PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3298



February 17, 2021

CA2020-868

Amy Warshauer Manager – Government & External Affairs Frontier Communications 2535 West Hillcrest Drive Newbury, CA 91320

Subject: Audit of Frontier's Goleta region

Ms. Warshauer:

On behalf of the Electric Safety and Reliability Branch (ESRB) of the California Public Utilities Commission, Derek Fong, Stacey Ocampo, and Mily Vaidya of my staff conducted a Communication Infrastructure Provider (CIP) audit of Frontier's Goleta region from November 30, 2020 to December 4, 2020. The audit included field inspections of Frontier's facilities.

During the audit, my staff identified violations of one or more General Orders (GOs). A copy of the audit findings itemizing the violations is enclosed. Please advise me no later than March 17, 2021, by electronic or hard copy, of all corrective measures taken by Frontier to remedy and prevent such violations.

If you have any questions concerning this audit, you can contact Derek Fong at (213) 576 – 6850 or <u>derek.fong@cpuc.ca.gov</u>.

Sincerely,

Fadi Yong

Fadi Daye, P.E. Program and Project Supervisor Electric Safety and Reliability Branch Safety and Enforcement Division California Public Utilities Commission

Enclosures: CPUC Audit Findings

Cc: Lee Palmer, Director, Safety and Enforcement Division, CPUC Nika Kjensli, Program Manager, Electric Safety and Reliability Branch, CPUC Derek Fong, Senior Utilities Engineer, Electric Safety and Reliability Branch, CPUC

AUDIT FINDINGS

Section I: Field Inspection

My staff inspected the following structures during the field inspection portion of the audit:

| Number | Structure Number | Type of Structure | Location |
|--------|------------------|-------------------|----------|
| 1 | GT62806 | Pole | Goleta |
| 2 | VZ87230 | Pole | Goleta |
| 3 | GT62804 | Pole | Goleta |
| 4 | GT62807 | Pole | Goleta |
| 5 | GT62808 | Pole | Goleta |
| 6 | 1413584E | Pole | Goleta |
| 7 | 4875467E | Pole | Goleta |
| 8 | GT121331 | Pole | Goleta |
| 9 | 1413585E | Pole | Goleta |
| 10 | 4912686E | Pole | Goleta |
| 11 | 1256029E | Pole | Goleta |
| 12 | S170934 | Pole | Goleta |
| 13 | 1372039E | Pole | Goleta |
| 14 | GT85182 | Pole | Goleta |
| 15 | 4428704E | Pole | Goleta |
| 16 | 108165E | Pole | Goleta |
| 17 | 1345746E | Pole | Goleta |
| 18 | 4669818E | Pole | Goleta |
| 19 | GT71721 | Pole | Goleta |
| 20 | 4867207E | Pole | Goleta |
| 21 | GT93490 | Pole | Goleta |
| 22 | 1946908E | Pole | Goleta |
| 23 | 27033 | Pole | Goleta |
| 24 | 1523717E | Pole | Goleta |
| 25 | 1481787E | Pole | Goleta |
| 26 | 1947043E | Pole | Goleta |
| 27 | 4041516E | Pole | Goleta |
| 28 | 12751 | Pole | Goleta |
| 29 | 2178857E | Pole | Goleta |
| 30 | 94559 | Pole | Goleta |
| 31 | 1664755E | Pole | Goleta |
| 32 | 12753 | Pole | Goleta |
| 33 | 127547 | Pole | Goleta |
| 34 | 373968E | Pole | Goleta |
| 35 | 1608887E | Pole | Goleta |
| 36 | S127564 | Pole | Goleta |
| 37 | S12757 | Pole | Goleta |
| 38 | 661379E | Pole | Goleta |
| 39 | 661380E | Pole | Goleta |
| 40 | 661381E | Pole | Goleta |

| 41 | 661382E | Pole | Goleta |
|-----|----------|----------|-------------------------------|
| 41 | 1675524E | Pole | Goleta |
| 42 | 1675522E | Pole | Goleta |
| | | | |
| 44 | 1675521E | Pole | Goleta |
| 45 | 528629Y | Pole | Goleta |
| 46 | 674721E | Pole | Santa Barbara |
| 47 | 1256457E | Pole | Santa Barbara |
| 48 | GT95903 | Pole | Santa Barbara |
| 49 | 1256458E | Pole | Santa Barbara |
| 50 | 1256459E | Pole | Santa Barbara |
| 51 | 208374E | Pole | Santa Barbara |
| 52 | 4591576E | Pole | Santa Barbara |
| 53 | 528268Y | Pole | Santa Barbara |
| 54 | 4650022E | Pole | Santa Barbara |
| 55 | 4458110E | Pole | Santa Barbara |
| 56 | 2178513E | Pole | Santa Barbara |
| 57 | 2178513E | Pole | Santa Barbara |
| 58 | 2178536E | Pole | Santa Barbara |
| 59 | 4453104E | Pole | Santa Barbara |
| 60 | 4453103E | Pole | Santa Barbara |
| 61 | 1345915E | Pole | Santa Barbara |
| 62 | 1345914E | Pole | Santa Barbara |
| 63 | 1345913E | Pole | Santa Barbara |
| 64 | 1345912E | Pole | Santa Barbara |
| 65 | 4890268E | Pole | Santa Barbara |
| 66 | 4890269E | Pole | Santa Barbara |
| 67 | 40702071 | Manhole | 813 E Pario Street, Santa |
| 07 | | wannote | Barbara |
| 68 | | Manhole | Next to City of Santa |
| 00 | | Winning | Barbara, Cabrillo Pavilion |
| 69 | | Manhole | Infront of Mar Monte Hotel, |
| 07 | | Winning | Santa Barbara |
| 70 | | Manhole | In front of OKU (Blue Water |
| 70 | | Winning | Grill), Santa Barbara |
| 71 | | Manhole | In front of (across) Surf & |
| /1 | | Walliole | Wear's, Santa Barbara |
| 72 | | Manhole | In front of 3801 White Rose |
| 12 | | Walliote | Ln, Santa Barbara |
| 73 | | Manhole | In front of 3807 White Rose |
| 15 | | wiaimore | Ln, Santa Barbara |
| 74 | | Manhole | In front of 3809 White Rose |
| / - | | | Ln, Santa Barbara |
| 75 | | Manhole | In front of 3813 White Rose |
| 15 | | wiannoie | Ln, Santa Barbara |
| 76 | | Pole | In front of 130 De La Guerre, |
| 70 | | 1010 | Santa Barbara |
| 77 | \$29608Y | Pole | |
| 11 | 529000 I | FUIE | |

| 78 | | Pole | In front of 210 De La Guerre, |
|----|----------|------|-------------------------------|
| | | | Santa Barbara |
| 79 | S28524Y | Pole | Santa Barbara |
| 80 | 4795368E | Pole | Santa Barbara |
| 81 | 160375E | Pole | Santa Barbara |
| 82 | 1015355E | Pole | Santa Barbara |
| 83 | 4572696E | Pole | Santa Barbara |
| 84 | 4460135E | Pole | Santa Barbara |
| 85 | 1015358E | Pole | Santa Barbara |
| 86 | 1015357E | Pole | Santa Barbara |
| 87 | 1015224E | Pole | Santa Barbara |
| 88 | 2322023E | Pole | Santa Barbara |
| 89 | 4611343E | Pole | Santa Barbara |
| 90 | 4758260E | Pole | Santa Barbara |
| 91 | 1675272E | Pole | Santa Barbara |
| 92 | 4863203E | Pole | Santa Barbara |
| 93 | 4863202E | Pole | Santa Barbara |
| 94 | 4457899E | Pole | Santa Barbara |
| 95 | 1372132E | Pole | Santa Barbara |
| 96 | 1372131E | Pole | Santa Barbara |

Section II: Field Inspection Violations List

We observed the following violations during the field inspections:

GO 95, Rule 31.1, Design, Construction and Maintenance, states in part:

Electrical supply and communication systems shall be designed, constructed, and maintained for their intended use, regard being given to the conditions under which they are to be operated, to enable the furnishing of safe, proper, and adequate service.

For all particulars not specified in these rules, design, construction, and maintenance should be done in accordance with accepted good practice for the given local conditions known at the time by those responsible for the design, construction, or maintenance of communication or supply lines and equipment.

Frontier facilities on each of the following poles required maintenance:

- Pole GT62808 missing pole tag
- Pole 1413584E incomplete pole transfer
- Pole 4875467E the "eye" of the Frontier down guy anchor was buried in the dirt.
- Pole 1372039E a Frontier aerial terminal was not properly attached.
- Pole 4428704E a vertical run of Frontier communications conductor, supported on the surface of the wood pole, was not secured.
- Pole 108165E a Frontier communications conductor was not properly secured to its messenger, such as with zip ties.
- Pole 1675524E a Frontier lashing wire was broken.
- Pole 2178513E a Frontier ground molding was damaged.
- Pole 4460135E incomplete pole transfer
- Pole 4863202E Frontier splice damaged
- Pole 1372132E Frontier lashing wire was broken

GO 95, Rule 56.2, Overhead Guys, Anchor Guys and Span Wires – Use, states in part:

Guys shall be attached to structures, as nearly as practicable, at the center of load. They shall be maintained taut and of such strength as to meet the safety factors of Rule 44.

The Frontier down guy wire supporting each of the following poles was not taut:

- Pole 1413584E
- Pole 1015355E
- Pole 1015224E

GO 95, Rule 38, Table 2, Case 8, Column C requires the minimum vertical separation between communications conductors on separate crossarms or other supports at different levels on the same pole and in adjoining midspans to be 12 inches.

The separation between Frontier communications conductors and a third-party communications conductor on each of the following poles had less than 12 inches of vertical separation:

- Pole 1413584E Frontier and CATV communications conductors touching at mid-span.
- Pole 4428704E
- Pole 4669818E
- Pole 12753 Frontier and CATV communications conductors touching.
- Pole 127547 Frontier and CATV communications conductors touching.
- Pole 373968E Frontier and CATV communications conductors touching.
- Pole 1608887E Frontier and CATV communications conductors touching.
- Pole 4591576E
- Pole 4458110E
- Pole 2178513E
- Pole 4453104E
- Pole 4453103E
- Pole 1372132E
- Pole 108165E

GO 95, 31.6, Abandoned Lines, states in part:

Lines or portions of lines permanently abandoned shall be removed by their owners so that such lines shall not become a public nuisance or a hazard to life or property. For the purposes of this rule, lines that are permanently abandoned shall be defined as those lines that are determined by their owner to have no foreseeable future use.

Frontier communications conductors on each of the following poles were abandoned:

- Pole S170934
- Pole 4041516E
- Pole 94559
- Pole 1345914E an abandoned Frontier communications service drop was wrapped around the pole.
- Pole 1015355 a service drop has been cut and is dangling at mid-span.

General Order 95, Rule 35, Vegetation Management, states in part:

When a supply or communication company has actual knowledge, obtained either through normal operating practices or notification to the company, that its circuit energized at 750 volts or less shows strain or evidences abrasion from vegetation contact, the condition shall be corrected by reducing conductor tension, rearranging or replacing the conductor, pruning the vegetation, or placing mechanical protection on the conductor(s). Frontier communications conductors on each of the following poles were strained by vegetation contact:

- Pole 4428704E
- Pole 4669818E
- Pole 528629Y
- Pole 2178536E

General Order 95, Rule 38, Table 2, Case 19, Column C requires the minimum radial separation between communications conductors and guys supported on the same poles to be 3 inches.

A Frontier communications conductor on each of the following poles was contacting a down guy wire.

- Pole 1481787E
- Pole 1664755E a Frontier communications conductor was contacting a loose SCE down guy wire.

General Order 95, Rule 84.6-B, Ground Wires, states in part:

Ground wires, other than lightning protection wires not attached to equipment or ground wires on grounded structures, shall be covered by metal pipe or suitable covering of wood or metal, or of plastic conduit material as specified in Rule 22.8–A, for a distance above ground sufficient to protect against mechanical injury, but in no case shall such distance be less than 7 feet.

A Frontier ground wire supported on Pole 1675521E was not protected by a suitable covering.

General Order 95, Rule 86.9, Guy Marker (Guy Guard), states:

A substantial marker of suitable material, including but not limited to metal or plastic, not less than 8 feet in length, shall be securely attached to all anchor guys. Where more than one guy is attached to an anchor rod, only the outermost guy is required to have a marker.

A Frontier down guy wire attached to Pole 1015224E did not have a marker.

General Order 95, Rule 84.8-D4, Clearances between Conductors, states:

The radial clearance between communication service drop conductors and supply service drop conductors may be less than 48 inches as specified in Table 2, Column C, Cases 4 and 9; Column D, Cases 3 and 8, but shall be not less than 24 inches. Where within 15 feet of the point of attachment of either service drop on a building, this clearance may be further reduced but shall be not less than 12 inches.

A Frontier communications service drop and an SCE supply service drop on each of the following poles had less than 12 inches of radial clearance at less than 15 feet away from the point attachment:

- Pole 1256458E
- Pole in front of 130 De La Guerre, Santa Barbara a Frontier communications service drop had 2 inches of radial separation from an SCE supply service drop.

General Order 95, Rule 84.6-D, Vertical Runs, states in part:

Vertical runs of communication wires or cables supported on the surface of wood poles or structures, shall be covered by a suitable protective covering (see Rule 22.8) where within a vertical distance of 3 feet above or 6 feet below unprotected supply conductors supported on the same pole or structure.

A vertical run of Frontier communications conductor on the surface of each of the following poles was not covered by a suitable protective covering.

- Pole 1413585E the Frontier communications conductor was neither secured nor protected with a riser guard.
- Pole 2322023E

General Order 95, Rule 84.4-A6, Across or Along Public Thoroughfares, states:

Communication conductors over or across public thoroughfares shall have a clearance of 18 feet above ground (Table 1, Case 3, Column B). A reduced clearance to 16 feet is permitted for the portions of communication conductors where no part of the line overhangs any part of the thoroughfare which is ordinarily traveled, or where the line is behind an established curb, ditch or berm that serves to protect such communication conductors from encroachment by vehicular traffic.

The above ground clearance of Frontier communications conductors on pole 4867207 and along a public thoroughfare, was approximately 7 feet.

General Order 128, Rule 17.1, Design, Construction and Maintenance, states in part:

Electrical supply and communication systems shall be designed, constructed, and maintained for their intended use, regard being given to the conditions under which they are to be operated, to enable the furnishing of safe, proper, and adequate service.

The Frontier manhole at 813 E Pario Street, Santa Barbara was not sealed to mitigate water intrusion.