

CPUC Public Agenda 3345 Thursday, November 6, 2014, 9:30 a.m. Bakersfield, CA



Commissioners:

Michael R. Peevey
Michel Peter Florio
Catherine J.K. Sandoval
Carla J. Peterman
Michael Picker

www.cpuc.ca.gov





Public Comment



- Per Resolution ALJ-252, any member of the public who wishes to address the CPUC about matters before the Commission must sign up with the Public Advisor's Office table before the meeting begins. If an individual has signed up using the electronic system on the Commission's website, they must check in with the Public Advisor's Office on the day of the meeting, by the sign-up deadline.
- Once called, each speaker has up to 3 minutes at the discretion of the Commission President, depending on the number of speakers the time limit may be reduced to 1 minute.
- A sign will be posted when 1 minute remains.
- A bell will ring when time has expired.
- At the end of the Public Comment Section, the Commission President will ask if there are any additional individuals who wish to speak. Individuals who wish to speak but did not sign up by the deadline, will be granted a maximum of one minute to make their comments.

The following items are NOT subject to Public Comment:

➤ Items: 5, 24, 26 and 27.

➤ All items on the Closed Session Agenda





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- Once called, each speaker has up to 2 minutes to address the Commission.
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Agenda Changes



- Items shown on the Consent Agenda will be taken up and voted on as a group in one of the first items of business of each CPUC meeting.
- Items on Today's Consent Agenda are: 2, 3, 4, 5, 7, 8, 9, 10, 11, 12, 13, 14, 15, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 33, 34, 35, 36 and 37.
- Any Commissioner, with consent of the other Commissioners, may request an item from the Regular Agenda be moved to the Consent Agenda prior to the meeting.
- Items: None from the Regular Agenda has been added to the Consent Agenda.
- Any Commissioner may request an item be removed from the Consent Agenda for discussion on the Regular Agenda prior to the meeting.
- Item: **None** have been moved to the Regular Agenda.
- Item: 1 has been withdrawn.
- The following items have been held to future Commission Meetings:

Held to 11/20/14: 6, 16, 31, 32, 38, and 38a.

Held to 12/4/14: **None.**





Regular Agenda

- Each item on the Regular Agenda (and its alternate if any) will be introduced by the assigned Commissioner or CPUC staff and discussed before it is moved for a vote.
- For each agenda item, a summary of the proposed action is included on the agenda; the CPUC's decision may, however, differ from that proposed.
- The complete text of every Proposed Decision or Draft Resolution is available for download on the CPUC's website: www.cpuc.ca.gov.
- Late changes to agenda items are available on the Escutia Table.





Regular Agenda – Transportation/Rail Safety Orders

Item # 38 [13072] – Modification of Decision 13-09-045 Adopting Rules and Regulations to Protect Public Safety While Allowing New Entrants to the Transportation Industry

R12-12-011 - Order Instituting Rulemaking on Regulations Relating to Passenger Carriers, Ridesharing, and New Online-Enabled Transportation Services.

Quasi-Legislative

Comr. Peevey / Judge Mason

PROPOSED OUTCOME:

Defines providing Transportation Network Company (TNC) services, expands and clarifies
the insurance requirements for TNCs, modifies certain holdings to explain the holdings and
rationale, and makes this quasi-legislative proceeding subject to the ex parte reporting rules.

SAFETY CONSIDERATIONS:

• This decision clarifies and expands the safety protections for TNC drivers, subscribing TNC passengers, other drivers, and pedestrians.

ESTIMATED COST:

None.





Regular Agenda – Transportation/Rail Safety Orders

Item # 38a [13354] - ALTERNATE TO ITEM 13072

R12-12-011 - Order Instituting Rulemaking on Regulations Relating to Passenger Carriers, Ridesharing, and New Online-Enabled Transportation Services.

Quasi-Legislative

Comr. Sandoval

PROPOSED OUTCOME:

Imposes insurance requirements on Transportation Network Company (TNC) Services
(including Uber Technologies, Inc.) now in conformity with limits set forth in Assembly Bill
2293. Requires that insurers writing coverage for TNCs be admitted in California or conform
with Insurance Code Section 1763. Imposes reporting requirements set forth in Rule 8.4 on
communications between interested persons and decision makers. Imposes reporting
requirements set forth in Rule 4 on communications between interested persons and the
Commission's Policy and Planning Division.

SAFETY CONSIDERATIONS:

The insurance requirements imposed are designed to protect the TNC drivers, TNC
passengers, other drivers, passengers, and pedestrians by providing coverage for personal
injury and property damage.

ESTIMATED COST:

Insurance premium costs are unknown.



Commissioners' Reports















Management Reports







Regular Agenda – Management Reports and Resolutions

Item #39 [13336]

Report and Discussion by Safety and Enforcement Division on Recent Safety Program Activities





Safety and Enforcement Division



Bakersfield Commission Meeting

November 6, 2014





Cover Requirements

 Transmission Lines: Pipe operating at 20% Specified Minimum Yield Strength

	Normal soil	Consolidated rock
Location	Inches	Inches
Class 1 locations	30	18
Class 2, 3, and 4 locations	36	24





Excavation Damage #1 Threat toGas Pipelines

- From January 2010 to Present:
 - ➤ United States: ~1079 total D.O.T Reportable Natural Gas Pipeline Incidents and ~198 involving Excavation Damage
 - ➤ California: ~93 total D.O.T. Reportable Natural Gas Pipeline Incidents and ~30 involving Excavation Damage





811 – Call Before You Dig Awareness

August is National Awareness month



 Common Ground Alliance represents a continuation of the United States Department of Transportation's Common Ground Study – a study that highlighted the need for one organization to continuously update best practices among the growing underground utility industry



811 - Call Before you Dig

- California (North & Central)
- USA North 811
 811 or 1-800-227-2600

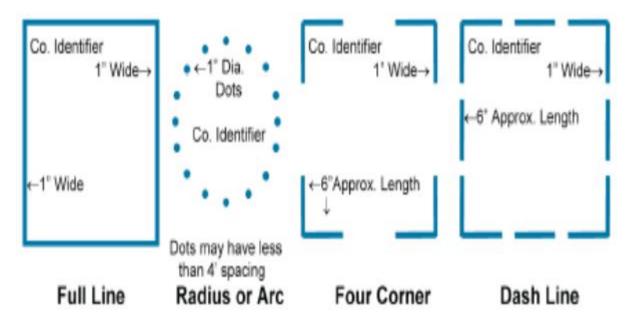
California (South)

Dig Alert
 811 or 1-800-227-2600
 www.digalert.org





Step 1: Excavator marks their area of proposed excavation







 Step 2: Excavator contacts Underground Service Alert (USA) by phone by dialing 8-1-1, or through internet





Serving Central/Northern California and Nevada.

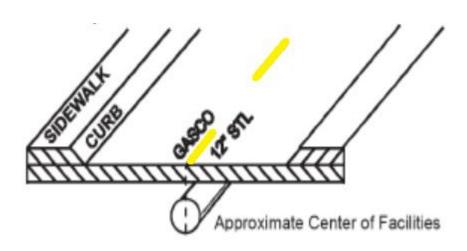
Serving Santa Barbara, Ventura, Inyo, Los Angeles, Orange, San Diego and Imperial counties.

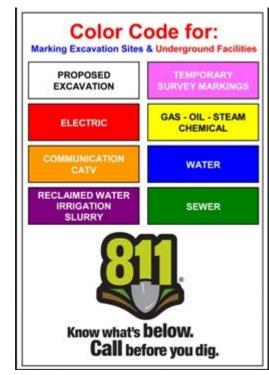




 Step 3: Utilities with facilities located within the delineated area will be contacted by USA; The utilities are expected to mark their facilities within

2 working days

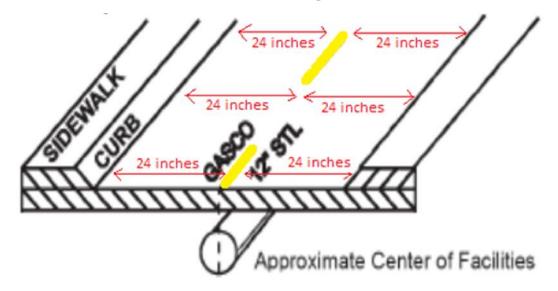








 Step 4: Excavator shall determine the exact location of marked facilities by excavating with hand tools within 24 inches of the marking (on either side)







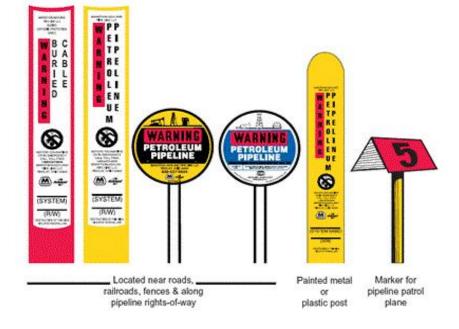
Pipeline Markers

Pipeline markers must be placed:

- 1. At each crossing of a public road and railroad
- 2. Where necessary to reduce the possibility of damage or interference

3. At aboveground main or transmission lines accessible to

the public







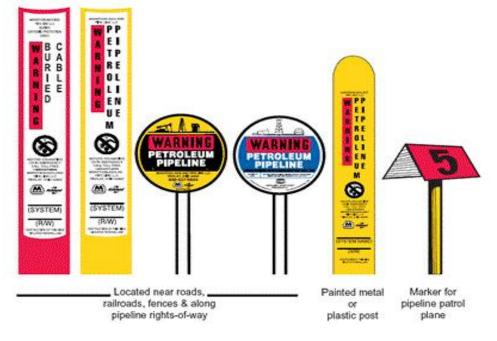
Pipeline Markers

Pipeline markers must include:

1. The word "Warning", "Caution", or "Danger" followed by the words "Gas Pipeline"

2. The name of the operator and its telephone

number







Excavation Damage Photos



Fire in farm field caused by gas pipeline damage.





Continue Excavation Damage Photos



Excavation hits a gas pipeline and causes a fire in a farm field.





Continue Excavation Damage Photos



Trencher hits gas pipeline, damaging the buried pipe and causing fire that damages the trencher.





Continue Excavation Damage Photos



Backhoe strikes and damages gas pipeline.





Continue Excavation Damage Photos



Backhoe strikes buried gas pipeline.





Continue Excavation Damage Photos



Pipeline with excavation damage.





Thank You!

Denise Tyrell
Acting Director
Safety and Enforcement Division







Regular Agenda – Management Reports and Resolutions

Item #39 [13336]

Report and Discussion by Safety and Enforcement Division on Recent Safety Program Activities





Management Reports







Regular Agenda – Management Reports and Resolutions

Item #41 [13209]

Director Ryan Dulin and Director Marzia Zafar Report on Telecommunications Guiding Principles

The Commission's telecommunications policy goals are to promote public safety, consumer protection, universal service, competition, and network reliability. Similar to the Commission's Water Action Plan and Energy Action Plan, this document sets policy direction for the telecommunications industry. This document directs staff to create a comprehensive Action Plan detailing the steps necessary to create a path for achieving our vision and goals based on the guiding principles we have established in this document. This agenda item is before the Commission for discussion. In addition, Commissioner Michel Peter Florio has prepared discussion points to facilitate discussion.



Telecommunications Guiding Principles

November 6, 2014

Ryan Dulin – Communications Director

Marzia Zafar - Policy & Planning Division

Director





Why are we doing this?

The Commission's <u>vision</u> is for all Californians to have access to safe, reliable telecommunications at just and reasonable rates.

TO PROVIDE POLICY DIRECTION FROM THE COMMISSION TO STAFF.





Other Industries Have It

- Energy Action Plan
 - Adopted by the Commission in 2003
 - It created a unified goal and six broad principles
- Water Action Plan
 - Adopted by the Commission in 2005
 - Identified policy objectives and four key principles
- Safety Policy Statement
 - Adopted by the Commission in 2014
 - Identified an overarching goal and eight principles
- Telecommunication
 - Commission does <u>not</u> have any established principles or action plan for this industry division





Telecommunications Guiding Principles

- 1. Promote safe, reliable, adequate, and resilient access to California's telecommunications infrastructure and services at just and reasonable rates.
- 2. Promote access to and deployment of advanced telecommunications capabilities and services on a reasonable and timely basis.
- 3. Protect consumers from fraud, waste, and abuse.
- 4. Serve as an independent source of data collection and analysis for policy makers at both State and Federal levels.
- 5. Promote public safety through reliable access to emergency services.
- 6. Promote competition, including interconnection.



Additions from Sept. 11, 2014 Meeting

- 7. Ensure that any necessary rules are future-proof -- simple, universal rules such as public safety, and prohibitions on fraud and abuse of market power-- that are independent of current market configurations.
- 8. Protect and maximize consumers' access to innovation and choice through restraint and the least intrusive regulatory options.

Economic development is in Section PUC 709(e):

 To promote economic growth, job creation, and the substantial social benefits that will result from the rapid implementation of advanced information and communications technologies by adequate long-term investment in the necessary infrastructure.



NEXT STEPS

- Commission adopt Telecommunications Guiding Principles
- 2. Convene a group that will do the staff work on developing an Action Plan
- 3. Action Plan to be presented to the Commission in 180 days





Regular Agenda – Management Reports and Resolutions

Item #41 [13209]

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Management Reports







ALJ Division: New Case Management Tool



Timothy J. Sullivan Chief Judge, Acting

Administrative Law Judge Division

California Public Utilities Commission

November 6, 2014





Issue: Duration of Proceedings

- Comr. Peterman: "We know ALJs comply with statutory deadlines, but how about a simple measure of when proceedings start and when they finish?"
- AB 1693 and the Kerman General Rate Case (740 days and counting)
- Industry Spokeswoman: "Why does an unprotested Certificate of Public Convenience and Necessity (CPCN) for a new communications company with a clean record take so long to process?"
- Business aphorism: "You can't see what you don't measure."
- For Commissioners, no ability to anticipate next case management criticism or judge its veracity





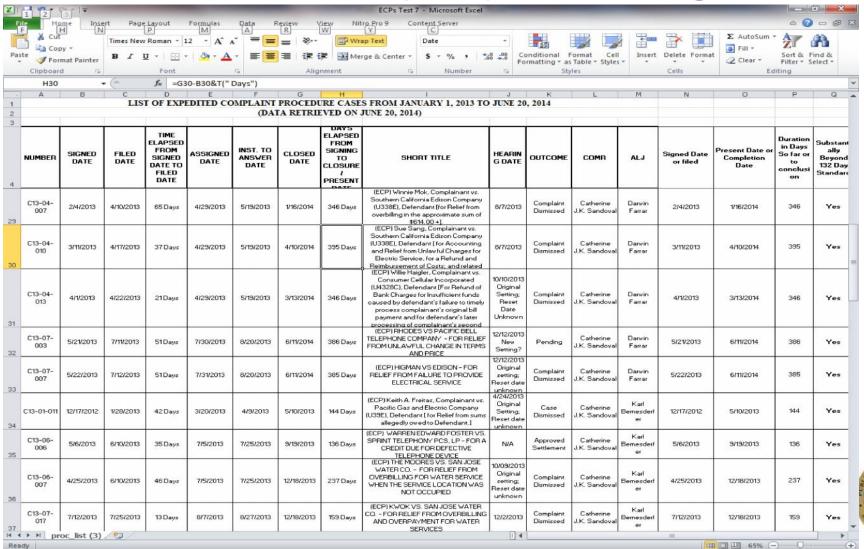
Strategy

- Strategy: Develop a tool to describe the steps and timetable of the simplest proceedings, Expedited Complaint Proceedings
- Strategy: Build on simple tool to handle more complex proceedings





First Managerial Tool: Expedited Complaint Procedure (ECP) Proceedings





Developing a Full Managerial Tool

- Identifying key fields in the database linked to proceeding milestones
- Exporting the key fields in the proceeding data to Excel
- To succeed, the project team needed to overcome major limitations of IT systems





CASE MANAGEMENT MILESTONES

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A0302027	13-May-2003	5-Jun-2003	12-Dec-2003	17-Mag-2007	21-FEB-2003	3051				17-Mag-2007	Yes	SFPP, L.P APPLICATION IN COMPLIANCE WITH RESOLUTION 0- 0043	ACTIVE	Miscellaneous	Michael R. Peeveg	Douglas M. Long Legal Divisi
												SFPP, L.P TO INCREASE RATES FOR				
A0411017	17-Oct-2006	3-Apr-2014	None	17-May-2007	16-NOV-2004	2599					Yes	PIPELINE TRANSPORTATION PURSUANT TO SECTION 455.3	ACTIVE	Miscellaneous	Michael R. Peevey	Douglas M. Long Legal Divisi
A0601015	17-Oot-2006	3-Apr-2014	None	17-May-2007	26-JAN-2006	2287					Yes	SFPP, L.P TO INCREASE RATE FOR PIPELINE TRANSPORTATION SERVICES	ACTIVE	Miscellaneous	Michael R. Peevey	Douglas M. Long Legal Divisi
												SFPP, LP FOR AUTHORITY TO INCREASE RATES FOR PIPELINE			Michael R.	2000000
A0608028	17-Dct-2006	3-Apr-2014	None	17-Mag-2007	25-AUG-2006	2136			-	-	Yes	TRANSPORTATION SERVICES ROAD COMMITTEE VS. LOS ANGELES	ACTIVE	Miscellaneous	Peevey	Douglas M. Long Legal Divis
												COUNTY METROPOLITAN TRANSP.				
C0610015	12-Dec-2006	23-Jan-2007	None	14-Oct-2007	10-OCT-2006	2104					Yes	AUTHORITY, ET AL FOR FAILURE TO COMPLY WITH D05-02-032 AS	ACTIVE	Railroad/Grade Crossings	Michael Picker	Kelly A. Hymes
C0612031	26-Feb-2007	3-Apr-2014	None	17-May-2007	27-DEC-2006	2048					Yes	TESORO REFINING AND MARKETING CO. VS SFPP, L.P FOR A REFUND DUE TO UNJUST RATES AND OVERCHARGES	ACTIVE	Miscellaneous	Michael R. Peevey	Douglas M. Long Legal Divis
			2015 192050									SFPP, L.P FOR THE TEST YEAR 2009		2000 80	Michael R.	
A0806008	21-Jul-2009	3-Apr-2014	3-Mar-2010	24-May-2010	06-JUN-2008	1671				1-Mar-2012	Yes	GRC	ACTIVE	Miscellaneous	Peevey	Karl Bernesderfer
A0806009	21-Jul-2009	28-Aug-2009	3-Mar-2010	24-Man-2010	06HJN-2008	1671				1-Mar-2012	Yes	CALNEV PIPE LINE, LL.C FOR THE TEST YEAR 2009 GRC	ACTIVE	Miscellaneous	Michael R. Peevey	Karl Bernesderfer
				2,7,10,20,10		10.11				111111111111111111111111111111111111111	(-)	COMMISSION REGULATIONS RELATING TO SAFETY OF ELECTRIC UTILITY AND COMMUNICATIONS INFRASTRACTURE PROVIDERS		- I - I - I - I - I - I - I - I - I - I	Michel Peter	
F10811005	14-Apr-2009	6-Jan-2009	None	5-Jun-2013	06-NOV-2008	1562					No	FACILITIES	ACTIVE	Electric		Timothy Kenney Legal Division
C0812007	10-Mar-2009	17-Nov-2009	None	None	03-DEC-2008	1543				23-Jun-2010	No	CALONE VS POINT ARENA VATER VORKS, INC FOR INMEDIATE VATER UTILITY HOOKUP	ACTIVE	Water	Michael R. Poovoy	Legal Division
R0812009	20-Aug-2010	1-May-2009	None	6-Dec-2010	18-DEC-2008	1532					No	CPUC - OIR TO CONSIDER SMART GRID TECHNOLOGIES PURSUANT TO FEDERAL LEGISLATION	ACTIVE	Electric	Michael R. Peeveg	Timothy J. Sullivan Legal Div
R0901020		30-Jul-2010		None	29-JAN-2009						No	CPUC - OIR TO CONSIDER ROADWAY VORKER PROTECTIONS BY TRANSIT AGENCIES IN CALIFORNIA	ACTIVE	Railroad/Grade Crossings	Carla	Kimberly Kim
											8	SFPP, L.P TO INCREASE ITS RATES FOR PIPELINE TRANSPORTATION		25 27 5	Michael R.	- 22
	21-Jul-2009				12-MAY-2008					1-Mar-2012	Yes	SERVICES FACILITIES WITH VOLTAGES BETWEEN 50KY AND 200KY OR NEW OR UPGRADED SUBSTATIONS WITH HIGH SIDE VOLTAGES EXCEEDING FOR W.	ACTIVE	0.000	Michel Peter	Karl Bernesderfer
A0909022	None	20-Aug-2009	None	None	30-SEP-2009	1328					Yes	SIDE VOLTAGES EXCEEDING 50 kV: REVISE THE CURRENT PROCEDURES FOR PROCESSING APPLICATIONS TO	ACTIVE	Electric	Florio	Hallie Yacknin





Attributes of Case Management Tool

- The information in the table is from the public docket cards of each proceeding
- The powerful Excel software allows us to get information in relevant dosages, by proceeding duration, by industry, by Commissioner, by ALJ
- The case management tool can be provided to each ALJ and each supervising ALJ
- The process allows ALJs to verify data and correct database errors (we discovered very few errors)
- The management tool is very helpful to ALJ managers
- The flexibility of Excel allows the ALJ to add relevant information on each proceeding





Some Measures and Findings

- Number of continuously active cases 267
- Number of active cases continuously open for more than two years 51
- Number of cases active for more than a year but less than two year 58
- Number of cases active for less than a year 156
- Average number of days an active case has been active 1 year, 3 months
- Number of reopened cases 66
- Citation Appeals not in database (Until January 2015)
- Some criticisms of proceeding duration have merit
- There is a need to manage proceedings as a complete docket with special attention on long-duration proceedings
- There is a need for "enterprise management" that targets resources to mission critical activities and ensures the resources are used wisely



Lessons Learned from Managerial Tool

- We manage most proceedings well, but are resourceconstrained
- Many in the ALJ division have worked out of the spotlight for years maintaining this database and know the stories it can tell. It is critical to listen to these caretakers
- There are areas to improve
 - Benchmark standards for case processing require constant attention and reinforcement
 - Occasionally, a proceeding falls through the cracks and a database approach provides an additional safety net
 - Realities of today's workforce requires the ability to provide "pinch hitters" when employees are absent due family health issues/deaths/caregiving



Next Steps in Using this Case Management Tool

- Next week, each Commissioner, Advisors, and Division Directors will receive a copy of this Excel spread sheet
- We invite each office to examine the milestones in the cases assigned to their office
- This case management spread sheet will be updated monthly for the next several months, and you and your staff will receive updates
- There will be a tab for each Commissioner's cases to speed your review
- Confidential information relating to a proceeding will be segregated in the "ALJ" tabs (example: information relating to the finalization of CEQA reports, which can delay proceedings reviewing construction)



Bottom Line for Commissioners

- Tabular data provides "early warning system" enabling identification of trouble before politicization (no more Kermans)
- Non-protested CPCN's grouped for batch processing filed in one quarter processed in next – timely processing guaranteed
- ALJs are now managing entire dockets, not just priority proceedings
- Greater transparency enables ALJs, ALJ Management and Commissioners to review the progress of their entire docket
- Consequences of resource constraints are quickly realized, and Commission leadership can undertake "enterprise management"
- Commissioners and their advisors can quickly see the pace of each proceeding for which they act as "Assigned Commissioner"



Management Reports







The CPUC Thanks You For Attending Today's Meeting

The Public Meeting is adjourned.
The next Public Meeting will be:

November 20, 2014, at 9:30 a.m. in San Francisco, CA









Safety and Enforcement Division



Bakersfield Commission Meeting

November 6, 2014







Cover Requirements

 Transmission Lines: Pipe operating at 20% Specified Minimum Yield Strength

	Normal soil	Consolidated rock			
Location	Inches	Inches			
Class 1 locations	30	18			
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- Distribution Lines: 24 inches
- See 49 CFR Part 192 for more details







Excavation Damage #1 Threat to Gas Pipelines

- From January 2010 to Present:
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811 – Call before you dig Awareness

- August is National Awareness month
- Common Ground Alliance represents a continuation of the United States Department of Transportation's Common Ground Study – a study that highlighted the need for one organization to continuously update best practices among the growing underground utility industry

Know what's **below. Call** before you dig.







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- USA North 811
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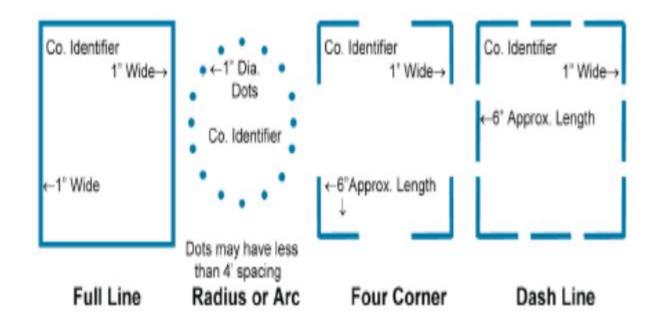
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Step 1: Excavator marks their area of proposed excavation









 Step 2: Excavator contacts Underground Service Alert (USA) by phone by dialing 8-1-1, or through internet





Serving Central/Northern California and Nevada.

Serving Santa Barbara, Ventura, Inyo, Los Angeles, Orange, San Diego and Imperial counties.

Excavator must contact USA 2 working days to 14 calendar days before digging

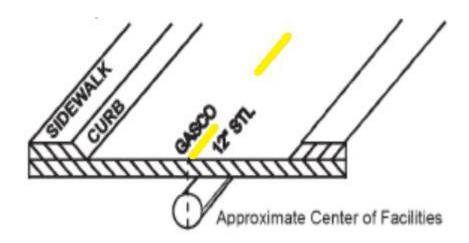


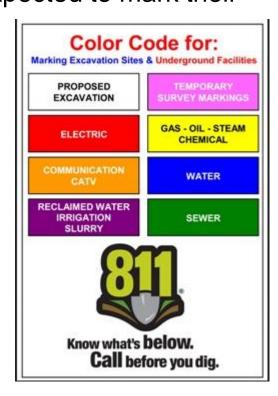




 Step 3: Utilities with facilities located within the delineated area will be contacted by USA; The utilities are expected to mark their

facilities within 2 working days



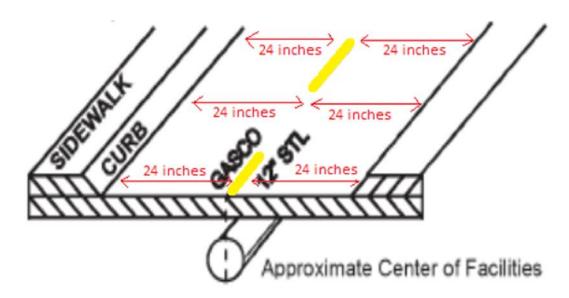








 Step 4: Excavator shall determine the exact location of marked facilities by excavating with hand tools within 24 inches of the marking (on either side)





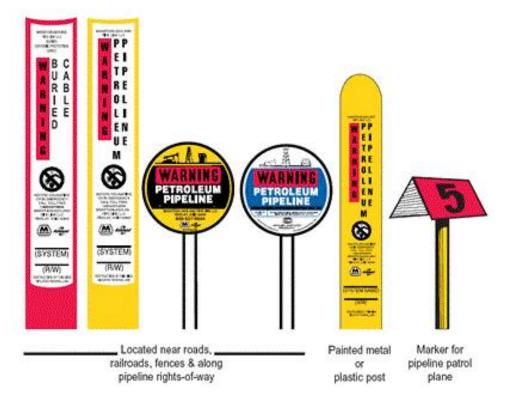




Pipeline Markers

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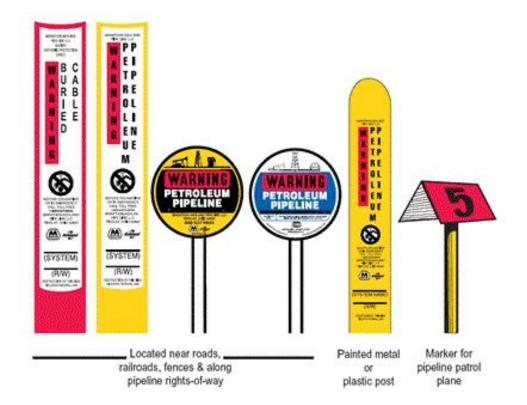




Pipeline Markers

Pipeline markers must include:

- 1. The word "Warning", "Caution", or "Danger" followed by the words "Gas Pipeline"
- 2. The name of the operator and its telephone number









Excavation Damage Photos



Fire in farm field caused by gas pipeline damage.









Excavation hits a gas pipeline and causes a fire in a farm field.











Trencher hits gas pipeline, damaging the buried pipe and causing fire that damages the trencher.









Backhoe strikes and damages gas pipeline.











Backhoe strikes buried gas pipeline.









Pipeline with excavation damage.









Thank You!

Denise Tyrell
Acting Director
Safety and Enforcement Division



