February 16, 2021

Advice 6088-E
(Pacific Gas and Electric Company ID U 39 E)

Public Utilities Commission of the State of California

Subject: Expedited Procurement Under D.21-02-028

I. Purpose

Pursuant to Decision (D.) 21-02-028 (Decision), dated February 11, 2021, Pacific Gas and Electric Company (PG&E) respectfully submits this Tier 1 Advice Letter seeking California Public Utilities Commission (Commission or CPUC) approval of ten (10) agreements resulting from PG&E’s Expedited Procurement for additional capacity for summer 2021 reliability. These transactions are summarized in detail in Section IV of this Advice Letter.

II. Background

On December 28, 2020, an Assigned Commissioner’s Ruling (ACR) was issued that directed the large investor-owned utilities (IOUs) to urgently seek contracts for capacity, available for peak and net peak demand in summer 2021 and summer 2022. On January 8, 2021, the Assigned Commissioner issued a Proposed Decision (PD) directing the IOUs to urgently seek contracts for capacity of prescribed types, available for peak and net peak demand periods, and limited the scope to the summer of 2021. IOUs are to submit contracts for consideration via advice letters, of various tiers, to the Commission, within five weeks of the date the PD was issued. On February 9, the CPUC issued Revision 1 to the PD. Most notably, Firm Forward Imported Energy transactions were re-introduced into the scope of the directive. PG&E will submit a separate Tier 1 Advice Letter for Firm Forward Imported Energy transactions.
III. Overview of Expedited Procurement

A. Expedited Procurement Structure and Process

PG&E issued a market notice on December 29, 2020, providing market participants with information from the December 28, 2020 ACR. PG&E’s mailing list includes approximately 2,700 recipients. PG&E asked market participants to provide an indication of interest to PG&E via email by Friday January 8, 2021, if the participant believed they would be able to provide additional power capacity by the summer of 2021 or 2022 from one of several resource types identified in the ACR.

On January 5, 2021, PG&E sent a second market notice informing market participants that it had uploaded an offer form and applicable agreements to the Power Advocate online platform. Given the expedited timeline, participants were required to register for Power Advocate, download the offer form, and submit an offer. Participants were asked to submit the offer form and any supporting documents by Friday January 8, 2021, at 5:00 PM (PPT). In addition to Offers that were submitted into Power Advocate, PG&E engaged bilaterally with counterparties who indicated that they may be able to provide additional power capacity for the summer of 2021.

B. Offers Received

In response to the Expedited Procurement, PG&E received 52 offers from 33 counterparties. Only a subset of these offers had the potential to provide additional capacity for summer 2021. PG&E performed an initial review of the offers received and provided participants with an opportunity to revise offers that were missing information or required clarification by a specified date – these were deemed “non-confirming” due to the lack of information provided. Some participants were not able to rectify their non-conforming issues.

In addition to offers received through Power Advocate as noted above, PG&E approached counterparties with resources within its existing portfolio who indicated that they would endeavor to respond to PG&E during a CAISO system emergency or Flex Alert. PG&E searched its portfolio for potential incremental supply that could be made available for summer 2021, beginning with resources that had provided similar additional energy in summer 2020, after the events of August 14 and 15. Through due diligence, an additional two resources indicated that they would use reasonable efforts to provide additional energy for summer 2021. These ten (10) resources in total are detailed further in Section IV.

C. Expedited Procurement Evaluation Framework

PG&E prepared a framework based on procurement requirements identified in the ACR. The framework was updated with the revised PD to guide PG&E’s procurement decisions to procure incremental capacity and/or energy for summer 2021. PG&E’s guiding
principles when evaluating offers received as part of this procurement were to: 1) improve system reliability for summer 2021; and 2) customer affordability. Where applicable, PG&E evaluated offers based on Net Market Value (NMV). PG&E also implemented price caps for both short-term (summer months only) and long-term procurement to ensure cost competitiveness and reasonableness of the selected projects.

The evaluation framework used to select offers is described in Confidential Appendix M.

D. Letter Agreements for Additional Energy

Letter Agreements for Additional Energy are a non-standard product. They provide PG&E with the ability to receive incremental energy during a CAISO system emergency or Flex Alert at an established fixed price. While the primary benefit of the agreements is to provide incremental energy for reliability, the fixed price also provides price protection against extreme market prices, such as those seen in summer 2020 during emergency conditions. In such conditions, the agreement price is expected to be below the market energy price, thus providing economic benefit to customers in addition to energy supply that would otherwise be unavailable. Incremental energy potential was quantified in this filing using resource performance during the past year as a baseline.

E. Negotiations

PG&E initiated negotiations with each participant that indicated they could deliver either incremental energy or capacity for summer 2021. The negotiations began with a review of the counterparties’ offers. All participants were told that discussions would not necessarily result in an executed agreement.

Additionally, PG&E initiated bilateral negotiations with owners of resources within its portfolio that could potentially provide incremental energy supply during peak and net peak periods. PG&E was able to structure Letter Agreements for Additional Supply from ten (10) resources, as described in Section IV.

F. Cost Allocation Mechanism Group and Procurement Review Group Outreach

On February 8, 2021, PG&E presented an overview and proposed execution list at a joint meeting of PG&E’s Cost Allocation Mechanism (CAM) Group and the Procurement Review Group (PRG). The materials included: the Expedited Procurement requirements, offers received, and PG&E’s proposed execution list. This timing was to ensure that PG&E could incorporate any CAM group and PRG feedback before agreements were to be executed.
G. Independent Evaluator

PG&E engaged an independent Evaluator (IE) from the Commission’s approved list of IEs for the Expedited Procurement. The IE for this solicitation was Merrimack Energy, represented by Wayne Oliver and Keith Oliver.

The IE’s involvement is outlined below:

- Reviewed and evaluated offers received.
- Discussed with PG&E the reasons the offers were considered non-conforming.
- Participated in contract negotiations that were held for each participant.

The confidential version of the IE Report is provided in Appendix N1, and the public version of the IE Report is provided in Appendix N2.

IV. Selected Projects

The results of PG&E’s procurement, as submitted through this advice letter, consist of ten (10) agreements with resources within its portfolio for incremental energy supply. The final executed agreements can be found in Confidential Appendices A – J, and an additional description of agreement terms can be found in Confidential Appendix K.

Nine (9) of these agreements are Letter Agreements for Additional Energy that provide incremental energy through increased exports via one or a combination of 1) the reduction of host load (for Combined Heat and Power resources) or 2) increased output above what would otherwise be scheduled or contractually allowed. In a CAISO system emergency or Flex Alert conditions, these letter agreements allow PG&E to call on resources for incremental energy. The tenth agreement takes the form of a contract amendment and secures incremental energy supply in peak and net peak periods. All resources will only be compensated for the incremental energy generated. Table 2 summarizes each resource that will be available for PG&E to call on during a CAISO system emergency June through October of 2021, or April through December 2021 in one case.
Table 2: Executed Agreements

<table>
<thead>
<tr>
<th>Offer No.</th>
<th>Project</th>
<th>Resource Type per PD</th>
<th>Incremental</th>
<th>Price</th>
<th>MW</th>
<th>Term</th>
<th>IDD</th>
</tr>
</thead>
<tbody>
<tr>
<td>1a</td>
<td>SPI Anderson 2 Biomass</td>
<td>Revised Power Purchase Agreement</td>
<td>(a), (b), (c)</td>
<td>Contract Price</td>
<td>63</td>
<td>Jun-Oct 2021</td>
<td>6/1/2021</td>
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<tr>
<td>1b</td>
<td>SPI Burney Biomass</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1c</td>
<td>SPI Lincoln Biomass</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1d</td>
<td>SPI Quincy Biomass</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1e</td>
<td>SPI Sonora Biomass</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2</td>
<td>Western Power and Steam Cogen</td>
<td></td>
<td>(a), (b)</td>
<td>2</td>
<td>Jun-Oct 2021</td>
<td>6/1/2021</td>
<td></td>
</tr>
<tr>
<td>3</td>
<td>Taft/Cadet</td>
<td></td>
<td>(a), (b)</td>
<td>Heat Rate * Gas Index Price * VOM</td>
<td>2.2</td>
<td>Jun-Oct 2021</td>
<td>6/1/2021</td>
</tr>
<tr>
<td>4</td>
<td>Cymric</td>
<td></td>
<td>(a), (b)</td>
<td></td>
<td>1.5</td>
<td>Jun-Oct 2021</td>
<td>6/1/2021</td>
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<tr>
<td>5</td>
<td>Coalinga</td>
<td></td>
<td>(a), (b)</td>
<td></td>
<td>3.2</td>
<td>Jun-Oct 2021</td>
<td>6/1/2021</td>
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<tr>
<td>6</td>
<td>SE Kern River</td>
<td></td>
<td>(a), (b)</td>
<td></td>
<td>15</td>
<td>Jun-Oct 2021</td>
<td>6/1/2021</td>
</tr>
<tr>
<td>7</td>
<td>McKittrick</td>
<td></td>
<td>(a), (b)</td>
<td></td>
<td>4.5</td>
<td>Jun-Oct 2021</td>
<td>6/1/2021</td>
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<tr>
<td>8</td>
<td>Eastridge</td>
<td></td>
<td>(a), (b)</td>
<td></td>
<td>3</td>
<td>Jun-Oct 2021</td>
<td>6/1/2021</td>
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<tr>
<td>9</td>
<td>Wheelabrator Shasta</td>
<td></td>
<td>(a), (b), (c)</td>
<td>15.9</td>
<td>Jun-Oct 2021</td>
<td>6/1/2021</td>
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<td>10</td>
<td>Crockett</td>
<td></td>
<td>(a), (b)</td>
<td>Contract Price</td>
<td>25</td>
<td>April – Decemb er 2021</td>
<td>4/1/2021</td>
</tr>
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</table>
All resources are existing, so there are no concerns regarding successfully coming online by summer 2021. Incremental energy potential was quantified using resource performance during the past year as a baseline. Eight of the ten resources executed similar agreements with PG&E following the August 14 and 15, 2020, events and seven of these eight performed reliably delivering additional energy supply during peak and net peak periods.

PG&E highlights that outside this procurement directive, PG&E will: 1) bring on an estimated 20 MW of incremental capacity online through efficiency upgrades of two of its resources Gateway and Colusa; and (2) pursue an amendment to its contract with the CrockettCogeneration for the rest of 2021 to shift firm delivery into CAISO's Resource Adequacy Availability Incentive Mechanism (RAAIM) hours. By shifting the firm energy delivery into CAISO’s RAAIM hours, the facility will be generating up to its maximum NQC between 4pm-9pm which represents an additional 25 to 30 MW during peak demand.

V. **Cost Recovery**

D.21-02-028 affirmed that the large electric utilities can request, and PG&E hereby requests, Cost Allocation Mechanism (CAM) treatment for procurement that conforms to the parameters outlined in the Decision. The contracts and associated costs for incremental energy presented in this advice letter are eligible for CAM and will be recovered through PG&E’s New System Generation Charge (NSGC) and recorded to PG&E’s New System Generation Balancing Account (NSGBA). PG&E will not be seeking CAM cost recovery for the efficiency upgrades at PG&E’s Gateway and Colusa power plants. Instead, PG&E is proposing that the costs and benefits for these investments remain in the existing cost recovery mechanism given that the expense was already planned and will be absorbed through PG&E’s base generation revenue requirement, authorized through its GRC.

Regarding the incremental energy contracts, pursuant to the December 28, 2020 ACR and the recently issued D.21-02-028 addressing the supply side resources, the Commission has authorized the large electric utilities to seek CAM cost recovery. Designating the incremental energy resources as CAM-eligible is appropriate as the Commission has determined that there is a need for additional capacity (or energy) to meet system reliability, which benefits all customers.

The Resources in this advice letter will allow PG&E to meet the Commission’s procurement order and support system reliability at reasonable cost. The resources are being procured on behalf of all customers in PG&E’s service territory and the costs and benefits will be allocated to all benefiting customers through PG&E’s CAM. CAM resources are recovered through the PG&E’s NSGC and incremental energy contracts will be recorded to new subaccount in the NSGBA.

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1 D.21-02-028, pp. 11-12.
Pursuant to OP 5 of D.21-02-028, the utilities are authorized to submit a Tier 2 advice letter to make the tariff changes needed to adjust balancing accounts to implement that decision, with the effective date of the tariff modifications being December 28, 2020. PG&E’s advice letter will propose that a new subaccount be added to the NSGBA for the agreements that will recover the net costs and benefits associated with these contracts through the NSGC.

VI. Confidentiality Treatment

In support of this Advice Letter, PG&E has provided the confidential information listed below. This information is being submitted in the manner directed by Commission D.08-04-023 and the August 22, 2006, Administrative Law Judge’s Ruling Clarifying Interim Procedures for Complying with D.06-06-066 to demonstrate the confidentiality of the material and to invoke the protection of confidential utility information provided under Public Utilities Code section 454.5(g) or the Investor Owned Utility Matrix, Appendix 1 of D.06-06-066 and Appendix C of D.08-04-023. A separate Declaration Seeking Confidential Treatment is being submitted concurrently with this Advice Letter.

Confidential Appendices

Appendix A: Sierra Pacific Industries – Letter Agreement
Appendix B: Western Power & Steam, Inc. – Letter Agreement
Appendix C: Chevron U.S.A. Inc., Taft Facility – Letter Agreement
Appendix D: Chevron U.S.A. Inc., Cymric Facility – Letter Agreement
Appendix E: Chevron U.S.A. Inc., Coalinga Facility – Letter Agreement
Appendix I: Wheelabrator Shasta Energy Company Inc. – Letter Agreement
Appendix J: Crockett Cogeneration – Letter Agreement
Appendix K: Summary of Agreement Types
Appendix L: Summary of Executed Agreements
Appendix M: Evaluation Framework
Appendix N1: Independent Evaluator (IE) Report (Confidential)

Public Appendices

Appendix N2: Independent Evaluator Report (Public)
VII. **Protests**

***Due to the COVID-19 pandemic and the shelter at home orders, PG&E is currently unable to receive protests or comments to this advice letter via U.S. mail or fax. Please submit protests or comments to this advice letter to EDTariffUnit@cpuc.ca.gov and PGETariffs@pge.com***

Per D.21-02-028, the protest period for Tier 1 advice letters is shortened to 10 days after submission. Anyone wishing to protest this submittal may do so by letter sent via U.S. mail, facsimile, or E-mail, no later than February 26, 2021. Protests must be submitted to:

CPUC Energy Division  
ED Tariff Unit  
505 Van Ness Avenue, 4th Floor  
San Francisco, California 94102  

Facsimile: (415) 703-2200  
E-mail: EDTariffUnit@cpuc.ca.gov

Copies of protests also should be mailed to the attention of the Director, Energy Division, Room 4004, at the address shown above.

The protest shall also be sent to PG&E either via E-mail or U.S. mail (and by facsimile, if possible) at the address shown below on the same date it is mailed or delivered to the Commission:

Erik Jacobson  
Director, Regulatory Relations  
c/o Megan Lawson  
Pacific Gas and Electric Company  
77 Beale Street, Mail Code B13U  
P.O. Box 770000  
San Francisco, California 94177  

Facsimile: (415) 973-3582  
E-mail: PGETariffs@pge.com

Any person (including individuals, groups, or organizations) may protest or respond to an advice letter (General Order 96-B, Section 7.4). The protest shall contain the following information: specification of the advice letter protested; grounds for the protest; supporting factual information or legal argument; name, telephone number, postal address, and (where appropriate) e-mail address of the protestant; and statement that the protest was sent to the utility no later than the day on which the protest was submitted to the reviewing Industry Division (General Order 96-B, Section 3.11).
VIII. Effective Date

Pursuant to D.21-02-028, this advice letter is submitted with a Tier 1 designation and will be effective no sooner than 5 days after submission. PG&E requests that this advice letter be effective on February 21, 2021.

IX. Notice

In accordance with General Order 96-B, Section IV, a copy of this Advice Letter is being sent electronically and via U.S. mail to parties shown on the attached list and the parties on the service lists R.20-11-003, R.19-11-009, and R.20-05-003. Address changes to the General Order 96-B service list should be directed to PG&E at email address PGETariffs@pge.com. For changes to any other service list, please contact the Commission’s Process Office at (415) 703-2021 or at Process_Office@cpuc.ca.gov. Send all electronic approvals to PGETariffs@pge.com. Advice letter submittals can also be accessed electronically at: http://www.pge.com/tariffs/.

/S/
Erik Jacobson
Director, Regulatory Relations

cc: Service Lists R.20-11-003, R.19-11-009, and R.20-05-003

Attachments
**ADVICE LETTER**

**SUMMARY**

**ENERGY UTILITY**

MUST BE COMPLETED BY UTILITY (Attach additional pages as needed)

<table>
<thead>
<tr>
<th>Company name/CPUC Utility No.: Pacific Gas and Electric Company (ID U39E)</th>
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<tbody>
<tr>
<td><strong>Utility type:</strong></td>
</tr>
<tr>
<td>☑ ELC</td>
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<tr>
<td>☐ PLC</td>
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<tr>
<th><strong>Contact Person:</strong> Kimberly Loo</th>
</tr>
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<tbody>
<tr>
<td><strong>Phone #:</strong> (415)973-4587</td>
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<tr>
<td><strong>E-mail:</strong> <a href="mailto:PGETariffs@pge.com">PGETariffs@pge.com</a></td>
</tr>
<tr>
<td><strong>E-mail Disposition Notice to:</strong> <a href="mailto:KELM@pge.com">KELM@pge.com</a></td>
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**EXPLANATION OF UTILITY TYPE**

| ELC = Electric | GAS = Gas | HEAT = Heat | WATER = Water |

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<tr>
<th><strong>Advice Letter (AL) #:</strong> 6088-E</th>
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<tr>
<td><strong>Subject of AL:</strong> Expedited Procurement Under D.21-02-028</td>
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**Keywords (choose from CPUC listing):** Compliance, Procurement

**AL Type:** ☑ One-Time  ☐ Monthly  ☐ Quarterly  ☐ Annual  ☐ Other

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<tr>
<th><strong>Does AL replace a withdrawn or rejected AL?</strong> If so, identify the prior AL: No</th>
</tr>
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<tbody>
<tr>
<td><strong>Summarize differences between the AL and the prior withdrawn or rejected AL:</strong></td>
</tr>
</tbody>
</table>

**Confidential treatment requested?** ☑ Yes  ☐ No

| **If yes, specification of confidential information:** See Confidentiality Declaration and Matrix
| **Confidential information will be made available to appropriate parties who execute a nondisclosure agreement. Name and contact information to request nondisclosure agreement/access to confidential information:** Don Howerton, (415)973-7276, DPHk@pge.com |

<table>
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<tr>
<th><strong>Resolution required?</strong> ☐ Yes  ☑ No</th>
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<td><strong>Requested effective date:</strong> 2/21/21  No. of tariff sheets: 0</td>
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<th><strong>Estimated system annual revenue effect (%):</strong> N/A</th>
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<td><strong>Estimated system average rate effect (%):</strong> N/A</td>
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<tr>
<th><strong>When rates are affected by AL, include attachment in AL showing average rate effects on customer classes (residential, small commercial, large C/I, agricultural, lighting):</strong></th>
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<tbody>
<tr>
<td><strong>Tariff schedules affected:</strong> N/A</td>
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<th><strong>Service affected and changes proposed:</strong> N/A</th>
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<tbody>
<tr>
<td><strong>Pending advice letters that revise the same tariff sheets:</strong> N/A</td>
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1Discuss in AL if more space is needed.
Protests and all other correspondence regarding this AL are due no later than 20 days after the date of this submittal, unless otherwise authorized by the Commission, and shall be sent to:

<table>
<thead>
<tr>
<th>Name</th>
<th>Title</th>
<th>Utility Name</th>
<th>Address</th>
<th>City</th>
<th>State</th>
<th>Zip</th>
</tr>
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<tbody>
<tr>
<td>Erik Jacobson, c/o Megan Lawson</td>
<td>Director, Regulatory Relations</td>
<td>Pacific Gas and Electric Company</td>
<td>77 Beale Street, Mail Code B13U</td>
<td>San Francisco, CA 94177</td>
<td>California</td>
<td>94177</td>
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</table>

Telephone (xxx) xxx-xxxx: (415)973-2093  
Facsimile (xxx) xxx-xxxx: (415)973-3582  
Email: PGETariffs@pge.com

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<tr>
<th>Name</th>
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</table>

Telephone (xxx) xxx-xxxx:                               
Facsimile (xxx) xxx-xxxx:                               
Email:
I, Don Howerton, declare:

1. I am a Director in the Energy Procurement and Policy Organization at Pacific Gas and Electric Company (PG&E). In this position, I am responsible for procurement of various electric resources and products including energy storage and renewable energy. This declaration is based on my personal knowledge of PG&E’s practices and my understanding of the Commission’s decisions protecting the confidentiality of market-sensitive procurement and bid-related information.

2. Based on my knowledge and experience, and in accordance with the Decisions 06-06-066, 08-04-023, and relevant Commission rules, I make this declaration seeking confidential treatment for certain procurement and bid-related data and information contained in PG&E’s Advice Letter for Approval of Contracts Resulting From Its Expedited Procurement Pursuant to Decision 21-02-028.

3. Attached to this declaration is a matrix identifying the data and information for which PG&E is seeking confidential treatment. The matrix specifies that the material PG&E is seeking to protect constitutes confidential market sensitive procurement and bid-related data and information covered by D.06-06-066. The matrix also specifies why confidential protection is justified. Further, the data and information: (1) is not already public; and (2) cannot be aggregated, redacted, summarized or otherwise protected in a way that allows partial disclosure. By this reference, I am incorporating into this declaration all of the explanatory text that is pertinent to my testimony in the attached matrix.
I declare under penalty of perjury, under the laws of the State of California, that the foregoing is true and correct. Executed on February 16, 2021 at San Francisco, California.

/s/
Don Howerton
Director, Structured Energy Transactions
Pacific Gas and Electric Company
I, Don Howerton, declare:

1. I am a Director in the Energy Procurement and Policy Organization at Pacific Gas and Electric Company (PG&E). In this position, I am responsible for procurement of various electric resources and products including energy storage and renewable energy. This declaration is based on my personal knowledge of PG&E’s practices and my understanding of the Commission’s decisions protecting the confidentiality of market-sensitive information.

2. Based on my knowledge and experience, and in accordance with the Decisions 06-06-066, 08-04-023, and relevant Commission rules, I make this declaration seeking confidential treatment for certain data and information contained in PG&E’s Advice Letter pursuant to Decision 21-02-028.

3. Attached to this declaration is a matrix identifying the data and information for which PG&E is seeking confidential treatment. The matrix specifies that the material PG&E is seeking to protect constitutes confidential market sensitive data and information covered by D.06-06-066, Appendix 1, and Public Utilities Code §454.5(G). The matrix also specifies why confidential protection is justified. Further, the data and information: (1) is not already public; and (2) cannot be aggregated, redacted, summarized or otherwise protected in a way that allows partial disclosure. By this reference, I am incorporating into this declaration all of the explanatory text that is pertinent to my testimony in the attached matrix.
I declare under penalty of perjury, under the laws of the State of California, that the foregoing is true and correct. Executed on February 16, 2021 at San Francisco, California.

Don Howerton
# Advice Letter for Approval of Contracts Resulting from Its Expedited Procurement Pursuant to Decision 21-02-028

## February 16, 2021

## Identification of Confidential Information

<table>
<thead>
<tr>
<th>Redaction Reference</th>
<th>Category from D.06-06-066, Appendix 1, or Separate Confidentiality Order That Data Corresponds To</th>
<th>PG&amp;E’s Justification for Confidential Treatment</th>
<th>Length of Time</th>
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<tbody>
<tr>
<td><strong>Confidential Appendices</strong></td>
<td></td>
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<tr>
<td>Appendix A: Sierra Pacific Industries – Letter Agreement</td>
<td>Item VII.B (Contracts and Power Purchase Agreements between utilities and non-Affiliated Third Parties (except RPS)).</td>
<td>The terms of the Letter Agreement presented in this appendix are generally confidential. The terms of this contract that are public pursuant to Item VII. B. are publicly disclosed in Section IV. Selected Projects.</td>
<td>Contract documents and terms of contracts are confidential for three years from the date that the contract states that deliveries are to begin, or until one year following expiration, whichever comes first.</td>
</tr>
<tr>
<td>Appendix B: Western Power &amp; Steam, Inc. – Letter Agreement</td>
<td>Item VII.B (Contracts and Power Purchase Agreements between utilities and non-Affiliated Third Parties (except RPS)).</td>
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<td>Contract documents and terms of contracts are confidential for three years from the date that the contract states that deliveries are to begin, or until one year following expiration, whichever comes first.</td>
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<tr>
<td>Appendix C: Chevron U.S.A. Inc., Taft Facility – Letter Agreement</td>
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<td>The terms of the Letter Agreement presented in this appendix are generally confidential. The terms of this contract that are public pursuant to Item VII. B. are publicly disclosed in Section IV. Selected Projects.</td>
<td>Contract documents and terms of contracts are confidential for three years from the date that the contract states that deliveries are to begin, or until one year following expiration, whichever comes first.</td>
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**ADVICE LETTER FOR APPROVAL OF CONTRACTS RESULTING FROM ITS EXPEDITED PROCUREMENT PURSUANT TO DECISION 21-02-028**

**FEBRUARY 16, 2021**

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<td>Appendix K: Summary of Agreement Types</td>
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<td>Contract specific terms between PG&amp;E and the counterparty and between the counterparty and suppliers are confidential terms as they are not identified as public by Matrix term VII.B.</td>
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<td>Appendix L: Summary of Executed Agreements</td>
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<td>Appendix M: Evaluation Framework</td>
<td>Item VIII. B) Specific quantitative analysis involved in scoring and evaluation of participating bids.</td>
<td>The appendix contains information on the evaluation methodology and price caps, which constitutes the confidential results of bid scoring and evaluation.</td>
<td>Information under Item VIII. B is confidential for three years from the date winning contracts are submitted for CPUC approval.</td>
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<td>Appendix N1: Independent Evaluator (IE) Report (Confidential)</td>
<td>Item VII.B (Contracts and Power Purchase Agreements between utilities and non-Affiliated Third Parties (except RPS)); Item VIII. B) Specific quantitative analysis involved in scoring and evaluation of participating bids.</td>
<td>The IE Report contains extensive discussion of the specific terms of the letter agreements and discussions with counterparties. The IE Report also contains information on the evaluation framework and price caps, which constitutes the confidential results of bid scoring and evaluation.</td>
<td>Contract documents and terms of contracts are confidential for three years from the date that the contract states that deliveries are to begin, or until one year following expiration, whichever comes first. Information under Item VIII. B is confidential for three years from the date winning contracts are submitted for CPUC approval.</td>
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PACIFIC GAS AND ELECTRIC COMPANY

Appendix A

Sierra Pacific Industries – Letter Agreement

(Confidential)
PACIFIC GAS AND ELECTRIC COMPANY

Appendix B

Western Power & Steam, Inc. – Letter Agreement

(Confidential)
PACIFIC GAS AND ELECTRIC COMPANY

Appendix C

Chevron U.S.A. Inc., Taft Facility – Letter Agreement

(Confidential)
PACIFIC GAS AND ELECTRIC COMPANY

Appendix D

Chevron U.S.A. Inc., Cymric Facility – Letter Agreement

(Confidential)
PACIFIC GAS AND ELECTRIC COMPANY

Appendix E

Chevron U.S.A. Inc., Coalinga Facility – Letter Agreement

(Confidential)
PACIFIC GAS AND ELECTRIC COMPANY

Appendix F


(Confidential)
PACIFIC GAS AND ELECTRIC COMPANY

Appendix G

Chevron U.S.A. Inc., McKittrick Facility – Letter Agreement

(Confidential)
PACIFIC GAS AND ELECTRIC COMPANY

Appendix H

Chevron U.S.A. Inc., Eastridge Facility – Letter Agreement

(Confidential)
PACIFIC GAS AND ELECTRIC COMPANY

Appendix I

Wheelabrator Shasta Energy Company Inc. – Letter Agreement

(Confidential)
PACIFIC GAS AND ELECTRIC COMPANY

Appendix J

Crockett Cogeneration – Letter Agreement

(Confidential)
PACIFIC GAS AND ELECTRIC COMPANY

Appendix K

Summary of Agreement Types

(Confidential)
PACIFIC GAS AND ELECTRIC COMPANY

Appendix L

Summary of Executed Agreement

(Confidential)
PACIFIC GAS AND ELECTRIC COMPANY

Appendix M

Evaluation Framework

(Confidential)
PACIFIC GAS AND ELECTRIC COMPANY

Appendix N1

Independent Evaluator (IE) Report

(Confidential)
PACIFIC GAS AND ELECTRIC COMPANY

Appendix N2

Independent Evaluator (IE) Report

(Public)
Pacific Gas and Electric Company
Summer 2021-2022 Capacity Procurement Process
Confidential Version

Independent Evaluator Report on
PG&E’s Summer 2021-2022 Capacity Procurement

February 16, 2021

Prepared by
Merrimack Energy Group, Inc.
26 Shipway Place
Charlestown, Mass. 02129
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## Appendix

Appendix A: Summary of Offers Submitted
I. Introduction

A. Overview of the Summer 2021-2022 Capacity Procurement Process

On December 29, 2020, Pacific Gas & Electric Company (“PG&E” or “Company”) issued a notification to prospective market Participants based on the December 28, 2020 Ruling of the Assigned Commissioner directing the state’s investor-owned utilities to seek contracts for additional power capacity to be available by the summer of 2021 or 2022. Through the notification, PG&E sought an indication of interest from prospective Participants by January 8, 2021 if the Participant believed it may be able to provide additional power capacity by the summer of 2021 or 2022 from one or several of the resource types identified in the notification.

As background, a Rulemaking\(^1\) instituted by the California Public Utilities Commission (“CPUC”) on November 19, 2020 initially resulted in an Assigned Commissioner Ruling (“ACR”) on December 28, 2020 directing the large electric IOUs to seek contracts for capacity available for the peak and net peak demand in summer 2021 or summer 2022, set parameters for that procurement, and provided guidance for submitting the resulting contracts to the Commission for approval.

On January 8, 2021, a Proposed Decision of ALJ Stevens was issued in Rulemaking 20-11-003 which included revisions to the December 28, 2020 Ruling of the Assigned Commissioner. The Proposed Decision of January 8, 2021 directs and authorizes PG&E, Southern California Edison (“SCE”), and San Diego Gas & Electric Company (“SDG&E”) to contract for capacity that is available to serve peak and net peak demand in the summer of 2021 and seek approval for cost recovery in rates.\(^2\)

The Proposed Decision of January 8, 2021 noted that there was little disagreement that a problem exists and there is a risk that outages could occur again in the summer of 2021. The Commission found there is a practical need for action to be taken now to ensure resources would be available by summer 2021. The Proposed Decision therefore ordered the State’s large electric IOUs to pursue contracts for additional incremental capacity procurement on an accelerated timeframe.

The Proposed Decision identified the parameters for the procurement to include:
- Resources must be deliverable during both the peak and net peak demand periods;
- For Commission consideration through a Tier 1 Advice Letter, a COD by June 1, 2021 is preferred but COD by September 1, 2021 will be considered;

\(^1\) The impetus for the Rulemaking (20-11-003) was the summer 2020 rolling outages brought on by the prolonged extreme heat event, which required the CAISO to initiate rotating outages in its balancing authority area to prevent wide-spread service interpretations. The rolling outages spotlighted reliability deficiencies in California’s electricity system.

\(^2\) The Proposed Decision of ALJ Stevens made two significant changes to the Assigned Commissioner Ruling including focusing solely on procurement of resources that can come on-line in 2021 and deferring consideration of Firm Forward Imported Energy contracts as eligible resources to a subsequent decision in this proceeding.
Potential resources may include utility-owned generation, with Commission consideration for utility owned generation projects with a COD in 2021 through a Tier 2 Advice Letter;
Resource types\(^3\) that may be considered for procurement include:
- Incremental capacity from existing power plants through efficiency upgrades, revised power purchase agreements, etc.;
- Contracting for generation that is at-risk of retirement;
- Incremental energy storage capacity;
- Resource Adequacy only contracts or contracts that include tolling agreements may be proposed;
The large electric IOUs should initiate new bilateral negotiations and revisit offers from recent IRP Request for Offers bid stacks;
Consistent with current procurement requirements, an independent evaluator (“TE”) and the Procurement Review Group (“PRG”)/CAM-PRG should be actively engaged in these procurement efforts;
To the extent that comparable data exist, the procurement should be cost competitive with recently procured resources;
The large electric IOUs shall procure on behalf of all customers in their service territories with the costs and benefits allocated to all benefitting customers through the CAM.

The Proposed Decision also described the required process for Commission Review. The Proposed Decision states that the large electric IOUs shall submit the contracts that conform with this decision for consideration as advice letter submittals no later than February 15, 2021. Along with the contracts, the advice letter submittals shall include the following additional summarized information to assist with the evaluation:
- A summary of the resources being selected and a brief discussion of the procurement and selection method and criteria;
- Operational information of the resource contracted and a demonstration that the resource will be available during the peak and net peak demand hours in summer 2021;
- Pricing and net market value analysis along with a summary of the key contract terms;
- A completed analysis by the Independent Evaluator;
- A demonstration of cost competitiveness;
- A demonstration that the resource is incremental;
- A demonstration that the resource has a path to deliver its online date in summer 2021.

The ALJ issued a Proposed Revised Decision on February 8, 2021 which contained the following revisions to the Proposed Decision:
- Asked the IOU’s to continue to engage with market participants regarding potential summer 2022 resources;

\(^3\)The December 28, 2020 Ruling had allowed Firm Forward Imported Energy contracts to be an eligible resource type.
• Noted that incremental capacity is being procured to provide additional capacity to serve CAISO load. The Revised Decision encouraged CAISO to ensure that these resources do not support exports even if they are not designated as resource adequacy resources;
• Added back Firm Forward Imported Energy to the types of resources that will be considered for procurement;
• Clarified the Commission’s preference for storage resources, shorter duration contracts, and efficiency upgrades.

In response to its Summer 2021–2022 Procurement process, PG&E considered a range of resource types and options through this procurement process including reviewing and evaluating a number of the offers submitted, including all reasonable offers with a 6/1/2021 or 9/1/2021 COD. In addition, PG&E contacted counterparties with existing QF or RPS contracts who may have extra energy and/or capacity available via shifting energy into peak periods or offering additional resources from an existing unit up to the interconnection limits of the resource based on previous experiences with these projects.\(^4\) PG&E also sought opportunities to extend existing contracts beyond the termination date with a focus on short-term options. Also, once the Proposed Revised Decision of the ALJ added back Firm Forward Imported Energy as an eligible resource, PG&E immediately pursued contracts for Firm Forward Imported Energy for summer 2021 with counterparties who had offered this product in response to the Procurement Notification or other recent procurement processes.

Through this procurement process, PG&E is requesting CPUC approval of the resources procured through its Summer 2021 – 2022 Procurement process for up to 385.3 MW of firm energy/capacity, including ten Letter Agreements for call options for additional energy during peak period for summer 2021 for up to 135.3 MW, and two Confirmations for Firm Forward Imported Energy for 250 MW for July – September of 2021.

Separately, PG&E plans to continue pursuing two software enhancement projects at PG&E utility-owned sites for up to 20 MW.

B. Issues Addressed in This Report

This report addresses Merrimack Energy’s assessment and conclusions regarding the following issues identified in the CPUC’s IE Report Template:

1. Describe the role of the IE throughout the procurement process;

2. How did the IOU conduct outreach to bidders? Was the procurement process robust?

\(^4\) PG&E informed the IE that it had executed additional Energy Letter Agreements with several of the same counterparties with whom PG&E had executed agreements during the summer of 2020. This process proved successful in allowing PG&E to secure additional peak period energy during the 2020 summer emergency period through these agreements.
3. Evaluate the administration of the procurement process including the fairness of the investor-owned utility’s ("IOU’s") bid evaluation and selection process (i.e., quantitative and qualitative methodology used to evaluate and select offers, and consistency of evaluation and selection methods with criteria specified in bid documents, etc.);

4. Describe PG&E’s Least Cost Best Fit ("LCBF") methodology for evaluating offers. Was the LCBF process fairly administered? Evaluate the strengths and weaknesses of the IOU’s methodology;

5. Describe the applicable project specific negotiations. Highlight any areas of concern including unique terms and conditions;

6. If applicable, describe safeguards, code of conduct and methodologies employed by the IOU to compare affiliate bids or utility-owned generation ownership offers. If a utility selected an offer from an affiliate or an offer that would result in utility asset ownership, explain whether the IOU’s selection of such offer was appropriate;

7. Do the contract(s) merit CPUC approval? Is the contract reasonably priced and does it reflect a functioning market?

8. Based on the complete bid process, was the RFO acceptable?

II. Description of the Role of the IE

A. Regulatory Requirements For the IE

While Merrimack Energy typically includes a history of CPUC decisions that have required investor-owned utilities in California to use an IE in resource solicitations, we are not providing the details associated with CPUC decisions that have required IE involvement. Instead, both the Assigned Commissioner Ruling and the Proposed Decision of the ALJ recommend that an Independent Evaluator should be actively engaged in the procurement efforts consistent with current procurement requirements.

B. Description of Key IE Roles

In compliance with the above requirements, PG&E selected Merrimack Energy Group, Inc. ("Merrimack Energy") to serve as IE for the Summer 2021-2022 Capacity Procurement process in December 2020.\(^5\)\(^5\) The overall objective of the role of the IE is to ensure that the solicitation process is undertaken in a fair, consistent, unbiased, and objective manner and

\(^5\) Merrimack Energy was retained to initially serve as IE for PG&E’s 2019 System Reliability Request for Offers – Distributed Generation Enabled Microgrid Services (DGEMS) Phase, which was initiated in November 2019 and suspended in February, 2020. Merrimack Energy also served as IE for PG&E’s System Reliability RFOs Phase 1 and 2 processes undertaken in 2020.
that the best resources are selected and acquired for the benefit of customers consistent with the solicitation requirements. This role generally involves a detailed review and assessment of the evaluation process and the results of the quantitative and qualitative analysis.

In addition to the requirements identified in CPUC Orders, the Scope of Work included in the Contract Work Authorization (“CWA”) between Merrimack Energy and PG&E clearly identifies the tasks to be performed by the IE. These include the following tasks:

- Advise on the consistency of solicitation activities with the CPUC’s procurement-related rules and procedures and PG&E’s Commission-approved procurement authority;
- Assist in the development, design, and review of the solicitation/procurement process, as applicable. Promptly submit any recommendations to PG&E and/or CPUC, consistent with the objective of ensuring a competitive, open and transparent process, and to ensure that the overall scope of the solicitation process is not unnecessarily broad or too narrow;
- Monitor all communications and/or negotiations between PG&E and counterparties, as required by the solicitation’s objectives as outlined;
- Provide recommendations and reports, if required by PG&E and/or the CPUC, concerning the definition of products sought and price and non-price evaluation criteria; so that all aspects of the products are clearly understood, and all bidders may effectively respond to the solicitation, as applicable;
- Review the comprehensive quantitative and qualitative bid evaluation criteria and methodologies applied to any Summer 2021/2022 Capacity Procurement and assess whether these are applied to all bids in a fair and non-discriminatory manner. The Consultant will be provided access to PG&E’s personnel, modeling tools, and meeting documentation in order to credibly evaluate the bid evaluation and selection processes;
- Report on the outcome of a solicitation using the appropriate CPUC-approved Independent Evaluator Report Template, which may be amended from time to time, for inclusion in any Advice Letter, Application, and/or Quarterly Compliance Report filings;
- Monitor the solicitation, bilateral negotiation and/or contract amendment processes and promptly submit recommendations to PG&E’s management to ensure that no bidder has an information advantage and that all bidders or counterparties, if applicable, receive access to relevant communications in a non-discriminatory manner. This task may include monitoring contract negotiations and/or keeping appraised of negotiation status and major issues;
- Provide presentations to PG&E’s management, the Procurement Review Group (PRG), and the CPUC Energy Division (ED), if requested, regarding the Consultant’s findings or status. Communicate periodically with the Energy Division (“ED”) as a check on the solicitation process;
- Provide a written assessment as to whether the solicitation process, bilateral negotiations and contract amendment processes were open, transparent and fair,
and whether any bidder received material information that gave them a competitive advantage or disadvantage relative to other bidders;

- Provide a final written assessment as to whether or not PG&E’s evaluation criteria and methodologies were reasonable and appropriate and were applied in a fair and non-discriminatory manner for all offers received;
- Prepare or assist in the preparation of direct and/or rebuttal testimony, and participate as a witness or in an advisory capacity during administrative hearings, as required, before the CPUC and/or FERC in any associated proceedings;
- Perform other duties as may be further defined in subsequent relevant regulatory proceedings or required by PG&E’s senior management.

C. Description of IE Oversight Activities

As noted, Merrimack Energy was retained as the IE by PG&E in December 2020. In performing its oversight and evaluation role, the IE participated in and undertook a number of activities in connection with the procurement process including reviewing notices to bidders, monitoring communications between PG&E and the Participants, reviewing and commenting on the internal Procurement Framework for Emergency System Reliability Procurement, organizing and summarizing the offers received, reviewing the evaluation results and resources considered for initial consideration and final selection, participating in meetings with Participants after receipt of offers and during project discussions, communicating with PG&E’s Project Manager, project team, and transactors on a regular basis to discuss procurement and contract issues, participating in meetings with the PRG, PG&E’s Evaluation Committee and PG&E’s Advisory Committee, as held and as required, and monitoring the contract negotiation process with shortlisted or considered Participants.

This report provides an assessment and review of PG&E’s Summer 2021-2022 Capacity Procurement Process from notices sent to prospective bidders through execution of the final Agreements. The role of the IE is also discussed as it pertains to specific activities in Section IV of this report.

III. Did PG&E Do Adequate Outreach to Bidders and Was the Procurement Process Robust?

This section of the Report focuses on the adequacy of outreach activities of PG&E and the robustness of the response of bidders with regard to the procurement process.

A. Describe the IOU outreach to potential bidders (e.g., sufficient publicity, emails to expected interested firms)

Outreach activities are important to the success of any competitive procurement process. PG&E’s outreach efforts targeted a large number of potential Participants based on PG&E’s contact lists of energy companies and individuals, including Participants who submitted offers into the 2020 System Reliability RFOs for both the Phase 1 and Phase 2
processes. These efforts likely played a role in the robust response to the procurement process in terms of number of Participants and specific offers or projects.

PG&E maintains a detailed list of potential Participants with approximately 2,700 contacts that serves as the database for Seller contact and outreach. PG&E sent emails to all potential Participants on this list informing them of the Summer 2021-2022 Capacity Procurement process. The list includes Diverse Suppliers.

PG&E sent its first Notification to the potential Participant list on December 29, 2020. The Notification informed prospective Participants of the December 28, 2020 Assigned Commissioner Ruling calling for the utilities to seek contracts for additional power capacity to be available by the summer of 2021 or 2022. The Notification provided a link to the ruling, identified the eligible resource types included in the ruling, requested that prospective Participants provide an indication of interest to PG&E by January 8, 2020, asked Participants to indicate the year (i.e., 2021 or 2022) for which the Participant intended to provide additional capacity, and identify the resource type the Participant intended to provide.

On January 5, 2021, PG&E sent a follow-up Notification to prospective Participants stating that PG&E had uploaded an Offer Form to the PowerAdvocate Platform along with a link to PowerAdvocate. Participants that wished to offer additional power capacity by the summer of 2021 or 2022 must fill out the Offer Form and Supplemental Project Information document and submit both to the PowerAdvocate Platform Event for this procurement process. All documents must be submitted via the PowerAdvocate Platform by Friday, January 8, 2021 by 5:00 pm (PPT).

On January 11, 2021, PG&E sent out a third Notification to prospective Participants, notifying the Participants that the CPUC had issued a Proposed Decision in R.20-11-003 directing IOUs to seek contracts for additional power capacity for summer 2021 Reliability. This Proposed Decision replaces the ACR issued on December 28, 2020. PG&E provided a link to the Proposed Decision and noted two key changes from the ACR: (1) IOUs are to procure solely for 2021 capacity at this time; and (2) Firm Forward Imported Energy contracts are no longer one of the Resource Types that can be considered. Per the Proposed Decision, PG&E noted that it will be prioritizing resources for summer 2021 and that Firm Forward Imported Energy contracts and procurement for summer 2022 will be considered in a subsequent decision.

PG&E initiated a comprehensive process for communicating with bidders for the Summer 2021 – 2022 Capacity Procurement process. PG&E utilized the PowerAdvocate Platform as the means for Participants to submit their offers. In addition, the PowerAdvocate Platform contained the Offer Form, Project Description information, and available contracts and confirms for Participants to access. Communications with Participants would be conducted via PG&E System Reliability RFO messaging.

PG&E did not initiate a public website for the Summer 2021-2022 Capacity Procurement process since the PowerAdvocate Platform was developed to provide all information
Participants required. The following documents and information were included on the PowerAdvocate Platform for Participant review and utilization:

- Offer Form;
- Supplemental Project Information;
- RA Confirm;
- Behind the Meter Resource Adequacy Agreement (“BTM RAA”);
- Long-Term Resource Adequacy Agreement (“LTRAA”);
- Long-Term Resource Adequacy Agreement with Energy Settlement (“LTRAA w/ES”);
- Import Energy Confirm.  

B. Identify Principles Used to Determine Adequate Robustness of a Procurement Process (e.g., number of proposals submitted, number of MWhs associated with submitted proposals).

With regard to assessing whether the response to the procurement process was adequately robust, there are several criteria to consider:

- Was the response to the procurement process commensurate with the level of outreach?
- Did the procurement process encourage a diverse response from Participants in terms of products requested, project structure, pricing options, etc.?
- Was the response large with respect to the number of proposals and megawatts (“MW”) offered relative to the amount requested?
- Was the process a competitive process based on the amount of MW submitted by Bidders relative to the number of MW requested?
- Were the procurement process documents clear and concise such that Participants could clearly assess how to structure a competitive offer?

C. Did the IOU Do Adequate Outreach? If Not, Explain in What Ways it Was Deficient

There are several criteria generally applied for assessing the performance of the utility in its outreach and marketing activities:

- Did the utility contact a large number of prospective Participants?

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6 As noted, Firm Forward Imported Energy Contracts were not initially eligible for this procurement process. However, on February 8, 2021, the Commission issued a revision to the Proposed Decision stating that Firm Forward Imported Energy would be an eligible resource type for this solicitation and would now be considered as part of the 2021 procurement.
• Were the utility’s outreach efforts active or passive?

• Did the utility adequately market the procurement process?

• Could prospective bidders easily access information about the procurement process?

• Did any prospective bidders complain about the process or access to information?

As noted above, PG&E contacted a large number of prospective Participants to inform them of the issuance of the Summer 2021-2022 Capacity Procurement Process. The outreach activities of PG&E can be classified as “active” given that emails about the Summer 2021-2022 Capacity Procurement Process were directly sent to PG&E’s substantial list of prospective Participants. PG&E also used the PowerAdvocate Platform both as a means of providing information to prospective Participants, including Offer Form, proforma contracts and the Supplemental Project Information form, as well as a repository for Participants to submit their offers.

D. Was the Solicitation Adequately Robust

The overall result of this outreach activity was a significant level of interest from the market and a robust response from Participants, particularly given the short turn-around time for submitting offers to this procurement. Offers were also received from a range of eligible Participants who offered proposals for all products requested. In addition, several projects which were submitted to the System Reliability RFOs Phase 1 and 2 were also submitted into this procurement process.

PG&E received offers for a total of 52 unique projects from 33 counterparties. Based generally on the largest eligible offer submitted\(^7\), a total of 5,460\(^8\) MW of capacity was submitted. The IE found the response from the market to be significant, \[\text{[REDACTED]}\] for a short duration proposal, which conformed to PG&E’s preferences.

In conclusion, the response of the market to PG&E’s emergency procurement process provides evidence that the outreach and Participant engagement activities of PG&E were effective, and Participants felt they had an adequate opportunity to receive a contract from the process.

E. Did the IOUs Seek Adequate Feedback About the Bidding/Bid Evaluation Process From All Bidders After the Solicitation Was Complete?

\(^7\) While Merrimack Energy focused on including the largest single offer in the totals, there were a few cases where Merrimack opted to include the lower MW option because of the likelihood that the larger option may not be viable.

\(^8\) The information provided in this section refers to all offers submitted in response to the Procurement Notification and therefore includes offers for 2021 and 2022.
Given the short turn-around time for this procurement process, and the tight timeframe to submit its Advice Letter, PG&E did not seek feedback from Participants about the process. PG&E did inform Participants with 2022 projects and Firm Forward Imported Energy agreements that PG&E expected to initiate procurement for these resources in the near term. However, when PG&E was notified of the revision in the Proposed Decision to include Firm Forward Imported Energy offers, PG&E reached out to the counterparties who submitted offers and identified counterparties whose pricing fell within the parameters of the evaluation framework to complete the transactions within the 5-day period remaining before the Advice Letter filing was due.

F. Was the Outreach Sufficient and Materials Clear Such That the Bids Received Meet the Needs the Procurement Was Intending to Fill?

The outreach effort appeared to be more than sufficient based on the number of offers and projects submitted given the short turn-around time. However, since the offers were submitted the same day as the ALJ issued its Proposed Decision, and Participants likely were not aware of the revisions to the requirements of the procurement at the time, a number of Participants submitted offers with a 6/1/2022 COD or offered Firm Forward Imported Energy options which were not included as eligible resources in the ALJ’s Proposed Decision.

In addition to seeking offers for summer 2021-2022 capacity via its notification process, PG&E also contacted several suppliers unilaterally who had either provided an option to PG&E to request additional excess energy from their project during the summer of 2020 or who may have additional capacity or energy available.

G. Any Other Relevant Information or Observations

No

IV. Framework for Emergency Procurement and Bid Evaluation and Selection Methodology and Design

A. Procurement Framework for Emergency System Reliability Procurement

Based on the unique procurement requirements identified in the Proposed ALJ Decision, PG&E prepared a framework to guide its decision-making associated with the emergency procurement process and provided the framework to the IE for review and comment. PG&E identified its guiding principles to be (1) improve system reliability for Summer 2021 and (2) customer affordability (as measured by total net customer cost).
<table>
<thead>
<tr>
<th>Revised Power Purchase Agreements</th>
</tr>
</thead>
<tbody>
<tr>
<td>Contracting for Generation that is At-Risk of Retirement</td>
</tr>
<tr>
<td>Resource Adequacy only contracts or contracts that include tolling agreements</td>
</tr>
<tr>
<td>Incremental capacity from existing power plants through efficiency upgrades</td>
</tr>
</tbody>
</table>
PG&E noted that it intended to procure resources starting with [REDACTED] on procuring resources for the summer, 2021, and ending with [REDACTED]. PG&E intended to complete due diligence on the viable offers first to determine if they are able to make a 2021 on-line date. If they can make a 2021 on-line date, PG&E planned to evaluate and rank offers based on Net Market Value (NMV) within each Product Type, with the exception of Product Type 1, which is a free call option for additional energy.

B. Identification of Principles for Evaluating PG&E’s Bid Evaluation Methodology

This section of the report addresses the principles and framework underlying the IE’s review of PG&E’s evaluation and ranking methodology for the Summer 2021 – 2022 Capacity Procurement Process. One of the important questions in this regard is whether the bid evaluation and ranking methodology was fair and appropriate for this type of “all source” procurement process.

Unlike typical solicitation processes, for the Summer 2021-2022 Capacity Procurement Process, PG&E did not include any Protocol documents to provide guidance to Participants and did not hold a Bidders Webinar. Instead, given the accelerated nature of the procurement process, PG&E requested information from Participants without going through the typical longer duration solicitation process. The information provided to Participants was limited to the Ruling of the Assigned Commissioner on December 28, 2020, Proposed Decision of ALJ Stevens on January 8, 2021, and market notifications sent by PG&E to its list of potential Participants. Participants were provided with an Offer Form, which was similar to the Offer Form used in the System Reliability RFO – Phase 2 process, Supplemental Project Information document, and several proforma contracts. PG&E classified the process as a Request for Information as opposed to a formal RFO process based on the emergency nature of the procurement.

It was clear that the project targets, products solicited, principles and objectives were not as clearly defined as in a typical solicitation process since PG&E only provided a one-page notification to Participants that identified the products solicited. That said, this aligned with the lack of defined targets and products provided in the Proposed Decision. Additionally, the Proposed Decision of the ALJ, issued at approximately the same time as Participants were requested to provide offers, did cause issues for Participants, several of whom submitted offers for products that were not eligible based on revisions made in the Proposed Decision of the ALJ to focus on 2021 offers and the elimination of Firm Forward Imported Energy contracts. PG&E’s Procurement Framework for Emergency System

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11 ALJ Stevens issued a Revised Proposed Decision on February 10, 2021 that reinstated Firm Forward Energy Contracts as eligible resources.
Reliability Procurement, which was provided to the IE, provided guidance for consideration and selection of resources.

PG&E did generally follow the procurement framework in combination with the general quantitative evaluation criteria and methodology utilized for the System Reliability RFOs. Furthermore, the methodologies applied to the different types of products were fair and reasonable and did not unduly bias any technologies or products. Also, PG&E did apply consistent evaluation methodologies and models to the various proposals or project structures sought. The methodologies applied were consistent with the project structure evaluated. The IE provided some comments regarding the price caps and PG&E made revisions for the final price caps to reflect the IE’s comments.

To address the other issues identified, the IE will first present a detailed description of the bid evaluation methodology and process implemented by PG&E to undertake the procurement process and evaluation. This includes the criteria used in the evaluation. Subsequently, the IE then discusses the strengths and weaknesses of the methodology relative to the issues identified above.

C. Overview Description of PG&E’s Least Cost Best Fit (“LCBF”) Evaluation Methodology

This section of the report provides an overall description of those components of PG&E’s bid evaluation methodology, procedures, and criteria utilized in the 2020 System Reliability RFO – Phase 2 process which are applicable to the Summer 2021-2022 Capacity Procurement process. The methodology selected is designed to generally conform to the Least Cost Best Fit (“LCBF”) procedures applied in other solicitations. For this report, the IE is providing a general summary of the overall methodology used in the evaluation in this section of the report.

From a quantitative perspective, an evaluation would be performed on all offers by first calculating each project’s Net Market Value (“NMV”). Net Market Value will be measured in present value and then projects will be ranked from highest to lowest (i.e., highest net benefits).

D. Detailed Description of the Evaluation Process

The following section of the report provides a more in-depth discussion of the components of the quantitative evaluation methodology and process used by PG&E and describes in general how the various types of offers would be evaluated. In addition, this section includes a description of the input assumptions utilized for evaluation purposes.

Valuation Components Overview

In the procurement process, a Participant submits an offer detailing the costs and operational characteristics of the generation facility. For each Offer, NMV is calculated based on the summation of several components as follows:
Net Market Value: \( \text{NMV} = E + C - (V + F + T) \) where

- \( C \) = Capacity Value (if applicable)
- \( E \) = Energy Value
- \( V \) = Variable Cost
- \( F \) = Fixed Cost
- \( T \) = Transmission Network Upgrade Cost (if applicable)

The market curves were used for evaluating the Offers received. Given the focus on 2021 offers only, PG&E did not evaluate any offers for 2022 for this procurement process.

**Valuation Summary by Resource Type**

PG&E prepared its evaluation methodologies to be consistent with the products and contract types requested. There are four product types which bidders may offer:

- Resource Adequacy (RA) Confirm;
- Long-Term Resource Adequacy (LTRAA) – System and Local (Existing Resources or In-Front-of-the-Meter Resources from new projects);
- Long-term Resource Adequacy (System and Local) with Energy Settlement (LTRAA w/ES) - In-front-of-the-meter Long-Term RA (new projects) with Energy Settlement; and
- Behind the Meter Resource Adequacy Agreement (BTM RAA)

Table 2 below provides a summary of the NMV components for each agreement type along with a description of how the various components are applied.

**Table 2: Valuation Summary by Agreement Type**

<table>
<thead>
<tr>
<th>Resource/Contract Type</th>
<th>Components</th>
<th>Explanation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Resource Adequacy (Long-term RA Agreement and RA Confirm)</td>
<td>The NMV includes the components: ( \text{NMV} = C - (F + T) )</td>
<td></td>
</tr>
</tbody>
</table>

---

12 The value for transmission network upgrade cost was derived from the information provided by the Participant in its offer form.

13 Note that imports are discussed later in this report.
Valuation Components

The following sections describe in more detail how the costs and benefit values of each component are included for each Agreement type.

Energy Value

As noted above, the Energy Value component applies to several Agreement options including Behind-the-Meter and In-Front-of-the-Meter Long-Term RA agreement with Energy Settlement.

For Long-Term RA Agreements with Energy Settlement,

For BTM options,

Capacity Value

The Capacity Value component is applicable for all Product types listed in Table 2.\(^{14}\) Capacity value is the net present value of monthly capacity values across all months during the delivery period.

The amount of NQC and EFC are determined by the particular asset operating characteristics as specified in its Offer. NQC for Energy Storage offers is, in general, based on the maximum discharge power that ES can continuously sustain for 4 hours in 3 consecutive days. EFC for Dispatchable Energy Storage offers will be determined based

\(^{14}\) Note that Firm Forward Imported Energy offers did not have a capacity value.
on Appendix B of CPUC Decision 14-06-050 dated June 26, 2014. The calculations are implemented in the Offer Form.

**Fixed Cost**

Fixed Cost is applicable for all product types.

**Input Assumptions**

An important aspect of the offer evaluation process is the development of input assumptions to use in the evaluation of the Participant’s pricing formulas and other evaluation parameters. The key input prices for the evaluation include RA price curves and hourly energy prices. This includes the following components:

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E. Evaluation of the Strengths and Weaknesses of PG&E’s Methodology in This Procurement Process

PG&E implemented a methodology for evaluating the eligible offers received in response to the 2020 System Reliability RFO – Phase 2 that also includes all resource options for resource eligibility included in the Summer 2021-2022 Capacity Procurement process. PG&E used a modified version of existing methodologies used in previous System Reliability RFO solicitations to address the requirements of this procurement. Since the procurement process is seeking incremental energy and Resource Adequacy capacity, the focus of the evaluation methodology is designed to assess the cost and benefits of each offer.

**Strengths of Evaluation and Ranking Methodology**

The following represents the IE’s perspective regarding the strengths associated with the evaluation and ranking methodology implemented by PG&E for the Summer 2021-2022 Capacity Procurement process which is primarily seeking RA capacity. These include:

- The methodology used by PG&E takes into consideration all reasonable costs and benefits associated with the various types of offers, project structures, and contract structures;

- The overall evaluation methodology is capable of effectively and consistently evaluating a range of different types of resources, project structures with different terms, product sizes, and operating parameters. The IE does not view the
methodology as having a bias toward any product submitted into this procurement process;

- PG&E uses consistent input assumptions for undertaking the evaluation of all offers;
- PG&E’s Offer Forms were generally transparent and interactive with drop down menus for a number of fields. However, while most Participants were able to utilize the Offer Form on which to submit their offers, a few Participants submitted unique project structures which did not easily conform to the offer form structure. Some Participants submitted separate cover or offer letters describing their offers instead.

**Weaknesses of the Evaluation and Ranking Methodology**

Based on the proposed evaluation methodology for this procurement process, Merrimack Energy has raised one potential weakness.

- Merrimack Energy raised a few questions regarding the appropriate price caps for which to compare proposed prices. Notably, PG&E originally proposed applying

F. Future LCBF Improvements

Given the unique nature of this procurement process, Merrimack Energy has no additional recommendations for future improvements in the evaluation and ranking process.

G. Revisions to Bid Evaluation Criteria

The CPUC IE Report Template requests the IE to address whether the bid evaluation criteria changed after the bids were received and to explain the rationale for the changes. For this procurement process, PG&E utilized a modified evaluation methodology that was consistent with the quantitative evaluation methodology used for the System Reliability RFO - Phase 2 process. PG&E did not apply the qualitative criteria in the same manner as the Phase 1 and Phase 2 processes, which included a project viability assessment and a ranking process, although a screening for the ability for a project to make a 2021 online date was completed.
H. Additional Information or Observations Regarding PG&E’s Evaluation Methodology

No additional information or observations are provided.

V. Administration of the Summer 2021-2022 Capacity Procurement Solicitation Process

In performing its oversight role, the IE participated in and undertook a number of activities in connection with the Summer 2021-2022 Capacity Procurement process, participating in conference calls with the PG&E project teams given the expedited nature of the solicitation, participating in discussions on the offer evaluation methodology and selection process, organizing and summarizing the offers received, reviewing and commenting on the evaluation and selection process and results, and participating in some calls with Participants throughout the evaluation, selection and negotiation processes.

A list of the key milestone events which occurred during the procurement process as well as the activities of the IE during the procurement process consistent with the important activities and milestones for the process are described below.

A. Notification to Prospective Participants

As noted, on December 29, 2020, PG&E notified prospective Participants of the Assigned Commissioner’s December 28, 2020 ruling directing the state’s IOUs to seek contracts for additional power capacity to be available by the summer of 2021 or 2022. PG&E asked Participants to provide an indication of interest to PG&E by January 8, 2021 if interested and provided a link to the System Reliability RFO through which Participants could submit their indication of interest as well as the year and type of resource the Participant intended to provide.

PG&E sent another notification to Participants on January 5, 2021. The notification informed Participants that PG&E had uploaded an Offer Form and supporting documents that Participants should complete and provide with their offer submission. Participants interested in offering additional power should submit their offers via PowerAdvocate for which PG&E provided the link. On January 11, 2021, PG&E sent another notification to its Participants list informing Participants of the January 8, 2021 CPUC issued Proposed Decision of the ALJ directing IOUs to seek contracts for additional power capacity for summer of 2021. PG&E also informed Participants that per the Proposed Decision, firm forward imported energy contracts are no longer one of the resource types than can be considered.

As noted, PG&E utilized the PowerAdvocate Platform, which was used as a repository for the Participants to submit their Offer Forms and supporting documentation.
B. Submission of Offers – January 8, 2021

In its December 29, 2020 and January 5, 2021 Notifications, PG&E stated that the requested date for PG&E to receive responses from Participants was January 8, 2021. Participants were requested to submit an Offer Form and Supplemental Project Information to the PowerAdvocate Platform.\(^{15}\) Upon submission of the offer forms to the PowerAdvocate Platform, the IE reviewed the submissions and prepared a summary table which contained pricing, operational information, commercial and other pertinent information associated with each offer variant. Based on the IE’s assessment, PG&E received offers from a total of 52 unique projects from 33 counterparties, representing approximately 113 offer variants. PG&E received offers for all six of the originally eligible products listed in Table 1. In addition, Participants offered a range of contract structure options as well, including Long-Term RA Agreements, Long-Term RA Agreement with Energy Settlement, RA Confirm, BTM RA Agreement, Tolling Agreement, and Import Energy Confirm.

Appendix A to this report provides a list of all conforming offers submitted by Participants, in response to PG&E’s notification, including the Participant name, project name, Resource proposed, Product Category identified by PG&E, number of variants offered for each project, COD date and MWs offered. In addition to these offers, PG&E team members reached out to counterparties with whom PG&E has existing agreements to assess if the counterparties had any additional capacity or energy available within the existing contracts or could extend a contract which is terminating.

Table 3 provides a breakdown of the number of projects submitted by Product type and priority as well as the total MWs in each category for all 2021 and 2022 offers. In addition, Table 3 includes a summary of the offers submitted for 2021 only.

Table 3: Summary of Offers by Product Type

<table>
<thead>
<tr>
<th>Product/Procurement Type</th>
<th>Number of Unique Projects</th>
<th>Total MWs Offered</th>
<th>Number of Unique Projects - 2021 COD</th>
<th>Total MWs - 2021 COD</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Revised Power Purchase Agreements</td>
<td>1</td>
<td>100</td>
<td>1</td>
<td>100</td>
</tr>
<tr>
<td>2. Contracting for Generation that is at-risk of Retirement</td>
<td>2</td>
<td>52.56</td>
<td>1</td>
<td>28.6</td>
</tr>
<tr>
<td>3. Resource Adequacy Only Contracts or Contracts that include Tolling Agreements</td>
<td>13</td>
<td>1,141</td>
<td>7</td>
<td>373.6</td>
</tr>
</tbody>
</table>

\(^{15}\) While most Participants did submit the required Offer Form, not all Participants also included Supplemental Project Information document.
<p>| | | | | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>4. Incremental Capacity</td>
<td>3</td>
<td>117.5</td>
<td>3</td>
<td>117.5</td>
</tr>
<tr>
<td>from Existing Power</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Plants through Efficiency</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Upgrades</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>5. Incremental</td>
<td>25</td>
<td>2,651</td>
<td>4</td>
<td>119</td>
</tr>
<tr>
<td>Energy Storage Capacity</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>6. Firm Forwarded</td>
<td>8</td>
<td>1,398</td>
<td>8</td>
<td>1,398</td>
</tr>
<tr>
<td>Imported Energy</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total Projects</td>
<td>52</td>
<td>5,460</td>
<td>24</td>
<td>2,136.7</td>
</tr>
</tbody>
</table>

As illustrated in the above table,

C. Communications with Bidders

Upon receipt of the offers, the PG&E procurement team began to review the offers and hone in on those offers which provided a June 1, 2021 or September 1, 2021 COD date. A total of twenty-four projects had a COD in the summer of 2021.¹⁷ Throughout the procurement process, the IE monitored communications with Participants who submitted offers via the procurement process that were under consideration for selection. The IE was copied on all emails between PG&E and the counterparty.

D. Evaluation of the Offers Submitted

Subsequent to the initial review, PG&E began to evaluate the offers from a quantitative perspective, prepared evaluation files with the offer evaluation results, and provided the files to the IE for review and assessment. PG&E submitted a few rounds of evaluation output files to the IE beginning in mid-January 2021. PG&E updated its evaluation files as Participants confirmed their pricing or provided either updated or additional offer pricing.

PG&E’s evaluation files which were provided to the IE and served as the basis for the evaluation results included the following tabs:

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¹⁶ There were four projects for long-term energy storage offered with a summer 2021 COD.

¹⁷ Of this total, there were 7 offers for Firm Forward Imported Energy and one offer for Import RA.
Similar to the integration model prepared by PG&E at Merrimack Energy’s request for previous Energy Storage Solicitations.

E. Resource Considerations

As noted, PG&E’s objective was to assess whether there was adequate capacity available beginning in the summer of 2021. PG&E also considered whether the offers had a positive Net Market Value and did not violate the specified price caps.

PG&E’s assessment of options included projects from which PG&E has identified the potential for additional energy during the peak summer period of 2021 based on previous call option agreements with these counterparties from summer of 2020, other projects that may have available capacity, and the offers submitted in response to PG&E’s procurement notification. Since the project structures differ, the list of projects is provided in Tables 4-7 below. For offers submitted in response to the procurement notification, the NMV of the offers is also included. Appendix A to the report contains a listing of all the options provided.

Table 4: Short-Term Call Option Resources for Summer 2021

<table>
<thead>
<tr>
<th>Counterparty</th>
<th>Project</th>
<th>Agreement</th>
<th>MW Expected</th>
<th>Term</th>
</tr>
</thead>
<tbody>
<tr>
<td>SPI</td>
<td>Quincy Biomass</td>
<td>Letter Agreement for</td>
<td></td>
<td>June, July, Aug, Sept 2021</td>
</tr>
</tbody>
</table>

18 SPI included five projects. PG&E and SPI executed one Letter Agreement encompassing all five projects listed in Table 4 (i.e., rows 1-5).
19 The 63 MW represents the potential total MWs associated with all five projects listed.
<table>
<thead>
<tr>
<th>Company</th>
<th>Plant</th>
<th>Description</th>
<th>Duration</th>
</tr>
</thead>
<tbody>
<tr>
<td>SPI</td>
<td>Sonora</td>
<td>Letter Agreement for Additional Energy</td>
<td>Sept, Oct 2021</td>
</tr>
<tr>
<td>Western Power and Steam Cogeneration</td>
<td>Western Power and Steam Cogeneration</td>
<td>Letter Agreement for Additional Energy</td>
<td>June, July, Aug, Sept, Oct 2021</td>
</tr>
<tr>
<td>Chevron USA</td>
<td>Taft/Cadet</td>
<td>Letter Agreement for Additional Energy</td>
<td>2</td>
</tr>
<tr>
<td></td>
<td>Cymric</td>
<td>Letter Agreement for Additional Energy</td>
<td>1.5</td>
</tr>
<tr>
<td></td>
<td>Coalinga</td>
<td>Letter Agreement for Additional Energy</td>
<td>3.2</td>
</tr>
<tr>
<td></td>
<td>SE Kern River</td>
<td>Letter Agreement for Additional Energy</td>
<td>15.0</td>
</tr>
<tr>
<td></td>
<td>East Ridge</td>
<td>Letter Agreement for Additional Energy</td>
<td>3.0</td>
</tr>
<tr>
<td></td>
<td>McKittrick</td>
<td>Letter Agreement for Additional Energy</td>
<td>4.5</td>
</tr>
<tr>
<td>Wheelabrator Shasta</td>
<td>Wheelabrator Shasta</td>
<td>Letter Agreement for Additional Energy</td>
<td>15.9</td>
</tr>
<tr>
<td>Crockett Cogeneration</td>
<td>Crockett</td>
<td>Letter Agreement</td>
<td>25.0</td>
</tr>
</tbody>
</table>

*Merrimack Energy Group, Inc.*
PG&E also has plans to undertake scheduled software enhancements at two utility-owned power plants, which will result in a total additional capacity of 8-10 MW. It is our understanding that the software enhancements will allow for increases in firing temperature which allows the resource to generate more MWs. These two UOG options are listed in Table 5, which includes the cost of each software enhancement.

**Table 5: UOG Options**

<table>
<thead>
<tr>
<th>Counterparty</th>
<th>Project</th>
<th>Agreement</th>
<th>MW Expected</th>
<th>Term</th>
</tr>
</thead>
<tbody>
<tr>
<td>PG&amp;E PowerGen</td>
<td>Gateway</td>
<td>UOG</td>
<td>10</td>
<td>Balance of life of plant</td>
</tr>
<tr>
<td>PG&amp;E PowerGen</td>
<td>Colusa</td>
<td>UOG</td>
<td>10</td>
<td>Balance of life of plant</td>
</tr>
</tbody>
</table>

PG&E also evaluated short-term and mid-term offers provided by Participants in response to the procurement notification. Table 6 provides a summary of the offers and the quantitative evaluation results in NMV levelized.

**Table 6: Short and Mid-Term Offers**

<table>
<thead>
<tr>
<th>Counterparty</th>
<th>Project Name</th>
<th>Agreement</th>
<th>Payment Quantity (MW)</th>
<th>Term</th>
<th>COD</th>
<th>Contract Price ($/kW-month)</th>
<th>NMV ($/kW-month)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Short-Term Offers</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Merrimack Energy Group, Inc.
Table 7 provides a list of the long-term offers considered and evaluated by PG&E.

**Table 7: Long-Term Offers**

<table>
<thead>
<tr>
<th>Counterparty</th>
<th>Project Name</th>
<th>Agreement</th>
<th>Payment Quantity (MW)</th>
<th>Term</th>
<th>COD</th>
<th>Contract Price ($/kW-month)</th>
<th>NMV ($/kW-month)</th>
</tr>
</thead>
<tbody>
<tr>
<td><em>Long-Term Offers</em></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
F. Factors Affecting Consideration/Selection of Options

PG&E’s decisions to pursue agreements with counterparties were driven by a number of factors including the following:

As noted, PG&E was focused on identifying offers which could provide product in the summer of 2021. This could include short-term offers for only 2021, short-term offers beginning in 2021 that extend one to five years, or long-term offers that are available beginning in summer 2021. All of the offers listed in Tables 6 and 7 above include the vast majority of the offers that meet the above requirement. In addition, there were seven Firm Forward Imported Energy offers and one Imported RA offer for product in the summer of 2021. However, these offers were not initially conforming to the requirements of the Proposed Decision of the ALJ at the time PG&E was assessing its options in preparation for the presentation to the PRG on February 8, 2021.

Provided below is a description of the status of each of the above conforming offers for 2021 that were not selected or considered for execution based on communications between PG&E and the counterparties or assessment by PG&E and the IE.

Short-Term and Mid-Term Offers
H. IE Comments on Offers Considered for Consideration
I. Evaluation of Firm Forward Imported Energy Offers

Immediately after the issuance of the CPUC’s Revised Proposed Decision on February 8, 2021 which reinstated Firm Forward Imported Energy as an eligible resource type for the Summer 2021 procurement process, PG&E began to review offers for Firm Forward Imported Energy submitted into the Summer 2021 procurement process. Since the Proposed Decision had removed Firm Forward Imported Energy as an eligible resource type, PG&E had directed many of the import energy offers to PG&E’s Balance of Year Solicitation. Immediately after the issuance of the Revised Proposed Decision, PG&E requested a refresh of the original offers submitted to the Summer 2021 Procurement process.

Given the short time available to complete transactions, PG&E reached out to all Participants who submitted imported energy offers. PG&E focused on a 75 MW offer from TransAlta and a 175 MW offer from Calpine as those offers which it would pursue for an executed agreement.
For evaluation purposes,

J. Contract Negotiations and Execution of Firm Forward Imported Energy Agreements

Table 8 provides a summary of the commercial terms of both the TransAlta and Calpine agreements.

<table>
<thead>
<tr>
<th>Contract Provisions</th>
<th>Calpine</th>
<th>TransAlta</th>
</tr>
</thead>
<tbody>
<tr>
<td>Product</td>
<td>Firm Energy — WSPP Schedule C</td>
<td>Firm Energy — WSPP Schedule C</td>
</tr>
<tr>
<td>Contract Quantity</td>
<td>175 MW per hour</td>
<td>75 MW per hour</td>
</tr>
<tr>
<td>Total Quantity During Delivery Period</td>
<td>□□□□□□□□□□</td>
<td>□□□□□□□□□□</td>
</tr>
<tr>
<td>Contract Energy Price ($/MWh)</td>
<td>□□□□□□□□□□</td>
<td>□□□□□□□□□□</td>
</tr>
<tr>
<td>Delivery Period</td>
<td>July 1, 2021 through September 30, 2021</td>
<td>July 1, 2021 through September 30, 2021</td>
</tr>
<tr>
<td>Delivery Hours</td>
<td>Mon-Sat HE 0700 – 2200 excluding NERC Holidays (6 x 16)</td>
<td>Mon-Sat HE 0700 – 2200 excluding NERC Holidays (6 x 16)</td>
</tr>
<tr>
<td>Delivery Point</td>
<td>California Oregon Border (COB N-S) intertie</td>
<td>California Oregon Border (COB) intertie</td>
</tr>
</tbody>
</table>

Both agreements also contained similar terms and conditions. Table 9 provides a summary of the key terms and conditions for each agreement.

Table 9: Summary of Key Confirmation Provisions


Merrimack Energy Group, Inc.
<table>
<thead>
<tr>
<th>Contract Provisions</th>
<th>Calpine Confirmation Letter</th>
<th>TransAlta Physical Power Confirmation</th>
</tr>
</thead>
</table>

K. Final Agreements

PG&E has executed ten Letter Agreements for additional energy structured as call options which allow PG&E the ability to bring on up to 135.3 MW of additional energy when the CAISO notices PG&E of an emergency or a flex alert is issued. The Letter Agreements for
call options allow for additional energy to be provided in peak periods up to the interconnection limit of the project form existing QFs and RPS resources.

PG&E has also executed two Confirmation Agreements for Firm Forward Imported Energy with two counterparties totaling 250 MW per hour for the summer of 2021 (July 1, 2021 through September 30, 2021). All these transaction result in the procurement of 410 MW for the summer of 2021.

In addition, PG&E plans software enhancements at two utility-owned units, Gateway and Colusa. The software enhancements will allow for an increase in firing temperature which allows the resource to generate more MW.

Through these agreements, PG&E has executed contracts only for the peak summer period, without exposing customers to additional costs for longer-term contracts as the only way to secure more summer 2021 capacity. Furthermore, the reliability of these options should be high since all of the contracts are backed by existing resources. The revision to the Proposed Decision also served to enhance the opportunity to pursue Firm Forward Imported Energy contracts which provided significant firm energy additions to the resource mix for summer 2021.

VI. Did PG&E Fairly Administer the Evaluation Process?

A. Principles and Guidelines Used to Determine Fairness of Process

In evaluating PG&E's performance in implementing the Summer 2021 - 2022 Capacity Procurement process, the IE has applied a number of principles and factors, which incorporate those suggested by the Commission’s Energy Division in previous Templates as well as additional principles that the IE has used in its oversight of other competitive bidding processes. These include:

- What quantitative factors were used to evaluate offers?
- If applicable, were affiliate offers treated the same as non-affiliate offers?
- Were economic evaluations consistent across offers?
- Was there a reasonable justification for any fixed parameters that enter into the methodology?
- Were all Participants treated the same regardless of the identity of the Participants?
- Were Participants questions answered fairly and consistently and the answers made available to all?
• Did the utility ask for “clarifications” from Participants, and what was the effect, if any, of these clarifications?

In the opinion of the IE, PG&E assessed all offers in a similar manner although the components of the evaluation methodology and elements of the contract negotiation process varied appropriately by resource type. As previously noted, PG&E used reasonable methodologies for assessing each type of offer.

The IE felt that the economic evaluations were consistent across all types of offers, with the objective of the evaluation to assess the benefits and costs of each offer based on Net Market Value.

PG&E’s project teams were very actively engaged in the process from the very beginning through final negotiations and execution. As IE, we found no cases where PG&E favored any specific resources or Participants over others. All offers and Participants were treated fairly and consistently with PG&E’s procurement framework.

VII. Treatment of Affiliate Bids and UOG Ownership Proposals

For this solicitation, third-party only agreements were expected. With the exception of software enhancements at two PG&E-owned units, PG&E did not include any contract options that envisioned utility ownership possibilities.

VIII. Conclusions and Observations

Merrimack Energy has the following observations regarding the Summer 2021 – 2022 Capacity Procurement process based on its role of IE in this process:

1. PG&E implemented the Summer 2021 – 2022 Capacity Procurement process consistent with the January 8, 2021 Proposed Decision of ALJ Stevens which required PG&E and the other IOUs to contract for capacity that is available to serve peak and net peak demand in the summer of 2021 subject to the following requirements: (a) the types of resources that may meet emergency reliability capacity needs for summer 2021 include incremental capacity from existing power plants through efficiency upgrades and revised power purchase agreements; contracting for generation that is at-risk of retirement; incremental energy storage capacity; and resource adequacy only contracts or contracts that include tolling agreements; (b) cost competitiveness is an important consideration in evaluating the approval of a new capacity contract. PG&E’s Procurement Framework for Emergency System Reliability Procurement is consistent with the above requirements from the Proposed Decision and the procurement process was implemented consistent with these directives. In addition, the revised Proposed Decision allowed PG&E to add Firm Forward Imported Energy contracts which significantly increased firm energy for the summer of 2021;
2. PG&E’s overall strategy was to (1) prioritize short-term over medium term over long-term procurement; and (2) use reasonable price caps;

3. PG&E’s Procurement Notification for Summer 2021 – 2022 capacity resulted in a robust response from the market, particularly given the short lead-time. PG&E received 113 offer variations, which represented 52 projects from 33 counterparties for a total of over 5,460 MW. Half of the projects submitted were for incremental stand-alone energy storage capacity, most of which proposed a 2022 COD date;

4. Of the 52 projects submitted, a total of 28 were for capacity with a COD date beginning in the summer of 2022. Twenty-four projects had a proposed COD date of summer 2021. Within that total, seven projects were offers for Firm Forward Imported Energy and one project was for imported RA. Firm Forward Imported Energy Contracts were not eligible resources initially in this procurement process;

5. PG&E’s Notification regarding the procurement process was sent to PG&E’s list of potential Participants of over 2,700 contacts, including all companies who participated in the System Reliability RFO – Phase 1 and Phase 2 processes;

6. From a pricing perspective,

7. PG&E has identified price caps associated with the different term options submitted since the Proposed Decision requires that the procurement should be cost competitive with recently procured resources. While the IE provided some input into the appropriate price caps to consider, PG&E did make revisions to its long-term price cap consistent with the IE’s recommendations;

8. While PG&E preferred to secure short-term capacity for 2021, many of the Participants preferred to secure longer-term contracts;

9. PG&E undertook a quantitative evaluation of the offers submitted consistent with the evaluation process used and identified in the 2020 System Reliability RFO – Phase 2 Solicitation Protocol. The quantitative evaluation provided a rank order of offers based on a Net Market Value (“NMV”) evaluation metric. The output files also included individual cost and benefit components for each offer on a levelized basis as well as total Net Market Value based on levelized

10. PG&E established a Procurement Framework for Emergency Procurement process that contained guiding principles (focus on system reliability and customer affordability), strategy for procurement, and procurement process
PG&E followed the Procurement Framework in assessing and considering options available;

11. The IE found no evidence of any preference toward any bidder, resource or type of project;

12. The IE concludes that the process was undertaken in a fair and equitable manner and all Participants were treated equally. The IE received no complaints or criticisms about the process;

13. PG&E’s process resulted in executing agreements for up to 385.3 MW of firm energy agreements, all for summer 2021 and from existing resources. As a result, PG&E’s procurement is consistent with the dual objectives of improving system reliability for summer 2021 and customer affordability by limiting procurement to the short-term summer 2021 period only without procuring longer-term resources at this time;

14. The IE recommends approval of all agreements executed by PG&E, including the ten Letter Agreements for summer 2021 (up to 135.3 MWs), the two Confirmations for Firm Forward Imported Energy for 250 MW, and the software enhancements at PG&E’s Gateway and Colusa sites.
Independent Evaluator Report

Appendix A: Summary of Offers Submitted

(Confidential)
PG&E Gas and Electric
Advice Submittal List
General Order 96-B, Section IV

AT&T
Albion Power Company
Alta Power Group, LLC
Anderson & Poole
Atlas ReFuel
BART
Barkovich & Yap, Inc.
California Cotton Ginners & Growers Assn
California Energy Commission
California Hub for Energy Efficiency
Financing
California Alternative Energy and
Advanced Transportation Financing
Authority
California Public Utilities Commission
Calpine
Cameron-Daniel, P.C.
Casper, Steve
Cenergy Power
Center for Biological Diversity
Chevron Pipeline and Power
City of Palo Alto
City of San Jose
Clean Power Research
Coast Economic Consulting
Commercial Energy
Crossborder Energy
Crown Road Energy, LLC
Davis Wright Tremaine LLP
Day Carter Murphy
Dept of General Services
Don Pickett & Associates, Inc.
Douglass & Liddell
East Bay Community Energy Ellison
Schneider & Harris LLP Energy
Management Service
Engineers and Scientists of California
GenOn Energy, Inc.
Goodin, MacBride, Squeri, Schlotz & Ritchie
Green Power Institute
Hanna & Morton
ICF
IGS Energy
International Power Technology
Intestate Gas Services, Inc.
Kelly Group
Ken Bohn Consulting
Keyes & Fox LLP
Leviton Manufacturing Co., Inc.
Los Angeles County Integrated
Waste Management Task Force
MRW & Associates
Manatt Phelps Phillips
Marin Energy Authority
McKenzie & Associates
Modesto Irrigation District
NLine Energy, Inc.
NRG Solar
Office of Ratepayer Advocates
OnGrid Solar
Pacific Gas and Electric Company
Peninsula Clean Energy
Pioneer Community Energy
Redwood Coast Energy Authority
Regulatory & Cogeneration Service, Inc.
SCD Energy Solutions
San Diego Gas & Electric Company
SPURR
San Francisco Water Power and Sewer
Sempra Utilities
Sierra Telephone Company, Inc.
Southern California Edison Company
Southern California Gas Company
Spark Energy
Sun Light & Power
Sunshine Design
Tecogen, Inc.
TerraVerde Renewable Partners
Tiger Natural Gas, Inc.
TransCanada
Utility Cost Management
Utility Power Solutions
Water and Energy Consulting Wellhead
Electric Company
Western Manufactured Housing
Communities Association (WMA)
Yep Energy