

Stakeholder Workshop: Building Decarbonization Phase II Staff Proposal and Mobilehome Park Electrification and Tenant Protection Topics

> September 15, 2020 9:00 AM to 2:30 PM



Workshop Logistics

- Today's presentations and agenda in (.pdf) format are available on the WebEx link under "Event Material" type password "!Energy1" into the box and click "View Info"
- Please submit questions in the Q&A box and specify panelist.
- Questions will be read aloud by Energy Division staff. After the question is read aloud the party will be unmuted to clarify the question or respond.





Workshop Logistics

- Online only
 - Audio through computer or phone
 - Toll-free 1-855-282-6330
 - Access code: 146 978 7399
 - This workshop is being recorded
- Hosts:
 - Commissioner Rechtschaffen
 - Energy Division Staff:
 - Nate Kinsey
 - Karin Sung
 - Rory Cox
 - Ankit Jain

Ergonomic Check







Today's Agenda

9:00 to 9:10 AM – Welcome and Webex Logistics

9:10 to 9:30 AM – Remarks from Commissioner Rechtschaffen

9:30 to 10:30 AM – Wildfire Rebuilds: Past Program Lessons and Proposal Moving Forward

10:30 to 10:45 AM – Q&A

10:45 to 11:00 AM - Break

11:00 to 12:00 PM – MHP Electrification Topics and Tenant Protections

12:00 to 12:15 PM – Q&A

12:15 to 1:00 PM – Lunch Break

1:00 to 2:00 PM – Electric Water Heating Baseline Allowance Adjustment

2:00 to 2:15 PM – Q&A

2:15 to 2:30 PM – Closing and Next Steps

pics being discussed.

- Following the workshop the CPUC will issue a Ruling in each proceeding, R.19-01-011 and R.18-04-018, submitting the slides into record and asking parties to respond to questions.
 - The R.19-01-011 Ruling will also include questions on the incentive layering proposal in the Phase II Staff proposal.
 - The R. 18-04-018 Ruling will ask questions to inform the scope of the proceeding's second phase.



Ground Rules

- The workshop is structured to stimulate an honest dialogue and engage different perspectives.
- The workshop is structured to inform and educate all participants on three different topics in a thoughtful way.
- Please keep comments in the chat respectful.
- Verbal and written comments made during the workshop are not considered on record.



Commissioner Rechtschaffen Remarks



Wildfire Rebuild Panel Context

2020 Wildfire facts*

- 7,718 wildfire incidents
- 3,154,107 acres burned
- 5,209 structures impacted
- 6 of CA's largest fires
- 20 fatalities



Noah Berger/AP Photo - http://www.apimages.com/metadata/Index/Wildfires-Photo-Gallery/b1550eabacaa4d5595b97ecc65cf416f/50/0



Wildfire Rebuild Panel Context

2017 Wildfire Season

- 1,548,429 acres burned
- 10,280 structure impacted
- 47 fatalities

2018 Wildfire Season

- 1,975,086 acres burned
- 24,226 structures impacted
- 100 fatalities

2019 Wildfire Season

- 259,823 acres burned
- 732 structures impacted
- 3 fatalities



Source: https://www.pbs.org/newshour/science/californias-catastrophic-wildfires-in-3-charts

Annual wildfire season data from: fire.ca.gov/incidents/2017 fire.ca.gov/incidents/2018 fire.ca.gov/incidents/2019



Advanced Energy Rebuild – Lessons Learned in Wildfire Recovery Programs



Advanced Energy Rebuild Program Overview

- Up to **\$17,500 in customer incentives** with one easy online application.
- Pathways for both all-electric and dual fuel homes. Kicker incentive for renewable energy.
- Goes beyond existing program models by adding in non-standard measures like electric vehicle charging, grid responsiveness, battery storage, and water saving measures.



PG&E	Sonoma Clean Power	BAY AREA AIR QUALITY MANAGEMENT DISTRICT	Results you can rely on
PG&E	SCP	BAAQMD	TRC
Resource funding for kWh and therm savings Responsible for program administration cost	Internal funding for GHG reduction Marketing, Outreach, and Recruiting	Funding for specific GHG reducing technologies	Program implementation, design consulting, and project processing infrastructure Stakeholder education (HERS Raters, Energy Consultants, Builders)

Oct 2017

Wildfires occur. PG&E and SCP separately begin work on designing recovery programs.

Jan/Feb 2018

PG&E submits advice letter to CPUC. SCP attains additional funding through BAAQMD.

Nov/Dec 2017

PG&E and SCP combine efforts.

- Didn't want to compete with each other or confuse homeowners.
- Allows for larger incentives, and more efficient, grid-friendly homes.

May 2018

AER program launches.

288	383	84	81	98	144
G	G				
Projects Enrolled 287 single family 1 multifamily	Total Homes 287 single family 96 multifamily	All-Electric Projects	Projects Installing Solar PV + Battery	Projects Installing Heat Pump Water Heaters	Projects Installing Heat Pump Space Heating

and the second second

The Same



Program Challenges

Challenge 1 – Working with CEAs



Challenge 2 – Beating the Clock



Challenge 3 – Addressing Equity



Program Successes

Success 1 – Keep it Simple and Accessible

1	Advanced Energy Home	2 All Electric Home		
\$7,500 Flexible Performance Path		\$12,500 Flexible Performance Path		
conduit for future installation				

Add solar plus battery to either option		
\$5,000		
 Solar panel system designed to offset annual electric usage with 7.5 kWh battery storage system 		
OR		
Pre-purchase of 20-year premium on 100% local renewable power (e.g., EverGreen).		

Success 2 – Boots on the Ground Approach



Success 3 – Offering Additional Classes/Resources



On a scale from 0 to 10, how likely are you to switch to induction cooking?(0 being extremely unlikely and 10 being extremely likely)



Thank you!

Rachel Kuykendall Programs Manager rkuykendall@sonomacleanpower.org

https://sonomacleanpower.org/





R.19-01-011 Building Decarbonization Phase II OIR

Southern California Edison Ruby Yepez September 15, 2020

Overview of SCE's Clean Energy And Resiliency (CLEAR) Rebuild Program

- Replicated PG&E AER program for customers impacted by 2017 2018 Thomas, Woolsey and Hill Wildfires
 - Serving customers in Los Angeles, Santa Barbara and Ventura County
 - Roughly 2,710 structures destroyed
- CLEAR was designed to help customers rebuild clean, energy efficient and resilient homes that would exceed 2016 energy code
- Program roll out February 2020
- Target goal of participation: 15% of customers impacted, approximately 400 homes
- Eligibility Requirement: Home is Red-tagged and Delta EDR 2 on 2016 Energy
 Code Report ______
- Funding Source: Double existing customer incentive programs CAHP & SBD utilizing approved energy efficiency funds and incentivizing resilient technologies

Current Status with CLEAR

- Incentives
 - Dual Fuel Up to \$7,500
 - All-Electric Up To \$12,500
 - Resiliency (Solar PV + Battery Storage) Up To \$5,000
- 23 participating customers 2 all-electric
- 4 interested customers permitting under 2019 Energy Code



- Outreach & Marketing:
 - Building Departments Collaborations: Malibu, Thousand Oaks, Los Angeles County, Ventura City, Ventura County, Santa Barbara County
 - Ventura County Regional Energy Alliance, United Policyholders, Ventura County Long Term Recovery group, AIA Local Chapters
 - SCE Local Planning and Local Public Affairs
 - Colina Vista Community Group

Lessons Learned from CLEAR

- Relationships with building departments is key
- Community Based Organizations essential resource for outreach
- Technical Assistance during project design phase and influencing energy efficiency streamlines customers' eligibility
- Energy Code updates impact customer participation
- Incentive payout timing is critical

Recommendations for Wildfire and Natural Disaster Resiliency Rebuild (WNDRR)

- To best align with State's policy direction, programs that promote GHG-emitting options should be precluded from competing with WNDRR except in extenuating cases
- Due to the extended timeframe of WNDRR, and the potential for program closures/changes, regular "program check-ins" are important to coordinate incentives across available programs to ensure availability if/when needed
- Gas cap and trade funding contribution for WNDRR should resemble BUILD and TECH program; however, should include areas outside of gas IOU service area (I.e., Long Beach, etc.)
- Due to the 10-year duration of WNDRR, implementer's resources and readiness are paramount. Ensure readiness of implementer's resources and staffing in case of a major natural disaster or fire should include:
 - Implementer "readiness" check-ins
 - Five-year implementer contracts and a mid-point solicitation
- Give administrators ability to direct-award an implementation contract (based on pre-determined criteria); should contracted implementer be unable to deliver WNDRR when needed
 - Until BUILD expires, leverage implementer instead of having WNDRR as a standalone program



Wildfire and Natural Disaster Resiliency Rebuild (WNDRR) Program Proposal

Nate Kinsey

Energy Division

Building Decarbonization and Renewable Natural Gas



WNDRR Context

The Building Decarbonization Assigned Commissioner's Scoping Memo and Ruling issued May 17, 2019 asked:

"Should the Commission implement any programs dedicated to support the construction of decarbonized buildings in communities affected by wildfires?

- 2017 and 2018 Wildfire Rebuild Efforts were ongoing:
 - PG&E received approval for AER on April 27, 2018, via AL-3892-G/5219-E
 - PG&E received approval for expansion of AER on March 19, 2019, via AL-4068/5479-E
 - SCE had filed AL 3993-E requesting approval of the CLEAR program on April 25, 2019
- 2019 wildfire season had not started



WNDRR Context

- Wildfires are not California's only natural disaster threat.
 - ~27,000 structures were damaged or destroyed in the Loma Prieta earthquake
 - Floods and storms are historically common

Figure 1

Major Types of Disasters in California

1950-2017

	Types of Disaster Declarations ^a			
Type of Disaster	State Emergency	Federal Major Disaster or Emergency	Federal Fire Management	
Floods and storms	127	52	_	
Fire	96	23	189	
Earthquake	22	13	—	
Other ^b	64	7	_	
Totals	309	95	189	

^aA disaster may receive more than one type of disaster declaration.

^bIncludes droughts, freezes, tsunamis, and all other types of disasters.

Source: https://lao.ca.gov/Publications/Report/3918



WNDRR Context

- Feedback and early lessons learned from AER and CLEAR on a statewide program:
 - Keep the program simple,
 - Focus on greenhouse gas (GHG) reductions,
 - Reaching participants early in the design process is essential,
 - Acknowledge impacted communities want to return to normal
- Challenges:
 - Advice Letter regulatory approval *can* have long time horizons,
 - California Advanced Homes Program (CAHP) focuses on production builders,
 - Recovery and rebuild process is long,
 - Incentive levels vary by service territory



Source:

https://pda.energydataweb.com/api/view/2415/08.27.2019_Gr oup%20B%20D33.1%20ZNE%20Case%20Study%202%20FINAL% 2008-27-2019-1.pdf



WNDRR Proposal Snap-Shot

- Program Principles: Customers First, Regulatory Simplicity, Dedicated Funding
- Program Eligibility: All red tagged residential buildings impacted by any type of natural disasters.
- Program Incentives: Administered in tiers based on only GHG reductions above a modeled code baseline.
- Program Funding: \$50 million over 10 years
- Program Implementation Team: Community focused and designed to respond swiftly to natural disasters.
- Program Evaluation and Cost Effectiveness: Ex-post and based on metered data.



WNDRR Program Eligibility

- Program Eligibility was designed bottom up to enable top down funding to ensure natural disasters of all sizes are eligible.
- WNDRR program eligibility requires two criteria be met:
 - A Local Emergency Proclamation must be made by a local governing body (city, county, or city and county).
 - A single-family or multi-family residential building must be red-tagged or determined to be unsafe for occupancy by the local building authority.



WNDRR Program Incentives

- Program Incentives: Based on calculated GHG emission reductions compared to a dual fuel (electricity and natural gas) code compliant building using either CBECC-Res or CBECC-Com.
- This approach takes into consideration:
 - Building design dimensions
 - Climate Zone
 - Appliance Efficiency
- Adaptable to code changes




WNDRR Program Incentives

• Program Incentives: GHG reductions were valued using the 2020 Avoided Cost Calculator (ACC) GHG values. Incentives were established in tiers and rounded to simplify administration.

Annual GHG	WNDRR Incentive
Avoided Tier	Value (\$)
(metric tons/year)	
1.00 - 1.99	\$11,000
2.00 - 2.99	\$22,000
3.00 - 3.99	\$33,000
4.00 - 4.99	\$44,000
5.00 - 5.99	\$55,000

Annual GHG	WNDRR Equity		
Avoided Tier	Incentive Value (\$)		
(metric tons/year)			
1.00 – 1.99	\$16,500		
2.00 - 2.99	\$33,000		
3.00 - 3.99	\$49,500		
4.00 - 4.99	\$66,000		
5.00 - 5.99	\$82,500		



WNDRR Program Incentives

- Passive House Kicker Incentive available to residential properties that complete a passive house certification.
 - Incentive covers 75% of the certification process
 - Offered based on the ability of passive house to achieve both short and long term state goals, like winter "peak heat"
 - Additional health and resiliency benefits



Figure 1: This heatmap visualizes the change in Electricity CO2 intensity from 2019 to 2030. Green represents lower CO2 emissions while red represented higher CO2 emission levels. Electricity CO2 intensity is anticipated to the greatest during the morning and evening hours in winter.



WNDRR Program Funding

- Program Funding challenges:
 - Unknown size and scale of funding needed on an annual basis
 - Funds could be collected and not used (ideal scenario)
- Program Funding:
 - \$50 million over 10-year period
 - Funds collected quarterly from proceeds from the gas corporation Cap-and-Trade allowance auction. First year funds remitted in full by 06/01/2021.
 - Southern California Edison serve as the "contracting agent" and administrator of the WNDRR Balancing Account
 - Funds administered to electric IOUs annually for work completed
 - Unspent funds returned to ratepayers by July 1, 2033



WNDRR Program Implementation Team

- Program Implementation Team consists of four key stakeholders consider essential to enabling a swift response to a natural disaster:
 - Electrical IOU (Administrator)
 - Third-party program implementer (Technical expert)
 - Local jurisdictional member (Local coordination)
 - Community Based Organization (Community development and organizing)



WNDRR Program Evaluation

- Program Evaluation:
 - Cost-Effectiveness calculated on an ex-post in alignment with decarbonization framework developed for BUILD/TECH programs
 - Completed every 5 years by third-party program evaluator
 - Evaluation report shall use normalized meter-based consumption data to calculate actual annual GHG emissions and average cost per metric of avoided GHG.
 - Propose additional program recommendation



WNDRR Program: Outstanding Questions

- How to provide incentives to homeowners who rebuild outside of their originally impacted community?
- How to provide incentives for manufactured homeowners when the code is federally regulated?
- Should the WNDRR program consider supporting local building departments post disaster?
- Given the scale of recent wildfire seasons alone are additional funds necessary?



Thank You

Nate Kinsey nk2@cpuc.ca.gov





The Song of Fire & Ice

Using Passive House to Rebuild a Resilient California



to this!



Image Credit: Copyright NAPHN 2019, based on illustrations by B.Barry

CARMEL VALLEY 2020: Passive Survivability





AUSTRALIA'S bushfires: Passive Survivability





Figure 2: Performance of airtight and standard buildings during a recent smoke event in Melbourne. Blue is outdoor air quality, red is a leaky house and yellow is an airtight home.

- Airtight buildings reduce indoor PM2.5 by HALF
- Mechanical Ventilation (high efficiency HRV's) is a baseline, and needs additional filtration
 - Passive House provides BOTH and delivers the One-Two PUNCH!



Figure 4. Two identical airtight homes with mechanical ventilation in Canberra, one with a standard F7 filter on the ventilation system (red line) and the other with an additional HEPA filter (yellow line). Blue is the outdoor air quality.

THE ICE BOX COMETH...





www.naphnetwork.org

PASSIVE HOUSED WORK WITHOUT A/C





PASSIVE HOUSE STANDARD STRUCTURE





INTEGRATED METHODOLOGY





SETS A CLEAR TARGETS FOR





THREE CERTIFICATION PATHWAYS









- EnerPHit standard first introduced by PHI in 2010
- Can be reached in one step, or several steps
- If phased, follow an EnerPHit Retrofit Plan (ERP)
- When PER (primary energy renewable) has been reduced by 20%, first 'pre-certification' can be issued by the certifier





3. General EnerPHit Criteria Applicable irrespective of which certification method is used

COMPLEX BUILDINGS IN VARIED CLIMATES





WORKS FOR RETROFITS (& CAN BE PHASED)





PH CLIMATE ZONES (available for all 16 CA CZ's)





In California, this means ~39% to ~83% reduction in heating & cooling



Network



Which option do you want?





CAN THESE FRAMEWORKS BE MERGED?



naphn

Passive House Network

PASSIVE HOUSE WORKS AS A SYSTEM!





HOW DOES THIS WORK IN CALI?





HOW DOES THIS WORK IN CALI?



CERTIFICATE OF COMPLIANCE - RESIDENTIAL PERFORMANCE COMPLIANCE METHOD

CF1R-PRF-01

Project Name: 15 Phillips Road

Calculation Description: Title 24 Analysis

Calculation Date/Time: 13:45, Thu, Dec 13, 2018 Input File Name: 15 Phillips.ribd16x

Page 1 of 8

-			
	05	Standards Version	Compliance 2017
	07	Compliance Manager Version	,
	09	Software Version	EnergyPro 7.2
	11	Front Orientation (deg/Cardinal)	0
	13	Number of Dwelling Units	1
	15	Number of Zones	1
	17	Number of Stories	1
	19	Natural Gas Available	Yes
	21	Glazing Percentage (%)	25.0%

COMPLIANCE RESULTS

01	Building Complies with Computer Performance
02	This building incorporates features that require field testing and/or verification by a certified HERS rater under the supervision of a CEC-approved HERS provider.
03	This building incorp <mark>orates</mark> one or more Special Features shown below
	A HERS PROVIDER

HERS PROVIDER

[ENERGY USE SUMMARY						
[04	05 06		07	08		
	Energy Use (kTDV/ft ² -yr)	Standard Design	Proposed Design	Compliance Margin	Percent Improvement		
	Space Heating	28.99	5.21	23.78	82.0%		
	Space Cooling	7.78	6.80	0.98	12.6%		
	IAQ Ventilation	4.83	4.83	0.00	0.0%		
	Water Heating	18.91	28.13	-9.22	-48.8%		
	Photovoltaic Offset		-10.71	10.71			
[Compliance Energy Total	60.51	34.26	26.25	43.4%		

My SUNNYVALE ALL ELECTRIC RETROFIT



2015 Code cycle:

- 57% better Space Heating
- 23.9% better Space Cooling
- 0.0% IAQ Ventilation
- 0.0% Water Heating

OVERALL: 24.9% better

Specific building deman	nds with reference to the	treated floor area			
		Treated floor area		126.1	m²
Space heating		Heating demand		10	kWh/(m²a)
		Heating load		10	W/m ²
Space cooling	Overall spe	Overall specif. space cooling demand		9	kWh/(m ² a)
		Cooling load		6	W/m ²
	Frequency of overheating (> 25 °C)				%
Primary energy	Heating, cooling, auxiliary electricity,	dehumidification, DHW, lighting, electrical appliances		77	kWh/(m ² a)
DHW, space heating and auxiliary electricity			17	kWh/(m²a)	
Specific primary energy reduction through solar electricity					kWh/(m ² a)
Airtightness Pressurization test result n ₅₀			0.6	1/h	

na

ELECTRIFICATION + PASSIVE = BFF's



na

VERIFIED FOR LOW-RISE MF IN CALIFORNIA



I

by Steve Mann

Home Energy Services

REACH & STRETCH CODES

Source: https://drive.google.com/file/d/1x49Xmey6qaqfG-XDhzvq4TfbdTqhvi0a/view

CODES & STANDARDS CONFIRMED





- Confirms Passive House efficiency is a SIGNIFICANT IMPROVEMENT
- □ Supports Electrification
- Adds a CLEAR TARGET for Efficiency

All-Elect			
	2019 Reach Code Targets	Passive House Model	% Improve ment
1 - Arcata	3	11.1	270%
2 – Santa Rosa	1.5	7.4	393%
3 - Oakland	0.00	3.6	NA
4 – San Jose	1	4	300%
5 – Santa Maria	0.5	4	700%
6 – Torrance	1	2.8	180%
7 – San Diego	0.5	1.3	160%
8 – Fullerton	1	1.4	40%
9 – Burbank	1.5	2.6	73%
10 – Riverside	1.5	3.5	133%
11 – Red Bluff	3.5	8.2	134%
12 – Sacramento	2.5	6.3	152%
13 – Fresno	3	8.8	193%
14 – Palmdale	3.5	7.1	103%
15 – Palm Springs	4	11.8	195%
16 – Blue Canyon	3	13.8	360%

WHO ELSE IS ALREADY DOING THIS?





https://vancouver.ca/green-vancouver/build-a-passive-house.aspx



content/uploads/Exh.-1-Final-Plan-10-

31-18-With-Appendices-no-bulk.pdf

British Columbia, CANADA

NEW YORK STATE

MASSACHUSETTS

treach efforts, as well as tracking and reporting program activity to each Program Administrator.

MassSave Program:

mass save



- □ Fund <u>ALL ELECTRIC ONLY</u> certifications
- Allow PHPP energy model outputs to prevail (Decouple CBECC-RES – especially for MF)
- □ Ask for GHG reporting (let's use this to establish good benchmarking?
- □ Consider supporting TRAINING



CHOOSE YOUR FUTURE.... carefully!





Bronwyn Barry, RA, CPHD

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www.naphnetwork.org



Q&A & Open Discussion

Q&A Reminder:

- Submit questions in the Q&A box and specify a panelists, or slide number.
- Questions will be read aloud by Energy Division staff
- Participant will be unmuted for discussion and clarity. Afterwards the participant will be re-muted.



Stretch Break

Please return at 11:15 AM for our next panel.




MHP Panel Context

D. 20-04-004, Ordering Paragraph 15:

"Within 180 days of the issuance of this decision, it is reasonable for ED, in cooperation with SED, HCD, the utilities and industry stakeholders, to convene a workshop to discuss mobilehome electrification topics across various Commission proceedings that are pursuing electrification goals."

D. 20-04-004 also stated that:

"...it is reasonable explore a variety of solutions that parties propose to limit unreasonable MHP rent increases..." P. 99

Southern California Edison (SCE) Electrification of MHPs

Stakeholder Workshop: On R.19-01-011 Phase II Staff Proposal and Mobilehome Park Electrification Topics and Economic Challenges (*R.18-04-018*, *R.13-11-005*, *R.15-03-010*, *R.19-01-011*)

September 15, 2020



Energy for What's Ahead[™]

Agenda

- SCE Electric System Overview
- Background
- SCE's Existing MHP Conversion Program Design
 - What does the Current Design Accommodate?
 - How MHP Owners/Tenants Engage With The Project
 - How MHP Owners/Tenants Benefit From The Project
- Changes Necessary to Remodel/Retrofit Existing MHP to Accommodate some All-Electric Units
 - SCE's Unique Challenge for Electrification
 - MHP Owner/Tenant Unique Challenges for Electrification
- MHPs Impacted by Wildfires
- SCE's Recommendations
- Q&A

SCE Electric System Overview

- SCE serves over 4.9 million electric customers in our 50,000 square mile service territory
 - Includes both master-metered submetered and non-submetered Mobilehome Parks (MHPs) in over 200 cities
 - Approximately 110,500 tenant spaces





- Regulatory Directive: D.20-04-004, Ordering Paragraph 15 directs within 180 days of the issuance of this decision, the Commission's Energy Division, in cooperation with the Safety and Enforcement Division, the California Department of Housing and Community Development, the utilities and industry stakeholders, shall convene a workshop to discuss Mobile Home electrification topics.
- **Goal:** Commission is committed to further understanding the legal issues and technical barriers of achieving full electrification in the Mobile Home building sector. (P. 92)
- **Scope:** "...Shall keep this proceeding open to explore the narrow issue of standardizing MHP 200 AMP electric service system upgrades "to the meter," and potentially "beyond the meter" from a cost, technical, legal, and public policy perspective." (P. 87)

SCE's Current Design Practices

Energy for What's Ahead[™]



SCE's Existing MHP Conversion Program Design

SCE designs/sizes structures for 10 years out while Service and Cabling is sized based on loading with a minimum size of 1/0 AWG service cable and 350 secondaries. This meets the current requirements based on an electric and gas conversion.

- Transformers
 - Adequately sized for traditional gas and electric parks
- Meter Panels
 - Minimum service panel of 100 Amp¹
 - Breaker sizes are installed like for like required by NEC code
 - Plug-in receptacles for home connections 30/40/50 Amp; 120v/240v
- Cable/Conductor
 - SCE installs cabling based on a 5-year loading plan
 - Cable size calculations are based on ampacity, flicker, and voltage drop

What Does The Current Design Accommodate?

- Load for existing gas and electric Mobilehomes
- Additional Incremental loads (e.g., Furnaces, A/C, and ancillary circuits)
- Current design practices may allow for the addition of 1-2 all electric units throughout the park per transformer.

How MHP Owners/Tenants Engage With The Project

After a MHP has been selected to participate in the program, a representative from SCE and the gas utility will contact the park owner and assist with the following:

- Completing the detailed application and answering questions about construction, costs and other items
- Executing an agreement between park owner and partnering utilities to complete the project
- Coordinating construction planning
- Conducting onsite informational meetings with residents (Due to COVID, video presentations have replaced onsite meetings)
- Acquiring general construction permitting
- Performing construction project management

How MHP Owners/Tenants Benefit From The Project

- Owner Benefits:
 - Enhanced safety and reliability
 - Peace of mind
 - Saves time and less hassle
 - Improves resident relationships
 - Majority of costs paid by the utilities
- Tenant Benefits:
 - Enhanced safety and reliability
 - Access to customer programs and services
 - Access to individual customer usage information via sce.com

SCE's Proposed Design Practices for Electrification

Energy for What's Aheadsm



Changes Necessary to Remodel/Retrofit Existing MHPs to Accommodate some All-Electric Units

- Transformers
 - Potential upsizing to existing transformers
 - Potential to cut in additional transformers
- Meter Panels
 - Minimum service panel of 200 Amp
 - Breaker size should match the panel size
- Cable/Conductor
 - Service cable to be sized based on load schedule provided by homeowner
 - Service and Secondary Cable calculations based on ampacity, flicker, and voltage drop
- If the park is served by a 4kV/2.4kV system, an engineering review is required to determine available circuit capacity

SCE's Unique Challenges for Electrification

- Retrofit wiring for older units will increase beyond-the-meter (BTM) cost (e.g., today units interior wiring are rated for 30-50 amps)
- 100 Amp panels may not have capacity to support an all-electric unit
- Feasibility of transformer/design and space
- Potential need to revamp/rebuild entire park New Construction
- More transformer and/or line extension due to added load requirements
- Existing community electric grids may have to be upgraded (electrical system outside the mobile home park)
- Additional HCD permit required due to breaker size upgrade
- Cost increases due to added equipment

MHP Owner/Tenant Unique Challenges for Electrification

- MHP Owner:
 - Retrofit wiring for older units will increase Beyond-the-Meter (BTM) cost (e.g., today units interior wiring are rated for 30-50 amps)
 - Potential out-of-pocket costs for MHP owner
 - Rate impacts
 - Obtaining 100% agreement from all MHP residents to convert all gas appliances may be unlikely
- Tenants:
 - Potential out-of-pocket costs for MHP Tenant
 - Bill impacts
 - Objection to electrifying the MHPs could hold up conversions
 - Rental units would require the approval of the homeowner to make modifications or replacements
 - Feasibility of entering homes to complete work
 - Cost of appliance replacements
 - Single unit solar options (e.g., typical mobilehome rooftops are 20 lbs. rated, must have a minimum of 30 lbs. in order to support solar, unless carport options exist)

MHPs Impacted by Wildfires

- Villa Calimesa, located in Calimesa, California
- Mostly destroyed by the Sandalwood Fire
- 104 units affected
- Park owner plans to bring in all new units vs. individual unit owner replacement
- Status of ongoing rebuild efforts
 - Assessment site walk completed
 - Identified restoration of any damaged SCE facilities feeding the park
 - Planning efforts to begin once 80% of mobilehome units are set
 - Increased timelines before resident occupancy

SCE's Recommendation

- SCE supports the Commission considering an electrification option which is consistent with our company position on the need for electrification to support state goals; however, SCE recommends the Commission consider the following issues related to electrification:
 - Policies (e.g., incentive layering) being developed under the Building Decarbonization Proceeding which may assist MHP Owners/Tenants to reduce cost
 - Increased safety, affordability and reliability as we work towards California clean air climate goals
 - Although retrofit viability is possible, determining who pays for the retrofits should be considered
 - Community outreach and workshops that help to identify and address owner/resident concerns such as: electric reliability (power outages and PSPS), increased electric bills, and owner/tenant potential out-of-pocket costs for rewiring and/or applicable upgrades to existing units.

MHP Contacts

- Jeffrey Jenkins, MHP Manager, <u>Jeffrey.Jenkins@sce.com</u>
- Joni Key, MHP Regulatory Advisor, joni.key@sce.com

Appendix

Energy for What's Aheadsm



Costs incurred in converting to all-electric?¹

Referenced WMA's detailed cost analysis from the 2018 MHP Workshop:

- Adding a 200 AMP panel: \$1,500 to \$3,000
- Replacing appliances: Electric stove: \$320 to \$500 for conventional, \$1,000-1,500 for induction/convection
- Water heater: \$350-\$450 for resistance, \$2,000-3,000 for heat pump
- Furnace: \$500-\$1,000 for resistance, \$5,000-\$8,000 for heat pump (with AC)
- Rewiring HUD-compliant home for 200 AMP: \$12,000
- Replacing pre-HUD home (35% of mobile homes): More than \$60,000 for single-wide, more than \$110,000 for double wide
- Cost = \$10 to \$15 billion

1- <u>https://www.cpuc.ca.gov/uploadedFiles/CPUC_Public_Website/Content/Safety/Mobile_Home_Parks/MHP%20Electrification%20%20(WMA).pdf</u>

PG&E MHP Electrification

CPUC MHP Decarbonization Workshop 9.15.2020



PG<mark>&</mark>E

To The Meter Electric MHP Conversion Process and Design Considerations



Design considerations:

- Estimated residential load (location, historical use, park layout, and the number of mobile home spaces).
- Identify electric tie-in point.
- Install electric pedestals in the most cost efficient code compliant location.

PG<mark>&</mark>E

Electric Infrastructure for MHP Conversion





Electrification Implications

To the Meter (TTM) changes:

- Cost increase due to upsized electric infrastructure (cable, conduit, transformers, etc.).
- Cost reduction due to removal of gas conversion scope.

Challenges with park owner and resident acceptance:

- Owners have revenue concerns about not providing gas service to residents.
- Residents may not want electric appliances, or construction/people inside their homes.

Parks that are potentially well suited for electrification:

- Park owner wants all electric service.
- Park owner owns the mobilehomes in the park.
- MHP not currently served with natural gas and may be on a propane distribution system.



Cost Comparison: 100A vs 200A

- MHP has 45 HCD permitted spaces.
- Difference between 100A and 200A is approximately \$18k.
- Difference per space is approximately \$407.

100A		
Mcode/Unit ID	Description	Total
M360153	2" Rigid Plastic Conduit DB-120	\$ 2,824.58
M294462	2C #1/0, Al, #2N	\$ 6,756.63
CTTM-CONGP-1	2" PVC cellular core conduit	\$ 5,925.00
		\$15,506.21
200A		
	200A	
Mcode/Unit ID	Description	Total
Mcode/Unit ID M016471		Total \$ 3,566.79
•	Description	
M016471	Description 3" Rigid Plastic Conduit DB-120	\$ 3,566.79
M016471	Description3" Rigid Plastic Conduit DB-120WI M294371 4/0-2/C W/ 1/0 NEUTRAL	\$ 3,566.79 \$ 9,902.80



Wildfire Impacts

2018 Camp Fire

- On November 8th 2018, 36 mobilehome parks (1,652 spaces) located in Paradise, Oroville and Chico were affected.
- PG&E filed AL-4116-G/5581-E in July 2019 to establish the Butte County Mobilehome Park Rebuild Program.
- PG&E has received 29 applications (1,305 spaces) to participate in the MHP Rebuild Program.
- PG&E's Customer Impact Team is reaching out to the remaining MHP owners.
- PG&E has completed construction on two mobilehome parks.
- Current portfolio has construction through Q2 of 2022.
- PG&E's service territory is currently facing wildfires which is a safety concern, and impacts construction schedules.





The Untapped Potential of the Manufactured Housing Market

September 14, 2020 Nic Dunfee Senior Project Manager

Agenda

- Background
- The market
- Current standards
- ENERGY STAR V2
- NEEM+
- Savings potential



What are we talking about?

- Modular home
- Mobile home
- Manufactured home
- Pre-fabricated home



REBUILDING A HOME?

Funds are available for energy efficient construction



Modular Homes



Modular home: Similar construction methods to a site-built home except it is built in a factory and transported to the site, in pieces.

Typically must meet the same requirements/codes as its site-built counterpart, being built in the same jurisdiction.



SICA modular homes

Mobile Homes

Mobile home (trailer home): factory-built housing units produced prior to 6/15/1976.



MobileHomeIdeas.com

The Manufactured Home Construction and Safety Standards Act was passed in 1974 and went into effect in June of 1976, legally changing the term.

Manufactured Homes



Manufactured home: factory-built housing units produced after 6/15/1976 under the HUD code. These homes are exempt from most local codes and building ordinances.



HUD Standard



Since 06/17/1976 this red HUD certification label is required to be adorned to the exterior of each transportable unit of all manufactured homes



Manufactured homes are built entirely in factory affixed to a chassis with wheels

Prefabricated Homes

Prefabricated home: All of the above

Any home that is built in a factory setting. Typically prefab homes are built in sections and assembled at the site.



Sfgate.com



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Manufactured Homes



Manufactured home:

Today we are going to focus on manufactured housing.





Urban.org

Manufacturedhomes.com

Manufactured Housing







Source: US Census Bureau and MHI, 2018

Manufactured Housing

More Affordable



- Affordability is due to the efficiencies of the factory-building process benefitting from the economies of scale
- Can cost up to 50% less per sq. ft. than conventional site-built homes



Faster Construction Timeline

• Site work can happen while home is being built in the factory

Less Wastage

 Since these are factory built, the waste can be set aside as scrap and can be re-used in other projects

Flexible Size and Aesthetic

 Many options available when it comes to design, layout and size
Manufactured Housing in California



- ~ 4,000 units delivered across the state in 2019
 - ~50% all-electric (resistance)
- ~3.5% of all CA housing
 - ~85% owner occupied

Chart 1: Average Sales Price of New Manufactured Homes by Size of Home in the Western Region 2018-2019



Chart 3: Cost Per Square Foot Comparisons of New Manufactured & New Single-Family Site-Built Homes



TheHomesDirect.com

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Issues driving the market

Housing Crisis: Rapidly growing population coupled with the cost of housing





Minnisota.CBSLocal.com

Natural Disasters: Following natural disasters, homeowners are choosing to purchase a MH as opposed to rebuilding on-site.

ABCNEwsgo.com

HUD Standards



- The Standards covers Body and Frame Requirements, Thermal Protection, Plumbing, Electrical, Fire Safety and other aspects of the home
- Last updated in 1993





HUD Standards

- Exempt from **most** local and/or state building codes
- Require the home be permanently affixed to a chassis and fully constructed in the factory
- Last updated in 1993!!





HUD vs CA Title 24







	Scope: All states in the US Consists of 3 Thermal Zones (TZ) CA is in TZ-2	•	Scope: California only Consists of 16 Climate Zones within CA alone
	Code-minimum U-value for the envelope is listed as combined entity U-Value max for envelope in CA is 0.096	•	Every part of the building envelope has its own U-value code requirement
•	System efficiency is addressed as ranges, which depend on the sizes and usage patterns	•	System efficiency is fixed according to the types and input ratings.

Research Analysis



1st Step	 Reached out to manufacturers to gauge their interest in participating 	SKILLE DW IL Clayton
2 nd Step	Gathered building specs and system type information for their standard models	
3 rd Step	 Gathered HUD-baseline information from various sources 	
4 th Step	 Set up models with different specs configurations: HUD, ENERGY STAR, NEEM+ 	ST AND US NO LAND
5 th Step	 Analyzed and compared savings information for the analysis 	



Measures	HUD Thermal Zone 2 (All-Electric)	HUD Thermal Zone 2 (Mixed Fuel)	
All-Electric	Yes	No	
Ceiling	R-22	R-22	
Floor	R-22	R-22	
Wall	R-11	R-11	
Window U-Value/SHGC	0.48/0.32	0.48/0.32	
Ducts, Crossover	R-4	R-4	
Heating System	Electric Forced Air Furnace	Gas Furnace; ≥0.80 AFUE	
Cooling System	Central AC; 13 SEER, 11 EER	Central AC; 13 SEER, 11 EER	
Domestic Hot Water	Resistance 0.95 EF	Gas 0.62 EF	
Ventilation	N/A	N/A	
Cooking Fuel Type	Electric	Gas	
Dryer Fuel Type	Electric	Gas	

California HUD Code Requirements - All-Electric vs. Mixed Fuel

Issues with Moving to More Efficient MH



- Manufacturers are averse to changing the process
 - Holds up assembly line
 - Requires retraining of staff
- Nationwide standard designs
- National, long-term
 procurement contracts



Claytonhomes.com

Issues with Moving to More Efficient MH



• No standardized process across manufacturers or sometimes even factories





Mobilehomeliving.org

Energy Star V2 Requirement



Measures	E STAR V2 aka NEEM 1.1 ¹	E STAR V2 aka NEEM 1.1 ¹	E STAR V2 aka NEEM 1.1 ¹	
Fuel	All-Electric	All-Electric	Mixed-Fuel	
Ceiling	R-40	R-40	R-40	
Floor	R-33	R-33	R-33	
Wall	R-21	R-21	R-21	
Window U-Value/SHGC	0.34/0.32	0.34/0.32	0.34/0.32	
Ducts, crossover	R-8	R-8	R-8	
Heating system	Electric Forced Air Furnace Central AC; 13 SEER, 11	Heat Pump, 13 SEER, 8.0 HSPF Heat Pump, 13 SEER,	Gas Furnace; ≥0.80 AFUE Central AC; 13 SEER, 11	
Cooling system	EER	8.0 HSPF	EER	
DHW	Resistance 0.95 EF	HPWH 2.0 EF	Gas 0.62 EF ²	
Ventilation	Whole house fan	Whole house fan	Whole house fan	
Cooking Fuel Type	Electric	Electric	Gas	
Dryer Fuel Type	Electric	Electric	Gas	

Thermostat & Ductwork

- Programmable thermostat shall be installed.
- Ducts in floor cavities shall be enclosed by floor insulation. Ducts in attics shall be fully buried in attic insulation.
- Crossover ducts and other ducts in unconditioned space shall be insulated to R-8.

NEEM+ Standards



NEEM ver. 2.0, branded as ENERGY STAR with NEEM+

Reference Path Insulation

Ceiling	R-44 (or R-40 with improved floor)
Walls	R-21 Intermediate framing w/insulated headers
Floor	R-33 (or R-33/52 with R-40 ceiling)
Windows	U-0.25 (or U-0.28 w/ added insulation)
Skylights	U-0.50
Entry Doors	U-0.19
Overall Average U-value	0.049
Building Tightness	4.0 ACH @ 50 Pa, via expanded air sealing measures

HVAC Measures	
Duct System	Mastic, 0.06 CFM50/ft3 total
Crossover duct	R-8, elbows, tensioned straps
Thermostat	Wi-Fi Connected "Smart"
Whole house ventilation	17 Watts, <1 Sone
Lighting	LED Throughout
Appliances, ENERGY STAR	Dishwasher and Refrigerator
Moisture Management	Building wrap & door/window flashing

Split-Commodity Savings



California Climate Zone 12	HUD	Energy Star V2	E STAR V2 with NEEM+	E STAR V2 with NEEM+ (High eff eqpt)
Fuel Selection	Split-commodity	Split-commodity	Split-commodity	Split-commodity
Noteworthy features	Fed min equipment	Fed min equipment, WHF	Fed min equipment, WHF	HEF, 14 SEER split AC, Instant DHW, WHF
Avg kWh Proposed	4,721	4,585	4,530	4,496
Change in kWh	-	-136	-191	-225
Avg therms Proposed	380	301	292	231
Change in therms	-	-80	-89	-149
Avg kW Proposed	2.51	2.26	2.17	2
Change in kWh	-	-0.25	-0.34	-0

All-Electric Savings



California Climate Zone 12	HUD	Energy Star V2 (Resistance)	Energy Star V2	E STAR V2 w/ NEEM+ (Resistance)	E STAR V2 with NEEM+	E STAR V2 with NEEM+	E STAR V2 with NEEM+ (Resistance)
Fuel Selection	All-Electric	All-Electric	All-Electric	All-Electric	All-Electric	All-Electric	All-Electric
Note-worthy features	Resistance heating, ER DHW	ER Heating, ER DHW, WHF	HP HVAC, HPWH, WHF	ER Heating, ER DHW, WHF	HP HVAC, HPWH, WHF	Mini-split HP HVAC, HPWH, WHF	Mini-split HP HVAC, ER DHW, WHF
Avg kWh Proposed	12,783	10,538	7,879	10,277	7,729	7,673	8,938
Change in kWh	-	-2,245	-4,904	-2,506	-5,053	-5,109	-3,845
Avg kW Proposed	2.80	2.59	2.36	2.50	2.26	2.18	2.47
Change in kWh	-	-0.21	-0.44	-0.30	-0.54	-0.62	-0.33

Current Program Pathways





Financial Incentives



Project Type	Advanced Energy Home All-Electric Ho		Bonus for Battery Storage			
Single Family Home, Duplex, or Townhome	\$2,500	\$12,500	\$1,000			
Accessory Dwelling Unit (ADU)	\$1,250 \$6,250		\$500			
Table 1. Site-built Home and ADU Incentives						

	ENERGY Bonus for STAR V.2 NEEM+	Bonus for	Bonus Options for All-Electric Homes			
Project Type			Battery Storage	Heat Pump HVAC	Heat Pump Water Heater	Induction Cooking
Single Family Home, Duplex, or Townhome	\$3,000	\$1,000	\$1,000	\$500	\$1,000	\$500
Accessory Dwelling Unit (ADU)	\$1,500	\$500	\$500	\$250	\$500	\$250

Table 2. Manufactured Home Incentives

AER Manufactured Homes Program Statistics





AER Manufactured Homes Program Statistics





Financing Opportunities



- Freddie and Fannie have MH offerings
 - Freddie Choice Home Mortgages
 - Fannie MH Advantage



FannieMae.com

What's next?



- Lots of research going on and funding opportunities available
 - Disaster Resiliency
 - Advanced Efficiency
- New factories are planned to keep up with demand
- Programs' Opportunity

Mobile Homes in the San Joaquin Valley

ABIGAIL SOLIS SUSTAINABLE ENERGY SOLUTIONS SELF-HELP ENTERPRISES MOBILE HOME PARK ELECTRIFICATION TOPICS AND ECONOMIC CHALLENGES R 18-04-018

Mobile Homes Across the State

California

350,000 – 450,000 spaces in mobile home parks

Located in urban and rural areas

Usually require maintenance and upkeep



San Joaquin Valley

Rural, unincorporated communities have more mobile homes than other areas

Low income, disadvantaged communities have more mobile homes

Few mobile homes are in mobile home parks

Most mobile homes are on single lots

Some lots have 2-3 mobile homes

Maintenance not required



Mobile Homes

Unincorporated Tulare County 14.5 % Mobile Homes

Home Conditions

Unincorporated Tulare County

Deteriorated 45%

Dilapidated 10%

Poverty

Tulare County 23.8 % of families live below the poverty level

Unincorporated Tulare County 30.8% average

In some areas that increases to over 50%





Mobile Homes

Fresno County 4.7% Mobile Homes

Unincorporated Fresno County 11.3 % Mobile Homes

Home Conditions

Almost 70% of the housing stock in Unincorporated Fresno County is over 30 years old

Poverty

Fresno County 19.5 % of families live below the poverty level

In some Fresno County Unincorporated Communities that increases to over 51 %



Allensworth and West Goshen

Allensworth

85% of SJV Applications are for mobile homes

Home Conditions

13% Sound

38% Deteriorated 50% Dilapidated

West Goshen 58% of SJV Applications are for mobile homes Home Conditions 23% Sound 77% Deteriorated

SJV Pilot Communities with the most mobile homes



Lessons from MH in SJV Pilot Project

- Many lack insulation to keep home warm/cool
- Old inefficient doors and windows
- Whole house swamp coolers are old and broken
- Many use an evaporative window cooler
- Old furnace/heater is inefficient or broken heater
- Many use a plug in space heater
- Many experience extreme indoor heat/cold







Energy Use and Costs

Mobile homes in deteriorated and dilapidated conditions are not energy efficient

Families may experience:

- Higher energy cost
- Curtailing energy
- Hazard/Safety issues

Energy efficiency measures and some home repairs can help lower energy cost

Leveraging other technologies like <u>Solar Thermal Water</u> <u>Heating</u> can help lower energy cost





Housing Affordability and COVID-19

There are many low income families in the SJV

More low income families live in unincorporated areas

Unincorporated areas have more mobile homes

Unincorporated areas have more renters

COVID-19 causes increased housing insecurity in SJV and across the State

- Job loss
- Threat of eviction
- Higher utility bills
- High cost to feed family



SJV Pilot Tenant Protections Landlord – Tenant Agreement

Rent Increases

For 5 years Property Owner will not increase rent by more than 3.6% per year

may increase only due to an increase in property taxes, operating and maintenance costs, or amortizing costs of other improvements

Evictions

For 5 years the Property Owner will not evict any tenant from the dwelling unless:

The tenant has failed to pay rent

The tenant has violated the lease

The tenant has used the property for illegal purposes The property owner or immediate family member reoccupies the property

Remedies and Enforcement

a. The Community Energy Navigator will have the authority to investigate complaints made by the tenant and conclude if the property owner violated the agreement.

b. If agreement is breached the Property Owner will not be eligible for future participation in the San Joaquin Valley Affordable Energy Project.

c. The Parties acknowledge that the tenant is the intended beneficiary of the agreement and shall have a private right of enforcement.

SJV Participation

Agreement has not caused a major barrier in participation Landlords see the value in participation Very small percentage have declined to sign Abigail Solis Self-Help Enterprises <u>abigails@selfhelpenterprises.org</u> 559-802-1659

Thank you



Q&A & Open Discussion

Q&A Reminder:

- Submit questions in the Q&A box and specify a panelists, or slide number.
- Questions will be read aloud by Energy Division staff
- Participant will be unmuted for discussion and clarity. Afterwards the participant will be re-muted.



Stakeholder Workshop: Building Decarbonization Phase II Staff Proposal and Mobilehome Park Electrification and Tenant Protection Topics

> Lunch Break Please return at 1:30 PM.

For those just joining please note we are behind schedule.



Electric Water Heating Baseline Context

The Building Decarbonization Assigned Commissioner's Scoping Memo and Ruling issued May 17, 2019, asked:

"What policies, rules, and procedures should the Commission adopt to facilitate the decarbonization of buildings?"

- BDC identified rate adjustments both baselines and designs as a key consideration to ensure customers a good value for adopting electrification measures.
- Staff identified over <u>\$400 million of electrification</u> <u>funding</u> spread across multiple proceedings and programs.



A ROADMAP TO DECARBONIZE CALIFORNIA BUILDINGS







Source: http://www.buildingdecarb.org/archived/a-roadmap-todecarbonize-californiasbuildings#:~:text=In%20A%20Roadmap%20to%20Decarbonize,b

uildings%20by%202025%20and%202027



Building Decarb Phase 2 Workshop: Electric Water Heating Baseline Allowance Adjustment



September 15, 2020





Baseline Statute

- Current statute (Public Utilities Code Section 739):
 - "The commission shall designate a baseline quantity of gas and electricity which is necessary to supply a significant portion of the reasonable energy needs of the average residential customer"
 - "The baseline rates shall apply to the first or lowest block of an increasing block rate structure which shall be the baseline quantity."
 - "[T]he commission shall ensure that the rates are sufficient to enable the electrical corporation or gas corporation to recover a just and reasonable amount of revenue...while observing the principle that electricity and gas services are necessities, for which a low affordable rate is desirable"





Basic vs. All-Electric Baselines

- "Baseline quantity" means:
 - For gas customers and for all-electric customers, 60 to 70 percent of average residential consumption during the winter heating season
 - 50 to 60 percent of average residential consumption for all other customers, and for gas and all-electric customers in the summer
- "All-electric customers" are residential customers having electrical service only or whose space heating is provided by electricity, or both





All-Electric Enrollment

ΙΟυ	Basic Service Customers*		All-Electric Customers*		All-Electric Customers with Natural Gas Service**		
100	Count	Percent	Count	Percent	Count	Percent of All-Electric	
PG&E	3,457,476	84.0%	657,059	16.0%	111,143	16.9%	
SDG&E	1,021,577	78.2%	285,199	21.8%	44,500	15.6%	
SCE	3,972,911	88.8%	502,393	11.2%	N/A	N/A	

* Average customer counts in calendar year 2019

** As of August 10, 2020 for PG&E and July 2020 for SDG&E




Essential Usage Study

- Joint-IOU study scoped in the PG&E GRC Phase II
- IOUs' stated purpose for EUS: evaluate reasonableness of current baselines (some parties disagree with this)
- Change in statute will be needed to adjust baseline methodology if desired
- Study will use a bottom-up approach based on usage profiles of specific enduses and on a forthcoming appliance saturation study (RASS)
- Specific customer segments NEM, CARE/FERA, Medical Baseline
- Climate zones hot, warm, and cool





Staff Proposal

- Direct IOUs to offer a baseline allowance for electric water heating equipment
 - Allowance should be available to basic and all-electric customers
 - Modification should be part of next GRC Phase II or RDW application
 - IOUs should also file Tier III advice letters to implement interim baseline allowance since next GRC/RDW opportunity may be years away
- Implement additional screening process for new customers seeking all-electric baseline to ensure they do not use propane to supplement electricity (unless they have electric space heating equipment)





Implementation Considerations

- IT system upgrades in the near-term may complicate implementation for SCE and SDG&E
 - Both IOUs are currently upgrading billing systems which will require a period of stabilization in early 2021
 - Baseline allowance modifications may require manual implementation until stabilization period is complete





Baseline Allowance Modification R.19-01-011 Building Decarbonization Phase II OIR

Southern California Edison Hank Elgin September 15, 2020

Background

- SCE conducted a study on the applicability of all-electric baseline to customers with heat pump water heaters.
 - Initiated by SCE's 2018 GRC Phase 2 settlement agreement (D.18-11-027).
 - Filed in SCE's 2019 Rate Design Window (A.19-12-008).
- California Public Utilities Code Section 739 establishes separate baseline quantities for Basic customers (those with both electric and gas service) and for All-electric customers. Eligibility for baseline quantities is set by the statute.
 - Customers are eligible for All-electric baseline quantities if they:
 - 1) have electric service only
 - 2) have electric space heating

The Basic customers have baseline quantities "based on from 50 to 60 percent of average residential consumption" whereas the All-electric baseline quantities are "established at 60 to 70 percent of average residential consumption during the winter season."

 The Baseline statute also provides for an additional standard allowance, commonly referred to as Medical Baseline, for residential customers dependent on life support equipment or who are being treated for a life-threating illness or have a compromised immune system.

Current Seasonal Baseline Quantities

- Baseline quantities are computed separately for each subgroup of the population by baseline region*, season and fuel source.
- All-electric Baseline quantities are lower in summer than Basic.
- Current quantities indicate greater variability in seasonal loads for basic customers compared to All-electric



*The service territory of Southern California Edison ranges 9 climate zones however only 3 are presented here for illustration.

Southern California Edison

Monthly Heat Pump Water Heater Usage

- Heat pump water heaters have seasonal usage* trends.
- Hotter climates have greater variability.
- Heat pump water heater usage is approximately 10% of the average residential customer's annual usage.





*Annual hourly HPWH load shapes from E3 as developed for the "Residential Building Electrification in California" study. Shapes for climate zones 6, 9, and 10 were estimated

Southern California Edison

Compensatory Baseline Quantity Options

• All-electric Baseline eligibility

- Generally generates small annual net bill savings.
- Creates bill volatility by increasing summer bills and lowering winter bills.
- Uneven benefits across baseline regions.
- Calculate the Baseline quantity for HPWH customers at 60% (Subgroup)
 - Aligns with the current allocations provided to Basic customers and All-electric customers in summer.
- Calculate the Baseline quantity for HPWH customers at 70% (Subgroup)
 - Aligns with the current allocations provided to All-electric customers in winter.
 - All of a customer's usage is used to determine the 70% threshold which means the increased Baseline quantity is largely driven by appliance usage other than the heat pump water heater.

Incremental Baseline

 Incremental Baseline allowance provided such that the average rate remains unchanged after adding heat pump water heater usage.

Eligibility and Applicability

- Providing an incremental Baseline allowance appears to be a workable, near-term solution.
 - Offer to both Basic and All-electric customers who attest to having a water heater with heat pump technology as this technology is most efficient.
- Long-term, technology agnostic rates such as TOU-D-PRIME (SCE) or E-ELEC (PG&E) should be pursued.
- Approximately 11% (500k/4,500k) of SCE's residential customers are Allelectric.
- The heat pump water heater shapes do not assume load shifting.
 - A scenario in which 33% of the HPWH usage during the on-peak is shifted to the super off-peak during the middle of the day was explored by SCE in the study however this would require time-of-use pricing or demand response programs in order to encourage the employment of control software.



Making Electrification Work for All Californians

Alejandra Mejia September 15, 2020



Extremely Low Income Californians Have Highest Energy Burdens

- Regardless of housing type, most Californians live in households that devote 5 percent or less of household income to energy expenditures.
- As income decreases, likelihood of living in a more energy cost burdened household increases.
- Nearly all households devoting over 20 percent of household income to energy costs are considered Extremely Low Income.



Fig 15. Energy Cost Burden By Building Type & Income Level

Gas Bill Cost Spiral

Gas customer costs will spiral upward as rising costs must be recovered on declining sales



THE REPORT OF A

E3, The Challenges of Retail Gas Distribution in California, April 2020

Adjusting Baseline to Avoid Punishing Early Adopters

ΙΟυ	Basic Service Customers*		All-Electric Customers*		All-Electric Customers with Natural Gas Service**	
	Count	Percent	Count	Percent	Count	Percent of All-Electric
PG&E	3,457,476	84.0%	657,059	16.0%	111,143	16.9%
SDG&E	1,021,577	78.2%	285,199	21.8%	44,500	15.6%
SCE	3,972,911	88.8%	502,393	11.2%	N/A	N/A

* Average customer counts in calendar year 2019

** As of August 10, 2020 for PG&E and July 2020 for SDG&E

Other Rate Design Elements to Consider

- Volumetric rates that better reflect value of demand flexibility
- Make high usage charge time dependent?
- Reform non-coincident demand charges?

What is California's Long-Term Rate Design Vision?

- Stable and affordable rates <u>for all</u>
- Designed for an electric system that powers an increasing share of California's economy
 - Appropriately values and compensates demand flexibility
- **Rates for grid harmonization?**

Can we work backwards from a shared vision?

Thank you!

÷

Alejandra Mejia Cunningham amejia-cunningham@nrdc.org



Q&A & Open Discussion

Q&A Reminder:

- Submit questions in the Q&A box and specify a panelists, or slide number.
- Questions will be read aloud by Energy Division staff
- Participant will be unmuted for discussion and clarity. Afterwards the participant will be re-muted.



Next Steps

- R. 19-01-011 Building Decarbonization
 - CPUC staff will debrief and work to issue a ruling by September 25th
 - Opening Comments due Friday, October 9th
 - Reply Comments due Friday, October 16th
 - Proposed Decision issued for comment in December
- R. 18-04-018 MHP Utility Conversion Program
 - CPUC staff will debrief and work to issue a ruling in the coming weeks
 - Anticipating Opening and Reply Comments
 - Phase II Scoping Memo will be issued before the end of the 2020 calendar year
- Become a party to the proceeding: <u>https://www.cpuc.ca.gov/party_to_a_proceeding/</u>



Next Steps

- Workshop slides and recording will be posted within 7 days of today on both the CPUC's:
 - Building Decarbonization and Renewable Gas page https://www.cpuc.ca.gov/BuildingDecarb/
 - Mobilehome Utility Conversion Program page https://www.cpuc.ca.gov/mhpupgrade/
- Reach out with comments and questions: nk2@cpuc.ca.gov
- Thank you for participating!