

# California Public Utilities Commission Committee on Finance and Administration



Report on Strategic Directive 12
Risk Management
December 4, 2019

Angie Williams, Director, Utility Audits, Risk and Compliance Division Ginny Veneracion-Alunan, CPA, Chief Internal Auditor, Office of Internal Audit Services





# Strategic Directive 12 Risk Management

The CPUC maintains a continuously improving enterprise risk management system and internal audit function.

Within its jurisdictional authority, the CPUC will:

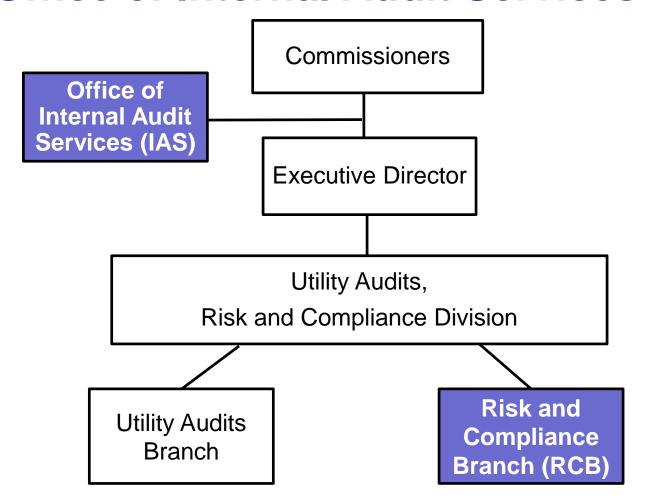
- Identify and characterize substantial risks to the achievement of the CPUC's goals and strategic directives, including risks the public faces with respect to entities the CPUC regulates;
- 2. Prioritize risks of greatest concern, in light of their likelihood, severity, and available options for their mitigation;
- 3. Consider risk priorities in allocating the CPUC's resources, including budgetary funding and the time and attention of Commissioners and CPUC staff;
- 4. Test and verify the effectiveness of the CPUC's managerial controls and operations.





#### Risk and Compliance Branch

#### Office of Internal Audit Services







# Strategic Directive 12 Risk Management

- 1. Identify and characterize substantial risks to the achievement of the CPUC's goals and strategic directives, including risks the public faces with respect to entities the CPUC regulates;
- 2. Prioritize risks of greatest concern, in light of their likelihood, severity, and available options for their mitigation;
- 3. Consider risk priorities in allocating the CPUC's resources, including budgetary funding and the time and attention of Commissioners and CPUC staff;
- 4. Test and verify the effectiveness of the CPUC's managerial controls and operations.





## 1) Identify the Risks

#### **Risk Assessment Process:**

- June 2019 Meetings with Commissioners & Executive Director
- September 2019 Kick off meeting for division leadership
- Fall 2019:
  - ✓ Prepared Risk Management Process Memo
  - ✓ Facilitated risk assessment meetings with divisions
  - ✓ Risks captured in spreadsheets and collated across the CPUC

#### Risks identified through:

- Past Risk Assessment Results (2017 first year)
- Prior State Leadership Accountability Act (SLAA) Report
- External Audit Findings
- Internal Audit Findings
- Budget Change Proposals, Concept Papers
- All Hands Meeting with Managers and Supervisors





## 1) Characterize the Risks

#### **Characterization of Substantial Risks:**

#### **Operational Risks**

- Staffing/People
- Processes and Procedures

#### Compliance Risk

- Oversight/Monitoring
- Challenges in fully implementing laws and regulations





# Strategic Directive 12 Risk Management

- 1. Identify and characterize substantial risks to the achievement of the CPUC's goals and strategic directives, including risks the public faces with respect to entities the CPUC regulates;
- 2. Prioritize risks of greatest concern, in light of their likelihood, severity, and available options for their mitigation;
- 3. Consider risk priorities in allocating the CPUC's resources, including budgetary funding and the time and attention of Commissioners and CPUC staff;
- 4. Test and verify the effectiveness of the CPUC's managerial controls and operations.





# 2) Prioritize the Risks

#### **Divisions and RCB Prioritization Process:**

- Divisions:
  - ✓ Standardized scoring methodology
  - ✓ Acknowledged mitigating controls
  - ✓ Identified root causes and action plans
- RCB Prioritized risks reported across the divisions using:
  - ✓ Completed scoring analysis (same)
  - ✓ Frequency (# reported by divisions)
  - ✓ Expertise (professional judgment) based on effect to CPUC's overall mission





# 2) Risk Scoring

#### LIKELIHOOD OF RISK

Not Likely ← → Definitely 1 ----- 5

- 1. Not Likely
- 2. Somewhat Likely
- 3. Likely
- 4. Very Likely
- 5. Definitely

#### **IMPACT OF RISK**

No Impact ← Severe Impact 1 ----- 5

- 1. No impact
- 2. Slight Impact
- 3. Moderate Impact
- 4. Strong Impact
- 5. Severe Impact

The likelihood number is multiplied by the impact number. The total score is a factor in determining risk priority.





# Strategic Directive 12 Risk Management

- 1. Identify and characterize substantial risks to the achievement of the CPUC's goals and strategic directives, including risks the public faces with respect to entities the CPUC regulates;
- 2. Prioritize risks of greatest concern, in light of their likelihood, severity, and available options for their mitigation;
- 3. Consider risk priorities in allocating the CPUC's resources, including budgetary funding and the time and attention of Commissioners and CPUC staff;
- 4. Test and verify the effectiveness of the CPUC's managerial controls and operations.





### 3) The Results

#### **Top Risks Affecting the CPUC:**

- 1. Operational Risks Staffing and Processes
  - a. Recruitment & Retention, Staffing Levels
  - b. Loss of Institutional Knowledge, Workforce Planning
  - c. Policies and Procedures
- 2. Operational Risks Information Technology
  - a. Data Security
  - b. Physical Access to Assets
  - c. Documentation of Controls (System Security Plan)





## 3) The Results

#### **Top Risks Affecting the CPUC:**

- 3. Compliance Risks Oversight and Monitoring
  - a. Implementing New Programs
  - b. Appeals and Litigation Process
- 4. Strategic Risks Short Term/Long Term Planning
  - a. Prioritizing Strategies and Tasks
  - b. Facilities (Space, Infrastructure, and Safety)

Risks will populate the 2019 SLAA Report





# 3) Next Steps

# Now that risks are identified, assessed, and prioritized, how do we manage risks?

- Divisions work to implement action plans.
- RCB confirms and tracks status of action plans.
- RCB will meet quarterly with Commissioners & Executive Director; provides status on action plans.
- Identify solutions through taskforces.
- RCB meets annually with Divisions for continuous risk management.
- Capitalize on attendance at Directors and Executive Director meetings.





# 3) Significant Risks Dashboard

Current Risks		Action Plan	2019		2020		2021		
			Impact	Likelihood	Impact	Likelihood	Impact	Likelihood	Trending
1			1	4					<b></b>
2			5	2					$\downarrow$
3			3	3					$\leftrightarrow$
4			2	<b>5</b>					$\uparrow$
5			4	1					$\downarrow$
6			5	<b>5</b>					$\longleftrightarrow$

#### Key:

Impact:
Likelihood:

2 Impact: Likelihood:

Impact:
Likelihood:

Impact: Likelihood: Impact: Likelihood:

Negative; Risk increasing

Positive; Risk decreasing

Holding; pending further action





# Strategic Directive 12 Risk Management

- 1. Identify and characterize substantial risks to the achievement of the CPUC's goals and strategic directives, including risks the public faces with respect to entities the CPUC regulates;
- 2. Prioritize risks of greatest concern, in light of their likelihood, severity, and available options for their mitigation;
- 3. Consider risk priorities in allocating the CPUC's resources, including budgetary funding and the time and attention of Commissioners and CPUC staff;
- 4. Test and verify the effectiveness of the CPUC's managerial controls and operations.



# 4) Testing and verifying the effectiveness of CPUC's managerial controls and operations

- ➤ Office of Internal Audit Services (IAS)
  - > Performs independent, objective assurance services
  - > Internal Audit Charter
- ➤ IAS' Authority < Public Utility Code Section 307.6>
  - Chief Internal Auditor reports to the Commissioners
  - > through the Audit Committee
  - and under the President's general direction





### **Audit Committee**

President Batjer and Commissioner Shiroma

#### **Approved Audit Committee (AC) Charter**

- □ Authority: Approve audits, operational reviews or investigations into any matters within its scope of responsibility
  - ☐ Audit Plan (AP): risk-based audits, special reviews; AP revisions
- ☐ AC Meetings are held monthly
- ☐ Oversight Responsibilities for the CPUC's:
  - ☐ Internal Audit Process (executed by Internal Audit Services)
  - ☐ Process for monitoring compliance with laws & regulations
  - **☐** System of Internal Controls



### What is the System of Internal Controls?

Policies, procedures, and processes, designed to provide reasonable assurance regarding the achievement of agency objectives in the following categories:

- Reporting Reliability of reporting
- Operations Effectiveness and efficiency
- Compliance with applicable laws and objectives

Helps safeguard assets; prevents/detects improper activities

Source: The Internal Control Integrated Framework published by the Committee of Sponsoring Organizations (COSO) is the recognized standard for establishing internal controls

# G.C.13400-13407 known as the State Leadership Accountability Act (SLAA)

Enacted to strengthen internal control and reduce waste of resources



#### 4) Outcomes of Internal Control Audits

#### Audit Methodology complying with Professional Standards

- ✓ Risk-based, systematic, disciplined ("to know what we audit")
- ✓ Substantiated audit findings vs. defined audit criteria
- ✓ Identified root causes and developed remediation plans
- ✓ Collaborate and communicate to audit clients to correct the problem and implement a plan prior to issuing final audit report
- ✓ Management Corrective Action Plans; targeted dates
- ✓ Post-audit Follow-up and monitoring; report to Audit Committee

#### **Key Results of the Inventory Control Audit**

- ✓ Significant lack of inventory internal controls
  - ✓ Lack of controls severely limited our testing
- ✓ Non-compliance with State Administrative Manual (SAM)
  - ✓ SAM = reference resource for statewide requirements and policies.
  - ✓ Lack of awareness of SAM



# 4) Risk Ranked Findings and Audit Recommendations = Corrective Action Plan with targeted implementation dates

		<u> </u>				
Inventory Control Audit	Probability of adverse effects to the division or CPUC					
Reportable Findings	Priority	High	Medium	Low	Implemen- ted	
Finding 1: Significant Lack of Internal Controls Over CPUC's Entire Inventory Control Process *No policies and procedures <b><sam 20060=""></sam></b> *Division Silos						
Finding 2: CPUC Does Not Have a Property Inventory Plan – physical counts not conducted, reconciliations not performed, records inaccurate <sam 8652=""></sam>						
Finding 3: Lack of Segregation of Duties <sam 20060=""></sam>						
Finding 4: Inadequate Internal Controls over Asset Tagging <b><sam 8651=""></sam></b>						
Finding 5: CPUC's Record of State Property Does Not Contain all Necessary Information <sam 8650=""></sam>						
Finding 6: CPUC Does Not Have a Property Survey Board <b><sam 3520.2=""></sam></b>					NATION OF	
Finding 7: Inadequate Internal Controls Over Sensitive and High-Risk Property <b><sam 8603=""></sam></b>					ATALLE STATES	



### **Effect of Inventory Control Deficiencies on CPUC**

RISK RATING	EFFECT	Number of Findings with this rating		
Priority	<ul> <li>Immediate and on-going threat to the achievement of division or CPUC strategic goals and objectives. In particular:</li> <li>Significant adverse impact on reputation</li> <li>Non-compliance with statutory requirements</li> <li>Potential or known financial losses</li> <li>Substantially raising the likelihood that risks will occur Management must implement corrective actions as soon as possible and monitor the effectiveness.</li> </ul>	5		
High	High probability of adverse effects to the division or CPUC as a whole.  Management must put in place corrective actions within a reasonable timeframe and monitor the effectiveness of the corrective actions.  - High potential for adverse impact on reputation  - Increase in the possibility of financial losses  - Increase in the likelihood that risks may occur	2		
Medium	Medium probability of adverse effects to the division or CPUC as a whole.  Management must put in place corrective actions within a reasonable timeframe and monitor the effectiveness of the corrective actions.	0		
Low	Low probability of adverse effects to the division or CPUC as a whole, but that represent an opportunity for improving the efficiency of existing processes.			
Implemented	Management action has been taken to address risk(s) noted in audit finding.	0		

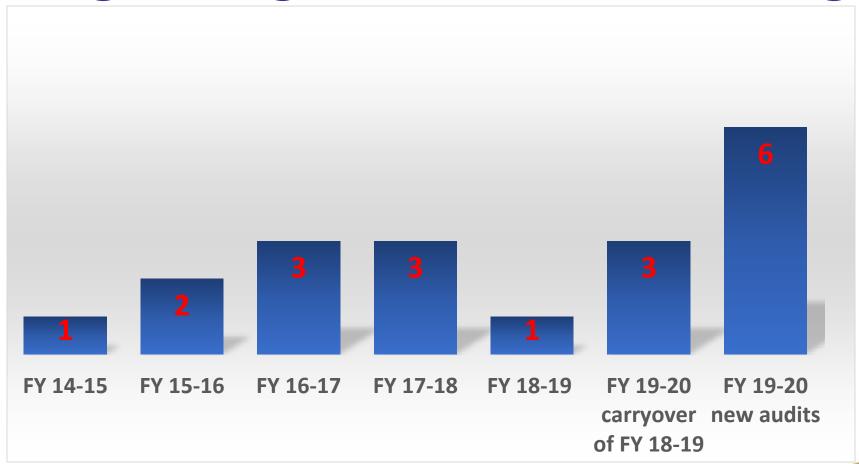
# 4) Status of Audits in Progress

INTERNAL CONTROL REVIEWS	IDENTIFIED INTERNAL CONTROL WEAKNESSES	FY19-20 TARGET**  **Dependent on AC priorities & resources
1. Employee Separation Process	X	End of Q2
2. Business Continuity Plan	X	End of Q2
3. Lifeline Third Party Administrator Contract Management	X	Fieldwork CDT Support
4. Travel Advances	X	Fieldwork
5. Special Review (referral)	AUDIT ANALYSIS NOT STARTED	Restart Q3





### IAS REPORT DELIVERABLES





# 4) Ongoing Collaboration Efforts Monthly IAS/RCO Meetings

**Integration -** Provides assurance that critical risks are being identified effectively for focused action

- ☐ Link Audit Plan and enterprise risk assessment results
- ☐ Share other work products

**Communication** – Share information

- @ Division Risk Meetings; @ Audit Entrance/Exit
- ☐ For areas of mutual interest, increase awareness
- ☐ Shared goal as Change Agents = leads to action

#### **Next Steps**

Audit and Risk Quarterly Updates to the Commissioners Education and Outreach on SAM; Policies & Procedures





# 4) Ongoing Collaboration Efforts

#### **Initiatives accomplished:**

- □ Joint Risk Presentation to Directors for the State Leadership Accountability Act risk assessment
- New Employee Onboarding Class "Three Lines of Defense and Ethics" presented by RCO, IAS, Legal
  - ✓ State Administrative Manual; Call to action
- ☐ Joint Participation in CA Governance, Risk Management and Compliance Council (GRCC)
  - Best practices toward implementing and/or strengthening agencies' governance, risk management, and compliance <sub>25</sub>(GRC) programs



# Compliance with Strategic Directive 12

CPUC staff believe the organization is substantially in compliance with Strategic Directive 12.





### **Questions?**

