

CALIFORNIA WATER SERVICE

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Bruce De Berry Interim Director, Water Division California Public Utilities Commission 505 Van Ness Avenue San Francisco, CA 94102 October 23, 2019

VIA ELECTRONIC MAIL TO:

bruce.deberry@cpuc.ca.gov

Re: 2017-2018 Biennial Independent Audit for Affiliate Transactions

Director De Berry,

California Water Service Company ("Cal Water") hereby notifies the Commission that the company is not submitting an independent audit pursuant to the Commission's Affiliate Transactions Rules¹ ("Rules") because the audit requirement was not triggered for either 2017 or 2018.

Section VIII.E of the Rules requires utilities to have an independent audit conducted "if the sum of all *unregulated affiliates' revenue* during the last two calendar years exceeds 5% of the total revenue of the utility and all of its affiliates during that period" (emphasis added).

Consolidated Revenue

Exhibit A to this letter consists of pages from the Form 10-K that California Water Service Group ("CWS Group"), Cal Water's parent company, filed with the Securities and Exchange Commission for the year ending December 31, 2018. The total revenues for Cal Water and all of its affiliates are listed in the "Consolidated" columns, and were \$676,113,000 for 2017 and \$698,196,000 for 2018.

Unregulated Affiliates' Revenue

Note that the Form 10-K excerpt shows "operating revenue" for All Other Subsidiaries. In addition, under the category, "Other income and expenses," the Form 10-K provides "Non-regulated revenue" for CWS Group, Cal Water, and All Other

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¹ Modified Rules for Water and Sewer Utilities Regarding Affiliate Transactions and the Use of Regulated Assets for Non-Tariffed Utility Services ("Affiliate Rules") of Appendix A to D.11-10-034 (originally adopted in Appendix A of D.10-10-019).



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Subsidiaries.² To determine which data sets are relevant to Section VIII.E of the Rules, please refer to **Exhibit B** to this letter, which is an excerpt from Cal Water's Biennial Affiliate Compliance Plan.³

- As discussed under Section I.B of the Biennial Affiliate Compliance Plan, Cal Water has three regulated affiliates that are exempt from all of the Affiliate Transactions Rules except Rules IV.B and X. According to the specific terms of Section VIII.E, the revenue from these regulated affiliates are not relevant.
- Also discussed under Section I.B of the Biennial Affiliate Compliance Plan, Cal Water has three unregulated affiliates (CWS Group, HWS Utility Services, and CWS Utility Services).
- For the purposes of determining whether the independent audit requirement is triggered, it is sufficient to treat the "non-regulated revenue" listed for CWS Group and All Other Subsidiaries as potentially qualifying as "unregulated affiliates' revenue" under Section VIII.E.⁴
- For example, the maximum amount in 2018 that should be considered "unregulated affiliates' revenue" for Section VIII.E purposes is \$3,530,000.⁵ For 2017, the maximum amount is \$3,799,000.

Conclusion

Based on the above analysis and the Form 10-K submitted to the Securities and Exchange Commission by CWS Group, the amount of Cal Water's "unregulated affiliates' revenue" as compared to total revenue does not meet the 5% trigger for either 2017 and 2018. Therefore, an independent audit under Section VIII.E of the Commission's Affiliate Transactions Rules is not needed at this time.

² The Non-regulated revenue under the "Consolidating Adjustments" column reflects revenue transferred between affiliates. The amounts are listed here so that they can be removed from the calculation of the total non-regulated revenues listed under the "Consolidated" column.

³ Cal Water's Biennial Affiliate Compliance Plan was submitted as Attachment D to its CPUC Annual Report for Calendar Year 2018.

⁴ The Non-regulated revenues listed under Cal Water relate to activities authorized under the Non-Tariffed Products and Services section of the Rules, and therefore do not fall within the definition of "unregulated affiliates' revenue" in Section VIII.E.

⁵ This is the sum of \$2,333,000 for CWS Group and \$1,197,000 for All Other Subsidiaries. For Section VIII.E purposes, the amount is actually less because some of the "non-regulated revenue" listed under All Other Subsidiaries was generated by a regulated affiliate, and therefore does not qualify.



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Please feel free to contact me if you have any questions. Thank you.

/s/

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Exhibit A

CALIFORNIA WATER SERVICE GROUP

Notes to Consolidated Financial Statements (Continued) December 31, 2018, 2017, and 2016

Dollar amounts in thousands unless otherwise stated

16 CONDENSED CONSOLIDATING FINANCIAL STATEMENTS (Continued)

CALIFORNIA WATER SERVICE GROUP CONDENSED CONSOLIDATING STATEMENT OF INCOME For the Year Ended December 31, 2018

Parent All Other Consolidating Cal Water Consolidated Company Subsidiaries Adjustments (In thousands) Operating revenue 656,939 41,257 698,196 \$ **Operating expenses:** Operations: Purchased water 206,675 428 207,103 Purchased power 22,460 8,620 31,080 Pump taxes 14,664 14,664 Administrative and general 90,563 10,218 100,781 (583)Other operations 73,521 6,930 79,868 Maintenance 23,573 921 24,494 Depreciation and amortization 94 78,601 5,173 (87)83,781 Income tax (benefit) expense (960)17,678 948 923 18,589 Property and other taxes 24,190 3,106 27,296 551,925 36,344 253 587,656 Total operating (income) expenses (866)105,014 110,540 Net operating income 866 4,913 (253)Other income and expenses: Non-regulated revenue 2,333 17,658 1,197 (2,916)18,272 Non-regulated expenses (22,122)(665)(22,787)Other components of net periodic benefit cost (8,886)(422)(9,308)Allowance for equity funds used during 3,954 3,954 construction Gain on non-utility properties 50 50 Income tax expense (benefit) on other income and (652)2,616 (63) 816 2,717 expenses (6,730) 1,681 47 (2,100)Net other income (loss) (7,102)**Interest:** 1,711 38,288 2,251 (2,333)39,917 Interest expense Allowance for borrowed funds used during (1,909)(154)(2,063)construction 1,711 36,379 2,097 (2,333)37,854 Net interest expense 64,748 Equity earnings of subsidiaries (64,748)61,905 65,584 Net income 65,584 2,863 (64,768) \$

Exhibit A

CALIFORNIA WATER SERVICE GROUP

Notes to Consolidated Financial Statements (Continued) December 31, 2018, 2017, and 2016

Dollar amounts in thousands unless otherwise stated

16 CONDENSED CONSOLIDATING FINANCIAL STATEMENTS (Continued)

CALIFORNIA WATER SERVICE GROUP CONDENSED CONSOLIDATING STATEMENT OF INCOME For the Year Ended December 31, 2017

Consolidating **Parent** All Other Cal Water Consolidated Company Subsidiaries Adjustments (In thousands) Operating revenue 635,604 40,509 676,113 \$ **Operating expenses:** Operations: Purchased water 198,682 399 199,081 Purchased power 21,021 7,841 28,862 Pump taxes 13,924 13,924 Administrative and general 10,163 93,326 83,163 (524)Other operations 67,069 7,903 74,448 21,595 22,530 Maintenance 935 76,783 Depreciation and amortization 94 72,327 4,453 (91)Income tax (benefit) expense (498)33,313 1,405 1,059 35,279 24,797 Property and other taxes 21,778 3,023 (4) (408)532,872 36,122 444 569,030 Total operating (income) expenses 107,083 Net operating income 408 102,732 4,387 (444)Other Income and Expenses: Non-regulated revenue 1,985 14,608 1,814 (2,509)15,898 Non-regulated expenses (8,139)(1,251)(9,390)Other components of net periodic benefit cost (9,032)(556)(9,588)Allowance for equity funds used during 3,750 3,750 construction Gain on sale of non-utility properties 663 663 Income tax expense on other income and (1,548)(809)(1,714)(47)1,022 expenses 1,176 136 (40) (1,487)(215)Net other income (loss) **Interest:** 1,131 35,116 2,026 (1,985)36,288 Interest expense Allowance for borrowed funds used during (2,360)(2,319)(41)construction 1,131 32,797 1,985 (1,985)33,928 Net interest expense 72,487 Equity earnings of subsidiaries (72,487)Net income \$ 72,940 70,071 2,362 (72,433) \$ 72,940

Affiliate Transaction Rules Applicable to Class A and B Water Utilities

RULE I. Jurisdiction and Applicability

LA.

These Rules apply to all Class A and Class B California public utility water and sewer corporations or companies subject to regulation by the California Public Utilities Commission (Commission).

Cal Water Compliance: As a Class A water utility subject to Commission regulation, Cal Water affirms that these Rules apply to it and its employees. Cal Water has appropriate procedures and mechanisms to ensure compliance with these Rules in place. Cal Water's training materials and resources reference the respective compliance requirements associated with each rule.

I.B.

These Rules apply to transactions between a Commission-regulated utility and another affiliated entity that is engaged in the provision of products that use water or sewer services or the provision of services that relate to the use of water or sewer services, including the utility's parent company, and to the utility's use of regulated assets for non-tariffed utility services, unless specifically modified or exempted by the Commission. Transactions between a Commission-regulated utility and an affiliated utility regulated by a state regulatory commission (whether the utility is located in California or elsewhere) are exempt from these Rules, except for provisions of Rule IV.B and Rule X.

Cal Water Compliance: Cal Water affirms that these Rules apply to transactions with its covered affiliates as discussed below. Cal Water reserves the right to reclassify an affiliate, with appropriate notice to the Commission, as the activities of that affiliate dictate.

Regulated Affiliates: Rule I.B specifically exempts from certain Rules any transactions between the utility and "an affiliated utility regulated by a state commission." Accordingly, transactions between Cal Water and the following affiliates are **exempt** from all of the Rules, with the exception that the following rules still apply:

- ❖ Rule IV.B requires the proper allocation of common costs, and prohibits cross-subsidies with Cal Water ratepayers; and
- ❖ Rule X rules for any non-tariffed products and services provided by Cal Water.
- (1) **Exempt: Hawaii Water Service Company** a regulated utility that provides service to water and wastewater customers on the islands of Maui and Hawaii.
- (2) Exempt: New Mexico Water Service Company a regulated utility that provides service to water and wastewater customers in New Mexico.
- (3) **Exempt: Washington Water Service Company** a regulated utility that provides domestic water service in Washington State.

Affiliates outside of California that do not substantially affect Cal Water's operations or operating costs: Under Rule I.H, an affiliate that "operates entirely outside of California," and whose "operations do not substantially affect the utility's operations and the operating costs in California" are exempt two provisions in these Rules. Accordingly, transactions between Cal Water and the following affiliate are subject to all of the Rules, except that they are exempt from the following provisions:

- ❖ Rule III.B identifies specific activities related to affiliates that Cal Water may not engage in, including: providing leads to affiliates; soliciting business for affiliates; acquiring information to provide to affiliates; sharing non-public reports on strategic business matters; asking customers to allow sharing of information that will only go to affiliates; appearing to speak on behalf of affiliates, and; representing that an affiliate will get preferential treatment from the utility due to the affiliate relationship.
- ❖ Rule III.C requires that any customer information, utility information, unused capacity, or unused supply that is provided to an affiliate also be offered to similarly-situated market participants in a timely, non-discriminatory manner.
- (1) Limited exemption: HWS Utility Services ("HWSUS") an unregulated company in Hawaii that provides unregulated waste and wastewater services. All Rules except Rules III.B and III.C apply to this affiliate.

Other Affiliates: all Rules apply to transactions with the following Cal Water affiliates.

- (1) California Water Service Group ("CWS Group") Cal Water's holding company, and the parent company for all affiliates listed here.
- (2) **CWS Utility Services ("CWSUS")**: an unregulated company that owns real property in California.

I.C.

Utilities shall comply with all applicable State and Federal statutes, laws and administrative regulations.

Cal Water Compliance: Cal Water affirms that it is in compliance with all applicable State and Federal statutes, laws, and administrative regulations to which it is subject.

I.D.

Existing Commission rules for each utility and its parent company continue to apply except to the extent they conflict with these Rules. In such cases, these Rules supersede prior rules and guidelines, provided that nothing herein shall preclude (1) the Commission from adopting other utility-specific guidelines; or (2) a utility or its parent company from adopting other utility-specific guidelines, with advance Commission approval through Decision or Resolution. In the case of ambiguity regarding whether a conflict exists, there shall be a rebuttable presumption that these Rules apply.

Cal Water Compliance: Cal Water affirms that existing Commission rules for Cal Water and CWS Group continue to apply except to the extent that they conflict with these Rules.