 11.2                 |
| 92          | Emergency Line Response                    | 297,087               | 231,092                     | 65,995                 | 28.6                 |
| 93          | Line Preventative Work                     | 2,550,768             | 1,874,502                   | 676,265                | 36.1                 |
| 94(T)       | ET Reliability - Transmission              | 109,062               | 111,447                     | -2,385                 | -2.1                 |
| Substati    | <u> </u>                                   | 3,873,668             | 2,289,210                   | 1,584,458              | 69.2                 |
| 61          | Station Capacity                           | 1,916,776             | 1,259,856                   | 656,920                | 52.1                 |
| 64          | Replace Substation Breakers                | 71,586                | 68,033                      | 3,553                  | 5.2                  |
| 65          | Replace Substation Equipment-<br>Emergency | 701,942               | 348,924                     | 353,018                | 101.2                |
| 66<br>(Sub) | Replace Substation Other Equipment         | 49,528                | 30,984                      | 18,544                 | 59.9                 |
| 67          | Electric System Automation                 | 626,053               | 291,254                     | 334,799                | 115.0                |
| 68          | Replace Substation Transformers            | 22,169                | 32,084                      | -9,915                 | -30.9                |
| 94(S)       | ET Reliability – Substation                | 205,963               | 70,730                      | 135,233                | 191.2                |
| 3F          | System Protection                          | 279,652               | 187,345                     | 92,307                 | 49.3                 |
| IT/Secui    | rity                                       | 657,879               | 375,437                     | 282,442                | 75.2                 |
| 2F          | IT Infrastructure and Technology           | 18,224                | 49,330                      | -31,106                | -63.1                |
| 3N          | Security                                   | 16,711                | 25,884                      | -9,173                 | -35.4                |
| 63          | Electric Systems Operation                 | 405,615               | 250,703                     | 154,912                | 61.8                 |
| 66<br>(Sec) | Replace Substation Other Equipment         | 217,328               | 49,520                      | 167,809                | 338.9                |
| Work R      | equested by Others                         | 1,876,274             | 1,102,474                   | 773,800                | 70.2                 |
| 82          | Work Requested by Others                   | 1,876,274             | 1,102,474                   | 773,800                | 70.2                 |
| Other       |  | 45,821                | 47,732                      | -1,911                 | -4.0                 |
| 5           | Tools                                      | 26,894                | 26,894                      | 0                      | 0.0                  |

| MWC   | Description        | November 2024 (\$000) | June 19,<br>2024<br>(\$000) | Change in Cost (\$000) | Percentage<br>Change |
|-------|--------------------|-----------------------|-----------------------------|------------------------|----------------------|
| 12    | Environmental      | 1,999                 | 4,415                       | -2,416                 | -                    |
| 21    | Operations Support | 16,928                | 16,423                      | 505                    | 3.1                  |
| 23    | Manage Buildings   | 0                     | 0                           | 0                      | 0.0                  |
| 3R    | Battery            | 0                     | 0                           | 0                      | 0.0                  |
| Total |                    | 14,097,237            | 9,676,175                   | 4,421,061              | 45.7                 |

## **November 2024 New Projects**

The November 2024 TPR Process PS contains 525 new projects, with 65 Investment Codes and 460 Planning Orders (PO). The newly added projects total \$7.9 billion in "Current Projected Total or Actual Final Cost (\$000)." Seventy projects have total costs greater than \$10 million, with trailing expenditures after 2029.

Table 5 identifies new projects and programs with 2020-2029 Capital Expenditures over \$120 million. The single largest new project is "MWC 93: Backlog Non-HFTD/HFRA," which is described as "Completion of non-HFTD backlogged tags." This backlog must be cleared to reach steady-state compliance with GO-95. This project is part of MWC 93, "Line Preventative Maintenance," which is the largest category of capital expenditures for these new projects. This category contains 78 projects, with "Current Projected Total or Actual Final Cost" totaling \$1.375 billion (as shown below in Table 7). The second largest project, "Tower Replacements (800+ list structures condition scores 4-5)," is a "Forecast placeholder for steel tower replacements" with \$693.1 million in "Current Projected Total or Final Cost."

Table 5 – Projects with Capital Expenditures Greater than \$120 Million

| Planning<br>Order | Project Name   | 2020 to 2029 Capital<br>Expenditures (\$000) |
|-------------------|--|--|
| 5533264           | EO-SYSPLN 63 - Cntrl Syst                                      | 121,000                                      |
| 5531484           | SYSPLN - MAT 94D   | 129,000                                      |
| 5531434           | SYSPLN - MAT 66S   | 130,000                                      |
| 5507184           | MPAC Buildings   | 240,000                                      |
| Tx006667          | MWC 93 E/F HFTD/HFRA   | 245,105                                      |
| Ex11043           | MAT 70Y: E/F HFTD/HFRA   | 320,136                                      |
| Ex112924          | Tower Replacements (800+ list structures condition scores 4-5) | 693,062                                      |
| Ex112944          | MWC 93: Backlog Non-HFTD/HFRA                                  | 954,882                                      |

**Table 6 – Number of New Projects by Level of Capital Expenditures** 

Range of Sum of Capital Expenditures for 2020 Number of to 2029 (\$000) Projects

| 0 or Less              | 48  |
|------------------------|-----|
| \$1 to \$100           | 350 |
| \$101 to \$200         | 33  |
| \$201 to \$300         | 23  |
| \$301 to \$400         | 10  |
| \$401 to \$500         | 3   |
| \$501 to \$1,000       | 12  |
| \$1,001 to \$2,000     | 9   |
| \$2,001 to \$3,000     | 7   |
| \$3,001 to \$5,000     | 10  |
| \$5,001 to \$100,000   | 12  |
| \$100,001 to \$200,000 | 3   |
| \$200,001 to \$400,000 | 3   |
| \$400,001 to \$955,000 | 2   |

Table 6 shows the distribution of the new projects by level of capital expenditures in the 2020 to 2029 period. The distribution illustrates that 479 out of 525 new POs have expected capital expenditures of less than \$1 million during the TPR period. While these POs appear to be less than the \$1 million cost threshold for inclusion in the TPR, they must be reported because they are parts of larger T.Dot projects that are over \$1 million.

Table 7 shows the total number of <u>new POs</u> with capital expenditures in the same period by MWC and Functional Category. Notably, in addition to MWC 93, "Line Preventative Work," MWC 70, "Replace Lines Poles and Structures" also exceeds \$1 billion in capital expenditures. MWC 60, "Line Capacity", and MWC 61, "Station Capacity," represent the capacity expansion projects approved in the CAISO TPP, and together total more than \$1 billion. Further, 116 new POs related to MWC 3F, "System Protection," are also included in the 525 new projects.

Table 7 – Number of New Projects and Capital Expenditures by Major Work Category and Functional Category

| MWC      | MWC Name                           | Total Number of<br>New Projects | 2020 to 2029 Capital<br>Expenditures (\$000) |
|----------|------------------------------------|---------------------------------|--|
| Transmi  | ission                             | 157                             | 3,299,788                                    |
| 60       | Line Capacity                      | 23                              | 646,524                                      |
| 70       | Replace Lines Poles and Structures | 15                              | 1,085,173                                    |
| 71       | Replace Line ROW Access            | 2                               | 55,750                                       |
| 92       | Emergency Line Response            | 10                              | 2,505  |
| 93       | Line Preventative Work             | 78                              | 1,375,040                                    |
| 94 (T)   | ET Reliability - Transmission      | 29                              | 134,796                                      |
| Substati | on                                 | 277                             | 979,608                                      |
| 61       | Station Capacity                   | 46                              | 376,560                                      |

| MWC       | MWC Name                                 |              | 2020 to 2029 Capital |
|-----------|--|--------------|----------------------|
|           |  | New Projects | Expenditures (\$000) |
| 64        | Replace Substation Breakers              | 8            | 17,530               |
| 65        | Replace Substation Equipment – Emergency | 7            | 16,021               |
| 66 (Sub)  | Replace Substation Other Equipment       | 36           | 199,560              |
| 67        | Electric System Automation               | 9            | 248,799              |
| 68        | Replace Substation Transformers          | 5            | 11,683               |
| 3F        | System Protection                        | 166          | 109,455              |
| IT / Secu | rity                                     | 14           | 151,439              |
| 2F        | IT Infrastructure and Technology         | 7            | 22,952               |
| 3N        | Security                                 | 1            | 3,466                |
| 63        | Electric Systems Operation               | 6            | 125,021              |
| Other     |  | 1            | 969                  |
| 23        | Manage Buildings                         | 1            | 969                  |
| Work Re   | quested by Others                        | 76           | 97,277               |
| 82        | Work Requested by Others                 | 76           | 97,277               |
| Total     | •  | 525          | 4,529,081            |

## **Projects Omitted from the November 2024 TPR Process PS**

The November 2024 PS removed 148 POs or Investment Codes that were included in May 2024 PS. Of note:

- POs associated with PG&E's Vegetation Management Reliability Right-of-Way Program.
   In its Rate Year 2022 Order, FERC determined that PG&E's capitalization of its

   Reliability ROW Expansion Program costs was not consistent with FERC accounting regulations and it directed PG&E to remove these costs from its capital additions and record these costs as utility O&M expenses.
- PG&E also removed a number of "Investment Codes," though it is unclear if that work has been remapped to other Investment Codes or new T.dots and/or Planning Orders.
- The Dinuba 70 kV Energy Storage Project was cancelled in the 2023-2024 CAISO TPP and is not included in the PS.

## **On-Hold Projects**

104 POs, with "Current Projected Total or Final Actual Costs" of \$769.9 million are currently "on hold." While three projects indicate that the "Current or Projected In-Service Date" has changed because of "Project Design," 101 projects have "N/A" or "Prioritization" in this field. Of note, while the Moraga-Sobrante 115 kV Line Reconductor project remains on hold per the 2022-2023 CAISO TPP, it is not included in these totals or included in the November PS. 11

<sup>&</sup>lt;sup>11</sup> See PG&E's November 1, 2024 TPR Process Transmittal Letter, page 6.

## **Prioritization Projects**

Prioritization refers to PG&E's process of updating its "portfolio forecast within the Electric Transmission (ET) budget targets through a combination of project and program forecast refinement and continued project and program prioritization, which could include extending project implementation schedules and the pace of program volume execution." Table 8 shows the number of POs and their associated cost where PG&E's "Reason for Change in Service Date" is "prioritization."

Table 8 – "Prioritized Projects" by Project Spreadsheet Issuance

| Data Spreadsheet Date | Number of | Total Cost  |
|-----------------------|-----------|-------------|
|                       | Projects  | (billions)* |
| June 2022 (STAR)      | 155       | \$1.595     |
| December 2022 (STAR)  | 245       | \$2.866     |
| June 2023 (STAR)      | 293       | \$3.721     |
| December 2023 (STAR)  | 322       | \$3.979     |
| May 2024 (TPR)*       | 413       | \$4.785     |
| November 2024 (TPR)   | 567       | \$6.407     |

<sup>\*</sup>Please note that the May 2024 TPR PS value is shown in this table.

## **CAISO Projects**

PG&E indicates that "all projects assigned to PG&E in the 2023-2024 CAISO Transmission Plan are included in the [PS] as either active projects with unique POs or as Investment Codes (if greater than \$1 million with forecast in the TPR window). Projects with Investment Codes have not been kicked off due to prioritization or being recently approved in the 2023-2024 CAISO Transmission Plan." Table 9 details PG&E's projects included in the November PS that were approved in the 2023-2024 CAISO TPP. Of the nearly \$6 billion of CAISO-approved projects, policy-driven projects to support interconnection and deliverability of clean energy resources are estimated to cost \$4.568 billion, reliability projects account for \$1.402 billion, and there were no economically driven projects.

Table 9 – PG&E Approved Projects in CAISO's 2023-24 TPP<sup>14</sup>

| Project Name                             | •       | CAISO Project<br>Cost (millions) |
|--|---------|----------------------------------|
| Reliability Projects                     |         | \$701 – 1,402.2 M                |
| Covelo 60 kV Voltage Support             | 2030    | 11 – 22                          |
| Martin-Millbrae 60 kV Area Reinforcement | 2030    | 20 - 40                          |
| Atlantic High Voltage Mitigation         | Q2 2029 | 20 – 40                          |

<sup>&</sup>lt;sup>12</sup> See PG&E's May 1, 2024 TPR Process Transmittal Letter, page 9.

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<sup>&</sup>lt;sup>13</sup> See PG&E's November 1, 2024 TPR Process Transmittal Letter, page 6.

<sup>&</sup>lt;sup>14</sup> See 2023-2024 CAISO TPP, pages 160 to 161.

| Project Name                                     | <b>Expected In-</b> | CAISO Project       |  |  |
|--|---------------------|---------------------|--|--|
|  | Service Date        | Cost (millions)     |  |  |
| Crazy Horse Canyon – Salinas – Soledad #1 and #2 | 2030                | 54 – 108            |  |  |
| 115 kV Line Reconductoring                       |                     |                     |  |  |
| Diablo Canyon Area 230 kV High Voltage           | 2027                | 35 – 70             |  |  |
| Mitigation                                       |                     |                     |  |  |
| Salinas Area Reinforcement                       | TBD                 | 226.1 – 452.3       |  |  |
| Cortina #1 60 kV Line Reconductoring             | Q2 2028             | 47.1 – 94.3         |  |  |
| French Camp Reinforcement                        | Q2 2030             | 42.1 – 84.2         |  |  |
| Rio Oso – W. Sacramento Reconductoring           | 2030                | 48.7 – 97.4         |  |  |
| Vaca-Plainfield 60 kV Line Reconductoring        | Q2 2030             | 34 – 68             |  |  |
| Camden 70 kV Reinforcement                       | 2030                | 50 – 100            |  |  |
| Gates 230/70 kV Transformer Addition             | 2030                | 36 – 72             |  |  |
| Reedley 70 kV Capacity Increase                  | TBD                 | 49 – 98             |  |  |
| Tejon Area Reinforcement                         | 2029                | 28 - 56             |  |  |
| Policy-Driven                                    |                     | \$3,137 – 4,586 M   |  |  |
| Sobrante 203/115 kV Transformer Bank Addition    | 2034                | 20 – 40             |  |  |
| New Humboldt 500 kV Substation with 500 kV line  | 2034                | 1,913 – 2,740       |  |  |
| to Collinsville [HVDC operated as AC]            |                     |                     |  |  |
| New Humboldt to Fern Road 500 kV Line            | 2034                | 980 – 1,400         |  |  |
| New Humboldt 115/115 kV Phase Shifter with 115   | 2034                | 40 - 57             |  |  |
| kV line to Humboldt 115kV Substation             |                     |                     |  |  |
| North Dublin – Vineyard 230 kV Reconductoring    | 2034                | 116 – 233           |  |  |
| Tesla – Newark 230 kV Line No. 2 Reconductoring  | 2034                | 29 – 58             |  |  |
| Collinsville 230 kV Reactor                      | 2034                | 39 – 58             |  |  |
| Economically Driven                              |                     | \$0 M               |  |  |
| None   |                     |                     |  |  |
| Grand Total – Reliability, Policy, Economic      |                     | \$3,838 – 5,988.2 M |  |  |

The CPUC's Energy Division Staff appreciate PG&E's continued engagement in the TPR Process. PG&E and stakeholders should direct any questions or comments on the TPR Process to tprprocess@cpuc.ca.gov.

# Appendix A

Table A-1 – Actual Capital Expenditures by Major Work Category, Functional Category, and Year for 2020-2024

Pacific Gas and Electric Company
TPR Process Cycle 2 - November 2024

Actual Capital Expenditures by Functional Category, Major Work Category, and Year

|   |   | Actual Cost (\$000) |           |           |           |           |           |                     |
|---|---|---------------------|-----------|-----------|-----------|-----------|-----------|---------------------|
| MWC Description                             | Number of<br>Projects<br>2020-<br>2024* | Inception to Date   | 2020      | 2021      | 2022      | 2023      | 2024      | Sum 2020 to<br>2024 |
| Transmission                                | 816                                     | 6,161,239           | 666,721   | 900,623   | 933,410   | 776,021   | 656,667   | 3,933,442           |
| 60 Line Capacity                            | 191                                     | 877,611             | 52,511    | 48,479    | 121,113   | 75,413    | 66,086    | 363,602             |
| 70 Replace Line Poles and Structures        | 114                                     | 1,947,613           | 256,831   | 289,339   | 311,769   | 341,922   | 230,478   | 1,430,339           |
| 71 Replace Line ROW Access                  | 16                                      | 185,698             | 19,914    | 30,711    | 24,773    | 15,197    | 24,477    | 115,072             |
| 72 Replace Line Underground                 | 18                                      | 29,785              | 5,319     | 3,765     | 2,520     | 1,627     | 10,088    | 23,319              |
| 92 Emergency Line Response                  | 40                                      | 694,831             | 62,346    | 151,832   | 76,817    | 51,816    | 41,731    | 384,542             |
| 93 Line Preventative Work                   | 290                                     | 1,968,814           | 190,096   | 266,724   | 311,064   | 262,527   | 280,051   | 1,310,461           |
| 94 (T) ET Reliability - Transmission        | 147                                     | 456,887             | 79,703    | 109,773   | 85,354    | 27,520    | 3,757     | 306,107             |
| Substation                                  | 1,041                                   | 3,543,600           | 426,062   | 500,389   | 479,215   | 349,243   | 473,556   | 2,228,464           |
| 61 Station Capacity                         | 299                                     | 1,220,968           | 152,477   | 131,220   | 113,622   | 121,520   | 195,775   | 714,614             |
| 64 Replace Substation Breakers              | 55                                      | 136,729             | 23,299    | 17,627    | 17,718    | 6,109     | 9,864     | 74,617              |
| 65 Replace Substation Equipment - Emergency | 84                                      | 267,463             | 30,861    | 63,140    | 44,975    | 50,042    | 67,822    | 256,841             |
| 66 (Sub) Replace Substation Other Equipment | 40                                      | 242,419             | 35,506    | 39,192    | 34,466    | 5,651     | 5,966     | 120,780             |
| 67 Electric System Automation               | 147                                     | 452,816             | 36,863    | 52,621    | 53,150    | 51,731    | 81,095    | 275,461             |
| 68 Replace Substation Transformers          | 35                                      | 264,689             | 37,772    | 61,705    | 60,423    | 31,489    | 12,770    | 204,158             |
| 94 (Sub) ET Reliability - Substation        | 60                                      | 664,138             | 59,218    | 101,097   | 102,283   | 48,886    | 69,051    | 380,535             |
| 3F System Protection                        | 321                                     | 294,378             | 50,066    | 33,786    | 52,579    | 33,815    | 31,213    | 201,458             |
| IT/Security                                 | 219                                     | 677,400             | 89,436    | 84,434    | 74,995    | 83,652    | 112,558   | 445,075             |
| 2F IT Infrastructure and Technology         | 59                                      | 282,202             | 37,221    | 33,454    | 40,153    | 28,576    | 32,720    | 172,125             |
| 3N Security                                 | 15                                      | 55,789              | 6,098     | 17,242    | 10,412    | 14,540    | 24,740    | 73,032              |
| 63 Electric Systems Operations              | 84                                      | 238,574             | 26,987    | 21,684    | 16,859    | 38,820    | 41,268    | 145,617             |
| 66 (Sec) Replace Substation Other Equipment | 61                                      | 100,835             | 19,130    | 12,054    | 7,571     | 1,715     | 13,830    | 54,301              |
| Other                                       | 19                                      | 236,336             | 23,673    | 24,949    | 59,467    | 15,052    | 3,850     | 126,991             |
| 5 Tools                                     | 4                                       | 83,908              | 4,956     | 5,360     | 5,189     | 4,050     | 645       | 20,200              |
| 12 Environmental                            | 2                                       | 4,318               | 835       | 410       | 204       | 190       | 606       | 2,244               |
| 21 Operations Support                       | 8                                       | 49,740              | 10,254    | 9,155     | 14,628    | 5,456     | 2,073     | 41,565              |
| 23 Manage Buildings                         | 5                                       | 98,370              | 7,628     | 10,025    | 39,447    | 5,356     | 526       | 62,982              |
| 3R* Battery                                 | NA                                      | NA                  | NA        | NA        | NA        | NA        | NA        | NA                  |
| Work Requested by Others                    | 432                                     | 623,193             | 61,631    | 23,897    | 91,057    | 137,210   | 182,313   | 496,108             |
| 82 Work Requested by Others                 | 432                                     | 623,193             | 61,631    | 23,897    | 91,057    | 137,210   | 182,313   | 496,108             |
| Total                                       | 2,527                                   | 11,241,768          | 1,267,523 | 1,534,292 | 1,638,144 | 1,361,176 | 1,428,943 | 7,230,079           |

<sup>\*</sup> Represents number of planning orders with activity in the 2020 to 2024 period.

Table A-2 – Forecast Capital Expenditures by Major Work Category, Functional Category, and Year for 2025 to 2029

Pacific Gas and Electric Company

TPR Process Cycle 2 - November 2024

Forecast Capital Expenditures by Functional Category, Major Work Category, and Year

|              |                               |                                     |           |           | Projected Cost (\$000) |           |           |                     |
|--------------|-------------------------------|-------------------------------------|-----------|-----------|------------------------|-----------|-----------|---------------------|
| MWC          | MWC Description               | Number of<br>Projects<br>2025-2029* | 2025      | 2026      | 2027                   | 2028      | 2029      | Sum 2025 to<br>2029 |
| Transmission | ı                             | 308                                 | 848,948   | 1,039,275 | 1,749,796              | 2,036,743 | 1,968,833 | 7,643,595           |
| 60 L         | Line Capacity                 | 110                                 | 153,457   | 296,096   | 914,813                | 941,416   | 607,407   | 2,913,189           |
| 70 F         | Replace Line Poles and Stru   | 57                                  | 246,424   | 262,221   | 280,726                | 355,061   | 456,150   | 1,600,581           |
| 71 F         | Replace Line ROW Access       | 4                                   | 20,737    | 20,294    | 30,088                 | 25,574    | 16,574    | 113,266             |
| 72 F         | Replace Line Underground      | 15                                  | 10,450    | 11,551    | 6,275                  | 4,167     | 27,199    | 59,642              |
| 92 E         | Emergency Line Response       | 7                                   | 55,035    | 60,426    | 60,426                 | 60,426    | 60,774    | 297,087             |
| 93 L         | Line Preventative Work        | 70                                  | 314,069   | 383,951   | 455,803                | 650,099   | 746,846   | 2,550,768           |
| 94 (T) E     | ET Reliability - Transmissior | 45                                  | 48,776    | 4,737     | 1,665                  | -         | 53,884    | 109,062             |
| Substation   |                               | 419                                 | 671,939   | 628,166   | 899,453                | 888,897   | 785,213   | 3,873,668           |
| 61 5         | Station Capacity              | 186                                 | 345,161   | 388,613   | 440,351                | 450,974   | 291,677   | 1,916,776           |
| 64 F         | Replace Substation Breaker    | 16                                  | 20,871    | 2,730     | 14,791                 | 16,231    | 16,962    | 71,586              |
| 65 F         | Replace Substation Equipm     | 22                                  | 87,476    | 98,215    | 159,910                | 147,766   | 208,574   | 701,942             |
| 66 (Sub) F   | Replace Substation Other E    | 5                                   | 4,528     | -         | 15,000                 | 15,000    | 15,000    | 49,528              |
| 67 E         | Electric System Automation    | 105                                 | 119,146   | 97,635    | 162,140                | 140,532   | 106,598   | 626,053             |
| 68 F         | Replace Substation Transfo    | 6                                   | 7,469     | -         | 4,600                  | 4,600     | 5,500     | 22,169              |
| 94 (Sub) E   | ET Reliability - Substation   | 11                                  | 44,458    | 9,997     | 38,155                 | 49,295    | 64,058    | 205,963             |
| 3F S         | System Protection             | 68                                  | 42,829    | 30,974    | 64,505                 | 64,500    | 76,843    | 279,652             |
| IT/Security  |                               | 59                                  | 144,100   | 99,851    | 138,328                | 136,200   | 139,400   | 657,879             |
| 2F I         | T Infrastructure and Techno   | 10                                  | 13,813    | 4,411     | -                      | -         | -         | 18,224              |
| 3N S         | Security                      | 5                                   | 3,911     | 3,200     | 3,200                  | 3,200     | 3,200     | 16,711              |
| 63 E         | Electric Systems Operations   | 25                                  | 82,347    | 65,740    | 83,328                 | 94,000    | 80,200    | 405,615             |
| 66 (Sec) F   | Replace Substation Other E    | 19                                  | 44,028    | 26,500    | 51,800                 | 39,000    | 56,000    | 217,328             |
| Other        |                               | 13                                  | 7,822     | 7,833     | 7,862                  | 7,878     | 14,425    | 45,821              |
| 5 7          | Tools                         | 4                                   | 5,357     | 5,357     | 5,357                  | 5,357     | 5,466     | 26,894              |
| 12 E         | Environmental                 | 2                                   | 368       | 379       | 405                    | 417       | 430       | 1,999               |
| 21 (         | Operations Support            | 7                                   | 2,097     | 2,097     | 2,100                  | 2,103     | 8,529     | 16,928              |
| 23 N         | Manage Buildings              | -                                   | -         | -         | -                      | -         | -         | -                   |
| 3R* E        | Battery                       | NA                                  | NA        | NA        | NA                     | NA        | NA        | NA                  |
| Work Reques  | ted by Others                 | 297                                 | 280,001   | 266,048   | 393,635                | 459,665   | 476,926   | 1,876,274           |
| 82 V         | Work Requested by Others      | 297                                 | 280,001   | 266,048   | 393,635                | 459,665   | 476,926   | 1,876,274           |
|              | Total                         | 1,096                               | 1,952,810 | 2,041,173 | 3,189,074              | 3,529,382 | 3,384,797 | 14,097,237          |

<sup>\*</sup>Represents number of planning orders with activity in the 2025 to 2029 period.