STATE OF CALIFORNIA GAVIN C. NEWSOM, Governor

#### **PUBLIC UTILITIES COMMISSION**

505 VAN NESS AVENUE SAN FRANCISCO, CA, 94102-3298



October 5, 2023 EA2023-1142

Meredith Allen, Senior Director Regulatory Relations Pacific Gas & Electric Company (PG&E) 300 Lakeside Dr., Oakland, CA 94612

**SUBJECT**: Electric Distribution Audit of PG&E's Los Padres Division

Ms. Allen:

On behalf of the Electric Safety and Reliability Branch (ESRB) of the California Public Utilities Commission (CPUC), Emiliano Solorio and Stephen Lee of ESRB staff conducted an electric distribution audit of PG&E's Los Padres Division from August 28 to September 1, 2023. During the audit, ESRB staff conducted field inspections of PG&E's distribution facilities and equipment and reviewed pertinent documents and records.

As a result of the audit, ESRB staff identified violations of one or more General Orders (GOs). A copy of the audit findings itemizing the violations is enclosed. Please provide a response no later than November 2, 2023, by electronic copy of all corrective actions and preventive measures taken by PG&E to correct the identified violations and prevent the recurrence of such violations.

The response should indicate the date each remedial action and preventive measure taken for the violations. For any outstanding items not addressed, please provide the projected completion dates of all corrective actions for the violations outlined in Section II and IV of the enclosed Audit Report. Please also provide records of the third-party notifications for the violations listed in Section V of the enclosed Audit Report.

If you have any questions concerning this audit, please contact Emiliano Solorio at (916) 216-0249 or Emiliano.Solorio@cpuc.ca.gov.

Sincerely,

Rickey Tse, P.E.

Program and Project Supervisor, Electric Safety and Reliability Branch Safety and Enforcement Division, California Public Utilities Commission

Enclosure: CPUC Electric Distribution Audit Report for PG&E Los Padres Division

Cc: Lee Palmer, Director, Safety and Enforcement Division (SED), CPUC

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# PG&E LOS PADRES DIVISION ELECTRIC DISTRIBUTION AUDIT FINDINGS

## August 28 – September 1, 2023

#### I. Records Review

During the distribution audit, Electric Safety and Reliability Branch (ESRB) staff reviewed the following standards, procedures, and records for PG&E's Los Padres Division:

- Electric Distribution Preventive Maintenance Manual, April 1, 2016
- TD-2305M-B006, Revised Distribution Inspection Guidelines, January 24, 2020
- TD-2302S, Electric Distribution Maintenance Requirements for Overhead and Underground Equipment, August 02, 2022
- Distribution facilities statistics and their wildfire risks, including equipment risks and vegetation risks
- Los Padres Distribution Plats with High Fire Threat Districts
- Patrol and Inspection Records list, July 2018 June 2023
- Electric Corrective Notifications list, July 2018 June 2023
- Reliability Indexes and Outage list, July 2018 June 2023
- Los Padres New Projects list, July 2022 June 2023
- Pole Loading Calculations list, July 2022 June 2023
- Incoming Third-Party Notifications list, July 2018 June 2023
- Outgoing Third-Party Notifications list, July 2018 June 2023
- Inspector training records, July 2018 June 2023
- Equipment test records, July 2018 June 2023
- Intrusive Inspections, July 2022 June 2023
- PG&E Pre-Audit Preliminary Analysis for Audit Readiness Records Review

#### **II. Records Violations**

ESRB staff observed the following violations during the record review portion of the audit:

## 1. Late Work Orders

General Order (GO) 95, Rule 18-B, Maintenance Programs, (1)(a) states in part:

"Each company (including electric utilities and communications companies) shall establish and implement an auditable maintenance program for its facilities and lines for the purpose of ensuring that they are in good condition so as to conform to these rules.

Each company must describe in its auditable maintenance program the required qualifications for the company representatives who perform inspections and/or who schedule corrective actions. Companies that are subject to GO 165 may maintain procedures for conducting inspections and maintenance activities in compliance with this rule and with GO 165.

The maximum time periods for corrective actions associated with potential violation of GO 95 or a Safety Hazard are based on the following priority levels:

- (i) Level 1 -- An immediate risk of high potential impact to safety or reliability:
- Take corrective action immediately, either by fully repairing or by temporarily repairing and reclassifying to a lower priority.
- (ii) Level 2 -- Any other risk of at least moderate potential impact to safety or reliability:
- Take corrective action within specified time period (either by fully repair or by temporarily repairing and reclassifying to Level 3 priority). Time period for corrective action to be determined at the time of identification by a qualified company representative, but not to exceed: (1) six months for potential violations that create a fire risk located in Tier 3 of the High Fire-Threat District; (2) 12 months for potential violations that create a fire risk located in Tier 2 of the High Fire-Threat District; (3) 12 months for potential violations that compromise worker safety; and (4) 36 months for all other Level 2 potential violations.
- (iii) Level 3 -- Any risk of low potential impact to safety or reliability:
- Take corrective action within 60 months subject to the exception specified below."

# GO 95, Rule 31.1, Design, Construction and Maintenance states in part:

"Electrical supply and communication systems shall be designed, constructed, and maintained for their intended use, regard being given to the conditions under which they are to be operated, to enable the furnishing of safe, proper, and adequate service.

For all particulars not specified in these rules, design, construction, and maintenance should be done in accordance with accepted good practice for the given local conditions known at the time by those responsible for the design, construction, or maintenance of communication or supply lines and equipment."

# GO 128, Rule 17.1, Design, Construction and Maintenance states in part:

"Electrical supply and communication systems shall be designed, constructed, and maintained for their intended use, regard being given to the conditions under which they are to be operated, to enable the furnishing of safe, proper, and adequate service.

For all particulars not specified in these rules, design, construction, and maintenance should be done in accordance with accepted good practice for the given local conditions known at the time by those responsible for the design, construction, or maintenance of [the] communication or supply lines and equipment."

ESRB staff reviewed late work orders completed within the Los Padres Division for the past 60 months (July 2018 – June 2023), shown in Table 1. PG&E's Electric Distribution Preventative Maintenance (EDPM) Manual, published on April 1, 2016, defines the priority codes and associated time frames for the response/repair action as follows:

- Priority A Safety / Emergency Immediate Response An emergency is defined as any activity in response to an outage to customer(s) or an unsafe condition requiring immediate response or standby to protect the public.
- *Priority B Urgent Compliance (Due within 3 months)*
- *Priority E Compliance (Due 3-12 months)*
- Priority F Compliance (For Regulatory Conditions, the Recommended Repair Date is the due date for the next Inspection (UG = 3 years, OH = 5 years).

ESRB staff reviewed late work orders and determined that PG&E did not address a total of 34,521 work orders by their assigned due date. Table 1 below breaks down the 34,521 late work orders by their given priority, including the total number of late work orders completed, pending, and canceled work orders, which are included in the total.

**Table 1: Late Work Orders in Los Padres Division** 

Priority Code	Late Work Orders Completed	Late Work Orders Pending	Late Work Orders Cancelled	Total
A	731	66	-	797
В	1,032	99	124	1,255
E	6,988	22,155	2,978	32,121
F	40	239	69	348
Total	8,791	22,559	3,171	34,521

PG&E shall provide ESRB with its corrective action plan to complete the 22,559 late pending work orders and its preventive measures to prevent any work orders from being addressed late in the future.

Table 2 below identifies the most overdue non-exempt work orders for each priority.

**Table 2: Most Overdue Work Orders** 

Priority Code	Most Overdue Work Orders (WO#s)	Number of Days Past Assigned Due Date
A	117716445	425
В	117024056	1,369
E	117016897	1,362
F	117195341	735

PG&E identified work order #117716445 on August 5, 2019, to replace a broken pole with a required end date of August 26, 2019. PG&E did not complete the work until October 24, 2020.

PG&E identified work order #117024056 on April 13, 2019, to replace a decaying pole with a required end date of October 5, 2019. PG&E did not complete the work until July 5, 2023.

PG&E identified work order #117016897 on April 12, 2019, to replace a burned pole with a required end date of October 12, 2019. PG&E did not complete the work until July 5, 2023.

PG&E identified work order #117195341 on March 30, 2019, to trim vegetation with a required end date of October 30, 2019. PG&E did not complete this work until November 3, 2021.

# 2. Overhead Inspections

# GO 95, Rule 31.2, Inspection of Lines states in part:

"Lines shall be inspected frequently and thoroughly for the purpose of ensuring that they are in good condition so as to conform with these rules. Lines temporarily out of service shall be inspected and maintained in such condition as not to create a hazard."

#### GO 165, Section III-B, Standards for Inspection states:

"Each utility subject to this General Order shall conduct inspections of its distribution facilities, as necessary, to ensure reliable, high-quality, and safe operation, but in no case may the period between inspections (measured in years) exceed the time specified in Table 1."

- 2.1 ESRB staff identified that PG&E completed a total of 2,341 detailed overhead inspections of electric facilities past their GO 165 required completion date, as shown in attachment "LateOHinspections".
- 2.2 Additionally, ESRB staff found that PG&E completed a total of 12,067 overhead patrols past their GO 165 required completion date for the maps shown in attachment "LateOHpatrol".

# III. Field Inspection

During the field inspection, ESRB inspected locations listed in Table 3:

**Table 3: List of Field Inspection Locations** 

Location #	SAP#	Structure Type	Structure Location/Address
1	103394122	Wood Pole	(34.6121058,
			-120.0764576)
2	101865684	Wood Pole	(34.6144079,
			-120.0764405)
3	101865714	Wood Pole	Camino Arroyo & Meadowvale
			Ln. Santa Ynez, CA
4	101914152	Wood Pole	1111 Camino Arroyo,
			Santa Ynez, CA
5	101865711	Wood Pole	3680 Camino Arroyo,
			Santa Ynez, CA
6	101914151	Wood Pole	3670 Camino Arroyo,
			Santa Ynez, CA
7	101865710	Wood Pole	1171 Lincoln St.
			Santa Ynez, CA
8	101865687	Wood Pole	1151 Lincoln St.
			Santa Ynez, CA
9	103972207	Wood Pole	1145 Lincoln St.
			Santa Ynez, CA
10	103313438	Wood Pole	821 Carriage Dr.
			Solvang, CA
11	101886069	Wood Pole	(34.6048651, -
			120.1028227)
12	103803816	Wood Pole	2852 Covered Wagon
			Solvang, CA
13	101886066	Wood Pole	2848 Covered Wagon
			Solvang, CA
14	101916957	Wood Pole	2848 Covered Wagon
			Solvang, CA
15	101886067	Wood Pole	2848 Covered Wagon
			Solvang, CA
16	101870524	Wood Pole	(34.6166628,
			-120.1353090)
17	101913475	Wood Pole	(34.6160759,
			-120.1354997)
18	104029246	Wood Pole	Fir Ave. & 2 <sup>nd</sup> Pl.
			Solvang, CA

Location #	SAP#	Structure Type	Structure Location/Address
19	101914890	Wood Pole	1637 Fir Ave.
			Solvang, CA
20	101889097	Wood Pole	1631 Fir Ave.
			Solvang, CA
21	101889098	Wood Pole	1618 Fir Ave.
			Solvang, CA
22	108250157	Pad Mount	1632 Mission Dr.
		Transformer	Solvang, CA
23	101899262	Wood Pole	(34.6866723,
			-120.5952139)
24	101899261	Wood Pole	(34.6865389,
			-120.5958439)
25	101899260	Wood Pole	(34.6864054,
			-120.5964202)
26	101899259	Wood Pole	(34.6864595,
			-120.5969728)
27	101917540	Wood Pole	(34.6821346,
			-120.6047790)
28	101899257	Wood Pole	(34.6817577,
			-120.6051257)
29	101872177	Wood Pole	Mead Ln. & Telephone Rd.
			Santa Maria, CA
30	101917366	Wood Pole	(34.8661980,
			-120.3833087)
31	101872176	Wood Pole	(34.8659155,
			-120.3833100)
32	101872221	Wood Pole	(34.8657378,
			-120.3833087)
33	103907263	Wood Pole	Clark Ave. & Telephone Rd.
			Orcutt, CA
34	101872222	Wood Pole	(34.8653802,
			-120.3838562)
35	101872223	Wood Pole	(34.8654118,
			-120.3843058)
36	101902878	Wood Pole	455 Dyer St.
			Orcutt, CA
37	101902878	Wood Pole	(34.8645849,
			-120.4426220)
38	101902877	Wood Pole	120 S. Gray St.
			Orcutt, CA

Location #	SAP#	Structure Type	Structure Address/GPS Coordinates
39	101902873	Wood Pole	122 S. Gray St.
			Orcutt, CA
40	101902872	Wood Pole	(34.8646465,
			-120.4433261)
41	101875526	Wood Pole	201 W. Newlove Dr.
			Santa Maria, CA
42	101875522	Wood Pole	209 W. Newlove Dr.
			Santa Maria, CA
43	101875523	Wood Pole	219 W. Newlove Dr.
			Santa Maria, CA
44	101919409	Wood Pole	223 W. Newlove Dr.
			Santa Maria, CA
45	101875524	Wood Pole	305 W. Newlove Dr.
			Santa Maria, CA
46	101919410	Wood Pole	311 Newlove Dr.
			Santa Maria, CA
47	107324004	Sub-Surface	Pier Ave. & Lakeside Ave.
		Transformer	Oceano, CA
48	107294943	Sub-Surface	345 Pier Ave.
		Transformer	Oceano, CA
49	101910074	Wood Pole	1270 Lakeside Ave.
			Oceano, CA
50	101910073	Wood Pole	1330 Lakeside Ave.
			Oceano, CA
51	101928786	Wood Pole	Juanita Ave. & Lakeside
			Ave. Oceano, CA
52	101910071	Wood Pole	381 Juanita Ave.
			Oceano, CA
53	101910070	Wood Pole	361 Juanita Ave.
			Oceano, CA
54	101881766	Wood Pole	791 Hanford St.
			Pismo Beach, CA
55	101855197	Wood Pole	711 Hanford St.
			Pismo Beach, CA
56	101855196	Wood Pole	681 Hanford St.
			Pismo Beach, CA
57	101928736	Wood Pole	651 Hanford St.
			Pismo Beach, CA
58	101881602	Wood Pole	6830 Monte Rd.
			San Luis Obispo, CA

Location #	SAP#	Structure Type	Structure Address/GPS Coordinates
59	101925640	Wood Pole	(35.1884008, -120.6966417)
60	104030653	Wood Pole	(35.1883197, -120.6961076)
61	101890013	Wood Pole	13805 El Camino Real Atascadero, CA
62	101890011	Wood Pole	(35.4358838, -120.6209360)
63	101890012	Wood Pole	(35.4359889, -120.6208324)
64	101890030	Wood Pole	(35.4369101, -120.6200968)
65	101890010	Wood Pole	(35.4361424, -120.6213846)
66	103947686	Wood Pole	13715 El Camino Atascadero, CA
67	101933809	Wood Pole	(35.4364896, -120.6225701)
68	101933808	Wood Pole	13700 El Camino Atascadero, CA
69	101929851	Wood Pole	5175 Aguila Ave. Atascadero, CA
70	104131970	Wood Pole	(35.4894091, -120.6801655)
71	101929850	Wood Pole	(35.4889519, -120.6799808)
72	101896447	Wood Pole	(35.4898970, -120.6807231)
73	101929852	Wood Pole	(35.4899589, -120.6806879)
74	107339857	Pad Mount Transformer	101 Coleman Dr. Morro Bay, CA
75	107263919	Splice Box	(35.3716238, - 120.8623086)
76	107277590	Splice Box	(35.3710683, - 120.8634536)
77	101878391	Splice Box	1805 Andrews St. San Luis Obispo, CA

Location #	SAP#	Structure Type	Structure Address/GPS Coordinates
78	103808608	Wood Pole	1797 Andrews St.
			San Luis Obispo, CA
79	103396543	Wood Pole	1793 Andrews St.
			San Luis Obispo, CA
80	101878409	Wood Pole	1394 Andrews St.
			San Luis Obispo, CA
81	103808609	Wood Pole	1450 Andrews St.
			San Luis Obispo, CA
82	101849076	Wood Pole	Grand Ave. & Wilson St.
			San Luis Obispo, CA
83	101849077	Wood Pole	615 Grand Ave.
			San Luis Obispo, CA
84	101849080	Wood Pole	607 Grand Ave.
			San Luis Obispo, CA
85	103796190	Wood Pole	1694 Wilson St.
			San Luis Obispo, CA
86	101930130	Wood Pole	640 Park St.
			San Luis Obispo, CA
87	107354983	Splice Box	Broad St. & Monterey St.
		•	San Luis Obispo, CA
88	107536387	Sub-Surface	975 Broad St.
		Transformer	San Luis Obispo, CA
89	107536357	Splice Box	Broad St. & Palm St.
		•	San Luis Obispo, CA

# IV. Field Inspection - Violations List

ESRB observed the following violations during the field inspection:

# 1. GO 95, Rule 31.1, Design, Construction, and Maintenance states in part:

"Electrical supply and communications systems shall be designed, constructed, and maintained for their intended use, regard being given to the conditions under which they are to be operated, to enable the furnishing of safe, proper, and adequate service."

ESRB's findings are listed in Table 4.

Table 4: GO 95, Rule 31.1 Findings

Location	Finding	Notes
6	Woodpecker holes were found near top of the pole.	
14	Secondary insulator was chipped. Transformer bushing had damage.	
33	Pole had damaged visibility strips.	PG&E has existing EC notification 119603497 to repair the visibility strips. PG&E repaired the visibility strips in field.
37	Pole has a loose guy wire.	PG&E has existing EC notification 110475511 to repair the guy wire.
38	Ground wire was exposed.	PG&E has existing EC notification 119671034 to repair the exposed ground wire. PG&E repaired the ground wire molding in field.
45	Underarm bus is coming off of crossarm.	
50	Corrosion is found on insulators.	Finding was added to existing PG&E EC notification 101910073.
53	Dead end attachment has corrosion damage.	
54	Guy wire anchor is corroded.	PG&E has existing EC notification 123827797 to repair the guy wire anchor.

85	Secondary reducer boot was damaged.	PG&E has existing EC notification 123256269 to repair the reducer
		boot. The reducer boot was repaired in field.

# 2. General Order 95, Rule 34 – Foreign Attachments states:

"Nothing in these rules shall be construed as permitting the unauthorized attachment, to supply, streetlight or communication poles or structures, of antennas, signs, posters, banners, decorations, wires, lighting fixtures, guys, ropes and any other such equipment foreign to the purposes of overhead electric line construction.

Nothing herein contained shall be construed as requiring utilities to grant permission for such use of their overhead facilities; or permitting any use of joint poles or facilities for such permanent or temporary construction without the consent of all parties having any ownership whatever in the poles or structures to which attachments may be made; or granting authority for the use of any poles, structures or facilities without the owner's or owners' consent."

ESRB's finding is listed in Table 5:

Table 5: GO 95, Rule 34 Finding

Location	Finding	Notes
33	Foreign attachment found on pole.	PG&E corrected the finding in the field.

## 3. General Order 95, Rule 51.6-A – High Voltage Marking states in part:

"Poles which support line conductors of more than 750 volts shall be marked with high voltage signs. This marking shall consist of a single sign showing the words "HIGH VOLTAGE", or pair of signs showing the words "HIGH" and "VOLTAGE", not more than six (6) inches in height with letters not less than 3 inches in height. Such signs shall be of weather and corrosion—resisting material, solid or with letters cut out therefrom and clearly legible."

ESRB's findings are listed in Table 6:

Table 6: GO 95, Rule 51.6-A Findings

Location	Finding	Notes
4	High Voltage sign was missing.	

5	High Voltage sign was broken.	PG&E has existing EC notification 123970883 for repair.
7	High Voltage sign was missing.	PG&E has existing EC notification 123970834 to install a new sign.
11	High Voltage sign was missing.	PG&E has existing EC notification 110413477 to install a new sign.
24	High Voltage sign was broken.	Finding was added to existing EC notification 123908751 for repair.
34	High Voltage sign was missing.	PG&E has existing EC notification 101872222 to install a new sign.
37	High Voltage sign was broken.	PG&E has existing EC notification 119671081 for repair.

# 4. GO 128, Rule 17.1, Design, Construction and Maintenance states:

"Electrical supply and communication systems shall be designed, constructed, and maintained for their intended use, regard being given to the conditions under which they are to be operated, to enable the furnishing of safe, proper, and adequate service."

ESRB's findings are listed in Table 7:

Table 7: GO 128, Rule 17.1 Findings

Location	Finding	Notes
48	Vault lid is missing HV marking.	PG&E has existing EC notification 123970834 to install a new marking.
74	HV warning marker was found painted over.	PG&E corrected the finding in field.
89	Vault lid is missing HV marking.	

# 5. GO 128, Rule 17.8, Identification of Manholes, Handholes, Subsurface and Selfcontained Surface-mounted Equipment Enclosures states:

"Manholes, handholes, subsurface and self-contained surface-mounted equipment enclosures shall be marked as to ownership to facilitate identification by persons authorized to work therein and by other persons performing work in their vicinity."

ESRB's finding is listed in Table 8:

Table 8: GO 128, Rule 17.8 Finding

Lo	cation	Finding	Notes
	89	No mark of ownership found on vault cover.	

#### V. Observations

# GO 95, Rule 18-A, Resolution of Potential Violations of General Order 95 and Safety Hazards states in part:

- "(3) If a company, while performing inspections of its facilities, discovers a Safety Hazard(s) on or near a communications facility or electric facility involving another company, the inspecting company shall notify the other entity of such Safety Hazard(s) no later than ten (10) business days after the discovery."
- "(4) To the extent a company that has a notification requirement under (2) or (3) above cannot determine the facility owner/operator, it shall contact the pole owner(s) within ten (10) business days if the subject of the notification is a Safety Hazard, or otherwise within a reasonable amount of time not to exceed 180 days after discovery. The notified pole owner(s) shall be responsible for promptly (normally not to exceed five business days) notifying the company owning/operating the facility if the subject of the notification is a Safety Hazard, or otherwise within a reasonable amount of time not to exceed 180 days, after being notified of the potential violation of GO 95."

ESRB's findings are listed in Table 9:

Table 9: GO 95, Rule 18-A Findings

Location	Finding	Notes
12	Communication guy wire was slacked.	
14	Tree was touching above the communications guy bob insulator. There was an abandoned communication service drop.	
21	There was an abandoned communication service drop.	
33	Communications conductor was in contact with PG&E down guy.	PG&E created a third-party notification in field.
38	Communications ground wire was exposed.	PG&E repaired the exposed ground wire in field.

41	There was an abandoned communication service drop.	
53	Ground rod was above the ground.	
55	There was an abandoned communication service drop.	
62	Communications ground wire was exposed.	
64	Communications conductor has a broken lashing wire.	
71	There was an abandoned communication service drop. Communication guy wire was slacked.	
72	Communications ground wire was exposed.	